



GOSHEN COMMON COUNCIL

Minutes of the DECEMBER 29, 2025 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Assisted by Mayor Gina Leichty, Emma Jones called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Emma is a student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The result:

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large)

Absent: Youth Adviser Abril Reyes (Non-voting)

Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Sept. 22, 2025 Regular Meeting as prepared by the Clerk-Treasurer. Councilor Nisley moved to accept the minutes as presented. Councilor Gerber seconded the motion. **Motion passed 7-0 on a voice vote.**

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer with the deletions of items #10 and #11, which will be presented at the Council's Janu. 26 meeting. Councilor Weddell moved to approve the agenda as amended. Councilor Peel seconded the motion. **Motion passed 7-0 on a voice vote.**

1) City financial report and budget update

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, delivered a financial report and budget update to Councilors. He distributed a four-page report to Councilors (EXHIBIT #1).

BACKGROUND:

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, prepared a four-page report for distribution to the Council at the Dec. 29, 2025 meeting. It summarized the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024.

Fund Balance Report – The first page of the report provided the cash balance of the budgeted funds as of Dec. 28, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund maintained a sufficient balance to support budgeted expenditures.

Budget Report – Revenues – The second page of the report summarized revenue collections for each fund showing progress toward projected revenue levels.

Budget Report – Expenditures – The third page of the report displayed expenditures incurred to date for each fund showing the remaining budget in each account.

Budget Report – Expenditures in the General Fund – The final page of the report was a General Fund budget summary broken down by department. It provided Councilors with a focused view of each department's budget performance to date.



SUMMARY OF DEC. 29, 2025 COUNCIL DISCUSSION OF THE CITY FINANCIAL REPORT:

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, provided an overview of his City's financial status and budget update. Highlights of Weaver's presentation:

- Data in the report was current as of Dec. 28, 2025 but there will be changes before the year ends.
- The list of cash balances is longer than it was earlier in the year because of various additional appropriations, which have been added over the year and will be again tonight.
- Some of the negative cash balances may appear alarming, but most are held in the City's pooled cash.
- Most of the negative numbers are either due to a grant that the City spent, but were not yet received, such as in the case of the Mobile Integrated Health Fund or will be offset when the County tax levy is recorded.
- Revenues take a little bit more time to be recorded whereas expenses hit the books more quickly.
- The TIF negative balances will be bolstered by some revenues that soon will be recorded.
- Some of the negative balances are related to bond payments which are based almost entirely on the money that comes in because the City doesn't know what some bond payments will be like until TIF funds come in.
- That applies to bond payments for the projects and developments at Cherry Creek, East College Avenue and Indiana Avenue.
- The report on department budgets shows unappropriated funds and include payments of certain refunds, including ambulance services and court-related payments.

Council President Weddell asked if the Cherry Creek construction fund had no amount listed because the City didn't budget anything for 2025. Weaver said there was a \$327,746.25 expense for the Cherry Creek bond because that was the capitalized interest. He said there was not a negative percentage listed because the account started with a zero budget.

There were no further questions or comments from Councilors about the report.

Councilors Weddell and Schrock then made a motion to approve the budget and financial report as presented. On a voice vote, the motion passed unanimously, a by a 7-0 vote at 6:11 pm.

2) Ordinance 5248, Additional Appropriations

Mayor Leichty called for the introduction on Second Reading of Ordinance 5248, *Additional Appropriations*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5248 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5248 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5248, *Additional Appropriations*. Ordinance 5248, if approved by the Common Council, would authorize the City to spend additional and available money from two accounts.

The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments

In a Dec. 29, 2025 memorandum to the Council and Mayor, Clerk-Treasurer Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors."



In this case, Aguirre wrote that the Mayor and Clerk-Treasurer proposed an additional appropriation because the expenditures are necessary and paying the expenditures might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer will submit the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget.

These were descriptions of the requested appropriations in Ordinance 5048:

The Goshen Fire Department continues to provide services for Elkhart Township and needed to use a portion of the 2025 budget for capital expenditures. An appropriation of \$150,000 would increase the Equipment line in the Township Fire budget for purchases necessary at the end of 2025.

The Redhawk Academy, under the supervision of the Goshen Fire Department, budgeted for the Spring, 2025 expenses but ran into additional expenses for Fall, 2025. Additional appropriations of \$12,000 and \$10,000 would open up additional funds for the Fall, 2025 student cohort which are reimbursed from various sources such as the State of Indiana and donations from local organizations.

Aguirre wrote that each affected fund had sufficient cash balances to spend these appropriations. If the ordinance is approved by the Council, Aguirre will submit the necessary information to the DLGF for final approval.

Aguirre also wrote that he was attaching an amended version of Ordinance 5048 with the deletion of the Redevelopment Commission request for \$412,000 related to the Brownfield Revolving Loan Fund. Aguirre also included the original ordinance. He asked that the Common Council replace the original version of Ordinance 5048 with the amended version and approve it on Second Reading.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5248:

Mayor Leichty invited comments from Jeffery Weaver former Deputy Clerk-Treasurer and a financial consultant for the City.

Weaver said that Ordinance 5248 was requesting two additional appropriations. He said in the amended version of Ordinance 5248, a third requested appropriation, related to the Brownfield fund, was deleted because it was moved into the next ordinance. He said that was done "because it turns out there was a little bit more spent from that, and the amount proposed on (Ordinance) 5248 was not going to be sufficient for this year's expenses."

Weaver also described the two requested appropriations in Ordinance 5248.

Weaver said the first was from the Goshen Fire Department and was seeking \$150,000 from Township Fire Support to an "other equipment line," which is for capital expenses. The second is for the Red Hawk Academy – \$12,000 for fire uniforms and \$10,000 for fire equipment – to cover higher than anticipated costs.

Mayor Leichty said, "We have more students than we had anticipated, so we have a larger budget than we had anticipated, but there is a reimbursement process." Weaver said the \$22,000 will be reimbursed.

Councilors Weddell and Nisley then made a motion to amend Ordinance 5248 by removing the \$412,000 Brownfield Redevelopment Loan Fund request. The motion passed 7-0 at 6:14 p.m.

Mayor Leichty invited additional questions or comments from the Council. There were none.

Mayor Leichty invited comments from the audience. There were none.



Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5248, *Additional Appropriations*, as amended, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:14 p.m.

3) Ordinance 5249, Additional Appropriations

Mayor Leichty called for the introduction on First Reading of Ordinance 5249, *Additional Appropriations*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5249 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5249 on First Reading.

BACKGROUND:

Before the Council was Ordinance 5249, *Additional Appropriations*. Ordinance 5249, if approved by the Common Council, would authorize the City to spend additional and available money from five accounts.

The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments

In a Dec. 29, 2025 memorandum to the Council and Mayor, Clerk-Treasurer Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors."

In this case, the Mayor and Clerk-Treasurer proposed an additional appropriation because the expenditures are necessary and paying the expenditures might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer will submit the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget.

These are descriptions of the requested appropriations in Ordinance 5049:

The Bank of New York is the paying agent for the East College Avenue bonds, the Indiana Avenue bonds, and the Cherry Creek bonds. In order to make bond payments, the City transfers money from our local TIF funds held at 1st Source Bank to the City's Bond Principal and Interest (P&I) accounts at Bank of New York. Generally, the transfers occur near the end of the month twice a year and then Bank of New York makes the principal and interest payments on the first day of the following month. For example, the East College Avenue TIF will transfer \$479,797.24 to Bank of New York on Dec. 30, 2025. The bond payment is due Jan. 1, 2026, so Bank of New York will withdraw the money on Jan. 2, 2026 and pay the lenders.

While some of these bond transactions were appropriated earlier in the year, the City tends to make appropriations as needed because these bond payments are based upon TIF revenues into the respective funds. The City is unsure of specific TIF revenues until the revenue reports arrive from the County on June 30 and Dec. 30 of each year, making it difficult to budget for the exact bond payments during the normal budget cycle.

Also, the City Redevelopment Commission is currently spending funds to complete Brownfield cleanup in the Ariel Cycleworks project. The Brownfield Revolving Loan Fund provides relief for such projects but it is very difficult to anticipate when expenses will occur. This appropriation opens up funds for the Brownfield expenses necessitated throughout the year.



The Clerk-Treasurer sought additional appropriations from the following accounts in these amounts:

INDIANA AVENUE BOND PRINCIPAL AND INTEREST FUND		
3321-5-00-4380100	INDAVE / Principal	\$58,000
CHERRY CREEK BOND PRINCIPAL AND INTEREST FUND		
3323-5-00-4380200	CC P&I/Interest	\$327,746.25
EAST COLLEGE AVENUE TIF FUND		
4450-5-00-4520000	COLLAVE TIF / Transfer out	\$479,797.24
INDIANA AVENUE TIF FUND		
4451-5-00-4520000	IND AVE TIF / Transfer Out	\$53,837.80
BROWNFIELD REVOLVING LOAN FUND		
4653-5-00-4390500	BRLF / Grant Awarded	\$439,000.00

Aguirre wrote that each affected fund had sufficient cash balances to spend these appropriations. If the ordinance is approved by the Council, the Clerk-Treasurer will submit the necessary information to the DLGF for final approval.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5249:

Mayor Leichty asked if Councilors had any questions or comments on Ordinance 5249.

Council President Weddell thanked City Redevelopment Director Becky Hutsell for providing background information on the appropriation requests earlier in the day. He said the information was very helpful.

Before the meeting, Hutsell emailed to Councilors a two-page memorandum with a detailed explanation of the appropriations requested in Ordinance 5249 (EXHIBIT #2).

Mayor Leichty asked if Councilors had any questions about Ordinance 5249. They did not.

At 6:16 p.m., Mayor Leichty invited public comments on Ordinance 5249. There were none.

Councilors indicated they were ready to vote on Ordinance 5249.

On a voice vote, Councilors unanimously passed Ordinance 5249, *Additional Appropriations*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:16 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5249.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5249, *Additional Appropriations*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5249 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5249 on Second Reading.

Mayor Leichty asked if Councilors or members of the public had questions or comments about Ordinance 50249. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5249, *Additional Appropriations*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:16 p.m.



4) Resolution 2025-20, A Resolution Providing for the Transfer of Appropriations (Category Transfers)

Mayor Leichty called for the introduction of Resolution 2025-20, *A Resolution Providing for the Transfer of Appropriations*. Council President Weddell asked the Clerk-Treasurer to read Resolution 2025-20 by title only, which was done.

Weddell/Nisley made a motion to pass Resolution 2025-20.

BACKGROUND:

Resolution 2025-20 requested authorization from the Council and Mayor to move available resources between major categories within the City's funds. The Clerk-Treasurer's Office presents the appropriation category transfers to the Common Council at the last Council meeting each year in order to close the annual budget with all accounts within budget.

In a Dec. 29, 2025 memorandum to the Board, Clerk-Treasurer Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. The Department of Local Government Finance ("DLGF") requires Council approval to move an appropriation from one category to another. The Council can approve this when a department needs additional room to spend in one category and has available appropriations in another category.

By moving an appropriation from one category to another, Aguirre wrote that the Council is only changing the category from which the City pays an expenditure. The Council is not approving any additional spending, so the fund's total appropriation remains the same.

Aguirre asked the Council to approve Resolution 2025-20 because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments. State auditors require each appropriation to be a zero or positive dollar amount at the end of the year. The majority of the City's appropriations are underspent, and these adjustments reflect a small number of the 1,200+ appropriation lines the City maintains throughout the year. If the Council approves the category transfers at the upcoming meeting, Aguirre wrote that he would register the adjustments in the City's books and communicate the transfers to the departments. These category transfers are adjustments that only require Council approval to be final, and do not require notification to the DLGF.

If approved by the Common Council, the following appropriations would be transferred and set apart out of the funds named for the purpose specified, subject to the laws governing the same, as follows:

GENERAL FUND - 1101

FROM:	MAYOR/POSTAGE	1101-5-03-4320201	(660.00)
TO:	MAYOR/OTHER OFFICE EXPENSES	1101-5-03-4210500	\$660.00
FROM:	BD WORKS/OTHER OFFICE EXP	1101-5-07-4210500	(11,000.00)
TO:	BD WORKS/UNEMPLOYMENT 1	101-5-07-4130400	\$11,000.00
FROM:	CEMETERIES/CAPITAL PROJECTS	1101-5-09-4490000	(14,000.00)
TO:	CEMETERIES/PARTTIME PERSONNEL	1101-5-09-4110140	\$14,000.00
FROM:	POLICE/FULLTIME PERSONNEL	1101-5-11-4110130	(178,307.00)
TO:	POLICE/OTHER SERVICE CHARGES	1101-5-11-4390951	\$178,307.00
FROM:	FIRE/OTHER OPERATING SUPPLIES	1101-5-12-4220151	(7,212.30)
TO:	FIRE/OTHER SERVICE CHGS	1101-5-12-4300901	\$7,212.30



EDIT FUND - 2209

FROM:	EDIT TAX/MARKETING & PROMOTION	2209-5-00-4310520	(2,000.00)
TO:	EDIT TAX/CAPITAL PROJECTS	2209-5-00-4420006	\$2,000.00

PUBLIC SAFETY LIT FUND - 2240

FROM:	PS LOIT/PD GAS/DIESEL/PROPANE	2240-5-00-4220211	(30,000.00)
TO:	PS LOIT/POLICE RETIREMENT	2240-5-00-4130911	\$30,000.00

TOWNSHIP FIRE SUPPORT FUND - 2258

FROM:	TWPFIRE/HEALTH INS	2258-5-00-4130501	(20,000.00)
TO:	TWPFIRE/CAPITAL OUTLAYS	2258-5-00-4490000	\$20,000.00

REDHAWK ACADEMY FUND - 2508

FROM:	RDHWK/EMS ED TECHNOLOGY	2508-5-00-4390911	(980.00)
TO:	RDHWK/MISCELLANEOUS SUPPLIES	2508-5-00-4220500	\$980.00

SOUTHEAST TIF FUND - 4445

FROM:	SE E.D. TIF/CAPITAL PROJ	4445-5-00-4420000	(159,436.72)
TO:	SE E.D. TIF/CONTR SVCS	4445-5-00-4310502	\$159,436.72

EAST COLLEGE AVENUE TIF FUND - 4450

FROM:	COLLEGETIF/TRANSFER OUT	4450-5-00-4520000	(1,250.00)
TO:	COLLEGETIF/OTHER SVCS & CHARGES	4450-5-00-4390930	\$1,250.00

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF RESOLUTION 2025-20:

Mayor Leichty asked if Councilors had any questions about Resolution 2025-20. They did not.

At 6:17, Mayor Leichty invited public comments on Resolution 2025-20. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Resolution 2025-20, A Resolution Providing for the Transfer of Appropriations, by a 7-0 margin, with all Councilors present voting yes at 6:17p.m.

5) Ordinance 5250, Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles

Mayor Leichty called for the introduction on First Reading of Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5250 by title only, which was done.

Weddell/Lederach moved to approve Ordinance 5250 on First Reading.



BACKGROUND:

Before the Council was Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Ordinance 5250 would establish that:

- Ordinance 5236 approves the 2026 minimum and maximum compensation, including wages and benefits, as fixed by the Mayor for the Civil City and Utilities employees.
- City Administration would like to add certain position titles to the Buildings & Grounds Department and to Parks & Recreation Department.

If approved by the Council, Ordinance 5250 would ordain that Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, shall be amended as follows:

A. The following positions shall be added to Exhibit A, Positions, Classifications and Grades:

1. A Maintenance position shall be added to the Buildings & Grounds Department. The cost of wages and employment benefits of the position shall be paid 90% from Civil City funds and 10% from Water & Sewer Utilities funds. The classification of the position is covered non-exempt (hourly), and the grade for the position shall refer to EX C-Cat D.

2. A Custodian I (Team Lead) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 7.

3. A Custodian II (Worker) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 1.

B. A Buildings & Grounds Maintenance position shall be added under Union Category D in Exhibit C, 2026 Hourly Wages for Teamsters Employees

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5250:

Mayor Leichthy said that when the Common Council approved the City Salary Ordinance in October it created the Buildings and Grounds Department. She said afterward, City staff determined there was a need for some positions in Building and Grounds that did not exist and that some still needed in the Parks Department did not exist.

"So, we'd like to be able to keep the right people in the right places. That is essentially what this ordinance is trying to correct," the Mayor said.

Mayor Leichthy invited questions or comments from Councilors.

Council President Weddell asked if this ordinance would create any new employment. Mayor Leichthy responded, "It's not. It's just naming the existing employees properly; getting the right employees in the right department."

At 6:19, Mayor Leichthy invited public comments on Ordinance 5050. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:19 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5250.



Mayor Leichty called for the introduction on Second Reading of Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5250 by title only, which was done.

Weddell/Schrock moved to approve Ordinance 5250 on Second Reading.

Mayor Leichty asked if Councilors or members of the public had questions or comments on Ordinance 50250. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5250, Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:20 p.m.

6) Ordinance 5251, Effective Date for 2026 Wage Increase

Mayor Leichty called for the introduction on First Reading of Ordinance 5251, *Effective Date for 2026 Wage Increase*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5251 by title only, which was done.

Weddell/Riegsecker moved to approve Ordinance 5251 on First Reading.

BACKGROUND:

Before the Council was Ordinance 5251, *Effective Date for 2026 Wage Increase*. Ordinance 5250 would establish that:

- The 2026 Compensation Ordinances established different effective dates for the 2026 wage increase for City employees.
- City Administration desires the 2026 wage increase for all City employees to take effect uniformly on Dec. 12, 2025.

If approved by the Council, Ordinance 5251 would ordain that:

A. The wage increase for 2026 for all City employees shall take effect on Dec. 12, 2025. Any employee for whom the 2026 wage increase took effect on Dec. 26, 2025, rather than Dec. 12, 2025, shall receive a payment in the first quarter of 2026 that is equal to the difference between the amount of compensation the employee would have received had the wage increase taken effect on Dec. 12, 2025, and the amount of compensation the employee actually received on January 2, 2026.

B. This Ordinance shall apply to the 2026 compensation authorized by Ordinance 5235, Ordinance 5236, Ordinance 5237, and Ordinance 5238.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5251:

Mayor Leichty said the City's 2025 Salary Ordinance had two different dates for the implementation of Cost-of-Living (COLA) adjustment and City staff did not catch that discrepancy before it was approved. She said that created "a bit of mass confusion, as you can imagine, among employees about which was the appropriate date."

The Mayor said, "It's been the historic practice of the City to implement a COLA change on the first paycheck that you receive with your (first) pay period of the year, so the date for that should have been December 12th."



Mayor Leichty said City "Department heads did budget for that, and so we won't need to ask for an additional appropriation to cover that increase. But we would like to make sure that it's a consistently applied COLA for everyone. So, when some of the Departments were implementing their payroll changes, some were implementing it on the 12th, because that was one of the dates that was identified in the wage ordinance, and some were implementing it on the 26th, which was another date that was identified in the wage ordinance.

"And then they realized that there was this conflict, and they came to the Clerk-Treasurer and to me and said, 'We need to remedy this so that the whole City is the same.' Everybody should get the same raise at the same time, because that was the intention. So, I'm bringing this before you to correct that date and make it the same for everyone, so that everyone will get that COLA adjustment with the first paycheck of 2026."

In response to a question from **Council President Weddell**, the **Mayor** said the 2026 pay increase would go into effect prior to 2026.

The **Council President** asked if this was typical. **Mayor Leichty** said, "I learned that this has been the long-standing practice of the City. I was surprised to learn that. I had never really thought about it before ... and it's always been budgeted for that way."

Mayor Leichty added, "Part of it is the arcane system that the City has operated with without having much digital infrastructure to manage payroll, and split payroll was incredibly complicated. Having that date all transition at the same time when a new pay period started became the practice years ago and has been the practice since that time."

Council President Weddell asked if the implementation of our new payroll system will eliminate this problem in the future. **Mayor Leichty** said, "We have talked about that possibility, but we have not confirmed that that would be a change that we would be making next year."

Council President Weddell said he would not support going back and changing the practice now but would advocate changing this approach in the future because he was unaware of it. He said, "I don't want to create five hours of work for one person, but if it's simple enough, I would think that that should just take effect January 1st."

Mayor Leichty responded, "I would love to have a conversation with you at some point in time (about payroll). This might be something that we talk about during one of our education sessions, to explain the complexity of wage calculations." She said some public safety members receive certain bonuses that are not included in their overall base rate, and other things that are not. She said, "It's incredibly complicated and any small change can have a significant impact on making those calculations."

Still, **Mayor Leichty** said, "I am happy to provide a more in-depth explanation. I'm not trying to circumvent providing that at this time, but I think it would be helpful to bring in our payroll folks" and public safety staff for an explanation.

Council President Weddell said it would be important to have consistency from year to year, even if there was a change in the policy. The **Mayor** agreed and added, "We would also want to give employees plenty of advance notice and establish that expectation."

Councilor Riegsecker said, "The only way to look at it is the expense paid in the first of the year matches the budget setup for the first of the year ... Other than that, it makes no sense to me getting that paid a couple weeks before" the first of year.

Mayor Leichty asked if **Councilors** had any other questions about Ordinance 5251. They did not.

Clerk-Treasurer Aguirre said, "I would just like to make a real quick comment about the complexity of the pay system. When I first came to work for the City, I was told that no two City employees were paid the same, and I thought that couldn't be true. But it absolutely is true. I'll tell you, one of the complexities we're having right now is that the Congress passed a bill mandating no taxes on overtime.



"It sounds simple, but what if you get increment pay? When you work overtime, like some firefighters do, you have to pay tax on that. So, that has to be separated out, and it varies from employee to employee. So, we have a team of CPAs trying to figure out how we'll do this correctly. That's just one brief example."

At 6:26 p.m., Mayor Leichty invited public comments on Ordinance 5251. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5251, *Effective Date for 2026 Wage Increase*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:26 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5251.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5251, *Effective Date for 2026 Wage Increase*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5251 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5251 on Second Reading.

Mayor Leichty asked if Councilors or audience members had questions or comments on Ordinance 5251. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5251, *Effective Date for 2026 Wage Increase*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:27 p.m.

7) Ordinance 5243, Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance (proposed increase in the fees for the licensing and registration of electrical and mechanical contractors)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5240 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5243 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Ordinance 5243 would establish that:

- Ordinance 4899, Building Department Fee Ordinance, as amended by Ordinance 4919, Ordinance 5001, and Ordinance 5206, establishes the various fees for permits, inspections, certificates, registrations, licensing, and other services provided by the City of Goshen Building Department.
- City administration finds it necessary to increase the fees for the licensing and registration of electrical and mechanical contractors.



If Ordinance 5243 is approved, it would be ordained that Ordinance 4899, SECTION 6, Licensing and Registering of Contractors Ordinance, shall be amended to read as follows:

6.01 Effective January 1, 2026, the following fees shall be charged for the licensing and registering of contractors under the Licensing and Registering of Contractors Ordinance of the City of Goshen, Indiana, as amended from time to time:

- (A) Annual Electrical/Mechanical Contractor Licensing and Registration \$123
- (B) Examination Administrative Fee \$42

This ordinance specifically repeals and replaces Ordinance 5206.

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

Ordinance 5243 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5243 and one public comment, Councilors unanimously passed Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*, on First Reading by a 7-0 margin, with all Councilors present voting yes.

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5243, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5243:

Mayor Leichty said Building Commissioner Myron Grise provided Councilors with supplemental information in response to questions asked at the Dec. 15, 2025 about the proposed fee increases.

Before the meeting, Grise emailed Councilors a memorandum, dated Dec. 29, 2025, addressing the proposed increases in licensing costs for 2026. According to the memo, from 2023 to 2025, the cost increased \$6 total, averaging about \$3 per year. The projected 2026 cost increase would be \$4 and the rate is expected to continue rising at a "modest rate". (EXHIBIT #3).

Mayor Leichty asked Councilors if they had any comments or questions about Grise's memo. Councilor Lederach said, "This is really helpful, Myron. Thank you for that."

Mayor Leichty asked if Councilors had any general questions. They did not.

At 6:20 p.m., the Mayor invited audience questions or comments on Ordinance 5243. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:28 p.m.

8) Ordinance 5244, City of Goshen Cemetery Fees (for the sale of burial rights and burial spaces, burials, scatterings and disinterments at Oakridge Cemetery, Violet Cemetery and West Goshen Cemetery)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5244, *City of Goshen Cemetery Fees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5244 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5244 on Second Reading.



BACKGROUND:

Before the Council was Ordinance 5244, *City of Goshen Cemetery Fees*.

It would establish that the Board of Cemetery Trustees of the City of Goshen finds it necessary to establish new cemetery fees for the sale for burial rights and burial spaces, burials and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery, and recommends to the Goshen Common Council the new cemetery fees set forth in Exhibit A attached to this ordinance.

Section 1. Cemetery Fees

(A) Effective Jan. 1, 2026, the cemetery fees set forth in Exhibit A attached to this ordinance shall be charged and collected for the sale of burial rights and burial spaces, burials, scatterings, and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery.

(B) From all cemetery fees collected, five percent (5%) shall be deposited into the Cemetery Capital Improvement Fund and five percent (5%) shall be deposited into the Cemetery Permanent Maintenance Fund in accordance with Ordinance 4252.

Section 2. Other Ordinances

This ordinance repeals and replaces Ordinance 5113.

Section 3. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

Ordinance 5244 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5244 and some discussion, Councilors unanimously passed Ordinance 5244, *City of Goshen Cemetery Fees*, on First Reading by a 7-0 margin, with all Councilors present voting yes.

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5244, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5244:

Mayor Leichty asked if Councilors had additional comments or questions on Ordinance 5244. They did not.

At 6:29 p.m., Mayor Leichty invited public comments on Ordinance 5244, There were none.

On a voice vote, Councilors unanimously passed Ordinance 5244, *City of Goshen Cemetery Fees*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:29 p.m.

9) Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events

Mayor Leichty called for the introduction on Second Reading of Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5245 by title only, which was done.

Weddell/Schrock moved to approve Ordinance 5245 on Second Reading.



BACKGROUND:

Before the Council was Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*. Ordinance 5245 would establish that:

- The Goshen Common Council passed Ordinance 4294 to establish the rules and regulations for parks and other recreational areas in the City of Goshen. Ordinance 4294 is codified in the Goshen City Code at Title 7, Article 1, Chapter 1.
- The Goshen Parks and Recreation Board from time to time finds it necessary to amend the park rules and regulations and did recommend the adoption of amendment to the City Code by a vote of 5-0.
- The proposed amendment furthers the purposes of the Goshen Parks and Recreation system.
- The proposed amendment is intended to allow for the possession and consumption of alcohol during rentals of Park Pavilions and Facilities.

If Ordinance 5245 was approved, it would be ordained that:

SECTION 1. Possession and Consumption of Alcohol.

Goshen City Code Title 7, Article 1, Chapter 1, Section 10 shall be amended to read as follows:

7.1.1.10 Possession and consumption of alcoholic beverages.

(a) General Rule. Except as provided herein, no person shall possess, consume, sell, offer for sale, barter, or exchange any alcoholic beverage in any park or other recreational area.

(b) Exceptions. The Goshen Parks and Recreation Department, with approval of the Goshen Parks and Recreation Board, may permit the possession and consumption of alcoholic beverages:

(1) In conjunction with the rental of a park pavilion or facility, provided that:

(a) The renter completed a Facility Rental Agreement and an Alcohol Permit Authorization Addendum approved by the Goshen Parks and Recreation Department;

(b) All possession and consumption of alcoholic beverages are restricted to the premises or footprint of the rented pavilion or facility, unless otherwise approved in the rental agreement;

(c) The renter complies with all rules and conditions imposed by the Goshen Parks and Recreation Department; and

(d) All persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(2) In connection with a program or event sponsored, organized, or conducted by the Goshen Parks and Recreation Department or the City of Goshen, provided that all possession and consumption of alcoholic beverages are restricted to the area designated for the event or program and that all persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(c) Definition. For purposes of this section, "alcoholic beverage" means a liquid or solid that is, or contains, one-half percent (0.5%) or more alcohol by volume; is fit for human consumption; and is reasonably likely, or intended, to be used as a beverage.

SECTION 2. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

Ordinance 5245 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5245 and extensive discussion, Councilors unanimously passed Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*, on First Reading by a 7-0 margin, with all Councilors present voting yes.



Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5245, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5245:

Mayor Leichty asked if Councilors had comments or questions about Ordinance 5245.

Councilor Gerber asked if Councilors had heard from any City residents about the ordinance. They had not.

At 6:30 p.m., Mayor Leichty invited public comments on Ordinance 5245, There were none.

On a voice vote, Councilors unanimously passed Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:30 p.m.

NOTE: As the meeting began, Councilors approved an amended agenda which removed the following two items, so they were not considered and will be back before the Council on Jan. 26, 2026:

10) Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges

11) Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges

12) Ordinance 5242, Amending Goshen Common Council Rules of Order

Mayor Leichty called for the introduction on Second Reading of Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5242 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5242 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Ordinance 5242 would establish:

- The Goshen Common Council adopted Ordinance 4897, amended by Ordinance 4925, Ordinance 4998, and Ordinance 5036, which established Goshen Common Council Rules of Order;
- The Goshen Common Council adopts rules of order to facilitate the orderly transaction of business and provide a basis for resolving questions of procedure that may arise;
- The Goshen Common Council embraces the following principles as important in facilitating the orderly transaction of its business and in promoting the best interests of the City of Goshen:
 - Respect for each other and for each other's rights;
 - Open communication and engagement;
 - Honesty;
 - A safe community;
 - Acceptance that change has positive and negative consequences;



- Tolerance of differences;
- Support for equality and freedom from discrimination; and
- And the Common Council seeks to amend its Rules of Order by making appropriate revisions thereto.

If the Common Council passed Ordinance 5242, there would be revisions in some of the following sections of the Goshen Common Council Rules of Order:

- Section 1. Application of Rules.
- Section 2. Common Council Powers and Duties.
- Section 3. Deputy Mayor.
- Section 4. Common Council President Role.
- Section 5. Common Council Presiding Officer Powers and Duties.
- Section 6. Motions.
- Section 7. Debate.
- Section 8. Option for Written Vote.
- Section 9. Privilege of the Floor.
- Section 10. Prohibited Conduct.
- Section 11. Public Notice of Meetings.
- Section 12. Agenda Items.
- Section 13. Sign-In for Speakers.
- Section 14. Common Council Seating.
- Section 15. Canceled Common Council Meetings.
- Section 16. Minutes.
- Section 17. Appointments of the Common Council

Ordinance 5242 was considered on First Reading by the Common Council on Nov. 17, 2025 and Dec. 15, 2025. There were presentations, extensive discussion and amendments to Ordinance 5242 at both meetings. On Dec. 15, Councilors unanimously passed Ordinance 5242, *Amending Goshen Common Council Rules of Order*, on First Reading by a 6-0 margin, with all Councilors present voting yes (Councilor Peel was not present due to illness).

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5242, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5242:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5242.

Council President Brett Weddell said, "I think it (revised ordinance) entailed everything we had concerns about."

At 6:31 p.m., Mayor Leichty invited public comments on Ordinance 5242, There were none.

On a voice vote, Councilors passed Ordinance 5242, *Amending Goshen Common Council Rules of Order*, on Second Reading by a 6-1 margin, with Councilors Gerber, Lederach, Peel, Riegsecker, Schrock and Weddell voting "yes" and Councilor Nisley voting "no" at 6:31p.m.



Privilege of the Floor

At 6:31 p.m., Mayor Leichty invited public comments for issues not on the Council agenda.

John Stoltzfus of Goshen said that as 2025 is almost over, he wanted to thank Councilors for their work for the City. He said, "And I notice there's a lot to hold that has local and that has global significance. For me, one of the ways of holding it includes poetry."

Stoltzfus said one of his favorite poets is David Whyte, who grew up in Yorkshire and now lives in the Pacific Northwest. He then read a poem by Whyte called "Loaves and Fishes." He then read the following:

Loaves and Fishes

This is not
the age of information.

This is not
the age of information.

Forget the news,
and the radio,
and the blurred screen.

This is the time
of loaves
and fishes.

People are hungry
and one good word is bread
for a thousand.

Afterward, Stoltzfus said, "Somewhere between here, the City of Goshen and other cities where people are hungry or live under rubble, there's also a man who lives in Bethlehem. His name is Munther Isaac (a Palestinian pastor), and in a 15-minute ... 'Sermon to the West,' which can be found online. He has to me a way of landing poetry and something of the call of welcoming cities and welcoming hearts at this time. Thank you again for your work in this City and for this Privilege of the Floor."

Mayor Leichty and Council President Weddell thanked Stoltzfus for his comments.

There were no further comments, so Mayor Leichty closed the public comment period at 6:34 p.m.

ELECTED OFFICIAL REPORTS:

Mayor Leichty asked if there were any reports from Councilors. There were not.

ADJOURNMENT:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Lederach.

On a voice vote, Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 6:34 p.m.



NOTE: The Common Council will hold an Executive Session at 3:30 p.m. on Jan. 9, 2025 to review applicants for City Boards and Commissions. The next Regular Meeting of the Council will be 6 p.m. on Jan. 26, 2026.

EXHIBIT #1: *A four-page City of Goshen financial report and budget update distributed to Councilors before the meeting. The report was prepared and presented by former Deputy Clerk-Treasurer Jeffery Weaver, a financial consultant for the City. The report was approved by the Council (agenda item #1)*

EXHIBIT #2: *A two-page memorandum, dated Dec. 29, 2025, from City Redevelopment Director Becky Hutsell and emailed to Common Council members before the meeting. In the memo, Hutsell provided a detailed explanation about the appropriations requested in Ordinance 5249, which was approved by the Council (agenda item #3)*

EXHIBIT #3: *A one-page memorandum, dated Dec. 29, 2025 from Building Commissioner Myron Grise. The memo with was emailed to Councilors before the meeting provided background information about the proposed Building Department fee increases, which were approved by the Council (agenda item #7).*

APPROVED:


Gina Leichty, Mayor of Goshen

ATTEST:

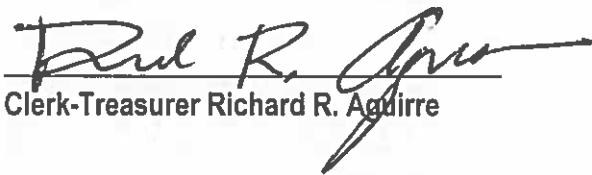

Clerk-Treasurer Richard R. Aguirre

Exhibit #1



City of Goshen, IN

Fund Balance Report

As Of 12/31/2025

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	\$ 21,528,877.25	\$ 24,676,514.12	\$ 30,208,566.93	\$ 15,996,824.44
2201 - MVH FUND	3,790,842.61	2,837,732.57	3,717,195.23	2,911,379.95
2202 - LOCAL ROAD & STREET	1,554,031.95	613,501.89	539,147.00	1,628,386.84
2203 - MVH-RESTRICTED	2,106,390.49	619,284.53	619,778.14	2,105,896.88
2204 - PARKS AND RECREATION	4,698,294.14	2,409,818.93	2,637,384.83	4,470,728.24
2206 - AVIATION FUND	549,459.52	363,045.69	417,190.14	495,315.07
2209 - IIT - ECONOMIC DEVELOPMENT	7,303,587.03	2,495,887.90	3,023,707.60	6,775,767.33
2214 - PROBATION FUND	126,474.02	93,545.06	113,410.45	106,608.63
2226 - REDEVELOPMENT OPERATING	486,877.76	237,683.70	259,751.94	464,809.52
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	61,043.92	55,942.90	15,491.35	101,495.47
2234 - UNSAFE BUILDING FUND	218,015.68	17,948.11	125,939.74	110,024.05
2236 - RAINY DAY FUND	2,654,516.59	-	-	2,654,516.59
2240 - IIT - PUBLIC SAFETY	2,437,452.30	2,483,122.88	3,102,597.96	1,817,977.22
2256 - OPIOID SETTLEMENT UNRESTR	101,168.19	22,390.09	-	123,558.28
2257 - OPIOID SETTLEMENT RESTR	253,200.26	52,270.40	250,000.00	55,470.66
2258 - TOWNSHIP FIRE SUPPORT	416,352.31	350,000.00	188,694.30	577,658.01
2409 - MOBILE INTEGRATED HEALTH	-	125,000.00	179,937.87	(54,937.87)
2500 - COURT FEES	39,739.66	56,573.21	43,744.76	52,568.11
2501 - RESIDENTIAL LEASE FEES	59,283.57	67,030.00	45,492.70	80,820.87
2503 - ELECTRIC UTILITY SALE	2,867,655.75	141,783.21	-	3,009,438.96
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,108.66	-	18,108.66	-
2505 - STORM WATER MANAGEMNT	2,387,177.63	397,043.73	1,731,209.32	1,053,012.04
2506 - ECON IMPROVEMENT DISTRICT	30,637.77	37,710.74	12,092.26	56,256.25
2508 - REDHAWK ACADEMY	14,757.86	37,749.62	33,646.68	18,860.80
3301 - DEBT SERVICE	65,169.99	223,969.95	372,150.00	(83,010.06)
3311 - TIF BOND P & I PYMT FUND	571,219.28	1,038,283.75	817,968.75	791,534.28
3320 - BOND P&I EAST COLLEGE AVE	-	609,129.22	481,680.00	127,449.22
3321 - INDIANA AVE BOND P&I	-	73,614.00	58,000.00	15,614.00
3323 - CHERRY CREEK BOND P&I	1,475,173.57	52,857.39	327,746.25	1,200,284.71
3331 - TIF DEBT SERVICE RESERVE	217,393.75	-	217,393.75	-
3333 - DSR - CHERRY CREEK	282,220.21	11,179.43	-	293,399.64
4401 - CCI (CIGARETTE TAX) FUND	332,952.34	25,390.35	50,226.67	308,116.02
4402 - CUMULATIVE CAP DEVELOP	1,195,728.49	478,505.18	859,000.03	815,233.64
4425 - CCI FIRE STATION	601,395.79	319,030.73	444,877.62	475,548.90
4428 - CCI STORM SEWER FUND	3,290,057.69	354,666.47	134,178.12	3,510,546.04
4440 - MAJOR MOVE	4,885,499.58	241,549.84	-	5,127,049.42
4445 - TIF SOUTH EAST E.D.	22,706,136.70	4,707,663.74	5,395,865.11	22,017,935.33
4446 - TIF CONS RR/US 33/DT	9,914,318.15	2,146,623.20	5,069,895.00	6,991,046.35
4447 - TIF UPPERT/DIERDORFF	770,577.43	135,549.23	388,438.11	517,688.55
4450 - TIF EAST COLL AVE	128,020.63	435,821.00	984,477.24	(420,635.61)
4451 - TIF INDIANA AVENUE	32,443.02	53,337.02	101,837.80	(16,057.76)
4502 - ARP FISCAL RECOV FUND	5,557,302.92	-	2,057,322.15	3,499,980.77
4507 - ENV RESIL GRANTS	(21,752.61)	224,353.24	329,882.66	(127,282.03)
4651 - CEMETERY CAPITAL IMPROV.	89,453.61	10,142.95	29,842.77	69,753.79
4653 - BROWNFIELD REVOLV LOAN	820,730.42	-	438,714.99	382,015.43
4654 - BRIDGE 410 COUNTY CONTRIBUTION	-	-	-	-
4660 - 2015 GOB PROCEEDS	849,472.25	-	-	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,999,965.13	-	904,188.46	2,095,776.67
4670 - EAST COLL AVE CONST	2,110,752.45	64,292.90	481,680.00	1,693,365.35
4671 - INDIANA AVE BOND CONSTR	15,012.40	156.37	-	15,168.77
4673 - CHERRY CREEK CONSTRUCTION	17,512,567.58	673,766.88	2,458,235.90	15,728,098.56
8801 - FIRE PENSION FUND	221,266.05	585,527.06	487,090.02	319,703.09
8802 - POLICE PENSION FUND	497,258.97	307,285.35	300,990.50	503,553.82
Report Total:	\$ 130,824,280.71	\$ 50,964,274.53	\$ 70,474,769.76	\$ 111,313,785.48



Budget Report Group Summary

For Fiscal: 2025 Period Ending: 12/31/2025

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Revenue						
1101 - GENERAL FUND	\$ 28,495,121.00	\$ 28,495,121.00	\$ -	\$ 24,676,514.12	\$ (3,818,606.88)	13.4%
2201 - MVH FUND	4,560,312.00	4,560,312.00	-	2,837,732.57	(1,722,579.43)	37.8%
2202 - LOCAL ROAD & STREET	589,328.00	589,328.00	-	613,501.89	24,173.89	4.1%
2203 - MVH-RESTRICTED	1,366,292.00	1,366,292.00	-	619,284.53	(747,007.47)	54.7%
2204 - PARKS AND RECREATION	3,755,106.00	3,755,106.00	-	2,409,818.93	(1,345,287.07)	35.8%
2206 - AVIATION FUND	407,787.00	407,787.00	-	363,045.69	(44,741.31)	11.0%
2209 - LIT - ECONOMIC DEVELOPMENT	2,637,406.00	2,637,406.00	-	2,495,887.90	(141,518.10)	5.4%
2214 - PROBATION FUND	125,000.00	125,000.00	-	93,545.06	(31,454.94)	25.2%
2226 - REDEVELOPMENT OPERATING	46,200.00	46,200.00	-	237,683.70	191,483.70	414.5%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	-	-	-	55,942.90	55,942.90	0.0%
2234 - UNSAFE BUILDING FUND	-	400,000.00	-	17,948.11	(382,051.89)	95.5%
2236 - RAINY DAY FUND	-	-	-	-	-	0.0%
2240 - LIT - PUBUC SAFETY	2,642,849.00	2,642,849.00	-	2,483,122.88	(159,726.12)	6.0%
2256 - OPIOID SETTLEMENT UNRESTR	19,500.00	19,500.00	-	22,390.09	2,890.09	14.8%
2257 - OPIOID SETTLEMENT RESTR	45,600.00	45,600.00	-	52,270.40	6,670.40	14.6%
2258 - TOWNSHIP FIRE SUPPORT	350,000.00	350,000.00	-	350,000.00	-	0.0%
2409 - MOBILE INTEGRATED HEALTH	-	-	-	125,000.00	125,000.00	0.0%
2500 - COURT FEES	20,700.00	20,700.00	-	56,573.21	35,873.21	173.3%
2501 - RESIDENTIAL LEASE FEES	64,430.00	64,430.00	-	67,030.00	2,600.00	4.0%
2503 - ELECTRIC UTILITY SALE	-	-	-	141,783.21	141,783.21	0.0%
2505 - STORM WATER MANAGEMNT	607,827.00	607,827.00	-	397,043.73	(210,783.27)	34.7%
2506 - ECON IMPROVEMENT DISTRICT	65,500.00	65,500.00	-	37,710.74	(27,789.26)	42.4%
2508 - REDHAWK ACADEMY	46,500.00	46,500.00	-	37,749.62	(8,750.38)	18.8%
3301 - DEBT SERVICE	381,432.00	381,432.00	-	223,969.95	(157,462.05)	41.3%
3311 - TIF BOND P & I PYMT FUND	820,889.00	820,889.00	-	1,038,283.75	217,394.75	26.5%
3320 - BOND P&I EAST COLLEGE AVE	-	-	-	609,129.22	609,129.22	0.0%
3321 - INDIANA AVE BOND P&I	-	-	-	73,614.00	73,614.00	0.0%
3323 - CHERRY CREEK BOND P&I	-	-	-	52,857.39	52,857.39	0.0%
3333 - DSR - CHERRY CREEK	-	-	-	11,179.43	11,179.43	0.0%
4401 - CCI (CIGARETTE TAX) FUND	57,813.00	57,813.00	-	25,390.35	(32,422.65)	56.1%
4402 - CUMULATIVE CAP DEVELOP	823,963.00	823,963.00	-	478,505.18	(345,457.82)	41.9%
4425 - CCI FIRE STATION	565,937.00	565,937.00	-	319,030.73	(246,906.27)	43.6%
4428 - CCI STORM SEWER FUND	586,504.00	586,504.00	-	354,666.47	(231,837.53)	39.5%
4440 - MAJOR MOVE	-	-	-	241,549.84	241,549.84	0.0%
4445 - TIF SOUTH EAST E.D.	9,367,200.00	9,367,200.00	-	4,707,663.74	(4,659,536.26)	49.7%
4446 - TIF CONS RR/US 33/DT	3,822,700.00	3,822,700.00	-	2,146,623.20	(1,676,076.80)	43.8%
4447 - TIF UPPERT/DIERDORFF	261,350.00	261,350.00	-	135,549.23	(125,800.77)	48.1%
4450 - TIF EAST COLL AVE	-	-	-	435,821.00	435,821.00	0.0%
4451 - TIF INDIANA AVENUE	-	-	-	53,337.02	53,337.02	0.0%
4502 - ARP FISCAL RECOV FUND	-	-	-	-	-	0.0%
4507 - ENV RESIL GRANTS	-	-	-	224,353.24	224,353.24	0.0%
4651 - CEMETERY CAPITAL IMPROV.	11,000.00	11,000.00	-	10,142.95	(857.05)	7.8%
4653 - BROWNFIELD REVOLV LOAN	-	-	-	-	-	0.0%
4654 - BRIDGE 410 COUNTY CONTRIBUTION	-	-	-	-	-	0.0%
4661 - 2021 GO BOND PROCEEDS	-	-	-	-	-	0.0%
4670 - EAST COLL AVE CONST	-	-	-	64,292.90	64,292.90	0.0%
4671 - INDIANA AVE BOND CONSTR	-	-	-	156.37	156.37	0.0%
4673 - CHERRY CREEK CONSTRUCTION	-	-	-	673,766.88	673,766.88	0.0%
8801 - FIRE PENSION FUND	460,000.00	460,000.00	-	585,527.06	125,527.06	27.3%
8802 - POLICE PENSION FUND	350,000.00	350,000.00	-	307,285.35	(42,714.65)	12.2%
Revenue Total:	\$ 63,354,246.00	\$ 63,754,246.00	\$ -	\$ 50,964,274.53	\$ (12,789,971.47)	0.2006136

Budget Report

For Fiscal: 2025 Period Ending: 12/31/2025

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance	
					Favorable (Unfavorable)	Percent Remaining
Expense						
1101 - GENERAL FUND	\$ 33,944,900.00	\$ 34,448,316.38	\$ 2,374,154.58	\$ 30,208,566.93	\$ 4,239,749.45	12.3%
2201 - MVH FUND	3,870,190.00	3,980,703.10	292,529.41	3,717,195.23	263,507.87	6.6%
2202 - LOCAL ROAD & STREET	1,000,000.00	1,539,147.00	-	539,147.00	1,000,000.00	65.0%
2203 - MVH-RESTRICTED	2,400,000.00	2,400,000.00	-	619,778.14	1,780,221.86	74.2%
2204 - PARKS AND RECREATION	3,331,500.00	4,055,500.00	156,343.27	2,637,384.83	1,418,115.17	35.0%
2206 - AVIATION FUND	711,400.00	711,400.00	28,667.80	417,190.14	294,209.86	41.4%
2209 - LIT - ECONOMIC DEVELOPMENT	4,325,000.00	7,100,223.28	128,067.08	3,023,707.60	4,076,515.68	57.4%
2214 - PROBATION FUND	113,650.00	113,650.00	9,197.58	113,410.45	239.55	0.2%
2226 - REDEVELOPMENT OPERATING	274,550.00	348,950.00	22,703.36	259,751.94	89,198.06	25.6%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	36,000.00	613.75	15,491.35	20,508.65	57.0%
2234 - UNSAFE BUILDING FUND	85,000.00	551,000.00	-	125,939.74	425,060.26	77.1%
2236 - RAINY DAY FUND	-	-	-	-	-	0.0%
2240 - LIT - PUBLIC SAFETY	3,049,000.00	3,377,347.50	213,046.30	3,102,597.96	274,749.54	8.1%
2257 - OPIOID SETTLEMENT RESTR	-	250,000.00	14,267.51	250,000.00	-	0.0%
2258 - TOWNSHIP FIRE SUPPORT	378,000.00	378,000.00	20,348.08	188,694.30	189,305.70	50.1%
2409 - MOBILE INTEGRATED HEALTH	-	-	26,700.00	179,937.87	(179,937.87)	0.0%
2500 - COURT FEES	54,700.00	54,700.00	4,316.74	43,744.76	10,955.24	20.0%
2501 - RESIDENTIAL LEASE FEES	48,975.00	48,975.00	(3,624.40)	45,492.70	3,482.30	7.1%
2503 - ELECTRIC UTILITY SALE	-	400,000.00	-	-	400,000.00	100.0%
2504 - OLD LAW ENFORCEMENT CONTINUE ED	18,109.00	18,109.00	-	18,108.66	0.34	0.0%
2505 - STORM WATER MANAGEMNT	1,937,885.00	1,940,885.00	48,085.90	1,731,209.32	209,675.68	10.8%
2506 - ECON IMPROVEMENT DISTRICT	81,000.00	81,000.00	23.65	12,092.26	68,907.74	85.1%
2508 - REDHAWK ACADEMY	12,500.00	12,500.00	342.42	33,646.68	(21,146.68)	-169.2%
3301 - DEBT SERVICE	373,275.00	373,275.00	-	372,150.00	1,125.00	0.3%
3311 - TIF BOND P & I PYMT FUND	820,889.00	898,889.00	1,250.00	817,968.75	80,920.25	9.0%
3320 - BOND P&I EAST COLLEGE AVE	-	481,680.00	-	481,680.00	-	0.0%
3321 - INDIANA AVE BOND P&I	-	58,000.00	-	58,000.00	-	0.0%
3323 - CHERRY CREEK BOND P&I	-	-	-	327,746.25	(327,746.25)	0.0%
3331 - TIF DEBT SERVICE RESERVE	-	217,393.75	-	217,393.75	-	0.0%
4401 - CCI (CIGARETTE TAX) FUND	80,000.00	80,000.00	4,374.67	50,226.67	29,773.33	37.2%
4402 - CUMULATIVE CAP DEVELOP	1,022,000.00	1,361,227.95	341,037.22	859,000.03	502,227.92	36.9%
4425 - CCI FIRE STATION	375,000.00	479,898.95	26,111.58	444,877.62	35,021.33	7.3%
4428 - CCI STORM SEWER FUND	2,700,000.00	2,700,000.00	5,695.32	134,178.12	2,565,821.88	95.0%
4440 - MAJOR MOVE	-	-	-	-	-	0.0%
4445 - TIF SOUTH EAST E.D.	20,065,890.00	22,440,621.85	1,389,821.86	5,395,865.11	17,044,756.74	76.0%
4446 - TIF CONS RR/US 33/DT	4,075,000.00	8,586,861.94	276,214.29	5,069,895.00	3,516,966.94	41.0%
4447 - TIF UPPERT/DIERDORFF	-	388,438.11	-	388,438.11	-	0.0%
4450 - TIF EAST COLL AVE	-	604,680.00	378,547.24	984,477.24	(379,797.24)	-62.8%
4451 - TIF INDIANA AVENUE	-	58,000.00	43,837.80	101,837.80	(43,837.80)	-75.6%
4502 - ARP FISCAL RECOV FUND	2,806,655.00	5,506,655.00	267,466.44	2,057,322.15	3,449,332.85	62.6%
4507 - ENV RESIL GRANTS	-	-	53,793.94	329,882.66	(329,882.66)	0.0%
4651 - CEMETERY CAPITAL IMPROV	45,800.00	45,800.00	-	29,842.77	15,957.23	34.8%
4653 - BROWNFIELD REVOLV LOAN	-	-	27,126.75	438,714.99	(438,714.99)	0.0%
4654 - BRIDGE 410 COUNTY CONTRIBUTION	-	-	-	-	-	0.0%
4660 - 2015 GOB PROCEEDS	120,000.00	120,000.00	-	-	120,000.00	100.0%
4661 - 2021 GO BOND PROCEEDS	3,149,049.00	3,149,049.00	5,835.18	904,188.46	2,244,860.54	71.3%
4670 - EAST COLL AVE CONST	-	-	-	481,680.00	(481,680.00)	0.0%
4671 - INDIANA AVE BOND CONSTR	-	-	-	-	-	0.0%
4673 - CHERRY CREEK CONSTRUCTION	-	-	-	2,458,235.90	(2,458,235.90)	0.0%
8801 - FIRE PENSION FUND	551,320.00	551,320.00	41,648.60	487,090.02	64,229.98	11.7%
8802 - POLICE PENSION FUND	410,050.00	410,050.00	27,533.00	300,990.50	109,059.50	26.6%
Expense Total:	\$ 92,267,287.00	\$ 110,358,246.81	\$ 6,226,076.92	\$ 70,474,769.76	\$ 39,883,477.05	36.1%
Report Surplus (Deficit):	\$ (28,913,041.00)	\$ (46,604,000.81)	\$ (6,226,076.92)	\$ (19,510,495.23)	\$ 27,093,505.58	58.1%



Budget Report Group Summary

For Fiscal: 2025 Period Ending: 12/31/2025

Department	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Fund: 1101 - GENERAL FUND						
Expense						
01 - COMMUNITY RELATIONS	\$ 206,050.00	\$ 206,050.00	\$ 2,676.88	\$ 83,626.46	\$ 122,423.54	59.4%
02 - COUNCIL	149,770.00	149,770.00	10,697.56	137,449.73	12,320.27	8.2%
03 - MAYOR	621,380.00	621,380.00	42,323.30	528,556.74	92,823.26	14.9%
04 - CLERK-TREASURER	868,070.00	868,070.00	59,602.68	726,755.92	141,314.08	16.3%
05 - LEGAL	960,625.00	962,587.89	62,849.79	741,316.91	221,270.98	23.0%
06 - COURT	582,200.00	582,200.00	42,081.10	522,524.36	59,675.64	10.3%
07 - BOARD OF WORKS	5,303,485.00	5,500,751.97	443,218.49	4,624,984.83	875,767.14	15.9%
08 - TECHNOLOGY	811,000.00	941,000.00	(41,815.64)	516,928.24	424,071.76	45.1%
09 - CEMETERY-GENERAL	483,070.00	483,070.00	(18,377.23)	425,316.61	57,753.39	12.0%
10 - ENGINEERING	1,265,650.00	1,266,712.00	92,169.67	984,042.44	282,669.56	22.3%
11 - POLICE DEPARTMENT	9,650,820.00	9,769,275.47	625,431.23	8,902,078.92	867,196.55	8.9%
12 - FIRE DEPARTMENT	8,639,800.00	8,694,020.05	830,862.11	8,330,495.12	363,524.93	4.2%
15 - BUILDING DEPARTMENT	669,425.00	669,874.00	63,099.07	615,649.76	54,224.24	8.1%
16 - PLANNING DEPARTMENT	599,015.00	599,015.00	39,867.90	431,689.35	167,325.65	27.9%
18 - CENTRAL GARAGE	1,953,130.00	1,953,130.00	124,177.80	1,614,755.27	338,374.73	17.3%
19 - BUILDINGS-GROUNDS	357,740.00	357,740.00	19,288.86	222,582.56	135,157.44	37.8%
46 - ENVIRONMENTAL RESILIENCE	823,670.00	823,670.00	(29,500.11)	724,846.02	98,823.98	12.0%
90 - UNAPPROPRIATED	-	-	5,501.12	74,967.69	(74,967.69)	0.0%
Expense Total:	33,944,900.00	34,448,316.38	2,374,154.58	30,208,566.93	4,239,749.45	12.3%
Fund: 1101 - GENERAL FUND Total:	33,944,900.00	34,448,316.38	2,374,154.58	30,208,566.93	4,239,749.45	12.3%
Report Total:	\$ 33,944,900.00	\$ 34,448,316.38	\$ 2,374,154.58	\$ 30,208,566.93	\$ 4,239,749.45	12.3%

Exhibit #2



Department of Community Development
CITY OF GOSHEN

204 East Jefferson Street, Suite 2 • Goshen, IN 46528-3405

Phone (574) 537-3824 • Fax (574) 533-8626 • TDD (574) 534-3185
communitydevelopment@goshencity.com • www.goshenindiana.org

Memorandum

TO: City Council

FROM: Becky Hutsell, Redevelopment Director

RE: Ord. 5249 – Additional Appropriation Request

DATE: December 29, 2025

The Redevelopment Department is requesting additional appropriations related to our semi-annual bond payments, as well as an appropriation for the City's Brownfield Revolving Loan Fund. Below is a summary of the requests.

1. Indiana Avenue

Two appropriations are requested for Indiana Avenue. The first covers the initial bond payment made in July using Spring TIF revenue received for the Economic Development Revenue Bond issued for the Copperleaf Cove Apartment project. While an appropriation request was brought to Council for the East College bond payment in June, one was not brought for Indiana Avenue. This request corrects that oversight and properly records the transaction.

The request for \$53,837.80 reflects TIF revenue received within the last week and would appropriate those funds into the "Transfer Out" line (4451-5-00-4520000). Under the Economic Development Agreement for Copperleaf Cove, the RDC must pay 75% of revenue received (minus administrative fees) to the developer to repay the bond issued for the project and purchased by the developer. Because these are the first payments due, the payment process was not fully understood during last year's budgeting.

2. East College Avenue

Similar to Indiana Avenue, recently received TIF revenue must be appropriated into the "Transfer Out" line (4450-5-00-4520000) in the amount of \$479,797.24. Under the Economic Development Agreement with Brinkley, the RDC pays 100% of revenue received (minus administrative fees) to the developer to repay the bond issued for the project and purchased by the developer.

As with Indiana Avenue, the payment mechanics were not fully understood during last year's budgeting; however, these payments are included in the 2026 budget. Additional appropriations should not be necessary unless revenue differs significantly from projections.

3. Cherry Creek

In November 2024, the City issued an Economic Development Revenue Bond for infrastructure related to the Cherry Creek development. The Bank of New York serves as trustee and holds all bond funds. To

properly track the City's financial records, this appropriation request of \$327,746.25 accounts for the principal and interest due.

A debt reserve was established at the time of issuance and will be used for the required payment. No City operating funds are being used; the transaction is recorded for accounting purposes only.

4. Brownfield Revolving Loan Fund

In 2012, the City received a \$1,000,000 USEPA Brownfield Revolving Loan Fund (RLF) grant. The City loaned \$838,500 to the Redevelopment Commission for cleanup of the salvage yard on East Lincoln Avenue. The Commission later repaid the loan, and those funds were used to establish a revolving loan fund for other brownfield projects. Since its inception, the fund has supported various Phase I and Phase II Environmental Site Assessments throughout the City.

In July of this year, the Board of Works approved an agreement with AP Development to complete remediation at the former Western Rubber site. Although the City received closure in 2012, that closure was limited to recreational/industrial use based on the cleanup standards at the time. Under the Economic Development Agreement for the Ariel Cycleworks project, the RDC committed to completing additional remediation to achieve residential closure and supported the use of RLF funds for that work.

That remediation has now been completed. The appropriation request of \$439,000 covers the grant funding used for the project. The funds are already in the City's account for this purpose but were not appropriated in the 2025 budget. This request ensures the financial records accurately reflect the funds used.



Exhibit #3

**Building Department
CITY OF GOSHEN**

204 East Jefferson Street, Suite 5 • Goshen, IN 46528-3405

Phone (574) 534-1811 • Fax (574) 533-8626 • TDD (574) 534-3185
building@goshencity.com • www.goshenindiana.org

MEMO

To: City Council
From: Myron Grise, Building Commissioner
RE: Licensing Fees
Date: December 29, 2025

Summary of Licensing Cost Increases (City of Goshen)

The City of Goshen has experienced steady annual increases in licensing costs over the past several years, with a continued increase projected for 2026.

Annual Costs

- 2023: \$113
- 2024: \$116
- 2025: \$119
- 2026 (Projected): \$123

Key Points

- From 2023 to 2025, the cost increased by \$6 total, averaging about \$3 per year.
- The projected 2026 cost increase is \$4, slightly higher than prior annual increases.
- Overall, from 2023 to 2026, the licensing cost is expected to rise by \$10, representing a gradual and predictable upward trend rather than a sudden spike.

Takeaway for Council

The licensing cost has increased incrementally each year and is projected to continue rising at a modest rate. While the increases are relatively small year over year, they should be factored into long-term budgeting and financial planning.