



Agenda for the Goshen Common Council

6:00 p.m., APRIL 27, 2026 Regular Meeting

Council Chamber, Police & Court Building, 111 East Jefferson Street, Goshen, IN

For a live stream of the meeting, go to: <https://us02web.zoom.us/j/81652777559>

Call to Order by Mayor Gina Leichthy

Pledge of Allegiance: Led by Katie Reiff, a student at Model Elementary School

Roll Call:

Linda Gerber (At-Large) **Phil Lederach** (District 5) **Doug Nisley** (District 2)
Megan Peel (District 4) **Donald Riegsecker** (District 1) **Matt Schrock** (District 3)
Council President Brett Weddell (At-Large) **Youth Adviser Abril Reyes** (Non-voting)

Approval of Council Minutes: Dec. 29, 2025, Jan. 26 and Feb. 23, 2026 meetings

Approval of Meeting Agenda

1) Presentation: City of Goshen Leaf collection process and new standardized program, beginning in the fall of 2026. (David A. Gibbs, Street Commissioner & Aaron Sawatsky Kingsley, Director of the City Department of Environmental Resilience)

2) Presentation: City Financial Report and Budget Update (Clerk-Treasurer Richard Aguirre)

3) Resolution 2026-02, A Resolution of the Common Council of the City of Goshen, Indiana, Authorizing the Filing of an Application for a Community Development Block Grant

4) Resolution 2026-03, Amendment 2 to the Project Coordination Contract with the State of Indiana for Auxiliary Lanes on College Avenue from US 33 to the Norfolk-Southern Railroad and Bicycle/Pedestrian Facilities for the Pedestrian Bridge Over Horn Ditch

5) Resolution 2026-04, Interlocal Memorandum of Understanding for 2025 Edward Byrne Memorial Justice Assistance Grant Formula Program Award



6) Resolution 2026-05, Interlocal Agreement with the County of Elkhart for Paving of County Road 40

7) Resolution 2026-06, Interlocal Agreement with the County of Elkhart for Paving of County Road 17

8) Ordinance 5257, Establishing a Development Fees Fund

9) Ordinance 5260, An Ordinance to Provide a Recruitment Incentive and a Referral Bonus

10) Ordinance 5261, Amend False Alarm Penalty

11) Ordinance 5255, Establishing a Designated Outdoor Refreshment Area (*in the City of Goshen's downtown, Thursdays, Fridays and Saturdays, afternoons and evenings*)

NOTE: The version of Ordinance 5255 in the Council packet has been revised from the version approved by Councilors on First Reading, on March 23, 2026

Privilege of the Floor

Elected Official Reports

Adjournment



GOSHEN COMMON COUNCIL

Minutes of the DECEMBER 29, 2025 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Assisted by Mayor Gina Leichty, Emma Jones called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Emma is a student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The result:

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large)

Absent: Youth Adviser Abril Reyes (Non-voting)

Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Sept. 22, 2025 Regular Meeting as prepared by the Clerk-Treasurer. Councilor Nisley moved to accept the minutes as presented. Councilor Gerber seconded the motion. **Motion passed 7-0 on a voice vote.**

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer with the deletions of items #10 and #11, which will be presented at the Council's Janu. 26 meeting. Councilor Weddell moved to approve the agenda as amended. Councilor Peel seconded the motion. **Motion passed 7-0 on a voice vote.**

1) City financial report and budget update

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, delivered a financial report and budget update to Councilors. He distributed a four-page report to Councilors (**EXHIBIT #1**).

BACKGROUND:

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, prepared a four-page report for distribution to the Council at the Dec. 29, 2025 meeting. It summarized the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024.

Fund Balance Report – The first page of the report provided the cash balance of the budgeted funds as of Dec. 28, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund maintained a sufficient balance to support budgeted expenditures.

Budget Report – Revenues – The second page of the report summarized revenue collections for each fund showing progress toward projected revenue levels.

Budget Report – Expenditures – The third page of the report displayed expenditures incurred to date for each fund showing the remaining budget in each account.

Budget Report – Expenditures in the General Fund – The final page of the report was a General Fund budget summary broken down by department. It provided Councilors with a focused view of each department's budget performance to date.



SUMMARY OF DEC. 29, 2025 COUNCIL DISCUSSION OF THE CITY FINANCIAL REPORT:

Jeffery Weaver, former Deputy Clerk-Treasurer and a financial consultant for the City, provided an overview of his City's financial status and budget update. Highlights of Weaver's presentation:

- Data in the report was current as of Dec. 28, 2025 but there will be changes before the year ends.
- The list of cash balances is longer than it was earlier in the year because of various additional appropriations, which have been added over the year and will be again tonight.
- Some of the negative cash balances may appear alarming, but most are held in the City's pooled cash.
- Most of the negative numbers are either due to a grant that the City spent, but were not yet received, such as in the case of the Mobile Integrated Health Fund or will be offset when the County tax levy is recorded.
- Revenues take a little bit more time to be recorded whereas expenses hit the books more quickly.
- The TIF negative balances will be bolstered by some revenues that soon will be recorded.
- Some of the negative balances are related to bond payments which are based almost entirely on the money that comes in because the City doesn't know what some bond payments will be like until TIF funds come in.
- That applies to bond payments for the projects and developments at Cherry Creek, East College Avenue and Indiana Avenue.
- The report on department budgets shows unappropriated funds and include payments of certain refunds, including ambulance services and court-related payments.

Council President Weddell asked if the Cherry Creek construction fund had no amount listed because the City didn't budget anything for 2025. Weaver said there was a \$327,746.25 expense for the Cherry Creek bond because that was the capitalized interest. He said there was not a negative percentage listed because the account started with a zero budget.

There were no further questions or comments from Councilors about the report.

Councilors Weddell and Schrock then made a motion to approve the budget and financial report as presented. On a voice vote, the motion passed unanimously, a by a 7-0 vote at 6:11 pm.

2) Ordinance 5248, Additional Appropriations

Mayor Leichty called for the introduction on Second Reading of Ordinance 5248, *Additional Appropriations*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5248 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5248 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5248, *Additional Appropriations*. Ordinance 5248, if approved by the Common Council, would authorize the City to spend additional and available money from two accounts.

The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments

In a Dec. 29, 2025 memorandum to the Council and Mayor, Clerk-Treasurer Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors."



In this case, **Aguirre** wrote that the Mayor and Clerk-Treasurer proposed an additional appropriation because the expenditures are necessary and paying the expenditures might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer will submit the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget.

These were descriptions of the requested appropriations in Ordinance 5048:

The Goshen Fire Department continues to provide services for Elkhart Township and needed to use a portion of the 2025 budget for capital expenditures. An appropriation of \$150,000 would increase the Equipment line in the Township Fire budget for purchases necessary at the end of 2025.

The Redhawk Academy, under the supervision of the Goshen Fire Department, budgeted for the Spring, 2025 expenses but ran into additional expenses for Fall, 2025. Additional appropriations of \$12,000 and \$10,000 would open up additional funds for the Fall, 2025 student cohort which are reimbursed from various sources such as the State of Indiana and donations from local organizations.

Aguirre wrote that each affected fund had sufficient cash balances to spend these appropriations. If the ordinance is approved by the Council, **Aguirre** will submit the necessary information to the DLGF for final approval.

Aguirre also wrote that he was attaching an amended version of Ordinance 5048 with the deletion of the Redevelopment Commission request for \$412,000 related to the Brownfield Revolving Loan Fund. **Aguirre** also included the original ordinance. He asked that the Common Council replace the original version of Ordinance 5048 with the amended version and approve it on Second Reading.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5248:

Mayor Leichty invited comments from **Jeffery Weaver** former Deputy Clerk-Treasurer and a financial consultant for the City.

Weaver said that Ordinance 5248 was requesting two additional appropriations. He said in the amended version of Ordinance 5248, a third requested appropriation, related to the Brownfield fund, was deleted because it was moved into the next ordinance. He said that was done "because it turns out there was a little bit more spent from that, and the amount proposed on (Ordinance) 5248 was not going to be sufficient for this year's expenses."

Weaver also described the two requested appropriations in Ordinance 5248.

Weaver said the first was from the Goshen Fire Department and was seeking \$150,000 from Township Fire Support to an "other equipment line," which is for capital expenses. The second is for the Red Hawk Academy – \$12,000 for fire uniforms and \$10,000 for fire equipment – to cover higher than anticipated costs.

Mayor Leichty said, "We have more students than we had anticipated, so we have a larger budget than we had anticipated, but there is a reimbursement process." **Weaver** said the \$22,000 will be reimbursed.

Councilors Weddell and Nisley then made a motion to amend Ordinance 5248 by removing the \$412,000 Brownfield Redevelopment Loan Fund request. The motion passed 7-0 at 6:14 p.m.

Mayor Leichty invited additional questions or comments from the Council. There were none.

Mayor Leichty invited comments from the audience. There were none.



Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5248, *Additional Appropriations*, as amended, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:14 p.m.

3) Ordinance 5249, *Additional Appropriations*

Mayor Leichty called for the introduction on First Reading of Ordinance 5249, *Additional Appropriations*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5249 by title only, which was done. **Weddell/Nisley moved to approve Ordinance 5249 on First Reading.**

BACKGROUND:

Before the Council was Ordinance 5249, *Additional Appropriations*. Ordinance 5249, if approved by the Common Council, would authorize the City to spend additional and available money from five accounts. The Mayor and Clerk-Treasurer requested this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments

In a Dec. 29, 2025 memorandum to the Council and Mayor, Clerk-Treasurer Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriation within a fund is insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors."

In this case, the Mayor and Clerk-Treasurer proposed an additional appropriation because the expenditures are necessary and paying the expenditures might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer will submit the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget.

These are descriptions of the requested appropriations in Ordinance 5049:

The Bank of New York is the paying agent for the **East College Avenue bonds, the Indiana Avenue bonds, and the Cherry Creek bonds**. In order to make bond payments, the City transfers money from our local TIF funds held at 1st Source Bank to the City's Bond Principal and Interest (P&I) accounts at Bank of New York. Generally, the transfers occur near the end of the month twice a year and then Bank of New York makes the principal and interest payments on the first day of the following month. For example, the East College Avenue TIF will transfer \$479,797.24 to Bank of New York on Dec. 30, 2025. The bond payment is due Jan. 1, 2026, so Bank of New York will withdraw the money on Jan. 2, 2026 and pay the lenders.

While some of these **bond transactions** were appropriated earlier in the year, the City tends to make appropriations as needed because these bond payments are based upon TIF revenues into the respective funds. **The City is unsure of specific TIF revenues until the revenue reports arrive from the County on June 30 and Dec. 30** of each year, making it difficult to budget for the exact bond payments during the normal budget cycle.

Also, the **City Redevelopment Commission** is currently spending funds to complete Brownfield cleanup in the **Ariel Cycleworks project**. The Brownfield Revolving Loan Fund provides relief for such projects but it is very difficult to anticipate when expenses will occur. This appropriation opens up funds for the Brownfield expenses necessitated throughout the year.



The Clerk-Treasurer sought additional appropriations from the following accounts in these amounts:

INDIANA AVENUE BOND PRINCIPAL AND INTEREST FUND		
3321-5-00-4380100	INDAVE / Principal	\$58,000
CHERRY CREEK BOND PRINCIPAL AND INTEREST FUND		
3323-5-00-4380200	CC P&I/Interest	\$327,746.25
EAST COLLEGE AVENUE TIF FUND		
4450-5-00-4520000	COLLAVE TIF / Transfer out	\$479,797.24
INDIANA AVENUE TIF FUND		
4451-5-00-4520000	IND AVE TIF / Transfer Out	\$53,837.80
BROWNFIELD REVOLVING LOAN FUND		
4653-5-00-4390500	BRLF / Grant Awarded	\$439,000.00

Aguirre wrote that each affected fund had sufficient cash balances to spend these appropriations. If the ordinance is approved by the Council, the Clerk-Treasurer will submit the necessary information to the DLGF for final approval.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5249:

Mayor Leichty asked if Councilors had any questions or comments on Ordinance 5249.

Council President Weddell thanked City Redevelopment Director Becky Hutsell for providing background information on the appropriation requests earlier in the day. He said the information was very helpful.

Before the meeting, Hutsell emailed to Councilors a two-page memorandum with a detailed explanation of the appropriations requested in Ordinance 5249 (EXHIBIT #2).

Mayor Leichty asked if Councilors had any questions about Ordinance 5249. They did not.

At 6:16 p.m., Mayor Leichty invited public comments on Ordinance 5249. There were none.

Councilors indicated they were ready to vote on Ordinance 5249.

On a voice vote, Councilors unanimously passed Ordinance 5249, Additional Appropriations, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:16 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5249.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5249, *Additional Appropriations*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5249 by title only, which was done. **Weddell/Peel moved to approve Ordinance 5249 on Second Reading.**

Mayor Leichty asked if Councilors or members of the public had questions or comments about Ordinance 50249. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5249, Additional Appropriations, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:16 p.m.



4) Resolution 2025-20, A Resolution Providing for the Transfer of Appropriations (Category Transfers)

Mayor Leichty called for the introduction of Resolution 2025-20, *A Resolution Providing for the Transfer of Appropriations*. Council President Weddell asked the Clerk-Treasurer to read Resolution 2025-20 by title only, which was done.

Weddell/Nisley made a motion to pass Resolution 2025-20.

BACKGROUND:

Resolution 2025-20 requested authorization from the Council and Mayor to move available resources between major categories within the City’s funds. The Clerk-Treasurer’s Office presents the appropriation category transfers to the Common Council at the last Council meeting each year in order to close the annual budget with all accounts within budget.

In a Dec. 29, 2025 memorandum to the Board, Clerk-Treasurer Aguirre wrote that an appropriation is “permission to spend available money” and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. The Department of Local Government Finance (“DLGF”) requires Council approval to move an appropriation from one category to another. The Council can approve this when a department needs additional room to spend in one category and has available appropriations in another category.

By moving an appropriation from one category to another, Aguirre wrote that the Council is only changing the category from which the City pays an expenditure. The Council is not approving any additional spending, so the fund’s total appropriation remains the same.

Aguirre asked the Council to approve Resolution 2025-20 because the Common Council is the City’s fiscal body which authorizes the City’s budget and any budget adjustments. State auditors require each appropriation to be a zero or positive dollar amount at the end of the year. The majority of the City’s appropriations are underspent, and these adjustments reflect a small number of the 1,200+ appropriation lines the City maintains throughout the year. If the Council approves the category transfers at the upcoming meeting, Aguirre wrote that he would register the adjustments in the City’s books and communicate the transfers to the departments. These category transfers are adjustments that only require Council approval to be final, and do not require notification to the DLGF.

If approved by the Common Council, the following appropriations would be transferred and set apart out of the funds named for the purpose specified, subject to the laws governing the same, as follows:

GENERAL FUND - 1101

FROM:	MAYOR/POSTAGE	1101-5-03-4320201	(660.00)
TO:	MAYOR/OTHER OFFICE EXPENSES	1101-5-03-4210500	\$660.00
FROM:	BD WORKS/OTHER OFFICE EXP	1101-5-07-4210500	(11,000.00)
TO:	BD WORKS/UNEMPLOYMENT 1	101-5-07-4130400	\$11,000.00
FROM:	CEMETERIES/CAPITAL PROJECTS	1101-5-09-4490000	(14,000.00)
TO:	CEMETERIES/PARTTIME PERSONNEL	1101-5-09-4110140	\$14,000.00
FROM:	POLICE/FULLTIME PERSONNEL	1101-5-11-4110130	(178,307.00)
TO:	POLICE/OTHER SERVICE CHARGES	1101-5-11-4390951	\$178,307.00
FROM:	FIRE/OTHER OPERATING SUPPLIES	1101-5-12-4220151	(7,212.30)
TO:	FIRE/OTHER SERVICE CHGS	1101-5-12-4300901	\$7,212.30



EDIT FUND - 2209

FROM:	EDIT TAX/MARKETING & PROMOTION	2209-5-00-4310520	(2,000.00)
TO:	EDIT TAX/CAPITAL PROJECTS	2209-5-00-4420006	\$2,000.00

PUBLIC SAFETY LIT FUND - 2240

FROM:	PS LOIT/PD GAS/DIESEL/PROPANE	2240-5-00-4220211	(30,000.00)
TO:	PS LOIT/POLICE RETIREMENT	2240-5-00-4130911	\$30,000.00

TOWNSHIP FIRE SUPPORT FUND - 2258

FROM:	TWPFIRE/HEALTH INS	2258-5-00-4130501	(20,000.00)
TO:	TWPFIRE/CAPITAL OUTLAYS	2258-5-00-4490000	\$20,000.00

REDHAWK ACADEMY FUND - 2508

FROM:	RDHWK/EMS ED TECHNOLOGY	2508-5-00-4390911	(980.00)
TO:	RDHWK/MISCELLANEOUS SUPPLIES	2508-5-00-4220500	\$980.00

SOUTHEAST TIF FUND - 4445

FROM:	SE E.D. TIF/CAPITAL PROJ	4445-5-00-4420000	(159,436.72)
TO:	SE E.D. TIF/CONTR SVCS	4445-5-00-4310502	\$159,436.72

EAST COLLEGE AVENUE TIF FUND - 4450

FROM:	COLLEGETIF/TRANSFER OUT	4450-5-00-4520000	(1,250.00)
TO:	COLLEGETIF/OTHER SVCS & CHARGES	4450-5-00-4390930	\$1,250.00

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF RESOLUTION 2025-20:

Mayor Leichty asked if Councilors had any questions about Resolution 2025-20. They did not.

At 6:17, Mayor Leichty invited public comments on Resolution 2025-20. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Resolution 2025-20, A Resolution Providing for the Transfer of Appropriations, by a 7-0 margin, with all Councilors present voting yes at 6:17p.m.

5) Ordinance 5250, Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles

Mayor Leichty called for the introduction on First Reading of Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5250 by title only, which was done.

Weddell/Lederach moved to approve Ordinance 5250 on First Reading.



BACKGROUND:

Before the Council was Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Ordinance 5250 would establish that:

- Ordinance 5236 approves the 2026 minimum and maximum compensation, including wages and benefits, as fixed by the Mayor for the Civil City and Utilities employees.
- City Administration would like to add certain position titles to the Buildings & Grounds Department and to Parks & Recreation Department.

If approved by the Council, Ordinance 5250 would ordain that Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, shall be amended as follows:

A. The following positions shall be added to Exhibit A, Positions, Classifications and Grades:

1. A Maintenance position shall be added to the Buildings & Grounds Department. The cost of wages and employment benefits of the position shall be paid 90% from Civil City funds and 10% from Water & Sewer Utilities funds. The classification of the position is covered non-exempt (hourly), and the grade for the position shall refer to EX C-Cat D.

2. A Custodian I (Team Lead) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 7.

3. A Custodian II (Worker) position shall be added to the Parks & Recreation Department. The classification of the position is covered non-exempt (hourly), and the grade is 1.

B. A Buildings & Grounds Maintenance position shall be added under Union Category D in Exhibit C, 2026 Hourly Wages for Teamsters Employees

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5250:

Mayor Leichy said that when the Common Council approved the City Salary Ordinance in October it created the Buildings and Grounds Department. She said afterward, City staff determined there was a need for some positions in Building and Grounds that did not exist and that some still needed in the Parks Department did not exist.

"So, we'd like to be able to keep the right people in the right places. That is essentially what this ordinance is trying to correct," the Mayor said.

Mayor Leichy invited questions or comments from Councilors.

Council President Weddell asked if this ordinance would create any new employment. Mayor Leichy responded, "It's not. It's just naming the existing employees properly; getting the right employees in the right department."

At 6:19, Mayor Leichy invited public comments on Ordinance 5050. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:19 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5250.



Mayor Leichty called for the introduction on Second Reading of Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5250 by title only, which was done.

Weddell/Schrock moved to approve Ordinance 5250 on Second Reading.

Mayor Leichty asked if Councilors or members of the public had questions or comments on Ordinance 50250. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5250, *Amend Ordinance 5236, 2026 Compensation for Civil City and Utilities Employees, to Add Certain Position Titles*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:20 p.m.

6) Ordinance 5251, Effective Date for 2026 Wage Increase

Mayor Leichty called for the introduction on First Reading of Ordinance 5251, *Effective Date for 2026 Wage Increase*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5251 by title only, which was done.

Weddell/Riegsecker moved to approve Ordinance 5251 on First Reading.

BACKGROUND:

Before the Council was Ordinance 5251, *Effective Date for 2026 Wage Increase*. Ordinance 5250 would establish that:

- The 2026 Compensation Ordinances established different effective dates for the 2026 wage increase for City employees.
- City Administration desires the 2026 wage increase for all City employees to take effect uniformly on Dec. 12, 2025.

If approved by the Council, Ordinance 5251 would ordain that:

A. The wage increase for 2026 for all City employees shall take effect on Dec. 12, 2025. Any employee for whom the 2026 wage increase took effect on Dec. 26, 2025, rather than Dec. 12, 2025, shall receive a payment in the first quarter of 2026 that is equal to the difference between the amount of compensation the employee would have received had the wage increase taken effect on Dec. 12, 2025, and the amount of compensation the employee actually received on January 2, 2026.

B. This Ordinance shall apply to the 2026 compensation authorized by Ordinance 5235, Ordinance 5236, Ordinance 5237, and Ordinance 5238.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5251:

Mayor Leichty said the City's 2025 Salary Ordinance had two different dates for the implementation of Cost-of-Living (COLA) adjustment and City staff did not catch that discrepancy before it was approved. She said that created "a bit of mass confusion, as you can imagine, among employees about which was the appropriate date."

The Mayor said, "It's been the historic practice of the City to implement a COLA change on the first paycheck that you receive with your (first) pay period of the year, so the date for that should have been December 12th."



Mayor Leichty said City "Department heads did budget for that, and so we won't need to ask for an additional appropriation to cover that increase. But we would like to make sure that it's a consistently applied COLA for everyone. So, when some of the Departments were implementing their payroll changes, some were implementing it on the 12th, because that was one of the dates that was identified in the wage ordinance, and some were implementing it on the 26th, which was another date that was identified in the wage ordinance.

"And then they realized that there was this conflict, and they came to the Clerk-Treasurer and to me and said, 'We need to remedy this so that the whole City is the same.' Everybody should get the same raise at the same time, because that was the intention. So, I'm bringing this before you to correct that date and make it the same for everyone, so that everyone will get that COLA adjustment with the first paycheck of 2026."

In response to a question from **Council President Weddell**, the **Mayor** said the 2026 pay increase would go into effect prior to 2026.

The **Council President** asked if this was typical. **Mayor Leichty** said, "I learned that this has been the long-standing practice of the City. I was surprised to learn that. I had never really thought about it before ... and it's always been budgeted for that way."

Mayor Leichty added, "Part of it is the arcane system that the City has operated with without having much digital infrastructure to manage payroll, and split payroll was incredibly complicated. Having that date all transition at the same time when a new pay period started became the practice years ago and has been the practice since that time."

Council President Weddell asked if the implementation of our new payroll system will eliminate this problem in the future. **Mayor Leichty** said, "We have talked about that possibility, but we have not confirmed that that would be a change that we would be making next year."

Council President Weddell said he would not support going back and changing the practice now but would advocate changing this approach in the future because he was unaware of it. He said, "I don't want to create five hours of work for one person, but if it's simple enough, I would think that that should just take effect January 1st."

Mayor Leichty responded, "I would love to have a conversation with you at some point in time (about payroll). This might be something that we talk about during one of our education sessions, to explain the complexity of wage calculations." She said some public safety members receive certain bonuses that are not included in their overall base rate, and other things that are not. She said, "It's incredibly complicated and any small change can have a significant impact on making those calculations."

Still, **Mayor Leichty** said, "I am happy to provide a more in-depth explanation. I'm not trying to circumvent providing that at this time, but I think it would be helpful to bring in our payroll folks" and public safety staff for an explanation.

Council President Weddell said it would be important to have consistency from year to year, even if there was a change in the policy. The **Mayor** agreed and added, "We would also want to give employees plenty of advance notice and establish that expectation."

Councilor Riegsecker said, "The only way to look at it is the expense paid in the first of the year matches the budget setup for the first of the year ... Other than that, it makes no sense to me getting that paid a couple weeks before" the first of year.

Mayor Leichty asked if Councilors had any other questions about Ordinance 5251. They did not.

Clerk-Treasurer Aguirre said, "I would just like to make a real quick comment about the complexity of the pay system. When I first came to work for the City, I was told that no two City employees were paid the same, and I thought that couldn't be true. But it absolutely is true. I'll tell you, one of the complexities we're having right now is that the Congress passed a bill mandating no taxes on overtime.



"It sounds simple, but what if you get increment pay? When you work overtime, like some firefighters do, you have to pay tax on that. So, that has to be separated out, and it varies from employee to employee. So, we have a team of CPAs trying to figure out how we'll do this correctly. That's just one brief example."

At 6:26 p.m., Mayor Leichty invited public comments on Ordinance 5251. There were none.

Councilors indicated they were ready to vote.

On a voice vote, Councilors unanimously passed Ordinance 5251, Effective Date for 2026 Wage Increase, on First Reading by a 7-0 margin, with all Councilors present voting yes at 6:26 p.m.

Councilors gave unanimous consent to proceed with the Second Reading of Ordinance 5251.

Mayor Leichty called for the introduction on Second Reading of Ordinance 5251, *Effective Date for 2026 Wage Increase*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5251 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5251 on Second Reading.

Mayor Leichty asked if Councilors or audience members had questions or comments on Ordinance 5251. They did not.

On a voice vote, Councilors unanimously passed Ordinance 5251, Effective Date for 2026 Wage Increase, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:27 p.m.

7) Ordinance 5243, Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance (proposed increase in the fees for the licensing and registration of electrical and mechanical contractors)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5240 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5243 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Ordinance 5243 would establish that:

- Ordinance 4899, Building Department Fee Ordinance, as amended by Ordinance 4919, Ordinance 5001, and Ordinance 5206, establishes the various fees for permits, inspections, certificates, registrations, licensing, and other services provided by the City of Goshen Building Department.
- City administration finds it necessary to increase the fees for the licensing and registration of electrical and mechanical contractors.



If Ordinance 5243 is approved, it would be ordained that Ordinance 4899, SECTION 6, Licensing and Registering of Contractors Ordinance, shall be amended to read as follows:

6.01 Effective January 1, 2026, the following fees shall be charged for the licensing and registering of contractors under the Licensing and Registering of Contractors Ordinance of the City of Goshen, Indiana, as amended from time to time:

- (A) Annual Electrical/Mechanical Contractor Licensing and Registration \$123
- (B) Examination Administrative Fee \$42

This ordinance specifically repeals and replaces Ordinance 5206.

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

Ordinance 5243 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5243 and one public comment, Councilors unanimously passed Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*, on First Reading by a 7-0 margin, with all Councilors present voting yes.

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5243, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5243:

Mayor Leichty said Building Commissioner Myron Grise provided Councilors with supplemental information in response to questions asked at the Dec. 15, 2025 about the proposed fee increases.

Before the meeting, Grise emailed Councilors a memorandum, dated Dec. 29, 2025, addressing the proposed increases in licensing costs for 2026. According to the memo, from 2023 to 2025, the cost increased \$6 total, averaging about \$3 per year. The projected 2026 cost increase would be \$4 and the rate is expected to continue rising at a "modest rate". (EXHIBIT #3).

Mayor Leichty asked Councilors if they had any comments or questions about Grise's memo. Councilor Lederach said, "This is really helpful, Myron. Thank you for that."

Mayor Leichty asked if Councilors had any general questions. They did not.

At 6:20 p.m., the Mayor invited audience questions or comments on Ordinance 5243. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:28 p.m.

8) Ordinance 5244, City of Goshen Cemetery Fees (for the sale of burial rights and burial spaces, burials, scatterings and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery)

Mayor Leichty called for the introduction on Second Reading of Ordinance 5244, *City of Goshen Cemetery Fees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5244 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5244 on Second Reading.



BACKGROUND:

Before the Council was Ordinance 5244, *City of Goshen Cemetery Fees*.

It would establish that the Board of Cemetery Trustees of the City of Goshen finds it necessary to establish new cemetery fees for the sale for burial rights and burial spaces, burials and disinterments at Oakridge Cemetery, Violet Cemetery and West Goshen Cemetery, and recommends to the Goshen Common Council the new cemetery fees set forth in Exhibit A attached to this ordinance.

Section 1. Cemetery Fees

(A) Effective Jan. 1, 2026, the cemetery fees set forth in Exhibit A attached to this ordinance shall be charged and collected for the sale of burial rights and burial spaces, burials, scatterings, and disinterments at Oakridge Cemetery, Violet Cemetery and West Goshen Cemetery.

(B) From all cemetery fees collected, five percent (5%) shall be deposited into the Cemetery Capital Improvement Fund and five percent (5%) shall be deposited into the Cemetery Permanent Maintenance Fund in accordance with Ordinance 4252.

Section 2. Other Ordinances

This ordinance repeals and replaces Ordinance 5113.

Section 3. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

Ordinance 5244 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5244 and some discussion, Councilors unanimously passed Ordinance 5244, *City of Goshen Cemetery Fees*, on First Reading by a 7-0 margin, with all Councilors present voting yes.

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5244, so consideration was placed on the agenda of the Dec. 29, 2025 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5244:

Mayor Leichty asked if Councilors had additional comments or questions on Ordinance 5244. They did not.

At 6:29 p.m., Mayor Leichty invited public comments on Ordinance 5244, There were none.

On a voice vote, Councilors unanimously passed Ordinance 5244, *City of Goshen Cemetery Fees*, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:29 p.m.

9) Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events

Mayor Leichty called for the introduction on Second Reading of Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5245 by title only, which was done.

Weddell/Schrock moved to approve Ordinance 5245 on Second Reading.



BACKGROUND:

Before the Council was Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*. Ordinance 5245 would establish that:

- The Goshen Common Council passed Ordinance 4294 to establish the rules and regulations for parks and other recreational areas in the City of Goshen. Ordinance 4294 is codified in the Goshen City Code at Title 7, Article 1, Chapter 1.
- The Goshen Parks and Recreation Board from time to time finds it necessary to amend the park rules and regulations and did recommend the adoption of amendment to the City Code by a vote of 5-0.
- The proposed amendment furthers the purposes of the Goshen Parks and Recreation system.
- The proposed amendment is intended to allow for the possession and consumption of alcohol during rentals of Park Pavilions and Facilities.

If Ordinance 5245 was approved, it would be ordained that:

SECTION 1. Possession and Consumption of Alcohol.

Goshen City Code Title 7, Article 1, Chapter 1, Section 10 shall be amended to read as follows:

7.1.1.10 Possession and consumption of alcoholic beverages.

(a) General Rule. Except as provided herein, no person shall possess, consume, sell, offer for sale, barter, or exchange any alcoholic beverage in any park or other recreational area.

(b) Exceptions. The Goshen Parks and Recreation Department, with approval of the Goshen Parks and Recreation Board, may permit the possession and consumption of alcoholic beverages:

(1) In conjunction with the rental of a park pavilion or facility, provided that:

(a) The renter completed a Facility Rental Agreement and an Alcohol Permit Authorization Addendum approved by the Goshen Parks and Recreation Department;

(b) All possession and consumption of alcoholic beverages are restricted to the premises or footprint of the rented pavilion or facility, unless otherwise approved in the rental agreement;

(c) The renter complies with all rules and conditions imposed by the Goshen Parks and Recreation Department; and

(d) All persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(2) In connection with a program or event sponsored, organized, or conducted by the Goshen Parks and Recreation Department or the City of Goshen, provided that all possession and consumption of alcoholic beverages are restricted to the area designated for the event or program and that all persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(c) Definition. For purposes of this section, "alcoholic beverage" means a liquid or solid that is, or contains, one-half percent (0.5%) or more alcohol by volume; is fit for human consumption; and is reasonably likely, or intended, to be used as a beverage.

SECTION 2. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

Ordinance 5245 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5245 and extensive discussion, Councilors unanimously passed Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*, on First Reading by a 7-0 margin, with all Councilors present voting yes.



Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5245, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5245:

Mayor Leichty asked if Councilors had comments or questions about Ordinance 5245.

Councilor Gerber asked if Councilors had heard from any City residents about the ordinance. They had not.

At 6:30 p.m., Mayor Leichty invited public comments on Ordinance 5245, There were none.

On a voice vote, Councilors unanimously passed Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:30 p.m.

NOTE: As the meeting began, Councilors approved an amended agenda which removed the following two items, so they were not considered and will be back before the Council on Jan. 26, 2026:

10) Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges

11) Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges

12) Ordinance 5242, Amending Goshen Common Council Rules of Order

Mayor Leichty called for the introduction on Second Reading of Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5242 by title only, which was done.

Weddell/Peel moved to approve Ordinance 5242 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Ordinance 5242 would establish:

- The Goshen Common Council adopted Ordinance 4897, amended by Ordinance 4925, Ordinance 4998, and Ordinance 5036, which established Goshen Common Council Rules of Order;
- The Goshen Common Council adopts rules of order to facilitate the orderly transaction of business and provide a basis for resolving questions of procedure that may arise;
- The Goshen Common Council embraces the following principles as important in facilitating the orderly transaction of its business and in promoting the best interests of the City of Goshen:
 - Respect for each other and for each other's rights;
 - Open communication and engagement;
 - Honesty;
 - A safe community;
 - Acceptance that change has positive and negative consequences;



- Tolerance of differences;
- Support for equality and freedom from discrimination; and

- And the Common Council seeks to amend its Rules of Order by making appropriate revisions thereto.

If the Common Council passed Ordinance 5242, there would be revisions in some of the following sections of the Goshen Common Council Rules of Order:

Section 1. Application of Rules.

Section 2. Common Council Powers and Duties.

Section 3. Deputy Mayor.

Section 4. Common Council President Role.

Section 5. Common Council Presiding Officer Powers and Duties.

Section 6. Motions.

Section 7. Debate.

Section 8. Option for Written Vote.

Section 9. Privilege of the Floor.

Section 10. Prohibited Conduct.

Section 11. Public Notice of Meetings.

Section 12. Agenda Items.

Section 13. Sign-In for Speakers.

Section 14. Common Council Seating.

Section 15. Canceled Common Council Meetings.

Section 16. Minutes.

Section 17. Appointments of the Common Council

Ordinance 5242 was considered on First Reading by the Common Council on Nov. 17, 2025 and Dec. 15, 2025. There were presentations, extensive discussion and amendments to Ordinance 5242 at both meetings. On Dec. 15, Councilors unanimously passed Ordinance 5242, *Amending Goshen Common Council Rules of Order*, on First Reading by a 6-0 margin, with all Councilors present voting yes (Councilor Peel was not present due to illness).

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5242, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.

DEC. 29, 2025 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5242:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5242.

Council President Brett Weddell said, "I think it (revised ordinance) entailed everything we had concerns about."

At 6:31 p.m., Mayor Leichty invited public comments on Ordinance 5242, There were none.

On a voice vote, Councilors passed Ordinance 5242, *Amending Goshen Common Council Rules of Order*, on Second Reading by a 6-1 margin, with Councilors Gerber, Lederach, Peel, Riegsecker, Schrock and Weddell voting "yes" and Councilor Nisley voting "no" at 6:31p.m.



Privilege of the Floor

At 6:31 p.m., Mayor Leichty invited public comments for issues not on the Council agenda.

John Stoltzfus of Goshen said that as 2025 is almost over, he wanted to thank Councilors for their work for the City. He said, "And I notice there's a lot to hold that has local and that has global significance. For me, one of the ways of holding it includes poetry."

Stoltzfus said one of his favorite poets is David Whyte, who grew up in Yorkshire and now lives in the Pacific Northwest. He then read a poem by Whyte called "Loaves and Fishes." He then read the following:

Loaves and Fishes

This is not
the age of information.
This is not
the age of information.
Forget the news,
and the radio,
and the blurred screen.
This is the time
of loaves
and fishes.
People are hungry
and one good word is bread
for a thousand.

Afterward, Stoltzfus said, "Somewhere between here, the City of Goshen and other cities where people are hungry or live under rubble, there's also a man who lives in Bethlehem. His name is Munther Isaac (a Palestinian pastor), and in a 15-minute ... 'Sermon to the West,' which can be found online. He has to me a way of landing poetry and something of the call of welcoming cities and welcoming hearts at this time. Thank you again for your work in this City and for this Privilege of the Floor."

Mayor Leichty and Council President Weddell thanked Stoltzfus for his comments.

There were no further comments, so Mayor Leichty closed the public comment period at 6:34 p.m.

ELECTED OFFICIAL REPORTS:

Mayor Leichty asked if there were any reports from Councilors. There were not.

ADJOURNMENT:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Lederach.

On a voice vote, Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichty adjourned the meeting at 6:34 p.m.



NOTE: The Common Council will hold an Executive Session at 3:30 p.m. on Jan. 9, 2025 to review applicants for City Boards and Commissions. The next Regular Meeting of the Council will be 6 p.m. on Jan. 26, 2026.

EXHIBIT #1: *A four-page City of Goshen financial report and budget update distributed to Councilors before the meeting. The report was prepared and presented by former Deputy Clerk-Treasurer Jeffery Weaver, a financial consultant for the City. The report was approved by the Council (agenda item #1)*

EXHIBIT #2: *A two-page memorandum, dated Dec. 29, 2025, from City Redevelopment Director Becky Hutsell and emailed to Common Council members before the meeting. In the memo, Hutsell provided a detailed explanation about the appropriations requested in Ordinance 5249, which was approved by the Council (agenda item #3)*

EXHIBIT #3: *A one-page memorandum, dated Dec. 29, 2025 from Building Commissioner Myron Grise. The memo with was emailed to Councilors before the meeting provided background information about the proposed Building Department fee increases, which were approved by the Council (agenda item #7).*

APPROVED:

Gina Leichty, Mayor of Goshen

ATTEST:

Clerk-Treasurer Richard R. Aguirre



GOSHEN COMMON COUNCIL

Minutes of the JANUARY 26, 2026 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Assisted by Mayor Gina Leichty, Evelyn Adair called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Emma is a student at Parkside Elementary School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The result:

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large)

Absent: Youth Adviser Abril Reyes (Non-voting)

Before any Council action, Clerk-Treasurer Aguirre made the following statement:

"On Jan. 9, 2026, the Common Council met in an Executive Session at City Hall. The Executive Session was convened pursuant to the provisions of the Open Door Law and Indiana Code 5-14-1.5- 6.1(b), and as permitted by state statute: (10) When considering the appointment of a public official, to (B): Consider applications.

"More specifically, the Common Council reviewed and only discussed the 2026 applicants for City Boards and Commissions. Appointments to City Boards and Commissions are scheduled to be made publicly at tonight's Council meeting. The Jan. 9 Executive Session was convened at 3:35 p.m. and adjourned at 4:41 p.m."

Approval of Council Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Oct. 6 and Oct. 27, 2025 Regular Meetings as prepared by the Clerk-Treasurer. Councilor Nisley moved to accept the minutes as presented. Councilor Lederach seconded the motion. **Motion passed 7-0 on a voice vote.**

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer. Councilor Nisley moved to approve the agenda as presented. Councilor Riegsecker seconded the motion. **Motion passed 7-0 on a voice vote.**

1) Introduction and swearing in of the Kid Council

Background:

The Kids Council consists of fourth-grade students from Goshen's Prairie View, Waterford, Parkside, Model, West Goshen, Chamberlain and Bethany Christian elementary schools. The program reflects the City's ongoing partnership with Goshen Community Schools to foster civic engagement among students through initiatives such as the Kids Council, Youth Advisory Council, and related leadership programs.

The Kids Council election process began in November. Students across Goshen Community Schools prepared presentations and participated in elections held at each elementary school. The Council will meet monthly during the year and will: develop and complete a community service project; participate in the Memorial Day Parade on May 25; participate in the Elkhart County 4-H Fair Parade on July 19; and recite the Pledge of Allegiance to open Fireworks on the Fairway at Black Squirrel Golf Club on July 4 in celebration of the nation's 250th anniversary.



The 2025 Kid Mayors were **Whitney Gwaltney** from Parkside, who ran on a platform of helping people who lost everything, and **Calla Hobbs** from Model, whose platform was reducing food waste. The 2025 Kid Council members were: **Lucas Graber** from Model; **Camila Gallardo Sandoval** from Prairie View; **Victoria Serrano Muro** from Prairie View; **Ezra Shenk** from Waterford; **Jones Lehman** from Parkside; and **Lydia Jordan** from Chamberlain.

Mayor Leichty said she would welcome and swear in the 2026 Kids Council. She invited a presentation from **Wendy Clark, the Parent Liaison at Model Elementary School and the Kid Council coordinator.**

Clark said there was a change in the program this year. This Kid Mayor election was discontinued and there only will be a Kid Council. In addition, each elementary school elected their own representative.

Clark said candidates made a video about an issue that they saw in Goshen, and they had to come up with a solution that would be something a fourth grader could do. Their classmates got to view the videos for their own schools and got to elect their own school's representative to the Kids Council.

Clark said five out of the six Goshen elementary schools and Bethany Christian participated this year. That left space for two at-large candidates, so there were seven candidates for this year's Kid Council.

Clark said the 2026 Kids Council members and their schools are:

- **Zulema Gaytan**, Chamberlain Elementary
- **Sadie Maust**, Model Elementary
- **Malachi Kamp**, Parkside Elementary
- **Fordham Tarman**, Waterford Elementary
- **Jose Garcia**, West Goshen Elementary
- **Mateo Schmucker**, At Large, Model Elementary
- **Thea Budiardja**, At Large, Chamberlain Elementary.

Mayor Leichty then administered an oath of service to the members of the 2026 Kids Council who then posed for photos with the Mayor and City Councilors.

2) Retirement recognition of Goshen Police Officer Tara Powell

Mayor Leichty honored **School Resource Officer Tara Powell** who retired on Jan. 9 after 22 years of dedicated service to the City of Goshen. Using a PowerPoint presentation, the Mayor discussed Powell's career and what she has meant to the department. Mayor Leichty said:

"It's really hard to sum up 28 years of service, especially when that service was not just a job, but a calling. For Tara Powell, law enforcement was never simply a career. It was who she was and is. It shaped her days, her relationships, her sense of purpose, and her deep commitment to people, especially those who needed someone steady in the midst of the hardest moments of their lives.

"She told me that retiring from the Goshen Police Department wasn't easy. It was one of the most difficult choices she had to make though she knew the time for change was here, and that tells you something important about the kind of officer that she was.

"In March 2025, Tara gave an inspirational speech to a group of 200 women at Goshen's International Women's Day event and the topic of the day was about breaking barriers. During her presentation, Tara shared stories of persistence, grit, humor, and character, and she closed with a message that still resonates: 'Women belong wherever they choose to be. If you have a dream, do not let anyone tell you that you do not belong. Just prove them wrong.'



Mayor Leichty continued: "Over the last few years, I have had the chance to get to know Tara and her family through our work at the City. The first thing you'll notice about Tara is her kindness and her quickness to laugh. She is thoughtful, listens carefully, and stays grounded. She's also incredibly strong and relentlessly determined.

"I remember her telling a story about chasing a dangerous suspect through the woods at night with her K-9 and catching him. That story says a lot about who Tara is. While she is warm and lighthearted, she is absolutely serious when it comes to protecting her community and pursuing justice.

"But just as important to Tara as catching bad guys was her love of kids. Tara loved being a School Resource Officer. She loved building trust with students of all ages, being a steady presence in schools, supporting teachers during critical moments, and showing up for kids and families facing some of the most difficult circumstances of their lives.

For many students, Tara was not just an officer. She was safety. She was calm. She was someone who truly cared.

"Throughout her career, Tara served in all kinds of roles that required strength, discipline, and resilience. K-9 officer. Field Training Officer and doing Detective work. And yet, what people remember most is how she treated them. With respect. With humanity. With fairness. That was not accidental. She worked hard to build relationships with people across the community, from Judges to those she put behind bars.

"Like so many people who serve quietly and consistently, Tara did not seek the spotlight. And as a community, we do not always pause as often as we should to recognize that kind of steady commitment. Tonight, we do.

"Tara's decision to step away from the Goshen Police Department was not about leaving service behind. It was about listening to herself and knowing it was time for a new chapter. And in that next chapter, at Elkhart County Victim Assistance, she continues the same work at its core: standing with people in their most vulnerable moments and helping them navigate a system that can feel overwhelming.

Mayor Leichty concluded: "Tara, I want you to know this: Your work mattered. Your presence mattered. And you shaped this department, this community, and countless lives in ways that will never fully be measured. And I want everyone in this room to know that, too. Extraordinary service does not always announce itself loudly. Sometimes it shows up every day, and does the job with excellence, treats people with dignity, and leaves things better than they found. That's Tara."

Mayor Leichty invited **Officer Powell** to the front of the Council chamber beside Councilors. **The Mayor then presented her with a Key to the City** in recognition of her service and lasting impact on the community. **Mayor Leichty also presented Officer Powell with an award on behalf of Chief José Miller**, who could not be present.

Mayor Leichty invited **Officer Powell** to share a few words. **She said the following.**

"I'm not very good at this, but I'm going to try. For the Goshen Police Department to take me on over 22 years ago, it was a dream of mine to be of service to people and to do the right thing. And I just appreciate the City of Goshen for allowing me to do this over 22 years. It's formed so many relationships for me, through the Police Department, through all the guys that I worked with, through all the school employees that I worked with; just a huge community that you don't realize are out there that are supporting you. So, I appreciate it and that's it."

3) Election of Council President & Minority Party Representative for 2026

Mayor Leichty announced that the Council would now elect a Council President and a Minority Party Representative for 2026. She invited nominations for the position of Council President.

Councilor Nisley nominated **Councilor Weddell** to be Council President. **Councilor Riegsecker** seconded the nomination.



Councilor Gerber nominated Councilor Peel to be Council President. Councilor Lederach seconded the nomination.

There were no further nominations, so Mayor Lederach conducted a roll call vote.

Councilors voted as follows: Councilor Gerber voted for Councilor Peel; Councilor Lederach voted for Peel; Councilor Nisley voted for Councilor Weddell; Councilor Peel voted for Peel; Councilor Riegsecker voted for Weddell; Councilor Schrock voted for Weddell; Councilor Weddell voted for Weddell.

RESULTS: Four Council votes for Councilor Weddell and three votes for Councilor Peel, so Councilor Weddell was elected Council President for 2026.

Designation of Minority Party Representative:

Mayor Leichty said that it was now time to designate the Minority Party Representative for 2026.

Councilors Peel nominated Councilor Lederach. Councilor Gerber seconded the nomination.

There were no further nominations. All three Councilors affirmed Lederach.

RESULTS: The three Democratic Council members, Gerber, Lederach and Peel, voted for Councilor Lederach, so Councilor Lederach was elected the Minority Party Representative for 2026.

4) 2026 appointments to City Boards, Committees and Commissions

Mayor Leichty said the Council would now make the 2026 appointments to City Board and Commissions.

The Mayor said Councilors should have received a two-page document at the beginning of the meeting with a recommended slate of candidates (EXHIBIT #1). The candidates were listed as follows on the document:

BOARD OF PUBLIC WORKS & SAFETY (STORMWATER)

Mayor Gina Leichty

Michael Landis, Mayor appointee (2026)

Mary Nichols, Mayor appointee (2026)

Barb Swartley, Mayor appointee (2026)

Orv Myers, Mayor appointee (2026)

REDEVELOPMENT COMMISSION

Brian Garber, Mayor appointee (2026)

Jonathan Graber, Mayor appointee (2026)

Megan Hessel, Mayor appointee (2026)

Colin Yoder, Council appointee (2026)

Brett Weddell, Council appointee (2026)

Bradd Weddell, Non-voting School Board Liaison appointed by Council (2026)

PLAN COMMISSION

Tom Holtzinger, Mayor appointee (1/26 -12/28) – *Should be listed as a four-year term to 12/29*

Hesston Lauver, Mayor appointee (1/26- 12/28) – *Should be listed as a four-year term to 12/29*

2026 Council Liaison/appointee: Doug Nisley



BOARD OF ZONING APPEALS

Tom Holtzinger, Mayor appointee (1/26 -12/28) – *Should be listed as a four-year term to 12/29*
Lee Rohn, Council appointee (1/26-12/28) – *Lee Rohn was actually appointed in 2025 to a four-year term to 12/28*
Hesston Lauver, Plan Commission appointee (1 /26-12/28) – *Should be listed as a four-year term to 12/29*

BOARD OF AVIATION COMMISSIONERS

Roger Yoder, Mayor appointee (1/26-12/28)
Jeff Hartzler, Mayor appointee (1/26 -12/28)

COMMUNITY RELATIONS COMMISSION

Tim Swartzentruber, Mayor appointee (1/26 - 12/28)

BOARD OF CEMETERY TRUSTEES

Discussion with candidates still in progress (bring to Feb meeting)

PARKS & RECREATION BOARD

Jenni Samuel, Mayor appointee (1/26-12/28)

SHADE TREE BOARD

Bob Guth, Mayor appointee
Anne Birkey, Mayor appointee

TRAFFIC COMMISSION

Nick Kieffer, Chamber of Commerce representative
Alan Metcalfe, Goshen Community School representative
Dennis Richmond, Community member

Mayor Leichty asked if there was a motion to approve the slate of candidates as presented.
Council President Weddell made a motion to approve all of the appointees.

Mayor Leichty said she was still in communication with possible appointees to confirm their participation on some commissions, including the Cemetery Board. She said those appointees would be brought to the February Council meeting for review.

Council President Weddell asked if the only Council appointments were two members of the Redevelopment Commission (Colin Yoder and Brett Weddell) and one member of the Board of Zoning Appeals (Lee Rohn).

Mayor Leichty said she was only asking Councilors to approve those three appointments but included the list of her appointees to make them part of the public record.

Council President Weddell then made a motion to approve the slate of Colin Yoder and Brett Weddell as Council appointees to the Redevelopment Commission and Lee Roan as a Council appointee to the Board of Zoning Appeals. Councilor Nisely seconded the motion. The motion passed 7-0.



Clerk-Treasurer Aguirre asked for clarification of the appointments, saying he thought there would be more Council appointments at the meeting. Mayor Leichty and Council President Weddell confirmed the necessary appointees.

5) City financial report and budget update

Clerk-Treasurer Richard Aguirre delivered a financial report and budget update that was prepared by Amber Nielsen, a senior manager for Baker Tilly Municipal Advisors, LLC, and financial consultant for the City.

BACKGROUND:

In a Jan. 20, 2026 memorandum to the Common Council, Amber Nielsen, a senior manager for Baker Tilly Municipal Advisors, LLC, wrote that she had prepared financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024. She wrote that these reports were intended to provide a reasonable understanding of the City's financial position. They were unaudited and may have required some interpretation.

Fund Balance Report – Nielsen wrote that this report provided the cash balance of the budgeted funds for December 31, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund has maintained a sufficient balance to support budgeted expenditures. She noted that as the date of this report, the cash balances may be unreconciled and are subject to change..

Budget Report – Revenues – Nielsen wrote that this page summarized revenue collections for each fund through Dec. 31, 2025, showing progress toward projected revenue levels. She wrote that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

Budget Report – Expenditures – Nielsen wrote that this report displayed expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 40.25% of the budget remaining at this point in the year in total across all budgeted funds.

Budget Report – Expenditures in the General Fund – Nielsen wrote that the final page broke down the General Fund by department, providing a focused view of each department's budget performance to date.

SUMMARY OF JAN. 26, 2026 COUNCIL DISCUSSION OF CITY FINANCIAL REPORT & BUDGET UPDATE:

Clerk-Treasurer Aguirre provided an overview of his City's financial status and budget update. Key points:

- The report was straightforward and similar to reports from the past few months, showing that the City spent what needed to be spent and took in what needed to be taken in.
- The December bank accounts won't be reconciled for another week or so. After that the City can close out the year and provide a comprehensive report on 2025, probably in February.
- However, it appears City revenues are what we expected as are the City's expenditures.
- Departments didn't overspend their budgets and some spent well under them.
- End-of-year activity was especially intense this year, which was a significant challenge because financial consultant Jeffery Weaver (the former Deputy Clerk-Treasurer) worked limited hours, but the office was able to persevere.
- This year, we had six year-end appropriations, seven category transfers and 33-line transfers. The Council approved those appropriations and category transfers in December.



- In addition, the City had 32 encumbrances – carrying over funds from 2025 budgets to use in 2026. The Clerk-Treasurer will bring those encumbrances to the Board of Works in a few weeks for approval.
- A final note is that the Clerk-Treasurer's Office is holding its own although it is down two employees – the Deputy Clerk-Treasurer and a Financial Assistant.
- The Clerk-Treasurer has good applicants for Financial Assistant and is hoping to fill this position by the end of February or early March, which would be very helpful to the office because that will provide a backup person for payroll, accounts receivable and accounts payable.
- There is not that confidence level, however, for the Deputy Clerk-Treasurer position because we have not had applicants who have a CPA or Jeffery Weaver's level of experience.
- So, the City might need to consider seeking Council approval for a higher pay rate for the position or offering a cash incentive for a staff member who recommends a successful candidate for Deputy Clerk-Treasurer or offering a cash bonus to a candidate hired for the position.
- The Clerk-Treasurer thanked City Departments for their patience as the office continues doing its best to serve them and the public. He also thanked Councilors for their understanding.

There were no further questions or comments from Councilors about the report.

Mayor Leichy invited a motion to approve the financial and budget report.

Councilors Weddell and Peel made a motion to approve the budget and financial report. On a voice vote, the motion passed unanimously, a by a 7-0 vote at 6:30 pm.

6) Public Hearing and consideration of Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges

At 6:30 p.m., Mayor Leichy asked if there was anyone present who wanted to comment on Ordinance 5246, the Goshen Water Utility Schedule of Rates and Charges.

Ordinance 5246 was introduced for consideration on Dec. 15, 2025. Notifications were published in the *Goshen News* with the proposed rate increases and the public was notified that a public hearing on them would be held on Jan. 26, 2026.

Despite her invitation, no one asked to speak on Ordinance 5246, so the Mayor closed the public hearing.

Mayor Leichy then called for the introduction on Second Reading of Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5246 by title only, which was done.

Weddell/Schrock moved to approve Ordinance 5246 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*. As amended for Second Reading consideration on Jan. 26, 2026, Ordinance 5246 would establish that:



- The rates and charges for services of the Goshen Water Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;
- The rates and charges for services of the Goshen Water Utility must be nondiscriminatory, reasonable and just;
- The reasonable and just rates and charges for services provided by the Goshen Water Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 8-1.5-3-8(c) and (d);
- A recent financial study of the Goshen Water Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Water Utility; and
- The Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Water Utility.

If the Common Council passed Ordinance 5246, the following would be ordained:

Section 1. Water Rates and Charges

A. Monthly Water Usage Charge. Each customer shall pay the monthly water usage charge in accordance with the following schedule based on the metered volume of water per one hundred (100) cubic feet supplied.

Cubic Feet of Water Supplied	2026
First 3,000 cubic feet	\$3.67
Next 97,000 cubic feet	\$2.39
Next 100,000 cubic feet	\$1.86

B. Monthly Water Service Charge. Each customer shall pay the monthly water service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, fire protection charges and meter maintenance. This service charge is in addition to the monthly water usage charge.

Meter Size	2026
5/8-inch meter	\$12.61
3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42
4-inch meter	\$191.11
6-inch meter	\$373.57
8-inch meter	\$573.91

C. Monthly Water Service Charge for Sprinkler Meters. Each customer with a sprinkler meter shall pay the monthly water service charge for sprinkler meters in accordance with the following schedule based on the applicable size of the meter installed. The amount is different than the service charges set forth in paragraph (B) so that customers are not billed twice for fire protection.



Meter Size	2026
5/8-inch meter	\$6.90
3/4-inch meter	\$7.20
1-inch meter	\$8.80
1 1/2-inch meter	\$13.25
2-inch meter	\$18.50
3-inch meter	\$30.90
4-inch meter	\$48.55
6-inch meter	\$88.45
8-inch meter	\$117.70

D. Fire Protection Charges.

(1) Public Fire Protection Charge.

(i) Public Fire Protection Charge for Water Utility Customers. The monthly public fire protection charge for customers of the Goshen Water Utility is included in the monthly water service charge set forth in paragraph (B).

(ii) Public Fire Protection Charge for Sewer-Only Utility Customers. Each customer of the Goshen Sewer Utility whose premises is not connected to the services provided by Goshen Water Utility shall pay a monthly public fire protection charge in accordance with the following schedule based on the applicable size of the meter installed. A customer of the Goshen Sewer Utility who does not have a meter installed will be charged a monthly public fire protection charge based on the rate for a 5/8-inch meter.

Meter Size	2026
5/8-inch meter	\$5.70
3/4-inch meter	\$8.55
1-inch meter	\$14.26
1 1/2-inch meter	\$28.51
2-inch meter	\$45.62
3-inch meter	\$85.54
4-inch meter	\$142.56
6-inch meter	\$285.12
8-inch meter	\$456.19

(1) Private Fire Hydrants. Each customer with a private fire hydrant shall pay the annual private fire hydrant protection charge in accordance with the following schedule.

2026
\$619.10

(2) Private Fire Sprinkler Lines. Each customer with a private fire sprinkler line shall pay the annual private fire sprinkler line protection charge in accordance with the following schedule based on the applicable size of the sprinkler line connection.

Connection Size	2026
1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40
4-inch connection	\$275.22



6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

E. Building Water Repair Program.

(1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month

E. Miscellaneous Charges.

(1) New Meters and Related Accessories. The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.

(2) Water Sample Testing for Total Coliforms and E. Coli. The charge to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water when performed for other cities and towns located in Elkhart County shall be as follows:

(i) For tests performed Monday through Friday between 6:00 a.m. and 2:00 p.m., excluding City-observed holidays, the charge shall be \$45.00.

(ii) For tests performed Monday through Friday between 2:00 p.m. and 6:00 a.m., and for all tests performed on Saturdays, Sundays, and City-observed holidays, the charge shall be \$180.00.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

Ordinance 5246 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5246 and some discussion, Councilors unanimously passed Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*, on First Reading by a 6-0 margin, with all Councilors present voting yes. (Councilor Peel, who was attending remotely, did not feel well and left the meeting before this vote).

A Public Hearing and the Second Reading of Ordinance 5246 was placed on the agenda of the Jan. 26, 2026 meeting.

In a Jan. 26, 2026 memorandum to the Common Council, City Legal Compliance Administrator Shannon Marks outlined proposed amendments to Ordinance 5246.

Marks wrote that Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*, was introduced and passed on first reading Dec. 15, 2025.

Marks wrote that the Water Utility would like to provide a service to other cities and towns located in Elkhart County to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water. Therefore, it was necessary to establish a charge for this service in Ordinance 5246.

Marks recommended that the Common Council amend Ordinance 5246, Section 1, Water Rates and Charges, paragraph (F) to read as follows:

(F) Miscellaneous Charges.



(1) **New Meters and Related Accessories.** The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.

(2) **Water Sample Testing for Total Coliforms and E. Coli.** The charge to test water samples to determine compliance for the maximum contaminant level for total coliforms and E. coli pursuant to the Revised Total Coliform Rule for drinking water when performed for other cities and towns located in Elkhart County shall be as follows:

(i) For tests performed Monday through Friday between 6:00 a.m. and 2:00 p.m., excluding City-observed holidays, the charge shall be \$45.00.

(ii) For tests performed Monday through Friday between 2:00 p.m. and 6:00 a.m., and for all tests performed on Saturdays, Sundays, and City-observed holidays, the charge shall be \$180.00.

Marks noted that Item (2)(i) and (ii) above was the new language for the ordinance. The version of Ordinance 5246 attached to her memo – and provided to the Council – incorporated this recommended amendment.

City Director of Public Works & Utilities Dustin Sailor also provided Councilors with a memorandum, dated Jan. 15, 2026, which provided a summary of Water and Sewer Utility Rate Changes the past eight years.

In his memo, Sailor wrote, “Over the past eight years, the City of Goshen has implemented periodic water and sewer rate adjustments to maintain safe, reliable service and ensure the long-term financial stability of both utilities. These changes reflect rising operational costs, infrastructure maintenance needs, regulatory requirements, and long-term capital improvements.”

Sailor provided charts summarizing the sewer and water rates from 2019 to 2025 and proposed rates for 2026.

Sailor’s key takeaways:

- Utility rates have increased gradually over the past eight years, rather than through a single large adjustment.
- Adjustments were made to ensure the utility remains financially sustainable and able to maintain required service levels.
- Rate changes were structured to support ongoing system investments and compliance with state and federal standards.
- Larger rate jumps occurred in 2005 for the construction of the wastewater combined sewer overflow trunkline sewer system, in 2009 for the wastewater CSO Wet Weather Detention facility, and in 2015 for the water system upgrades to support the U.S. Hwy. 33 realignment through the community.

Rate Change Trend Summary:

Across the last eight years, the overall trend has been:

- Steady upward adjustments aligned with increasing costs for labor, chemicals, equipment, and contracted services
- Increased focus on capital reinvestment, including replacement of aging mains, upgrades at treatment and distribution facilities, and improvements to system reliability
- Long-term planning to avoid deferred maintenance, which can lead to larger rate increases later and higher risk of service disruptions
- Customer billing impact

Sailor concluded: “While the exact impact varies by customer usage level, the cumulative result of eight years of adjustments has been an increase in the average residential customer’s monthly bill.”



JAN. 26, 2026 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5246:

Mayor Leichty reminded Councilors that **City Director of Public Works & Utilities Dustin Sailor** provided some additional information to the Council about the history of the proposed fee changes. She asked if there were any Council questions or comments about the additional information Sailor provided or anything else.

Councilor Lederach said, "I have to reiterate, Dustin, this is very helpful and thank you for doing that extra work."

Mayor Leichty asked if Councilors were ready to vote for final approval of Ordinance 5246.

Clerk-Treasurer Aguirre pointed out that there was a suggested revision to this ordinance that was presented in a memorandum by **City Legal Compliance Administrator Shannon Marks**.

Mayor Leichty asked **City Attorney Bodie Stegelmann** to clarify the proposed amendment.

Stegelmann said there was a proposed amendment to Ordinance 5246 in the Council's meeting packet. He said after the First Reading, "it came to light that the Water Department would like to provide a service to other municipalities in the area for water testing for, coliforms and E. coli." The City would charge \$45 if tests were performed Monday through Friday during normal business hours and \$180 if not during those times.

Stegelmann said, "So, we thought it would be easy to add to this ordinance rather than create a new one, because it is a charge of the department and it's consistent with services that are being provided."

Council President Weddell made a motion to amend Ordinance 5246 as it appears in the Council packet.

Councilor Peel seconded the motion.

Councilor Riegsecker clarified the specific amendment with Stegelmann. There were no other Council questions or comments. And Councilors said they were ready to vote on the amendment.

On a voice vote, Councilors approved the amendment proposed by Councilors Weddell and Peel in Section 1, Water Rates and Charges, paragraph (F), on page four, of Ordinance 5246. The motion passed unanimously, 7-0.

Mayor Leichty asked if Councilors were ready for the final vote on Ordinance 5246. They indicated they were.

On a voice vote, Councilors unanimously passed Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:34 p.m.

7) Public Hearing and consideration of Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges

At 6:34 p.m., **Mayor Leichty** asked if there was anyone present who wanted to comment on Ordinance 5247, the Goshen Sewer Utility Schedule of Rates and Charges.

Ordinance 5247 was introduced for consideration on Dec. 15, 2025. Notifications were published in the Goshen News with the proposed rate increases and the public was notified that a public hearing on them would be held on Jan. 26, 2026.

No one asked to speak, so **Mayor Leichty** closed the public hearing.



Mayor Leichty then called for the introduction on Second Reading of Ordinance 5247, *Goshen Sewer Utility Schedule of Rates and Charges*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5247 by title only, which was done.

Weddell/Nisley moved to approve Ordinance 5247 on Second Reading.

BACKGROUND:

Before the Council was Ordinance 5247, *Goshen Sewer Utility Schedule of Rates and Charges*. As amended for Second Reading consideration on Jan. 26, 2026, Ordinance 5247 would establish that:

- The rates and charges for services of the Goshen Sewer Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;
- The rates and charges for services of the Goshen Sewer Utility must be just and equitable;
- The just and equitable rates and charges for services provided by the Goshen Sewer Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 36-9-23-25;
- A recent financial study of the Goshen Sewer Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Sewer Utility; and
- The Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Sewer Utility.

If the Common Council passed Ordinance 5247, the following would be ordained:

Section 1. Sewer Rates and Charges.

A. Monthly Sewer Rates and Charges. Each customer shall pay the monthly sewer rates and charges in accordance with the schedules set forth below.

(1) Metered Customers.

i. Monthly Sewer Usage Charge. Each metered customer shall pay the monthly sewer usage charge in accordance with the following schedule based on the volume of sewage per one hundred (100) cubic feet discharged.

2026
\$8.19

ii. Monthly Sewer Service Charge. Each metered customer shall pay the monthly sewer service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, and meter maintenance. This service charge is in addition to the monthly sewer usage charge.

Meter Size	2026
5/8-inch meter	\$12.84
3/4-inch meter	\$16.26
1-inch meter	\$25.64
1 1/2-inch meter	\$53.92
2-inch meter	\$89.85
3-inch meter	\$201.06



4-inch meter	\$346.57
6-inch meter	\$782.94
8-inch meter	\$1,391.32

(2) Unmetered Customers.

i. City Water Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot, or unmetered residential building that has city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$115.81

ii. City Water Not Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot or unmetered residential building that does not have city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026
\$83.03

B. Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
Biochemical Oxygen Demand (BOD) (in excess of 200 mg/l)	\$0.15
Total Suspended Solids (TSS) (in excess of 200 mg/l)	\$0.15
Ammonia-Nitrogen (NH ₃ -N) (in excess of 30 mg/l)	\$0.61
Phosphorus (P) (in excess of 10 mg/l)	\$0.90
Fats Oil and Grease (FOG) (in excess of 200 mg/l)	\$0.83

C. Building Sewer Repair Program.

(1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month.

(2) Building Sewer Claim Fee - \$350.00 per claim.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

Ordinance 5247 was considered on First Reading by the Common Council on Dec. 15, 2025.

After hearing an overview on Ordinance 5247 and some discussion, Councilors unanimously passed Ordinance 5247, *Goshen Sewer Utility Schedule of Rates and Charges*, on First Reading by a 6-0 margin, with all Councilors present voting yes (Councilor Peel, who was attending remotely, did not feel well and left the meeting before this vote).



A Public Hearing and the Second Reading of Ordinance 5247 was placed on the agenda of the Jan. 26, 2026 meeting.

In a Jan. 26, 2026 memorandum to the Common Council, City Legal Compliance Administrator Shannon Marks outlined proposed amendments to Ordinance 5247.

Marks wrote that Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges, was introduced and passed on first reading Dec. 15, 2025.

Since that time, Marks wrote, "it has come to my attention that corrections (were) needed to the description of the treatment surcharges (not to the surcharge amounts themselves). She recommended that the Common Council amend Ordinance 5247, Section 1, Sewer Rates and Charges, paragraph (B), Surcharges, to read as follows: (B) Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
Biochemical Oxygen Demand (BOD) (in excess of 200 mg/l)	\$0.15
Total Suspended Solids (TSS) (in excess of 200 mg/l)	\$0.15
Ammonia-Nitrogen (NH ₃ -N) (in excess of 30 mg/l)	\$0.61
Phosphorus (P) (in excess of 10 mg/l)	\$0.90
Fats Oil and Grease (FOG) (in excess of 200 mg/l)	\$0.83

Marks wrote that the version of Ordinance 5247 attached to her memo incorporated this recommended amendment.

City Director of Public Works & Utilities Dustin Sailor also provided Councilors with a memorandum, dated Jan. 15, 2026, which provided a summary of Water and Sewer Utility Rate Changes the past eight years.

In his memo, Sailor wrote, "Over the past eight years, the City of Goshen has implemented periodic water and sewer rate adjustments to maintain safe, reliable service and ensure the long-term financial stability of both utilities. These changes reflect rising operational costs, infrastructure maintenance needs, regulatory requirements, and long-term capital improvements."

Sailor provided charts summarizing the sewer and water rates from 2019 to 2025 and proposed rates for 2026.

Sailor's key takeaways:

- Utility rates have increased gradually over the past eight years, rather than through a single large adjustment.
- Adjustments were made to ensure the utility remains financially sustainable and able to maintain required service levels.
- Rate changes were structured to support ongoing system investments and compliance with state and federal standards.



- Larger rate jumps occurred in 2005 for the construction of the wastewater combined sewer overflow trunkline sewer system, in 2009 for the wastewater CSO Wet Weather Detention facility, and in 2015 for the water system upgrades to support the U.S. Hwy. 33 realignment through the community.

Rate Change Trend Summary:

Across the last eight years, the overall trend has been:

- Steady upward adjustments aligned with increasing costs for labor, chemicals, equipment, and contracted services
- Increased focus on capital reinvestment, including replacement of aging mains, upgrades at treatment and distribution facilities, and improvements to system reliability
- Long-term planning to avoid deferred maintenance, which can lead to larger rate increases later and higher risk of service disruptions
- Customer billing impact

Sailor concluded: "While the exact impact varies by customer usage level, the cumulative result of eight years of adjustments has been an increase in the average residential customer's monthly bill."

JAN. 26, 2026 COUNCIL DISCUSSION AND APPROVAL OF ORDINANCE 5247:

Mayor Leichty asked if Councilors had questions or comments on Ordinance 5247.

Council President Brett Weddell pointed out that Ordinance 5247 also needed to be amended.

Council President Weddell/Councilor Nisley then made a motion to amend Ordinance 5247 as presented in the Council's meeting packet.

Mayor Leichty asked if Councilors had any questions or comments about the amendment.

Councilor Gerber asked for an explanation of the amendments for the audience.

City Attorney Stegelmann said the ordinance includes certain surcharges that are charged by the Wastewater Department. He said some surcharges were provided in the draft that was approved by Council on First Reading in December.

However, the City Attorney said the surcharges were not spelled out; only abbreviations were given for each one. He said this amendment would spell out the types of items that the Wastewater Department would be charging or surcharging for wastewater (treatment)."

Mayor Leichty thanked Stegelmann for that added clarity.

Councilors indicated they were ready to vote on the amendment.

On a voice vote, Councilors approved the amendment proposed by Councilors Weddell and Nisley in Section 1, Sewer Rates and Charges, paragraph (B), Surcharges, on page four, of Ordinance 5247. The motion passed unanimously, 7-0.

Councilors indicated they were ready for the final vote on Ordinance 5247.

On a voice vote, Councilors unanimously passed Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges, on Second Reading by a 7-0 margin, with all Councilors present voting yes at 6:36 p.m.



Privilege of the Floor

At 6:36 p.m., Mayor Leichthy invited public comments for issues not on the Council agenda. There were none.

Elected Official Reports:

Mayor Leichthy asked if there were any reports from Councilors. There were none.

Adjournment:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Peel

On a voice vote, Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichthy adjourned the meeting at 6:37 p.m.

EXHIBIT #1: A two-page document prepared by the Mayor's Office and distributed to Councilors before the meeting with a list of suggested 2026 appointments to City Board and Commissions. Councilors affirmed the appointments during the meeting (agenda item #4):

APPROVED:

Gina Leichthy, Mayor of Goshen

ATTEST:

Clerk-Treasurer Richard R. Aguirre



GOSHEN COMMON COUNCIL

Minutes of the FEBRUARY 23, 2026 Regular Meeting

Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana

Assisted by Mayor Gina Leichty, Nazar Vintskovskyi called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Nazar is a student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The result:

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)
Council President Brett Weddell (At-Large)
Youth Adviser Abril Reyes (non-voting)

Absent: None

Approval of Minutes:

No minutes were available to review/approve.

Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer. Councilor Nisley moved to approve the agenda as presented. Councilor Peel seconded the motion. **Motion passed 7-0 on a voice vote.**

1) Honoring Police Division Chief Ryan Adams on his retirement

Mayor Leichty delivered a tribute to Police Division Chief Ryan Adams who retired on Feb. 19 after 28 years of dedicated service to the City of Goshen. The Mayor said:

"More than 2,000 years ago, on a painted porch in Athens, known as Stoa Pokile, a group of philosophers began shaping a worldview that would outlast empires, wars, and centuries of human change.

"Their school, called Stoicism, taught that true strength is not found in outward displays, but in inward character. That virtue, not circumstance, determines the quality of a life. And that the most reliable leaders are those who remain steady when the world around them is unsteady.

"The Stoics believed that a good person is known not by being emotionless or detached, but by having clarity, discipline, courage, and an unwavering commitment to what is right. They taught that composure is not the absence of feeling, but the mastery of it. And that one should speak with intention, act with integrity, and hold one's center, even in the face of hardship.

"This philosophy shaped soldiers, statesmen, and public servants for generations. It guided emperors like Marcus Aurelius, who ruled not by force of personality, but by force of principle. And throughout history, Stoicism has remained a touchstone for those who shoulder burdens others cannot see, and who make decisions others cannot bear. It values endure because they serve communities well. Steadiness when the moment is chaotic. Objectivity, when emotions run high, courage without theatrics, service without expectation, (and) duty carried out with humility and resolve.



"These are not simply philosophical ideas. They are lived practices; habits that shape the kind of leader who can be counted on when it matters most. **And here in Goshen, for 28 years, we have been fortunate to have a leader who embodies these Stoic virtues, not in theory, but in action – our division chief, Ryan Adams.**

"Every week, I have breakfast with any departmental leaders who wish to attend. And at our final breakfast with Ryan last week, the topic of leadership styles and qualities came up. And Ryan mentioned, rather casually with his wry laugh, that he has been most often described as a stoic. And suddenly, I felt like in that last week of our working together, I understood him in a way that I hadn't before.

"And while I've deeply appreciated our time working together, there were certainly moments when I felt like Chief Adams held his card so close, it was difficult to get a read on his thoughts. Quiet, steady, deeply principled, not always an easy read, but always easy to trust.

"Ryan's approach was also reflected in the words that he shared in his resignation letter. Policing for him was never about the badge itself. He wrote, 'The badge holds no power. Character, compassion, and integrity do.'

"Those are words that could have come straight from the fathers of Stoicism themselves. Ryan lived out those values every day. He walked beside families in moments of grief. He stood with people through hardship. He saw resilience in moments when it mattered most, and in his letter, he reminded us of something profoundly stoic; that service, even when unseen, is never without purpose.

"He also wrote of the small gestures that he had received from this community – notes of encouragement, quiet thanks, a meal paid for anonymously, that carried him through the difficult days. That gratitude was the foundation of his career, and it is the spirit within which he retires.

"Now, in keeping with Ryan's approach to his vocation, he asked to leave quietly, without fanfare or recognition, no spotlight, no celebration – a departure as steady as the way he had served. And while we are willing to forego cake, there are certain rituals within the Goshen Police Department that are fundamental to our understanding of service, rituals that transcend personality and preference because they speak to the values we share.

"One of those rituals of honor is the presentation of an American flag that has flown over the Goshen Police Station to an officer who has served this department for more than 20 years. It's a symbol of service, sacrifice and the solemn trust placed in those who stand watch over this community."

At this point, **Mayor Leichty** invited **Division Chief Adams** to come forward. He was then presented with a U.S. flag by the Goshen Police Department honor guard.

Afterward, the Mayor gave Division Chief Adams a plaque with contained a Key to the City. The Mayor said it was being presented "with immense gratitude to Division Chief Ryan Adams for 28 years of service to the Goshen Police Department. With steadfast dedication, you have upheld the safety and well-being of our community. Thank you for serving with integrity, vigilance, and heart. With our highest respect."

Division Chief Adams was given a few moments to respond and he said:

"Well, Mayor Liechty, Council Members, and members of the community, I can leave with just a big thank you for the amazing words that were said today ... The City has been amazing. It's the place where I grew up and it's the place that we've brought our children to, to come to town, and a place we'll continue to come to.

"To the officers that I've worked with in the past and to the current, it's an amazing group. The City is in good hands. To the leaders that I've worked with, they're my friends. They were my friends, not just my co-workers. And I couldn't have done my job without them, and without those who allowed me to be a leader.

"That is a title, but it is something that your peers give it to you. So, thank you very much, everybody."



2) Resolution 2026-01, Interlocal Agreement with the County of Elkhart for Animal Control Services
Mayor Leichty called for the introduction of Resolution 2026-01, *Interlocal Agreement with the County of Elkhart for Animal Control Services*. Council President Weddell asked the Clerk-Treasurer to read Resolution 2026-01 by title only, which was done.

Weddell/Schrock made a motion to approve Resolution 2026-01, *Interlocal Agreement with the County of Elkhart for Animal Control Services*.

BACKGROUND:

Resolution 2026-01 would approve the terms and conditions of the Interlocal Agreement with the County of Elkhart for Animal Control Services.

Elkhart County government has entered into a contract with The Humane Society of Elkhart County, Inc. to provide animal shelter management and animal control services for 2026 for certain areas of the county, including within the Goshen city limits. Under this Interlocal Agreement, the City would contribute \$93,940 to reimburse the County for the cost of providing animal shelter management and animal control services within the Goshen city limits. The City contributed this same amount in 2025.

The Goshen Board of Public Works and Safety approved this Interlocal Agreement at its meeting of Feb. 5, 2026.

SUMMARY OF FEB. 23, 2026 COUNCIL CONSIDERATION & APPROVAL OF RESOLUTION 2026-01:

Mayor Leichty invited questions or comments from Council members. There were none.

At 6:12 p.m., the Mayor invited questions or comments from the audience. There were none.

The Mayor asked if Councilors were ready to vote. They indicated they were.

On a voice vote, Councilors unanimously passed Resolution 2026-01, *Interlocal Agreement with the County of Elkhart for Animal Control Services*, by a 7-0 margin, with all Councilors voting yes, at 6:12 p.m.

3) Ordinance 5232, Amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management

Mayor Leichty called for the introduction of Ordinance 5232, *Amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5232 by title only, which was done.

Weddell/Riegsecker made a motion to approve Ordinance 5232 on First Reading.

BACKGROUND:

Ordinance 5232 would amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management.

On Feb. 12, 2026, the Goshen Board of Public Works and Safety adopted a resolution approving the update to the language for the calculation of individually measured impervious areas within the City of Goshen. Ordinance 5252 would amend Ordinance 4624 to reflect this updated language.



On Feb. 12, City Stormwater Coordinator Jason Kauffman told the Board of Works that over the years there have been changes in how hard surface areas were measured. He said there is now an effort to switch to using machine learning that allows City staff to more quickly do what has previously been done by hand.

Kauffman said Elkhart County government has now entered into a contract to make that switch for surface types throughout the county, so the City wants to update the language of the City ordinance to allow the Stormwater Department to utilize different technologies available instead of just hand digitizing.

Attached to the memorandum for the Council was a redline version of the ordinance showing the proposed changes to Section 3, Fee Structure and Calculation, along with a clean copy of Ordinance 5252.

SUMMARY OF FEB. 23, 2026 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5232:

Mayor Leichy invited comments on Ordinance 5232 from Director of Public Works & Utilities Dustin Sailor.

Sailor said, "This is for the stormwater assessment. And as technology changes, we are trying to stay current with that. For years, we have digitized hard surface boundaries, just visually, with staff.

"And with artificial intelligence, there's opportunities now to train a model to identify between hard surface and grass spaces, and it will stay current with the aerial photography as it changes and calculate those hard surface boundaries. So, this ordinance modification allows for the use of opportunities such as artificial intelligence and other features as they become available."

Mayor Leichy invited questions or comments from Council members. There were none.

At 6:14 p.m., the Mayor invited questions or comments from the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5232, Amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management., on First Reading by a 7-0 margin, with all Councilors voting "yes" at 6:14 p.m.

Councilors gave unanimous consent to proceed with Second Reading of Ordinance 5232.

Mayor Leichy called for the introduction of Ordinance 5232, *Amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management*, on Second Reading. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5232 by title only, which was done.

Weddell/Riegsecker and Peel made a motion to approve Ordinance 5232 on Second Reading.

Mayor Leichy invited questions or comments from Councilors or the audience. There were none.

On a voice vote, Councilors unanimously passed Ordinance 5232, Amend Ordinance 4624 to Update the Calculation of Individually Measured Impervious Area for the Goshen Department of Stormwater Management, on Second Reading by a 7-0 margin, with all Councilors voting "yes," at 6:14 p.m.



Privilege of the Floor

At 6:14 p.m., Mayor Leichty invited public comments for issues not on the Council agenda.

John Stoltzfus of Goshen said he brought plastic whistles, purchased from John Hall Hardware, for distribution to Council members. He then said:

"We live somewhere between fire and ice and some cities seem harder hit. And I'm glad that the City of Goshen (passed) Resolution 2016-45 ("A Resolution of Goshen, Indiana City Council Affirming the Value of Community Unity, Safety & Trust," approved by the Council in December 2016).

"However, some part of me would like to know what is the local protocol when it comes to the work of ICE (U.S. Immigration and Customs Enforcement) in this town as it impacts people who live in this town. On the one hand, we have Resolution 2016-45; and on the other hand, (people) are impacted more than a little, whether by fear or displacement.

"And somewhere there are the old flyers of about a year ago that had a Kentucky address, a P.O. Box and phone number for the Ku Klux Klan. Those flyers also had a number for ICE and they included an Uncle Sam figure in a top hat kicking people out of town, indicating track, monitor and deport. I sometimes wonder what I can do, as I expect many of us do."

At this point, Stoltzfus distributed the plastic whistles to Councilors and concluded, "I think there's plenty more to say and to discuss between international and national and local (issues). But I will stop for today and thank you."

There were no other speakers, so at 6:18 p.m., Mayor Leichty closed the public comment period.

Elected Official Reports:

Mayor Leichty asked if there were any reports from Councilors.

Councilor Peel said the City Economic Improvement District (EID) Board met last week and a big topic of discussion was the vault closure program. She said the program is in progress and there was discussion about its impact on business owners and buildings and the financial consequences. She said the Board decided to provide funds to help property owners pay for some of the work of replacing vaults with walls.

Council President Weddell pointed out that the funds for this work comes from taxes property owners impose on themselves. He said that years ago, the City Redevelopment Commission offered a 50% match to eliminate vaults and to replace them with supporting walls, but most property owners refused to take advantage of the offer.

In response to a question about whether the offer still stood, Council President Weddell asked Director of Public Works & Utilities Dustin Sailor to comment.

Sailor said, "It's been my understanding, they (property owners) have always had to pay for the wall, but then we paid for the (vault) backfill, and we shared the cost on the sidewalk. Now Redevelopment is paying for 100% of the fill and 100% of the sidewalk."

Councilor Peel said the wall can be expensive. Mayor Leichty agreed and explained why the City is paying more of the costs. She said, "Part of the rationale for that is that it is in the public right-of-way, so everything beyond the wall is public right-of-way, and so the City is contributing to those."



Council President Weddell said, "So it definitely is an expense, but it sounds like they're getting more of it paid for than they would have even in the past." **Councilor Peel** responded, "I don't think so, because I think it's quite expensive to have the wall replaced, depending on the contractor. I don't remember the exact figure, but it's not going to be cheap." **Council President Weddell** said, "As far as the sidewalks and filling in and stuff, none of it is cheap, but they (Property owners) are not being asked to pay for any of the fill or the concrete."

Council President Weddell continued, "I think that there's a list of property owners that have thumbed their nose at the request to do this for well over a decade, probably closer to two decades, and so, I would encourage the EID board members to reach out to the City Redevelopment Commission and the Engineering Department." He added that many property owners have ignored the problem and possible solution.

Mayor Leichty said, "They're listening now. We are incentivizing positive change, and we are incentivizing public safety."

Councilor Peel said, "There's 12 or 13 that are on the docket that are like 'red zone' that have to get done ... They are the highest priority." **Council President Weddell** said the City cannot fill in the vaults and replace sidewalks until the walls are reinforced. And even though the remaining vaults are a public safety concern, he added, "if the property owner refused to fix their wall, our hands were tied."

Councilor Peel said, "This is going to get done. Hopefully, with the help of these funds, it will incentivize them to get it done before the end of the year."

Councilor Peel also discussed the March 4 meeting at Goshen High School on about the **widening of U.S. 33**. The Mayor said she would talk about that later in the meeting.

Councilor Peel also thanked the **Goshen Democratic Party** for sponsoring an **immigration forum** at which about 600 people attended at the Goshen Theater. She said, "It was really well done and very informative, and I appreciate the work that they did."

Council President Weddell said he wanted to engage Council members on **House Bill 1001**, which he said "steals local control from whether it's the City of Goshen, the City of Nappanee, Elkhart County, as far as major housing developments, and so I think it's of great concern. And I've been speaking with some of our County Commissioners, which I will say all three of our County Commissioners have come out against this House bill."

Council President Weddell said the City of Noblesville has created a statement against House Bill 1001 and he wanted to know if Goshen Councilors were also concerned about the potential loss of local control and might want to oppose the legislation in some way.

Councilor Gerber asked if the **Council President** was you thinking about Councilors endorsing a joint letter of opposition. **Council President Weddell** said, "Yeah. That's what the City of Noblesville did. And if not, we could just have a letter, and any one of us who wants to sign their name to it (could do so). It doesn't have to really come through as a resolution."

Mayor Leichty said there was not much time to comment on the bill. She also noted that the bill was being amended. She recommended that Councilors contact the bill sponsor, **Rep. Doug Miller** of Elkhart to voice their opposition.

Council President Weddell said he would draft a letter and circulate it to Councilors for them to sign it if they also opposed HB 1001..



Councilor Riegsecker said, "It's been a couple months since the roundabout has been put in out there by the new (Elkhart County) Courthouse, and I think it is very well done and I really like it. It's a good addition to that side of town."

Mayor Leichty said she wanted to bring the following events to the attention of Council members:

- **The Indiana Department of Transportation (IDOT) will hold a public meeting at 6:30 p.m. on Wednesday, March 4 in the Goshen High School cafeteria about improvements proposed for U.S. 33,** including work from County Road 31 to the Elkhart River Bridge in Goshen to reduce traffic, improve safety and improve drainage. The Mayor said she and Engineering Department staff also would be having a private meeting with INDOT staff about the project on Monday, March 2 and she asked if one or two Councilors would like to attend. **Councilors Lederach, Peel and Weddell** said they could attend.
- **The International Women's Day Luncheon, sponsored by the City of Goshen and the Community Relations Commission, will be held March 5 at Bread & Chocolate in the Old Bag Factory.** The Mayor said, "That is not just for women but for anybody who's interested in coming and learning about some amazing women in our community who are doing cool things. She urged Councilors to register quickly if they were interested in attending. The featured speakers will be Kari Tarman, Tami Hicks, Giselle Hernandez and Megan Hessel.
- **The City Council will hold a Council information session at 1:30 p.m. on Friday, March 13.** It will feature an update on the Mobile Integrated Health program as well as other departments sharing their goals and budgets for this year.
- **The Mayor will deliver the State of the City address for City of Goshen colleagues at 9 a.m. on March 19 in the Goshen Theater.** She said, "Last year I started two State of the City addresses to ensure that all the Goshen colleagues would be able to attend." At the gathering, the Mayor said she also will be giving out Goshen colleague awards. She said Councilors were welcome to attend.
- **Mayor Leichty** said Councilors by now should have received invitations to the **2026 Founder's Day Luncheon on March 26 at the Maple City Chapel.** The Mayor Will deliver the public State of the City address at the luncheon.

Youth Adviser Abril Reyes said that the Youth Caucus sold flowers for Valentine's Day and the proceeds went to Remote Area Medical, which provides healthcare to people who can't afford it, including children, homeless people and immigrants.

Mayor Leichty noted that Youth Caucus members would be taking a trip in the morning.

City Director of Administrative Affairs Michael Wanbaugh said he would be accompanying the students to the **2026 Accelerate Indiana Municipalities Youth Legislative Day** in Indianapolis. He said they would meet with legislators and learn how state action affects local communities.

Wanbaugh also announced that the **Kid Council held its first meeting** earlier today and it is an "energetic" group. The students are planning a community project. The **Mayor** invited Councilors to attend the Kid Council meetings.

Councilor Lederach said he wanted to call attention to a milestone in the community – **the 50th anniversary of Carl and Chris Weaver taking Goshen High School teacher students to the Florida Keys.**



Councilor Lederach said that except for a one-year break during the COVID-19 pandemic, the Weavers have taken students to Florida to study marine biology every year. “This is their 50th anniversary trip and they have changed lives for 50 years. It’s an amazing accomplishment. There’s no other high school in the United States that has had an impact or a program quite like this one. So, I think it’s worth noting all the young minds that he has influenced and now they’re old minds that he has influenced.”

Councilor Riegsecker said his son went on that trip and had a good time. **Councilor Lederach** added, “I went for 12, 13 years when I was there at the high school with (Weaver), and it was a fabulous program.”

Adjournment:

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Peel.

On a voice vote, Councilors unanimously approved the motion to adjourn the meeting.

Mayor Leichthy adjourned the meeting at 6:38 p.m.

APPROVED:

Gina Leichthy, Mayor of Goshen

ATTEST:

Clerk-Treasurer Richard R. Aguirre



**Street Department
CITY OF GOSHEN**

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TO: Goshen Common Council Members & Goshen Community

FROM: David A Gibbs, Street Commissioner
Aaron Sawatsky-Kingsley, Director, Department of Environmental Resilience

DATE: April 27, 2026

RE: Leaf Program presentation

Dear Councilors & Community Members,

Each Fall, the Street Department embarks on its challenging and highly demanding leaf collection process.

Weather events, varying season transitions, more essential service demands, and a growing tree canopy have presented the need to establish a standardized program that promotes community engagement.

A standardized leaf collection program is essential to maintaining the cleanliness, safety, and environmental health of our neighborhoods. When leaves accumulate in streets and storm drains, they can contribute to flooding, create slippery conditions for pedestrians and motorists, and reduce overall air and water quality. By establishing a clear and consistent collection program, the city can ensure that all residents receive the same level of service, reduce confusion, and improve operational efficiency throughout the seasons.

Equally important is the partnership between the city and the community. Successful leaf collection depends on residents following program guidelines—such as placing leaves correctly, avoiding contamination with debris, and observing scheduled pickup periods. When the city and residents work together, we can streamline collection routes, reduce costs, and minimize the environmental impact associated with repeated trips and excessive fuel use.

A standardized program supported by community partnership strengthens our ability to manage resources effectively while preserving the beauty and function of our public spaces.

Today, we will present the guidelines and standards that define the new standardized collection program, which we plan to begin in the fall season of 2026.

Thank you for your understanding and commitment to our community's wellbeing

Leaf Collection Standards

David Gibbs & Aaron Sawatsky-Kingsley

Objectives

- ▶ **Communicate with residents**
 - Explain the changes in the updated Leaf Collection Program.
 - Provide an understanding of the options the city provides to assist residents with their leaves
- ▶ **Update ordinance 5054 Collection of Brush and Leaves**

Complicated Current Policy

- ▶ Ordinance 5054 (Established 2020)
 - ▶ “the City shall commence its annual collection of Leaves when residents of Goshen begin placing Leaves in piles for collection in the fall, and shall continue the collection of Leaves as weather permits during the months of October, November, and December”
 - ▶ Work with legal to return to council for an amended ordinance
- ▶ Outlined policy on Goshen Website (Street Department Page)
 - ▶ “Leaf collection begins on Oct. 6, 2025 and continues until mid-December, weather permitting”
 - ▶ “There is no set schedule”
 - ▶ Message is updated annually, approximately 1 month before season begins.

Proposed Leaf Policy Changes

▶ **Fall Collection**

- ▶ Round 1: First full week of November
(takes approximately 2-3 weeks to complete citywide)
- ▶ Round 2: First full week of December
(takes approximately 2-3 weeks to complete citywide)

▶ **Weather Delays**

If weather delays a round, only the unfinished areas will be collected as soon as conditions allow

▶ **Spring Collection**

- ▶ Spring leaf pickup will continue during the Beautify Goshen program
- ▶ This program runs for two weeks in April and May

Why?

- ▶ 2 major challenges factor in the need to standardize the Leaf Collection service
 - ▶ Growing City and Tree Canopy
 - ▶ Time - Varying season transitions, transportation of collected leaves to final disposal locations (280 curb line miles), and equipment sharing across services.
- ▶ Increase efficiency of the Street Department Staff and Services (Seasonal help)
- ▶ Maintain clean and clear streets that will prevent stormwater pollution and infrastructure damage from flooding
- ▶ Educate residents about benefits of leaves in the landscape, and provide alternatives to leaf management

Numbers: Cost, Impact, and Growth

▶ Current Leaf Collection

- ▶ We collect 9,000-10,000 tons of leaves each year
- ▶ Annual fuel and labor cost: about \$117,000

▶ Opportunity to Save Time and Money

- ▶ A standardized service schedule could reduce costs/time by about 25%

▶ Savings would allow the Street Department to:

- ▶ Expand services in other areas or
- ▶ Keep up with the growing number of trees

▶ Growing Tree Canopy

- ▶ In 2025, approximately 2,863 trees were planted or provided by the City
- ▶ Our goal of 45% tree canopy by 2045 would roughly double the number of trees
- ▶ More trees = more leaves = greater demand on services



Why Plant More Trees?

- ▶ **Lower energy bills:** tree shade can cool neighborhoods by up to 25°F
- ▶ **Healthier residents:** green spaces support physical and mental well-being—saving healthcare costs.
- ▶ **Less flooding:** trees already keep 1.18million gallons of stormwater out of the sewer system
- ▶ **More vibrant neighborhoods:** less mowing and more wildlife
- ▶ **Increase home value:** Street trees raise values for the entire neighborhood. Homes on tree-lined streets sell for thousands more on average.

Time-Intensive Equipment Changes



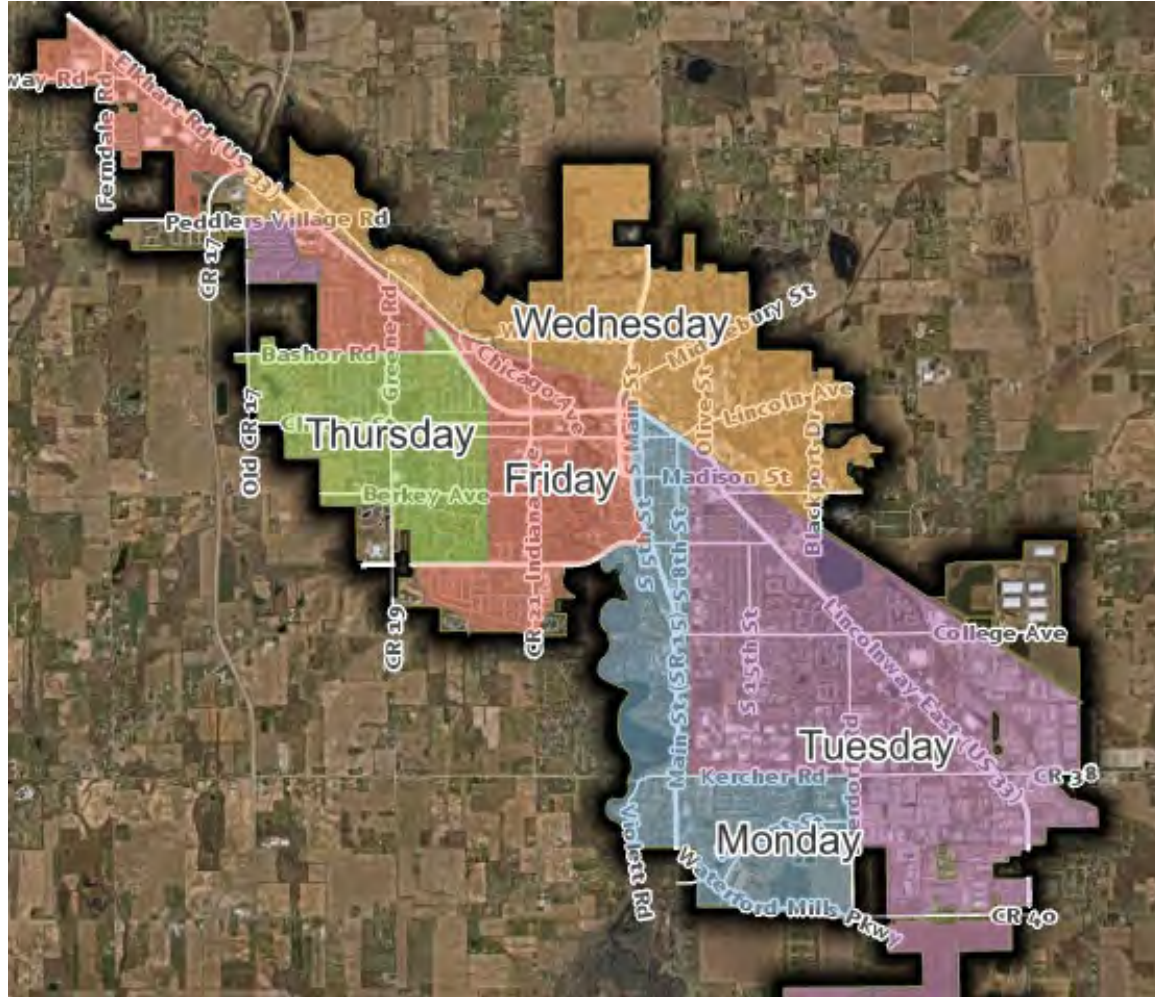
Some equipment is shared between different services

Switching the equipment takes about 30 minutes

The process requires up to 3 employees

We have 4 pieces of equipment that need this kind of changeover

These transitions add significant labor time



Resources for Public

- ▶ Currently developing a map with zones, for citizens to reference and understand the routing for collection. It will be like the garbage route map pictured here
- ▶ City website, Street Department page for quick guide to program
- ▶ City social media sites for announcement of updates
- ▶ City newsletter. Residents can subscribe on the website.
- ▶ Call the Street Department with any questions at 574-534-9711

Leaf Management Options

1. **COMPOST.** Move leaves onto a garden, flower bed or small compost pile. Leaves will decompose and promote healthier soil biology the following growing season.
2. **MULCH BEDS.** Create mulch beds with leaves to reduce mowing, promote biodiversity, and reintroduce native plant communities.
3. **MOW.** Mulch leaves into the yard with a mower. This will retain nutrients for healthier soil and lawns, reducing the need for fertilizers.
4. **DUMP.** City Environmental Site at 20100 CR19. This site is a free dump service to city residents
5. **TRAILER.** Free year-round program for all City residents.

Free Street Department Brush Trailer



- ▶ Reserve a brush trailer through the Street Department
 - ▶ Free year-round program
 - ▶ Dropped off between 2-3pm and picked up the next weekday morning after 7am
 - ▶ Share with a neighbor
 - ▶ 7 available

Ordinance 5054 Highlights



- ▶ Do not mix leaves and brush
- ▶ Avoid place leaves around obstacles when possible
- ▶ Do not park on top of leaves



Conclusion

- ▶ **PLEASE INFORM** residents in your district about updated program guidelines
- ▶ **ENCOURAGE** residents to consider alternative options (mulch, trailer, compost, mow)
- ▶ **SUPPORT STREET DEPARTMENT REQUEST Ordinance 5054** at a future Council meeting
- ▶ **SIMPLIFY** operations through a standardized leaf collection schedule
- ▶ **RECOGNIZE** that trees benefit the entire Goshen community



**City Clerk-Treasurer
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TO: Mayor Gina Leichty and the Goshen Common Council
FROM: Richard Aguirre, Clerk-Treasurer
RE: Budget Reports for March 2026
DATE: April 16, 2026

Attached for the Council's review are financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2026 budget, which was approved by the Council in October 2025. These reports are intended to provide a reasonable understanding of the City's financial position. They are unaudited and may require some interpretation.

Fund Balance Report

This report presents cash balances for all budgeted funds as of March 31, 2026, highlighting the City's overall liquidity. All funds currently maintain sufficient balances to support planned expenditures. Note that balances are unaudited and subject to reconciliation.

Budget Report – Revenues

This page summarizes revenue collections for each fund through March 31, 2026 showing progress toward projected revenue levels. Remember that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

Budget Report – Expenditures

Expenditures to date represent approximately 19.74% of the annual budget, leaving 80.26% remaining, which is consistent with expectations for this point in the fiscal year.

Budget Report – Expenditures in the General Fund

The final page breaks down the General Fund by department, providing a focused view of each department's budget performance to date.

Summary

The March 2026 report shows that the City remains in a generally stable financial position, with total cash balances of about \$94.5 million across all funds after generating roughly \$5.0 million in revenue and spending \$17.1 million year-to-date. While expenditures currently exceed revenues, this is expected early in the year because many major revenue sources (like property tax levies) are received later, and overall about 80% of the annual budget still remains unspent. At the fund level, most accounts maintain positive balances (especially the General Fund, which still holds over \$17.5 million) indicating strong liquidity, though a few funds (like Debt Service) temporarily show deficits. Overall, the numbers suggest the City is spending within expectations and maintaining sufficient reserves to support operations for the rest of the fiscal year.



Fund Balance Report

As Of 03/31/2026

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	\$ 23,413,627.44	\$ 2,903,311.69	\$ 8,754,958.38	\$ 17,561,980.75
2201 - MVH FUND	3,957,170.47	223,838.73	835,362.39	3,345,646.81
2202 - LOCAL ROAD & STREET	1,692,437.19	112,731.44	1,000,000.00	805,168.63
2203 - MVH-RESTRICTED	2,170,645.55	123,144.53	260,372.77	2,033,417.31
2204 - PARKS AND RECREATION	5,813,766.78	81,752.21	257,591.23	5,637,927.76
2206 - AVIATION FUND	578,272.37	24,062.96	128,739.12	473,596.21
2209 - LIT - ECONOMIC DEVELOPMENT	6,994,467.83	451,002.16	439,867.78	7,005,602.21
2214 - PROBATION FUND	114,106.61	15,404.60	30,639.45	98,871.76
2226 - REDEVELOPMENT OPERATING	467,796.89	623.92	68,567.06	399,853.75
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	103,347.97	3,410.28	20,389.35	86,368.90
2234 - UNSAFE BUILDING FUND	140,024.05	-	-	140,024.05
2236 - RAINY DAY FUND	2,654,516.59	-	-	2,654,516.59
2240 - LIT - PUBLIC SAFETY	2,036,381.34	449,981.66	729,458.15	1,756,904.85
2256 - OPIOID SETTLEMENT UNRESTR	123,558.28	-	-	123,558.28
2257 - OPIOID SETTLEMENT RESTR	55,470.66	-	-	55,470.66
2258 - TOWNSHIP FIRE SUPPORT	577,658.01	350,000.00	161,307.51	766,350.50
2500 - COURT FEES	57,699.26	16,595.43	57,967.80	16,326.89
2501 - RESIDENTIAL LEASE FEES	85,255.87	13,960.00	12,862.86	86,353.01
2503 - ELECTRIC UTILITY SALE	3,032,547.39	21,501.02	-	3,054,048.41
2504 - OLD LAW ENFORCEMENT CONTINUE ED	-	-	-	-
2505 - STORM WATER MANAGEMNT	1,295,111.51	8,824.19	139,648.52	1,164,287.18
2506 - ECON IMPROVEMENT DISTRICT	81,256.70	-	13,171.77	68,084.93
2508 - REDHAWK ACADEMY	18,860.80	5,000.00	756.30	23,104.50
3301 - DEBT SERVICE	66,286.55	-	183,600.00	(117,313.45)
3311 - TIF BOND P & I PYMT FUND	791,534.28	-	-	791,534.28
3320 - BOND P&I EAST COLLEGE AVE	127,449.22	-	-	127,449.22
3321 - INDIANA AVE BOND P&I	59,500.09	-	-	59,500.09
3323 - CHERRY CREEK BOND P&I	1,204,097.98	-	-	1,204,097.98
3331 - TIF DEBT SERVICE RESERVE	-	-	-	-
3333 - DSR - CHERRY CREEK	294,331.73	-	-	294,331.73
4401 - CCI (CIGARETTE TAX) FUND	334,031.92	-	3,151.80	330,880.12
4402 - CUMULATIVE CAP DEVELOP	1,134,462.66	155.37	66,564.33	1,068,053.70
4425 - CCI FIRE STATION	687,955.54	-	47,128.05	640,827.49
4428 - CCI STORM SEWER FUND	3,722,952.68	-	9,970.73	3,712,981.95
4445 - TIF SOUTH EAST E.D.	25,918,489.25	148,454.00	2,985,306.25	23,081,637.00
4446 - TIF CONS RR/US 33/DT	8,803,374.54	13,160.67	335,767.21	8,480,768.00
4447 - TIF LIPPERT/DIERDORFF	648,551.76	-	65,159.84	583,391.92
4450 - TIF EAST COLL AVE	15,185.39	-	-	15,185.39
4451 - TIF INDIANA AVENUE	37,279.26	-	-	37,279.26
4502 - ARP FISCAL RECOV FUND	3,499,980.77	-	59,505.20	3,440,475.57
4651 - CEMETERY CAPITAL IMPROV.	70,219.54	1,805.37	-	72,024.91
4660 - 2015 GOB PROCEEDS	849,472.25	-	-	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,095,776.67	-	175,592.30	1,920,184.37
8801 - FIRE PENSION FUND	279,948.51	-	123,349.75	156,598.76
8802 - POLICE PENSION FUND	476,340.82	80.06	83,449.00	392,971.88
Report Total:	\$ 106,581,200.97	\$ 4,968,800.29	\$ 17,050,204.90	\$ 94,499,796.36



Budget Report Group Summary

For Fiscal: 2026 Period Ending: 03/31/2026

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Revenue						
1101 - GENERAL FUND	\$ 32,143,882.64	\$ 32,143,882.64	\$ 1,201,653.43	\$ 2,903,311.69	\$(29,240,570.95)	90.97%
2201 - MVH FUND	4,149,500.38	4,149,500.38	110,274.93	223,838.73	(3,925,661.65)	94.61%
2202 - LOCAL ROAD & STREET	651,636.74	651,636.74	57,696.00	112,731.44	(538,905.30)	82.70%
2203 - MVH-RESTRICTED	721,871.65	721,871.65	62,362.60	123,144.53	(598,727.12)	82.94%
2204 - PARKS AND RECREATION	4,164,613.86	4,164,613.86	37,112.25	81,752.21	(4,082,861.65)	98.04%
2206 - AVIATION FUND	544,071.67	544,071.67	3,331.13	24,062.96	(520,008.71)	95.58%
2209 - LIT - ECONOMIC DEVELOPMENT	2,632,315.44	2,632,315.44	225,501.08	451,002.16	(2,181,313.28)	82.87%
2214 - PROBATION FUND	-	-	-	15,404.60	15,404.60	0.00%
2226 - REDEVELOPMENT OPERATING	275,031.62	275,031.62	-	623.92	(274,407.70)	99.77%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	23,361.07	23,361.07	26.00	3,410.28	(19,950.79)	85.40%
2240 - LIT - PUBLIC SAFETY	2,620,849.00	2,620,849.00	224,990.83	449,981.66	(2,170,867.34)	82.83%
2258 - TOWNSHIP FIRE SUPPORT	-	-	-	350,000.00	350,000.00	0.00%
2500 - COURT FEES	82,413.85	82,413.85	-	16,595.43	(65,818.42)	79.86%
2501 - RESIDENTIAL LEASE FEES	-	-	2,729.00	13,960.00	13,960.00	0.00%
2503 - ELECTRIC UTILITY SALE	-	-	10,971.48	21,501.02	21,501.02	0.00%
2505 - STORM WATER MANAGEMNT	628,354.92	628,354.92	750.00	8,824.19	(619,530.73)	98.60%
2506 - ECON IMPROVEMENT DISTRICT	65,000.00	65,000.00	-	-	(65,000.00)	100.00%
2508 - REDHAWK ACADEMY	-	-	-	5,000.00	5,000.00	0.00%
3301 - DEBT SERVICE	375,181.00	375,181.00	-	-	(375,181.00)	100.00%
3311 - TIF BOND P & I PYMT FUND	817,115.00	817,115.00	-	-	(817,115.00)	100.00%
4401 - CCI (CIGARETTE TAX) FUND	55,836.16	55,836.16	-	-	(55,836.16)	100.00%
4402 - CUMULATIVE CAP DEVELOP	958,556.00	958,556.00	-	155.37	(958,400.63)	99.98%
4425 - CCI FIRE STATION	638,398.00	638,398.00	-	-	(638,398.00)	100.00%
4428 - CCI STORM SEWER FUND	679,701.62	679,701.62	-	-	(679,701.62)	100.00%
4445 - TIF SOUTH EAST E.D.	10,598,528.90	10,598,528.90	-	148,454.00	(10,450,074.90)	98.60%
4446 - TIF CONS RR/US 33/DT	4,431,221.13	4,431,221.13	-	13,160.67	(4,418,060.46)	99.70%
4447 - TIF LIPPERT/DIERDORFF	269,694.39	269,694.39	-	-	(269,694.39)	100.00%
4651 - CEMETERY CAPITAL IMPROV.	8,848.70	8,848.70	480.00	1,805.37	(7,043.33)	79.60%
8801 - FIRE PENSION FUND	550,070.00	550,070.00	-	-	(550,070.00)	100.00%
8802 - POLICE PENSION FUND	423,049.52	423,049.52	45.06	80.06	(422,969.46)	99.98%
Report Total:	\$ 68,509,103.26	\$ 68,509,103.26	\$ 1,937,923.79	\$ 4,968,800.29	\$(63,540,302.97)	92.75%

Budget Report

For Fiscal: 2026 Period Ending: 03/31/2026

Fund	Original	Current	Period	Fiscal	Variance	Percent
	Total Budget	Total Budget	Activity	Activity	Favorable (Unfavorable)	Remaining
Expense						
1101 - GENERAL FUND	\$ 31,986,787.00	\$ 32,753,147.73	\$ 3,141,511.37	\$ 8,754,958.38	\$23,998,189.35	73.27%
2201 - MVH FUND	3,979,920.00	4,047,939.53	283,776.65	835,362.39	3,212,577.14	79.36%
2202 - LOCAL ROAD & STREET	700,000.00	1,700,000.00	-	1,000,000.00	700,000.00	41.18%
2203 - MVH-RESTRICTED	854,500.00	1,176,841.77	-	260,372.77	916,469.00	77.88%
2204 - PARKS AND RECREATION	2,971,988.00	2,971,988.00	72,081.71	257,591.23	2,714,396.77	91.33%
2206 - AVIATION FUND	572,000.00	845,554.43	40,262.40	128,739.12	716,815.31	84.77%
2209 - LIT - ECONOMIC DEVELOPMENT	3,628,000.00	7,399,582.18	343,601.82	439,867.78	6,959,714.40	94.06%
2214 - PROBATION FUND	123,130.00	123,130.00	9,136.22	30,639.45	92,490.55	75.12%
2226 - REDEVELOPMENT OPERATING	311,630.00	311,630.00	18,186.58	68,567.06	243,062.94	78.00%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	52,000.00	1,705.80	20,389.35	31,610.65	60.79%
2240 - LIT - PUBLIC SAFETY	3,549,790.00	3,549,790.00	207,170.58	729,458.15	2,820,331.85	79.45%
2257 - OPIOID SETTLEMENT RESTR	71,832.00	71,832.00	-	-	71,832.00	100.00%
2258 - TOWNSHIP FIRE SUPPORT	607,570.00	607,570.00	29,490.93	161,307.51	446,262.49	73.45%
2500 - COURT FEES	56,000.00	77,813.61	12,697.47	57,967.80	19,845.81	25.50%
2501 - RESIDENTIAL LEASE FEES	73,206.00	73,206.00	3,690.48	12,862.86	60,343.14	82.43%
2505 - STORM WATER MANAGEMNT	1,053,176.00	1,090,296.90	48,047.70	139,648.52	950,648.38	87.19%
2506 - ECON IMPROVEMENT DISTRICT	89,350.00	89,350.00	2,652.99	13,171.77	76,178.23	85.26%
2508 - REDHAWK ACADEMY	25,000.00	25,000.00	180.99	756.30	24,243.70	96.97%
3301 - DEBT SERVICE	371,350.00	371,350.00	-	183,600.00	187,750.00	50.56%
3311 - TIF BOND P & I PYMT FUND	946,440.00	946,440.00	-	-	946,440.00	100.00%
4401 - CCI (CIGARETTE TAX) FUND	85,000.00	85,000.00	1,035.50	3,151.80	81,848.20	96.29%
4402 - CUMULATIVE CAP DEVELOP	1,426,220.00	1,447,320.00	32,098.44	66,564.33	1,380,755.67	95.40%
4425 - CCI FIRE STATION	210,000.00	210,000.00	6,425.00	47,128.05	162,871.95	77.56%
4428 - CCI STORM SEWER FUND	1,700,000.00	1,700,000.00	7,280.65	9,970.73	1,690,029.27	99.41%
4445 - TIF SOUTH EAST E.D.	7,087,000.00	7,590,175.00	367,754.45	2,985,306.25	4,604,868.75	60.67%
4446 - TIF CONS RR/US 33/DT	1,724,000.00	4,915,609.42	201,810.14	335,767.21	4,579,842.21	93.17%
4447 - TIF LIPPERT/DIERDORFF	250,000.00	250,000.00	-	65,159.84	184,840.16	73.94%
4450 - TIF EAST COLL AVE	900,000.00	900,000.00	-	-	900,000.00	100.00%
4502 - ARP FISCAL RECOV FUND	2,750,648.00	6,154,335.92	13,272.40	59,505.20	6,094,830.72	99.03%
4660 - 2015 GOB PROCEEDS	849,472.00	849,472.00	-	-	849,472.00	100.00%
4661 - 2021 GO BOND PROCEEDS	2,977,606.00	2,977,606.00	175,592.30	175,592.30	2,802,013.70	94.10%
8801 - FIRE PENSION FUND	567,200.00	567,200.00	41,066.80	123,349.75	443,850.25	78.25%
8802 - POLICE PENSION FUND	422,400.00	422,400.00	27,768.00	83,449.00	338,951.00	80.24%
Report Total:	\$ 72,957,215.00	\$ 86,353,580.49	\$ 5,088,297.37	\$ 17,050,204.90	\$69,303,375.59	80.26%
Report Surplus (Deficit):	\$ (4,448,111.74)	\$ (17,844,477.23)	\$ (3,150,373.58)	\$(12,081,404.61)	\$ 5,763,072.62	32.30%



Budget Report Group Summary

For Fiscal: 2026 Period Ending: 03/31/2026

Department	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
Fund: 1101 - GENERAL FUND						
Expense						
01 - COMMUNITY RELATIONS	\$ 30,000.00	\$ 30,000.00	\$ 7,254.00	\$ 10,062.45	\$ 19,937.55	66.46%
02 - COUNCIL	153,723.00	153,723.00	10,400.50	36,401.75	117,321.25	76.32%
03 - MAYOR	543,775.00	543,775.00	39,599.67	136,330.21	407,444.79	74.93%
04 - CLERK-TREASURER	793,700.00	793,700.00	50,886.00	159,377.39	634,322.61	79.92%
05 - LEGAL	948,575.00	954,071.00	49,735.66	193,733.25	760,337.75	79.69%
06 - COURT	533,200.00	533,200.00	40,434.80	131,480.89	401,719.11	75.34%
07 - BOARD OF WORKS	3,401,580.00	3,576,304.52	1,120,712.68	1,810,695.84	1,765,608.68	49.37%
08 - TECHNOLOGY	643,794.00	780,856.90	38,952.76	224,861.46	555,995.44	71.20%
09 - CEMETERY-GENERAL	443,009.00	443,009.00	23,521.29	79,950.22	363,058.78	81.95%
10 - ENGINEERING	1,153,713.00	1,153,713.00	82,977.87	272,326.45	881,386.55	76.40%
11 - POLICE DEPARTMENT	9,806,023.00	10,063,948.31	623,785.85	2,321,419.80	7,742,528.51	76.93%
12 - FIRE DEPARTMENT	8,510,374.00	8,511,009.00	706,392.94	2,230,032.38	6,280,976.62	73.80%
15 - BUILDING DEPARTMENT	707,082.00	707,082.00	50,878.49	175,599.14	531,482.86	75.17%
16 - PLANNING DEPARTMENT	448,054.00	575,094.00	34,310.60	114,844.30	460,249.70	80.03%
18 - CENTRAL GARAGE	1,780,938.00	1,780,938.00	141,081.62	404,849.33	1,376,088.67	77.27%
19 - BUILDINGS-GROUNDS	1,479,768.00	1,479,768.00	76,514.31	236,643.63	1,243,124.37	84.01%
46 - ENVIRONMENTAL RESILIENCE	609,479.00	672,956.00	44,072.33	200,681.53	472,274.47	70.18%
90 - UNAPPROPRIATED	-	-	-	15,668.36	(15,668.36)	0.00%
Expense Total:	\$31,986,787.00	\$32,753,147.73	\$ 3,141,511.37	\$ 8,754,958.38	\$23,998,189.35	73.27%
Fund: 1101 - GENERAL FUND Total:	\$31,986,787.00	\$32,753,147.73	\$ 3,141,511.37	\$ 8,754,958.38	\$23,998,189.35	73.27%
Report Total:	\$31,986,787.00	\$32,753,147.73	\$ 3,141,511.37	\$ 8,754,958.38	\$23,998,189.35	73.27%



**Theresa Cummings, Community Development Specialist
CDBG Program, CITY OF GOSHEN**

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MEMORANDUM

TO: Mayor Gina Leichty & Goshen Common Council Members

FROM: Theresa Cummings, Community Development Specialist

DATE: April 27, 2026

RE: Council Resolution 2026-02

Attached is Council Resolution 2026-02, a resolution of the Common Council to authorize the filing of the Community Development Block Grant (CDBG) application (annual plan) for Program Year 2026.

The 2026 HUD allocation to Goshen has been released and the grant amount is \$294,400. According to the plan, the final 2026 budget of proposed activities were proportionally increased from the estimated funding levels to match actual allocation amounts, subject to the required caps and maximum funding requests.

During the public comment period, no opposing comments were received, and the only changes made to the draft plan were in relation to finalizing the budget, which is outlined below .

Project/ Activity Name	2026 Estimated	2026 Final
Public Service Grants	\$ 49,225.00	\$ 49,930.00
Owner-occupied Housing Rehabilitation	\$ 47,909.00	\$ 47,909.00
Homeownership Assistance w/Housing Counseling	\$ 51,750.00	\$ 51,750.00
Energy Conservation Multi-family Housing Rehabilitation	\$ 148,006.00	\$ 160,411.00
Program Planning & Administration	\$ 65,000.00	\$ 65,000.00
	\$ 361,890.00	\$ 375,000.00
Entitlement Grant	\$ 272,525.00	\$ 294,400.00
Program Income	\$ 65,165.00	\$ 65,212.00
Miscellaneous Income	\$ 2,725.00	\$ -
Prior Year Resources	\$ 21,475.00	\$ 15,388.00
Total	\$ 361,890.00	\$ 375,000.00

Upon authorization of the resolution, the application for funding can be filed with HUD. The plan is available for review at <http://goshen.in.gov/cdbg>.

COUNCIL RESOLUTION 2026-02
A RESOLUTION OF THE COMMON COUNCIL OF THE CITY OF GOSHEN, INDIANA,
AUTHORIZING THE FILING OF AN APPLICATION FOR A COMMUNITY
DEVELOPMENT BLOCK GRANT

WHEREAS the Common Council of the City of Goshen desires to develop a viable community, including decent housing and a suitable living environment and expanding economic opportunities, principally for persons of low-to-moderate income; and

WHEREAS it is necessary and in the public interest that the City of Goshen, the Applicant, participate in the Community Development Block Grant Program and avail itself to the financial assistance provided by Title I of the Housing and Community Development Act of 1974, Pub. L. 93-383, hereinafter referred to as the "Program," and

WHEREAS the Common Council of the City of Goshen is committed to compliance with all federal, state and applicable Program rules. It is recognized that the Federal contract for such financial assistance pursuant to said Title I imposes certain obligations and responsibilities upon the Applicant and the Applicant assures and certifies compliance.

NOW THEREFORE, BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF
GOSHEN:

1. That the United States of America and the Secretary of Housing and Urban Development be, and they hereby are, assured of full compliance by the City of Goshen, Indiana.
2. That an application on behalf of the City of Goshen for a grant amount of \$294,400 for the Program outlined in the application is hereby approved and that the Mayor of the City of Goshen, Indiana, is hereby authorized and directed to execute and file such application and any required accompanying documentation with the Department of Housing and Urban Development and to provide such additional information and to furnish such documents as may be required on behalf of the City of Goshen.

Passed and adopted by the Common Council of the City of Goshen, Indiana, on the 27th day of April 2026.

Presiding Officer

Attest:

Richard R. Aguirre, City Clerk Treasurer

This Resolution, having been passed by the Common Council, is presented by me to the Mayor on the _____ day of _____ 2026, at _____ am/pm.

Richard R. Aguirre, City Clerk Treasurer

This Resolution, having been passed by the Common Council and presented to me, is approved by me and adopted on the _____ day of _____ 2026.

Gina Leichty, Mayor

**GOSHEN COMMON COUNCIL
RESOLUTION 2026-03**

**Amendment 2 to the Project Coordination Contract with the State of Indiana
for Auxiliary Lanes on College Avenue from US 33 to the Norfolk-Southern Railroad
and Bicycle/Pedestrian Facilities for the Pedestrian Bridge Over Horn Ditch**

WHEREAS, the City of Goshen and the State of Indiana entered into a Project Coordination Contract dated March 9, 2020, hereinafter referred to as the “Original Contract”;

WHEREAS, the Original Contract provided for the allocation of federal aid funds in an amount not to exceed \$985,600.00 for preliminary engineering, right-of-way acquisition, and construction of auxiliary (two-way left turn) lanes on College Avenue from US 33 to the Norfolk-Southern Railroad, hereinafter referred to as the “Original Project;”

WHEREAS, the parties entered into an amendment to the Original Contract on May 29, 2025, hereinafter referred to as “Amendment 1”;

WHEREAS, Amendment 1 expanded the Original Project to include bicycle/pedestrian facilities for a pedestrian bridge over Horn Ditch, hereinafter referred to as the “Expanded Project,” and further increased the allocation of federal aid funds to an amount not to exceed \$4,502,266.00 for the Original Project and the Expanded Project;

WHEREAS, it is now necessary to amend the Original Contract, as previously amended by Amendment 1, to reflect an increase in the allocation of federal aid funds to an amount not to exceed \$6,002,265.82 for the Original Project and the Expanded Project, and to incorporate updated Employment Eligibility Verification requirements and revised Nondiscrimination terms, such amendment hereinafter referred to as “Amendment 2”; and

WHEREAS, Goshen Redevelopment Commission will continue to fund the City’s share of cost for the Original Project and the Expanded Project, including any cost exceeding the City’s twenty percent (20%) of eligible project costs which are not covered by federal funds.

NOW, THEREFORE, BE IT RESOLVED that the Goshen Common Council hereby approves the terms and conditions of Amendment 2 to the Project Coordination Contract with the State of Indiana, a copy of which is attached to and made a part of this resolution.

PASSED by the Goshen Common Council on _____, 2026.

Gina M. Leichy, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026, at the hour of ____:____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2026.

Gina M. Leichy, Mayor

DRAFT

CONTRACT #000000000000000000092364

AMENDMENT #2 TO THE
INDIANA DEPARTMENT OF TRANSPORTATION
LOCAL PUBLIC AGENCY PROJECT COORDINATION CONTRACT

EDS No.: A249-20-L200015

Des No.: 1900739 & 2101631

UEI #: SN1FLHNTQJZ3

CFDA #: 20.205

This Amendment, is made by and between the State of Indiana, acting by and through the Indiana Department of Transportation (hereinafter referred to as "INDOT"), and **CITY OF GOSHEN** (hereinafter referred to as the "LPA"), and jointly referred to as the "Parties," is executed pursuant to the terms and conditions set forth herein and shall be effective as of the date of approval by the Office of the Indiana Attorney General. In consideration of those mutual undertakings and covenants, the Parties agree as follows:

RECITALS

WHEREAS, the Parties entered into a Local Public Agency Coordination Contract under SCM # 000000000000000000092364 on March 9, 2020, and amended on May 29, 2025, for Des No. 1900739 for auxiliary lanes, two-way left turn lanes on College Avenue from US33 to NS Railroad Line (East entrance of parking lot) and for Des No. 2101631 for bike/pedestrian facilities for the pedestrian bridge over Horn Ditch in the City of Goshen (the "Contract"); and

WHEREAS, additional federal aid funding is needed in order to complete the project and additional federal aid funds have been allocated to the project; and

WHEREAS, the Parties agree the Contract should be amended to reflect the new federal aid funds allocated to the project increased to the amount of \$6,002,265.82; and

WHEREAS, the Parties wish to substitute Attachment A-2, which includes the project description of the project, for Attachment A-1; and

WHEREAS, the Parties wish to substitute Attachment D-2, which includes the additional funding for all phases of the project, for Attachment D-1; and

WHEREAS, the State of Indiana has updated its Employment Eligibility Verification requirements and Nondiscrimination terms; and

WHEREAS, the Parties agree that the Contract should be amended to reflect the new Employment Eligibility Verification and Nondiscrimination language; and

NOW, THEREFORE, in consideration of the mutual covenants and promises herein contained, the LPA and INDOT agree as follows:

1. **Attachment A-1 of the Contract is deleted in its entirety and is hereby substituted with Attachment A-2.**

2. Attachment D-1 of the Contract is deleted in its entirety and is hereby substituted with Attachment D-2.

3. Sections K. and Q. of the Contract are amended in their entirety to read as follows:

SECTION VI GENERAL PROVISIONS

K. Employment Eligibility Verification. As a condition precedent to entering this contract, and as required by IC § 22-5-1.7 and Executive Order 25-29, the LPA swears or affirms under the penalties of perjury that the LPA has not knowingly employed, and will not knowingly employ, an unauthorized alien. The LPA further affirms that:

- A. The LPA has enrolled in, and verified the work eligibility status of all his/her/its employees through, the E-Verify program as defined in IC § 22-5-1.7-3. The LPA is not required to participate should the E-Verify program cease to exist. Additionally, the LPA is not required to participate if the LPA is self-employed and does not employ any employees.
- B. The LPA has not knowingly employed or contracted with, and shall not knowingly employ or contract with, an unauthorized alien. The LPA has not retained, and shall not retain, an employee, and has not contracted and shall not contract with a person, that the LPA subsequently learned or learns is an unauthorized alien.
- C. The LPA has required and shall require his/her/its subcontractors, who perform work under this Contract, to certify to the LPA that the subcontractor does not knowingly employ or contract with an unauthorized alien and that the subcontractor has enrolled and is participating in the E-Verify program. The LPA agrees to maintain this certification throughout the duration of the term of a contract with a subcontractor and to provide any and all such certifications to the State promptly upon request.

The State may terminate this agreement for default if the LPA fails to cure a breach of this provision no later than thirty (30) days after being notified by the State.

Q. Nondiscrimination. Pursuant to the Indiana Civil Rights Law, specifically IC § 22-9-1-10, and in keeping with the purposes of the federal Civil Rights Act of 1964, the Age Discrimination in Employment Act, and the Americans with Disabilities Act:

- Q.1** The LPA covenants that it shall not discriminate against any employee or applicant for employment relating to this Contract with respect to the hire, tenure, terms, conditions or privileges of employment or any matter directly or indirectly related to employment, because of the employee's or applicant's race, color, national origin, religion, sex, age, disability, ancestry, status as a veteran, or any other characteristic protected by federal, state, or local law ("Protected Characteristics"). The LPA certifies compliance with applicable federal laws, regulations, and executive orders prohibiting discrimination based on the Protected Characteristics in the provision of services. Breach of this subparagraph may be regarded as a material breach of this Contract, including for purposes of Indiana Code § 5-11-5.5-2, but nothing in this paragraph shall be construed to imply or establish an employment relationship between the State and any applicant or employee of the LPA or any subcontractor.

Q.2 The LPA covenants that it does not and shall not operate any programs or engage in any practices promoting Diversity, Equity, and Inclusion (DEI), or other similar goals, that violate Indiana or Federal Civil Rights Laws by treating a person differently on the basis of race or sex, such as by considering race or sex when making recruitment, hiring, disciplinary, promotion, or employment decisions; requiring employees to participate in training or educational programs that employ racial or sex stereotypes; or attempting to achieve racial or sex balancing in the LPA's workforce. The Parties agree that a breach of this subparagraph is a material breach of this Contract, including for purposes of Indiana Code § 5-11-5.5-2, but nothing in this paragraph shall be construed to imply or establish an employment relationship between the State and any applicant or employee of the LPA or any subcontractor.

Q.3 INDOT is a recipient of federal funds, and therefore, INDOT requires full compliance with all rules, regulations and statutes concerning nondiscrimination requirements and applications. Breach of this section may be regarded as a material breach of this Contract.

It is the policy of INDOT to assure full compliance with Title VI of the Civil Rights Act of 1964, the Americans with Disabilities Act and Section 504 of the Vocational Rehabilitation Act and all related statutes and regulations in all programs and activities. Title VI and related statutes require that no person in the United States shall on the grounds of race, color or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance. (INDOT's nondiscrimination enforcement is broader than the language of Title VI and encompasses other State and Federal protections).

Q.4 During the performance of this Contract, the LPA, for itself, its assignees, and successors in interest (hereinafter referred to as the "LPA") agrees to the following assurances under Title VI of the Civil Rights Act of 1964:

1. Compliance with Regulations: The LPA shall comply with the regulations relative to nondiscrimination in Federally assisted programs of the Department of Transportation, Title 49 CFR Part 21, as they may be amended from time to time (hereinafter referred to as the Regulations), which are herein incorporated by reference and made a part of this Contract.
2. Nondiscrimination: The LPA, with regard to the work performed by it during the Contract, shall not discriminate on the grounds of race, color, sex, national origin, religion, disability, ancestry, or status as a veteran in the selection and retention of subcontractors, including procurements of materials and leases of equipment. The LPA shall not participate either directly or indirectly in the discrimination prohibited by section 21.5 of the Regulation, including employment practices when the Contract covers a program set forth in Appendix B of the Regulations.
3. Solicitations for Subcontracts, Including Procurements of Materials and Equipment: In all solicitations either by competitive bidding or negotiation made by the LPA for work to be performed under a subcontract, including procurements of materials or leases of equipment, each potential subcontractor or supplier shall be notified by the LPA of the LPA's obligations under this Contract, and the Regulations relative to nondiscrimination on the grounds of race, color, sex, national origin, religion, disability, ancestry, or status as a veteran.

4. Information and Reports: The LPA shall provide all information and reports required by the Regulations, or directives issued pursuant thereto, and shall permit access to its books, records, accounts, other sources of information and its facilities as may be determined by INDOT and the Federal Highway Administration to be pertinent to ascertain compliance with such Regulations, orders, and instructions. Where any information required of the LPA is in the exclusive possession of another who fails or refuses to furnish this information, the LPA shall so certify to INDOT or the Federal Highway Administration as appropriate and shall set forth what efforts it has made to obtain the information.
5. Sanctions for Noncompliance: In the event of the LPA's noncompliance with the nondiscrimination provisions of this Contract, INDOT shall impose such contract sanctions as it or the Federal Highway Administration may determine to be appropriate, including, but not limited to: (a) withholding payments to the LPA under the Contract until the LPA complies, and/or (b) cancellation, termination or suspension of the Contract, in whole or in part.
6. Incorporation of Provisions: The LPA shall include the provisions of paragraphs I. through 5. In every subcontract, including procurements of materials and leases of equipment, unless exempt by the Regulations, or directives issued pursuant thereto.

The LPA shall take such action with respect to any subcontract or procurement as INDOT or the Federal Highway Administration may direct as a means of enforcing such provisions including sanctions for non-compliance, provided, however, that in the event the LPA becomes involved in, or is threatened with, litigation with a subcontractor or supplier as a result of such direction, the LPA may request INDOT to enter into such litigation to protect the interests of INDOT, and, in addition, the LPA may request the United States of America to enter into such litigation to protect the interests of the United States of America.

4. All other matters previously agreed to and set forth in the original Contract and not affected by this Amendment shall remain in full force and effect.

THE REMAINDER OF THIS PAGE INTENTIONALLY LEFT BLANK

Non-Collusion and Acceptance

The undersigned attests, subject to the penalties for perjury, that the undersigned is the LPA, or that the undersigned is the properly authorized representative, agent, member or officer of the LPA. Further, to the undersigned's knowledge, neither the undersigned nor any other member, employee, representative, agent or officer of the LPA, directly or indirectly, has entered into or offered any sum of money or other consideration for the execution of this Contract other than that which appears upon the face hereof. Furthermore, if the undersigned has knowledge that a state officer, employee, or special state appointee, as those terms are defined in IC § 4-2-6-1, has a financial interest in the Contract, the LPA attests to compliance with the disclosure requirements in IC § 4-2-6-10.5

Agreement to Use Electronic Signatures

I agree, and it is my intent, to sign this Contract by accessing State of Indiana Supplier Portal using the secure password assigned to me and by electronically submitting this Contract to the State of Indiana. I understand that my signing and submitting this Contract in this fashion is the legal equivalent of having placed my handwritten signature on the submitted Contract and this affirmation. I understand and agree that by electronically signing and submitting this Contract in this fashion I am affirming to the truth of the information contained therein. I understand that this Contract will not become binding on the State until it has been approved by the Department of Administration, the State Budget Agency, and the Office of the Attorney General, which approvals will be posted on the Active Contracts Database:
<https://secure.in.gov/apps/idoa/contractsearch/>

In Witness Whereof, the LPA and the State have, through their duly authorized representatives, entered into this Contract. The parties, having read and understood the foregoing terms of this Contract, do by their respective signatures dated below agree to the terms thereof.

City of Goshen

Indiana Department of Transportation

By: _____
 Title: _____
 Date: _____

By: _____
 Title: _____
 Date: _____

	Electronically Approved by: Department of Administration By: _____ (for) Brandon Clifton, Commissioner
Electronically Approved by: State Budget Agency By: _____ (for) Chad Ranney, State Budget Director	Electronically Approved as to Form and Legality: Office of the Attorney General By: _____ (for) Theodore E. Rokita, Attorney General

**ATTACHMENT A-2
PROJECT DESCRIPTION**

Des. No.: **1900739**

Program: **Group II**

Type of Project: **Auxiliary Lanes, Two-way Left Turn Lanes**

Location: **College Ave from US 33 to NS Railroad Line (East Entrance of parking lot)**

A general scope/description of the Project is as follows:

Auxiliary lanes, two-way left Turn lanes on College Ave from US 33 to NS Railroad Line (East Entrance of parking lot) in the City of Goshen, Indiana.

**ATTACHMENT A-2
PROJECT DESCRIPTION**

Des. No.: **2101631**
Program: **Group II**
Type of Project: **Bike/Pedestrian Facilities**
Location: **Pedestrian Bridge over Horn Ditch**

A general scope/description of the Project is as follows:

The project will add a facility for pedestrian access to businesses.

ATTACHMENT D-2
PROJECT FUNDS

I. Project Costs.

- A. This contract is just for the phase(s) and amount(s) noted below and the funding cannot be moved from one phase to another:

Phase	Amount
Preliminary Engineering	Des 1900739 \$520,486.00
Right-of-Way	Des 1900739 \$881,780.00
Railroad	\$0.00
Utilities	\$0.00
Construction	Des 1900739 \$4,299,996.00 Des 2101631 \$250,003.82
Construction Inspection	Des 1900739 \$50,000.00

- B. The maximum amount of federal funds allocated to this project is **\$6,002,265.82**.
- C. The LPA understands and agrees that it is INDOT's policy to only allow non-discretionary changes to a Project scope after bidding. Changes to the Project scope after bidding that are by the choice of the LPA and are not required to complete the Project will not be eligible for federal-aid funds and must be funded 100% locally.
- D. The LPA understands and agrees that the federal-aid funds allocated to the Project are intended to accomplish the original scope of the Project as designed. If the Project bid prices are lower than estimated, the LPA may not utilize those federal-aid funds and the remaining balance of federal-aid funds will revert back to the Local Program.
- E. The remainder of the Project cost shall be borne by the LPA. For the avoidance of doubt, INDOT shall not pay for any costs relating to the Project unless the PARTIES have agreed in a document (which specifically references section I.B. of **Attachment D-2** of this Contract) signed by an authorized representative of INDOT, the Indiana Department of Administration, State Budget Agency, and the Attorney General of Indiana.
- F. Every project must have a project end date based upon the reasonable timeframe for the project phase to be completed. If a project end date lapses, the project is no longer eligible for federal reimbursement in accordance with 2 CFR 200. See <https://www.in.gov/indot/2833.htm>.
- G. Costs will be eligible for FHWA participation provided that the costs:
- (1) Are for work performed for activities eligible under the section of title 23, U.S.C., applicable to the class of funds used for the activities;
 - (2) Are verifiable from INDOT's or the LPA's records;

- (3) Are necessary and reasonable for proper and efficient accomplishment of project objectives and meet the other criteria for allowable costs in the applicable cost principles cited in 49 CFR 18.22;
- (4) Are included in the approved budget, or amendment thereto; and
- (5) Were not incurred prior to FHWA authorization.

II. Billings.

A. Billing:

1. When INDOT awards and enters into a contract (i.e., construction, utility, and/or railroad) on behalf of the LPA, INDOT will invoice the LPA for its share of the costs. The LPA shall pay the invoice within thirty (30) calendar days from date of INDOT's billing.
2. The LPA understands time is of the essence regarding the Project timeline and costs and delays in payment may cause substantial time delays and/or increased costs for the Project.
3. If the LPA has not paid the full amount due within sixty (60) calendar days past the due date, INDOT shall be authorized to cancel all contracts relating to this Contract, including the contracts listed in II.A.1 of **Attachment D-2** and/or proceed in accordance with I.C. 8-14-1-9 to compel the Auditor of the State of Indiana to make a mandatory transfer of funds from the LPA's allocation of the Motor Vehicle Highway Account to INDOT's account.
4. Federal funds on projects which have not been billed for a twelve (12) month period are considered inactive and must be removed from the project in accordance with 2 CFR 200. To receive federal funding within the twelve (12) month period, INDOT must receive a billing within nine (9) months. See <https://www.in.gov/indot/2833.htm>.

III. Repayment Provisions.

If for any reason, INDOT is required to repay to FHWA the sum or sums of federal funds paid to the LPA or on behalf of the LPA under the terms of this Contract, then the LPA shall repay to INDOT such sum or sums within thirty (30) days after receipt of a billing from INDOT. If the LPA has not paid the full amount due within sixty (60) calendar days past the due date, INDOT may proceed in accordance with I.C. 8-14-1-9 to compel the Auditor of the State of Indiana to make a mandatory transfer of funds for the LPA's allocation of the Motor Vehicle Highway Account to INDOT's account until the amount due has been repaid.

**GOSHEN COMMON COUNCIL
RESOLUTION 2026-04**

**Interlocal Memorandum of Understanding for
2025 Edward Byrne Memorial Justice Assistance Grant Formula Program Award**

WHEREAS in accordance with the Edward Byrne Memorial Justice Assistance Grant (JAG) Program, the County of Elkhart, City of Elkhart and City of Goshen have submitted a joint application for fiscal year 2025 JAG funding to be used for permissible criminal justice purposes;

WHEREAS pursuant to Indiana Code § 36-1-7 et seq., a power that may be exercised by one governmental entity may be exercised by one entity on behalf of another entity if the entities enter into a written agreement; and

WHEREAS the attached Interlocal Memorandum of Understanding between the three participating units of local government identifies the County of Elkhart as the fiscal agent for the JAG funding, and sets forth the amount of funding to be distributed to each unit.

NOW, THEREFORE, BE IT RESOLVED that the Goshen Common Council approves the terms and conditions of the Interlocal Memorandum of Understanding for 2025 Edward Byrne Memorial Justice Assistance Grant Formula Program Award between County of Elkhart, City of Elkhart, and City of Goshen attached to and made a part of this resolution.

PASSED by the Goshen Common Council on _____, 2026.

Presiding Officer

ATTEST:

Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026, at _____
a.m./p.m.

Clerk-Treasurer

APPROVED and ADOPTED on _____, 2026.

Mayor

THE STATE OF INDIANA
COUNTY OF ELKHART

KNOW ALL BY THESE PRESENT

INTERLOCAL MEMORANDUM OF UNDERSTANDING (MOU) FOR
2025 EDWARD BYRNE MEMORIAL JUSTICE ASSISTANCE GRANT (JAG) FORMULA
PROGRAM AWARD

This Interlocal Memorandum of Understanding (MOU) is made and entered into effective this 15th day of April, 2026 by and between the County of Elkhart, Indiana acting by and through its governing body the Board of Commissioners of the County of Elkhart, Indiana for and on behalf of the Elkhart County Sheriff's Office, hereinafter referred to as "COUNTY", the City of Elkhart, Indiana acting by and through its Mayor for and on behalf of the Elkhart Police Department, hereinafter referred to as "ELKHART;" and the City of Goshen, Indiana acting by and through Board of Public Works and Safety with the approval of the Goshen Common Council on behalf of the Goshen Police Department, hereinafter referred to as "GOSHEN;"

WITNESSETH:

WHEREAS each governing body, in performing governmental functions or in paying for the performance of governmental functions hereunder, shall do so in a manner in compliance with applicable law from current funds legally available to that party;

WHEREAS COUNTY, ELKHART and GOSHEN believe it to be in the best interests of the community to reallocate the JAG funds as provided herein;

WHEREAS each governing body finds that the terms, provisions, and performance of this MOU with respect to the 2025 Byrne Justice Assistance Grant (JAG) Program Award is in the best interests of the parties, that the undertaking will benefit the public, and that the allocation of funds fairly compensates the performing parties for the services or functions contemplated herein;

NOW, THEREFORE, in consideration of the premises and the terms and provisions contained herein, COUNTY, ELKHART, and GOSHEN agree as follows:

Section 1 The COUNTY agrees to be the fiscal agent for the joint funds and submit a joint application for the aggregate funds allocated.

Section 2 The COUNTY assumes the responsibility for the administration of the funds including distribution of the funds, monitoring the award, submitting reports including performance measurements and program assessment data, and providing ongoing assistance to ELKHART and GOSHEN.

Section 3 The JAG funds must be used to supplement existing funds for program activities and cannot replace, or supplant, non-federal funds that have been appropriated for the same purpose. JAG funds cannot be used, directly or indirectly, for security enhancements or equipment to non-governmental entities not engaged in criminal justice or public safety.

Section 4 The COUNTY will establish a non-interest-bearing trust fund in which to deposit the JAG funds and will be responsible for assuring that all award monies are expended within the 4-year grant period.

Section 5 All parties agree that ELKHART and GOSHEN shall each utilize their full individual allocation amounts – twenty-three thousand seven hundred forty-five dollars and thirty-three cents (\$23,745.33) each of the aggregate JAG funds allocated herein for officer and community safety in activities of prevention and crime control. ELKHART and GOSHEN shall each timely submit one or more appropriately completed and executed claim forms to COUNTY for processing of a distribution or distributions of the aggregate JAG funds allocated herein for them.

Section 6 All parties agree that the COUNTY shall utilize their full individual allocation amount of the twenty-three thousand seven hundred forty-five dollars and thirty-four cents (\$23,745.34) of the aggregate JAG funds allocated herein for officer and community safety in activities of prevention and crime control.

Section 7 ELKHART and GOSHEN agree to provide timely and appropriate data to assist the COUNTY in monitoring the award and submitting reports.

Section 8 ELKHART and GOSHEN agree to maintain open communications with the COUNTY in regard to the expenditure of JAG funds.

Section 9 ELKHART and GOSHEN agree that any program adjustments must be approved by the Bureau of Justice Assistance Program compliance personnel through the COUNTY and that they will provide the COUNTY a minimum of thirty (30) days' notice of program changes allowing the COUNTY to obtain approval of the program adjustment.

Section 10 Each party to this MOU will be responsible for its own actions in providing services or in receiving funding herein and shall not be responsible for any civil liability that may arise from the furnishing of the services or the receipt of funding by the other parties.

Section 11 By entering into this MOU, the parties do not intend to create any obligations, express or implied, other than those set out herein. Further this MOU shall not create any rights in any party, not a signatory hereto.

Section 12 All parties understand that all activities related to the JAG Program are bound by and compliance must be made with Title II ~ Improving the Department of Justices Grant Programs; Subtitle A ~ Assisting Law Enforcement and Criminal Justice Agencies Sec 500 ~ 508 and the Justice Assistance Grant Application submitted to the Bureau of Justice Assistance, in addition to requirements that may be later added. COUNTY, ELKHART and GOSHEN each respectfully agree to defend, indemnify, and hold harmless that other parties hereto from any claims, demands, damages, liabilities, fines and penalties arising from each party's own respective violation of or failure to comply with these legal requirements.

Section 13 This MOU shall be binding upon the parties hereto and their respective successors. This MOU may be executed in multiple counterparts and separate signature pages with the multiple counterparts and separate signature pages constituting but one single, complete and entire document.

OJP/USDOJ OPPORTUNITY NUMBER O-BJA-2025-172542

COUNTY:

BOARD OF COMMISSIONERS OF THE
COUNTY OF ELKHART, INDIANA

By _____
Bradley Rogers, President

Attest: _____

Title: _____

Date: _____

ELKHART CITY
ELKHART:

By: _____
Title: Rod Roberson, Mayor of Elkhart

Attest: _____

Title: _____

Date: _____

GOSHEN:

BOARD OF PUBLIC WORKS

By: _____
Title: Gina Leichty, Mayor of Goshen

Attest: _____

Title: _____

Date: _____

**Goshen Common Council
Resolution 2026-05**

**Interlocal Agreement with the County of Elkhart for
Paving of County Road 40**

WHEREAS, the City of Goshen and the County of Elkhart have negotiated an interlocal agreement for the paving of County Road 40 from Dierdorff Road to U.S. Highway 33;

WHEREAS, pursuant to I.C. § 36-1-7-1 *et seq.*, a power that may be exercised by one governmental entity may be exercised by one entity on behalf of another entity if the entities enter into a written agreement;

NOW, THEREFORE, BE IT RESOLVED that the Goshen Common Council approves the terms and conditions of the Interlocal Agreement with the County of Elkhart For Paving of County Road 40 attached to and made a part of this resolution.

PASSED by the Goshen Common Council on April ____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on April ____, 2026 at _____
a.m./p.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on April ____, 2026.

Gina M. Leichty, Mayor

Interlocal Agreement
For Paving of County Road 40

THIS AGREEMENT is made and entered into effective as of the last date of signature hereon by and between the City of Goshen, Indiana (hereinafter referred to as "City"), by and through the City of Goshen Board of Public Works and Safety, the City of Goshen Redevelopment Commission, and with the approval of the Goshen Common Council, and the County of Elkhart, Indiana (hereinafter referred to as "County"), by and through the Board of Commissioners of Elkhart County, Indiana and the County Council of Elkhart County, Indiana.

Recitals:

WHEREAS, County Road 40 (hereinafter "CR 40") is an east-west road running from Dierdorff Road to U.S. Highway 33 (also known as Lincolnway East in the corporate limits of Goshen);

WHEREAS, portions of CR 40 are located within both the County and within the corporate limits of the City;

WHEREAS, the parties desire to mill and overlay CR 40 from Dierdorff Road to U.S. Highway 33 (the "Project") through a joint effort to efficiently deliver the Project with shared costs;

WHEREAS, the parties have reviewed the preliminary cost estimate for the Project totaling approximately Two Hundred Ninety-Four Thousand One Hundred Forty-Four Dollars and Seventy-Five Cents (\$294,144.75);

WHEREAS, City and County enter into this Agreement to set forth their respective roles, responsibilities, and funding for the Project;

NOW, THEREFORE, in consideration of the following terms, conditions, and commitments, the parties agree as follows:

1. Purpose.

- 1.1. This sets forth the parties respective roles, responsibilities, and funding obligations for the mill and overlay of CR 40 from Dierdorff Road to U.S. Highway 33. This Agreement constitutes the complete and current understanding of the parties regarding roles, responsibilities, and funding for the Project.
- 1.2. The Project will include milling, asphalt paving, joint adhesive application, painting of pavement markings, and related improvements as described in Exhibit A (Preliminary Cost Estimate) and Exhibit B (Project Location Map), both dated January 7, 2026, attached hereto and incorporated herein by reference. The preliminary cost estimate is for planning purposes only, and the actual Project costs will be determined by the bid results and final accounting as provided in Section 3 herein.
- 1.3. The parties acknowledge this is a locally funded project with no federal or state participation in Project costs.

2. Lead Agency.

- 2.1. The County will serve as the lead agency and will bid, award, and administer the construction contract for the Project.
- 2.2. The County's responsibilities include, but are not necessarily limited to, the following:
 - 2.2.1. Preparing bid documents and specifications for the Project, with the engineering and design standards for the Project subject to approval of both County and City;
 - 2.2.2. Advertising, receiving, and reviewing bids for the Project;
 - 2.2.3. Awarding the construction contract;
 - 2.2.4. Providing construction inspection services and project management throughout construction;
 - 2.2.5. Maintaining complete Project documentation and accounting of all Project costs;
 - 2.2.6. Providing the City, upon request and following Project completion, a final project cost accounting showing the City's proportional share of actual costs; and
 - 2.2.7. Keeping the City informed of material developments affecting the scope, cost, or schedule of the Project.
- 2.3. The City's responsibilities include, but are not necessarily limited to, the following:
 - 2.3.1. Designating a City Representative (CR) to:

- 2.3.1.1. be available to answer, in a reasonable time, requests for information or questions related to the Project that require City input;
 - 2.3.1.2. review proposed Change Orders as described in Section 4 below and to acquire necessary approvals for said Change Orders in a timely manner;
 - 2.3.1.3. represent the City's interest during the construction phase; and
 - 2.3.1.4. attend key meetings related to the Project upon reasonable notice from the County.
- 2.3.2. Reviewing and approving any Change orders affecting the City's proportional share of Project costs in accordance with Section 4 below; and
- 2.3.3. Providing funding for the City's proportional share of Project costs as set forth in Section 3 below.

3. Funding.

- 3.1. Based on the preliminary estimated dated January 7, 2026, the estimated total Project cost is Two Hundred Ninety-Four Thousand One Hundred Forty-Four Dollars and Seventy-Five cents (\$294,144.75). The cost allocation is as follows:
- 3.1.1. City Share (48.00%)
 - 3.1.2. County Share (52.00%)
- 3.2. City will appropriate and transfer its share, up to a maximum of One Hundred Seventy Thousand Dollars (\$170,000.00), to the County following receipt of all bids and prior to Project award. The County must use these funds solely for eligible Project costs, including construction pay items, construction inspection services, Change Order items, and other Project-related costs.
- 3.3. City's actual funding obligation will be forty-eight percent (48.00%) of the documented cost increase resulting from work completed within City limits within forty-five (45) days after receiving the final accounting and supporting documentation from County. However, the City's funding obligation will not exceed One Hundred Seventy Thousand Dollars (\$170,000.00).
- 3.4. County must maintain a separate accounting for Project costs and provide the City with periodic updates upon request.

4. Change Orders.

- 4.1. County, as the contracting party, will have authority to approve and execute Change Orders for the Project; provided, however, any Change Order that will increase the City's cost require approval by City.
- 4.2. For Change Orders requiring City approval:

4.2.1. If City does not need to seek an additional appropriation, the City Representative will provide written action on Change Order requests within fourteen (14) business days after receipt.

4.2.2. If City needs to seek an additional appropriation, the City Representative will provide written action on Change Order requests within a reasonable time after the Goshen Redevelopment Commission takes action on the appropriation request.

4.3. County will provide City with copies of all executed Change Orders within five (5) business days of execution.

5. Ownership and Maintenance.

5.1. Following Project completion and final acceptance, each party will own and maintain those portions of CR 40 within their respective jurisdictional boundaries; provided, however, that County, as contracting authority, will administer and enforce all warranty claims related to the Project, including work located within the City's jurisdiction.

5.2. County will provide City with final project documentation, including final pay quantities and project accounting for City's portion of the Project, within sixty (60) days after final acceptance.

6. Filing Requirements.

6.1. Within thirty (30) days after approval and execution of this Agreement, County will have this Agreement recorded and filed with the appropriate governmental offices and agencies as required by Indiana Code.

7. Supplemental Documents.

7.1. The Parties agree to execute any and all supplementary documents and to take any and all supplementary steps as are reasonable and appropriate to accomplish the purposes and provisions of this Agreement.

8. Indemnification.

8.1. City acknowledges that County will not be liable to City for completion of or the failure to complete any activities that are an obligation of City to perform pursuant to this Agreement, and City agrees to defend, indemnify, and hold harmless County and its agents, officers, and employees from all claims and suits of any nature whatsoever arising from City's performance of this Agreement, from all judgments therefore, and for all expenses in defending or appealing any such claims or judgments, including without limitation court costs, attorney's fees, and other expenses.

8.2. County acknowledges that City will not be liable to County for completion of or the failure to complete any activities that are an obligation of County to perform pursuant to this Agreement, and County agrees to defend, indemnify, and hold harmless City and its agents, officers, and employees from all claims and suits of any nature whatsoever arising from County's performance of this Agreement, from all judgments therefore, and for all expenses in defending or appealing any such claim or judgments, including without limitation court costs, attorney's fees, and other expenses.

9. Non-Discrimination.

9.1. Pursuant to Indiana Code § 22-9-1-10, neither City nor County, nor any of their respective contractors or subcontractors, will discriminate against any employee or applicant for employment, to be employed in the performance of any work under this Agreement with respect to hire, tenure, terms, or conditions or privileges of employment, or any matter directly or indirectly related to employment because of race, color, religion, sex, disability, national origin, ancestry, or veteran status. Breach of this covenant may be regarded as a material breach of this Agreement.

10. Anti-Nepotism.

10.1. City and County are aware of the provisions under Indiana Code Chapter 36-1-21 with respect to anti-nepotism in contractual relationships with governmental entities, and will comply with such statute.

11. Investment Activity.

11.1. Pursuant to Indiana Code § 5-22-16.5, City and County each certify that it is not engaged in investment activities in Iran.

12. E-Verify Program.

12.1. Pursuant to Indiana Code § 22-5-1.7-11, County agrees to and will enroll in and verify the work eligibility status of all newly hired employees of County after the date of the Agreement through the E-Verify Program as defined in Indiana Code § 22-5-1.7-3. County further represents and certifies subject to the pains and penalties of perjury that it does not knowingly employ an unauthorized alien.

13. Amendment.

13.1. This Agreement, and any exhibits attached hereto, may be amended only by the mutual written consent of the parties, by the adoption of a resolution approving said amendment as provided by law, and by the execution of said amendment by the parties.

14. No Other Agreement.

14.1. Except as otherwise expressly provided herein, this Agreement supersedes all prior agreements, negotiations, and discussions relative to the subject matter hereof and is a full integration of the agreement of the Parties.

15. Severability.

15.1. If any provision, covenant, agreement, or portion of this Agreement or its application to any person, entity, or property is held invalid, such invalidity will not affect the application or validity of any other provisions, covenants, agreements, or portions of this Agreements, and to that end, any provisions, covenants, agreements, or portions of this Agreement are declared to be severable.

16. Indiana Law.

16.1. This Agreement is governed by and construed in accordance with the laws of the State of Indiana.

17. Notice.

17.1. Any notices required or permitted under this Agreement must be given to the parties at their respective mailing addresses provided below by deposit in the United States mail, certified mail, return receipt requested, with proper postage affixed thereto, and which notices will be effective three (3) days after date of mailing:

County: County of Elkhart, Indiana
c/o Jeff Taylor, County Administrator
Elkhart County Administration Building
117 North Second Street
Goshen, Indiana 46526
jtaylor@elkhartcounty.com

with a required copy to:

Yoder Ainlay Ulmer & Buckingham, LLP
Attn: County Attorney
130 North Main Street
Goshen, Indiana 46526
steven.olsen@ya.law

City: City of Goshen, Indiana
Board of Public Works and Safety
c/o Mayor Gina M. Leichty

202 South Fifth Street
Goshen, Indiana 46528
mayor@goshencity.com

with a required copy to:

Donald R. Shuler, Assistant City Attorney
City of Goshen Legal Department
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528
donshuler@goshencity.com

The parties may change their respective mailing addresses by providing written notice of the new address in accordance with the terms and provisions of this paragraph. Email addresses have been provided above only to provide a means of sending courtesy copies of documents sent via mail.

18. Binding Effect.

18.1. This Agreement is binding upon and will inure to the benefit of the parties hereto and their respective successors and assigns; provided, however, that this Agreement may not be assigned without the express written consent of the non-assigning party.

19. Counterparts.

19.1. This Agreement may be executed in multiple counterparts with multiple but separate signature pages, with the multiple counterparts and multiple but separate signature pages constituting one single and unified Agreement when combined.

20. Term of Agreement.

20.1. This Agreement will persist until the designated Project herein stated has been completed, or until City and County stipulate, in writing, to terminate the same.

IN WITNESS WHEREOF, the parties have duly executed this Agreement pursuant to all requisite authorizations as of the date first above written.

[Signatures start on the following page].

Goshen Board of Public Works and Safety
City of Goshen, Indiana

Gina M. Leichty

Michael A. Landis

Mary Nichols

Barb Swartley

Orv Myers

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Gina M. Leichty, Michael A. Landis, Mary Nichols, Barb Swartley, and Orv Myers of the Goshen Board of Public Works and Safety of the City of Goshen, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the City of Goshen, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Printed Name: _____
Notary Public of _____ County, Indiana
My Commission Expires: _____
Commission Number: _____

Goshen Redevelopment Commission
City of Goshen, Indiana

Brian Garber, President

Jonathan Graber, Secretary

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, personally appeared Brian Garber, President, and Jonathan Graber, Secretary, of the Goshen Redevelopment Commission of the City of Goshen, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the City of Goshen, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal this _____ day of _____, 2026.

Printed Name: _____
Notary Public of _____ County, Indiana
My Commission Expires: _____
Commission Number: _____

APPROVAL

The Goshen Common Council of the City of Goshen, Indiana hereby approves of the above and foregoing Interlocal Agreement this ____ day of _____, 2026.

Goshen Common Council
City of Goshen, Indiana

Gina M. Leichty, Mayor & Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer
City of Goshen, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, a Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Gina M. Leichty, Mayor and Presiding Officer of the Goshen Common Council of the City of Goshen, Indiana and Richard R. Aguirre, Clerk-Treasurer of the City of Goshen, Indiana, and acknowledged that as said representatives, they respectively executed the foregoing Interlocal Agreement for and on behalf of, and in the name of the City of Goshen, Indiana, for the uses and purposed therein mentioned, and that they were authorized so to do.

Witness my hand and Notarial Seal.

Printed Name: _____
Notary Public of _____ County, Indiana
My Commission Expires: _____
Commission Number: _____
Board of Commissioners of the
County of Elkhart, Indiana

Bradley D. Rogers, President

ATTEST:

Tiara Jackson, First Deputy Auditor
County of Elkhart, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Bradley D. Rogers, President of the Board of Commissioners of the County of Elkhart, Indiana, and Tiara Jackson, First Deputy Auditor of the County of Elkhart, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the County of Elkhart, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Steven J. Olsen
Notary Public of Elkhart County, Indiana
My Commission Expires: Sept. 25, 2026
Commission Number: 0716049

County Council of the
County of Elkhart, Indiana

Adam M. Bujalski

Steven E. Clark

Douglas S. Graham

David L. Hess

Darryl J. Riegsecker

Thomas W. Stump

Randall Yohn

ATTEST:

Tiara Jackson, First Deputy Auditor
County of Elkhart, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Adam M. Bujalski, Steven E. Clark, Douglas S. Graham, David L. Hess, Darryl J. Riegsecker, Thomas W. Stump, and Randall Yohn, of the County Council of the County of Elkhart, Indiana, and Tiara Jackson, First Deputy Auditor of the County of Elkhart, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the County of Elkhart, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Steven J. Olsen
Notary Public of Elkhart County, Indiana
My Commission Expires: Sept. 25, 2026
Commission Number: 0716049

This instrument was prepared by Donald R. Shuler, Attorney No. 26587-71, City of Goshen Legal Department, 204 E. Jefferson Street, Suite 2, Goshen, Indiana 46528.

I affirm, under the penalties for perjury, that I have taken reasonable care to redact each Social Security number in this document, unless required by law (Donald R. Shuler).

**Goshen Common Council
Resolution 2026-06**

**Interlocal Agreement with the County of Elkhart for
Paving of County Road 17**

WHEREAS, the City of Goshen and the County of Elkhart have negotiated an interlocal agreement for the paving of County Road 17 from County Road 28 (Peddler's Village Road) to County Road 30 (Bashor Road);

WHEREAS, pursuant to I.C. § 36-1-7-1 *et seq.*, a power that may be exercised by one governmental entity may be exercised by one entity on behalf of another entity if the entities enter into a written agreement;

NOW, THEREFORE, BE IT RESOLVED that the Goshen Common Council approves the terms and conditions of the Interlocal Agreement with the County of Elkhart For Paving of County Road 17 attached to and made a part of this resolution.

PASSED by the Goshen Common Council on April ____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on April ____, 2026 at _____
a.m./p.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on April ____, 2026.

Gina M. Leichty, Mayor

Interlocal Agreement
For Paving of County Road 17

THIS AGREEMENT is made and entered into effective as of the last date of signature hereon by and between the City of Goshen, Indiana (hereinafter referred to as "City"), by and through the City of Goshen Board of Public Works and Safety, and with the approval of the Goshen Common Council, and the County of Elkhart, Indiana (hereinafter referred to as "County"), by and through the Board of Commissioners of Elkhart County, Indiana and the County Council of Elkhart County, Indiana.

Recitals:

WHEREAS, County Road 17 (hereinafter "CR 17") is a north-south road running from CR 28 (Peddler's Village Road) to CR 30 (Bashor Road);

WHEREAS, portions of CR 17 are located within both the County and within the corporate limits of the City;

WHEREAS, the parties desire to mill and overlay CR 17 from CR 28 (Peddler's Village Road) south to CR 30 (Bashor Road) (the "Project") through a joint effort to efficiently deliver the Project with shared costs;

WHEREAS, the parties have reviewed the preliminary cost estimate for the Project totaling approximately One Million Eight Hundred Forty Thousand Five Hundred One Dollars and Fifty-Two Cents (\$1,840,501.52), inclusive of Ten Percent (10%) contingency;

WHEREAS, both City and County intend to apply for Community Crossings Matching Grant funding from the Indiana Department of Transportation to support construction of the Project, but the Project is not contingent upon application for nor the receipt of such grant funding;

WHEREAS, City and County enter into this Agreement to set forth their respective roles, responsibilities, and funding for the Project;

NOW, THEREFORE, in consideration of the following terms, conditions, and commitments, the parties agree as follows:

1. Purpose.

- 1.1. This Agreement sets forth the parties' respective roles, responsibilities, and funding obligations for the mill and overlay of CR 17 from CR 28 (Peddler's Village Road) to CR 30 (Bashor Road). This Agreement constitutes the complete and current understanding of the parties regarding roles, responsibilities, and funding for the Project.
- 1.2. The Project will include milling, asphalt paving, joint adhesive application, painting of pavement markings, and related improvements as described in Exhibit A (Preliminary Cost Estimate) and Exhibit B (Project Location Map), both dated January 7, 2026, attached hereto and incorporated herein by reference. The preliminary cost estimate is for planning purposes only, and the actual Project costs will be determined by the bid results and final accounting as provided in Section 3 herein.
- 1.3. The parties acknowledge this is a locally funded project with no federal participation in Project costs. The parties may pursue state grant funding through the Community Crossings Matching Grant program, but the Project will proceed regardless of whether such grant funding is awarded.

2. Lead Agency.

- 2.1. The County will serve as the lead agency and will bid, award, and administer the construction contract for the Project.
- 2.2. The County's responsibilities include, but are not necessarily limited to, the following:
 - 2.2.1. Preparing bid documents and specifications for the Project, with the engineering and design standards for the Project subject to approval of both County and City;
 - 2.2.2. Advertising, receiving, and reviewing bids for the Project;
 - 2.2.3. Awarding the construction contract;
 - 2.2.4. Providing construction inspection services and project management throughout construction;
 - 2.2.5. Maintaining complete Project documentation and accounting of all Project costs;
 - 2.2.6. Providing the City, upon request and following Project completion, a final project cost accounting showing the City's proportional share of actual costs;
 - 2.2.7. Managing the Community Crossings Matching Grant application process for the County's portion of the Project, if the County elects to apply for such funding;and

- 2.2.8. Keeping the City informed of material developments affecting the scope, cost, or schedule of the Project.
- 2.2.9. Meeting all applicable Community Crossings Matching Grant project requirements and deadlines, if either the County or the City elect to apply for such funding.
- 2.2.10. Providing the City final project quantity, invoice, payment and any other documentation within a timeframe that will allow the City to complete the Community Crossings Matching Grant closeout process within the required 30 days after final payment, if the City elects to apply for such funding.

2.3. The City's responsibilities include, but are not necessarily limited to, the following:

2.3.1. Designating a City Representative (CR) to:

- 2.3.1.1. be available to answer, in a reasonable time, requests for information or questions related to the Project that require City input;
- 2.3.1.2. review proposed Change Orders as described in Section 4 below and to acquire necessary approvals for said Change Orders in a timely manner;
- 2.3.1.3. represent the City's interest during the construction phase; and
- 2.3.1.4. attend key meetings related to the Project upon reasonable notice from the County.

2.3.2. Managing the Community Crossings Matching Grant application process for the City's portion of the Project, if the City elects to apply for such funding;

2.3.3. Reviewing and approving any Change orders affecting the City's proportional share of Project costs in accordance with Section 4 below; and

2.3.4. Providing funding for the City's proportional share of Project costs as set forth in Section 3 below.

3. Funding.

3.1. Based on the preliminary estimated dated January 7, 2026, the estimated total Project cost is One Million Eight Hundred Forty Thousand Five Hundred One Dollars and Fifty-Two Cents (\$1,840,501.52). The cost allocation based on the proportional Project length is as follows:

3.1.1. City Share (25%)

3.1.2. County Share (75%)

3.2. City will appropriate and transfer its share, up to a maximum of Five Hundred Fifty Thousand Dollars (\$550,000.00), to the County following receipt of all bids and in the first quarter of 2027, prior to the contractor's start of work. The County must use these funds solely for eligible Project costs, including construction pay items, construction inspection services, Change Order items, and other Project-related costs.

- 3.3. City's actual funding obligation will be twenty-five percent (25.00%) of the documented cost increase resulting from work completed within City limits within forty-five (45) days after receiving the final accounting and supporting documentation from County. However, the City's funding obligation will not exceed Five Hundred Fifty Thousand Dollars (\$550,000.00).
- 3.4. County must maintain separate accounting for Project costs and provide the City with periodic updates upon request.

4. Change Orders.

- 4.1. County, as the contracting party, will have authority to approve and execute Change Orders for the Project; provided, however, any Change Order that will increase the City's costs require approval by City.
- 4.2. For Change Orders requiring City approval:
 - 4.2.1. If City does not need to seek an additional appropriation, the City Representative will provide written action on Change Order requests within fourteen (14) business days after receipt.
 - 4.2.2. If City needs to seek an additional appropriation, the City Representative will provide written action on Change Order requests within a reasonable time after the City takes action on the appropriation request.
- 4.3. County will provide City with copies of all executed Change Orders within five (5) business days of execution.

5. Ownership and Maintenance.

- 5.1. Following Project completion and final acceptance, each party will own and maintain those portions of CR 17 within their respective jurisdictional boundaries; provided, however, that County, as contracting authority, will administer and enforce all warranty claims related to the Project, including work located within the City's jurisdiction.
- 5.2. County will provide City with final project documentation within sixty (60) days after final acceptance, except for any documentation required sooner for Community Crossings Matching Grant project closeout.

6. Filing Requirements.

- 6.1. Within thirty (30) days after approval and execution of this Agreement, County will have this Agreement recorded and filed with the appropriate governmental offices and agencies as required by Indiana Code.

7. Supplemental Documents.

7.1. The Parties agree to execute any and all supplementary documents and to take any and all supplementary steps as are reasonable and appropriate to accomplish the purposes and provisions of this Agreement.

8. Indemnification.

8.1. City acknowledges that County will not be liable to City for completion of or the failure to complete any activities that are an obligation of City to perform pursuant to this Agreement, and City agrees to defend, indemnify, and hold harmless County and its agents, officers, and employees from all claims and suits of any nature whatsoever arising from City's performance of this Agreement, from all judgments therefore, and for all expenses in defending or appealing any such claims or judgments, including without limitation court costs, attorney's fees, and other expenses.

8.2. County acknowledges that City will not be liable to County for completion of or the failure to complete any activities that are an obligation of County to perform pursuant to this Agreement, and County agrees to defend, indemnify, and hold harmless City and its agents, officers, and employees from all claims and suits of any nature whatsoever arising from County's performance of this Agreement, from all judgments therefore, and for all expenses in defending or appealing any such claim or judgments, including without limitation court costs, attorney's fees, and other expenses.

9. Non-Discrimination.

9.1. Pursuant to Indiana Code § 22-9-1-10, neither City nor County, nor any of their respective contractors or subcontractors, will discriminate against any employee or applicant for employment, to be employed in the performance of any work under this Agreement with respect to hire, tenure, terms, or conditions or privileges of employment, or any matter directly or indirectly related to employment because of race, color, religion, sex, disability, national origin, ancestry, or veteran status. Breach of this covenant may be regarded as a material breach of this Agreement.

10. Anti-Nepotism.

10.1. City and County are aware of the provisions under Indiana Code Chapter 36-1-21 with respect to anti-nepotism in contractual relationships with governmental entities, and will comply with such statute.

11. Investment Activity.

11.1. Pursuant to Indiana Code § 5-22-16.5, City and County each certify that it is not engaged in investment activities in Iran.

12. E-Verify Program.

12.1. Pursuant to Indiana Code § 22-5-1.7-11, County agrees to and will enroll in and verify the work eligibility status of all newly hired employees of County after the date of the Agreement through the E-Verify Program as defined in Indiana Code § 22-5-1.7-3. County further represents and certifies subject to the pains and penalties of perjury that it does not knowingly employ an unauthorized alien.

13. Amendment.

13.1. This Agreement, and any exhibits attached hereto, may be amended only by the mutual written consent of the parties, by the adoption of a resolution approving said amendment as provided by law, and by the execution of said amendment by the parties.

14. No Other Agreement.

14.1. Except as otherwise expressly provided herein, this Agreement supersedes all prior agreements, negotiations, and discussions relative to the subject matter hereof and is a full integration of the agreement of the Parties.

15. Severability.

15.1. If any provision, covenant, agreement, or portion of this Agreement or its application to any person, entity, or property is held invalid, such invalidity will not affect the application or validity of any other provisions, covenants, agreements, or portions of this Agreements, and to that end, any provisions, covenants, agreements, or portions of this Agreement are declared to be severable.

16. Indiana Law.

16.1. This Agreement is governed by and construed in accordance with the laws of the State of Indiana.

17. Notice.

17.1. Any notices required or permitted under this Agreement must be given to the parties at their respective mailing addresses provided below by deposit in the United States mail, certified mail, return receipt requested, with proper postage affixed thereto, and which notices will be effective three (3) days after date of mailing:

County: County of Elkhart, Indiana
c/o Jeff Taylor, County Administrator
Elkhart County Administration Building
117 North Second Street
Goshen, Indiana 46526
jtaylor@elkhartcounty.com

with a required copy to:

Yoder Ainlay Ulmer & Buckingham, LLP
Attn: County Attorney
130 North Main Street
Goshen, Indiana 46526
steven.olsen@ya.law

City: City of Goshen, Indiana
Board of Public Works and Safety
c/o Mayor Gina M. Leichy
202 South Fifth Street
Goshen, Indiana 46528
mayor@goshencity.com

with a required copy to:

Donald R. Shuler, Assistant City Attorney
City of Goshen Legal Department
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528
donshuler@goshencity.com

The parties may change their respective mailing addresses by providing written notice of the new address in accordance with the terms and provisions of this paragraph. Email addresses have been provided above only to provide a means of sending courtesy copies of documents sent via mail.

18. Binding Effect.

18.1. This Agreement is binding upon and will inure to the benefit of the parties hereto and their respective successors and assigns; provided, however, that this Agreement may not be assigned without the express written consent of the non-assigning party.

19. Counterparts.

19.1. This Agreement may be executed in multiple counterparts with multiple but separate signature pages, with the multiple counterparts and multiple but separate signature pages constituting one single and unified Agreement when combined.

20. Term of Agreement.

20.1. This Agreement will persist until the designated Project herein stated has been completed, or until City and County stipulate, in writing, to terminate the same.

IN WITNESS WHEREOF, the parties have duly executed this Agreement pursuant to all requisite authorizations as of the date first above written.

[Signatures start on the following page].

Goshen Board of Public Works and Safety
City of Goshen, Indiana

Gina M. Leichty

Michael A. Landis

Mary Nichols

Barb Swartley

Orv Myers

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Gina M. Leichty, Michael A. Landis, Mary Nichols, Barb Swartley, and Orv Myers of the Goshen Board of Public Works and Safety of the City of Goshen, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the City of Goshen, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Printed Name: _____
Notary Public of _____ County, Indiana
My Commission Expires: _____
Commission Number: _____

APPROVAL

The Goshen Common Council of the City of Goshen, Indiana hereby approves of the above and foregoing Interlocal Agreement this ____ day of _____, 2026.

Goshen Common Council
City of Goshen, Indiana

Gina M. Leichty, Mayor & Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer
City of Goshen, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, a Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Gina M. Leichty, Mayor and Presiding Officer of the Goshen Common Council of the City of Goshen, Indiana and Richard R. Aguirre, Clerk-Treasurer of the City of Goshen, Indiana, and acknowledged that as said representatives, they respectively executed the foregoing Interlocal Agreement for and on behalf of, and in the name of the City of Goshen, Indiana, for the uses and purposed therein mentioned, and that they were authorized so to do.

Witness my hand and Notarial Seal.

Printed Name: _____
Notary Public of _____ County, Indiana
My Commission Expires: _____
Commission Number: _____
Board of Commissioners of the
County of Elkhart, Indiana

Bradley D. Rogers, President

ATTEST:

Tiara Jackson, First Deputy Auditor
County of Elkhart, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Bradley D. Rogers, President of the Board of Commissioners of the County of Elkhart, Indiana, and Tiara Jackson, First Deputy Auditor of the County of Elkhart, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the County of Elkhart, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Steven J. Olsen
Notary Public of Elkhart County, Indiana
My Commission Expires: Sept. 25, 2026
Commission Number: 0716049

County Council of the
County of Elkhart, Indiana

Adam M. Bujalski

Steven E. Clark

Douglas S. Graham

David L. Hess

Darryl J. Riegsecker

Thomas W. Stump

Randall Yohn

ATTEST:

Tiara Jackson, First Deputy Auditor
County of Elkhart, Indiana

STATE OF INDIANA)
) SS:
COUNTY OF ELKHART)

Before me, the undersigned Notary Public in and for said County and State, this ____ day of _____, 2026, personally appeared Adam M. Bujalski, Steven E. Clark, Douglas S. Graham, David L. Hess, Darryl J. Riegsecker, Thomas W. Stump, and Randall Yohn, of the County Council of the County of Elkhart, Indiana, and Tiara Jackson, First Deputy Auditor of the County of Elkhart, Indiana, being known to me or whose identity have been authenticated by me to be the persons who acknowledged the execution of the foregoing Interlocal Agreement for and on behalf of the County of Elkhart, Indiana for the purpose stated therein.

Witness my hand and Notarial Seal.

Steven J. Olsen
Notary Public of Elkhart County, Indiana
My Commission Expires: Sept. 25, 2026
Commission Number: 0716049

This instrument was prepared by Donald R. Shuler, Attorney No. 26587-71, City of Goshen Legal Department, 204 E. Jefferson Street, Suite 2, Goshen, Indiana 46528.

I affirm, under the penalties for perjury, that I have taken reasonable care to redact each Social Security number in this document, unless required by law (Donald R. Shuler).

ORDINANCE 5257

ESTABLISHING A DEVELOPMENT FEES FUND

WHEREAS the Indiana General Assembly adopted legislation to be codified at Indiana Code § 36-7-2.3 et seq., which requires that any fee assessed and collected by the city for approval of an application related to:

- (1) construction or reconstruction of residential buildings, commercial buildings, industrial buildings, any other building or building space, or an appurtenance to a previously described building; or
 - (2) zoning, development, subdivision, classification or reclassification of land;
- including a fee designated as a permit fee, application fee, inspection fee, processing fee, or a fee by another name, must be maintained in a special fund dedicated solely to reimbursing costs actually incurred by the city relating to the imposition and amount of the fee.

NOW, THEREFORE, BE IT ORDAINED by the Goshen Common Council that:

Section 1. Development Fees Fund Established

Pursuant to Indiana Code § 36-7-2.3, et seq., a special fund is established to be known as the Development Fees Fund.

Section 2. Sources of Funding

The sources of funding of the Development Fees Fund shall be from any fee assessed and collected for approval of an application related to:

- (1) construction or reconstruction of residential buildings, commercial buildings, industrial buildings, any other building or building space, or an appurtenance to a previously described building; or
 - (2) zoning, development, subdivision, classification or reclassification of land;
- including a fee designated as a permit fee, application fee, inspection fee, processing fee, or a fee by another name.

Section 3. Use of Fund

Upon appropriation, expenditures from the Development Fees Fund shall be dedicated solely to reimbursing the costs actually incurred by the city relating to the imposition and amount of the fees assessed and collected.

Section 4. Fiscal Year-End Balance

The Development Fees Fund shall be maintained as a separate line item in the city’s budget. Money in the fund may not at any time revert to the General Fund or any other fund of the city.

Section 5. Effective Date

This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana, but not before July 1, 2026.

PASSED by the Goshen Common Council on _____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026, at the hour of ____:____ __.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2026.

Gina M. Leichty, Mayor



CITY OF GOSHEN LEGAL DEPARTMENT

City Annex
204 East Jefferson Street, Suite 2
Goshen, Indiana 46528-3405

Phone (574) 537-3820 • Fax (574) 533-8626 • TDD (574) 534-3185
www.goshen.in.gov

April 27, 2026

To: Goshen Common Council

From: Shannon Marks, Legal Compliance Administrator

Subject: Ordinance 5260, An Ordinance to Provide a Recruitment Incentive and a Referral Bonus

The Common Council passed Ordinance 5220 last May, authorizing the City to offer both a recruitment incentive and a referral bonus to assist in filling vacant positions. Since then, the City continues to experience difficulty in filling certain positions.

To address this ongoing challenge, City administration is proposing a minor change to the Recruitment Incentive Policy. Ordinance 5260 would revise Recruitment Incentive Policy in Exhibit A by removing the current item (C)(3) which limits eligibility for a recruitment incentive to positions assigned a Grade 20 or above.

All other provisions in the Recruitment Incentive Policy, as well as the Referral Bonus Policy, would remain unchanged.

ORDINANCE 5260

An Ordinance to Provide for a Recruitment Incentive and a Referral Bonus

WHEREAS, by adoption of Ordinance 5220, the Goshen Common Council authorized the payment of a recruitment incentive to be offered for certain positions that are likely difficult to fill, along with a referral bonus to encourage current employees to refer qualified candidates for certain vacant positions.

WHEREAS, the City administration would like to expand eligibility under the Recruitment Incentive Policy, thereby requiring the update of the Policy.

NOW THEREFORE, BE IT ORDAINED by the Goshen Common Council authorizes the payment of a recruitment incentive and a referral bonus as follows:

SECTION 1 Recruitment Incentive

The City may pay a recruitment incentive to a new employee filling an eligible position in accordance with the Recruitment Incentive Policy attached as Exhibit A, and in accordance with the terms and conditions of an agreement with the new employee. The total amount of the recruitment incentive to be paid to a new employee shall not exceed the sum of Five Thousand Dollars (\$5,000).

SECTION 2 Referral Bonus

The City may pay a referral bonus to a referring employee that refers a candidate for employment to a position that the City has authorized the payment of a referral bonus in accordance with the Referral Bonus Policy attached as Exhibit B. The total amount of the referral bonus to be paid to a referring employee shall not exceed the sum of Two Thousand Dollars (\$2,000) for each referred candidate.

SECTION 3 Prior Ordinance

This ordinance repeals Ordinance 5220.

PASSED by the Goshen Common Council on _____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026, at the hour of ____:____.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2026.

Gina M. Leichty, Mayor

Exhibit A

Recruitment Incentive Policy

- (A) The Mayor may approve a recruitment incentive to an employee who is newly hired to an eligible position that is likely difficult to fill in the absence of the recruitment incentive.
- (B) For the purposes of this policy, the term newly hired includes:
 - (1) The first-time hiring of an individual as a City of Goshen employee; or
 - (2) The hiring of a former City of Goshen employee following a break in City service of at least twelve (12) months.
- (C) An eligible position includes a position:
 - (1) that is not a position appointed by an elected official;
 - (2) that requires special or unique competencies for the position, such as knowledge, skills, abilities, behaviors, and other characteristics an individual needs to perform the duties for a position; and
 - (3) that is scheduled to work at least 2,080 hours each year.
- (D) The Mayor may consider the following factors, as applicable to the case at hand, in determining whether a position is likely to be difficult to fill in the absence of a recruitment incentive:
 - (1) The availability and quality of candidates possessing the competencies required for the position, including the success of recent efforts to recruit candidates for the position or similar positions using indicators such as offer acceptance rates, proportion of positions filled, and the length of time required to fill similar positions;
 - (2) The salaries typically paid outside City employment for similar positions;
 - (3) Recent turnover in similar positions;
 - (4) Employment trends and labor-market factors that may affect the City's ability to recruit candidates for similar positions;
 - (5) Special or unique competencies required for the position; and
 - (6) Other supporting factors.
- (E) If the Mayor determines under paragraph (D) that a position is likely to be difficult to fill in the absence of a recruitment incentive and wishes to offer a recruitment incentive, the Mayor shall also determine, consistent with the parameters set forth in paragraph (F), the following:
 - (1) the total amount of the recruitment incentive to be offered;
 - (2) the length of the required service period; and

- (3) the timing of the recruitment incentive payment(s).

The determination to offer a recruitment incentive shall be made before a prospective employee begins employment in the position for which recruited.

- (F) Before the City pays a recruitment incentive and prior to the prospective employee beginning employment in a position for which recruited, City and the prospective employee must enter into an agreement approved by the Board of Public Works and Safety and executed by the Mayor. The agreement shall require the recruited employee to fulfill a service period of not less than one (1) year or more than four (4) years with the City of Goshen in return for payment of a recruitment incentive. The agreement shall include:
 - (1) the commencement date and the termination date of the service period;
 - (2) the total amount to the recruitment incentive which may not exceed the amount as set forth in the annual compensation ordinance;
 - (3) the method of paying the recruitment incentive which may be paid as an initial lump-sum payment at the commencement of the service period; in equal or variable installments throughout the service period; as a final lump-sum payment at the termination of the service period; or in a combination of these methods;
 - (4) the conditions under which the agreement may be terminated by the City and/or the recruited employee, and the conditions under which the recruited employee must repay City the recruitment incentive; and
 - (5) Any other terms or conditions.
- (G) The recruitment incentive is not a part of the recruited employee's regular pay for any purpose.
- (H) The recruitment incentive is subject to tax withholding.
- (I) The recruitment incentive will be paid by the City department employing the recruited employee.

Exhibit B

Referral Bonus Policy

The City of Goshen believes its employees often can identify qualified candidates to fill vacant positions and encourages its employees to refer such individuals for certain approved position vacancies. To award employees for referring candidates that are subsequently successfully employed by the City, the City will pay a referring employee a bonus for the referral in accordance with the following policy:

- (A) A referral bonus will be paid to a referring employee who refers a candidate for employment to a position for which the City has authorized the payment of a referral bonus, and for which the referred candidate is subsequently selected and successfully employed in the position.
- (B) The Goshen Common Council shall authorize the maximum amount of the referral bonus.
- (C) Except as provided by item (D), the Mayor must approve the position for which the City will pay a referral bonus.
- (D) A position that is eligible for the payment of a recruitment incentive is a position for which a referral bonus may be paid.
- (E) The Mayor shall determine the amount of the referral bonus for each position.
- (F) For the purposes of this policy, a referring employee includes an active full-time and part-time employee, but *excludes* the following individuals to avoid any possible conflicts of interest:
 - (1) Human resources personnel;
 - (2) Department heads, managers, supervisors, and any other employees that are involved in recruiting or influencing the hiring decision;
 - (3) Elected officials, and any appointed board or commission members; and
 - (4) Spouse or other immediate family members of the individual, regardless of their role at the City of Goshen.
- (G) The Human Resources Manager will inform City departments, offices and employees that the Mayor has authorized a referral bonus in accordance with this policy. A copy of this policy and a Referral Bonus Form shall be distributed with the job announcement for the vacant position.
- (H) A referring employee's participation in referring a candidate for employment is voluntary, the recruitment activities do not involve a significant amount of time, and such activities are limited to the solicitation of friends, relatives, neighbors and acquaintances outside of work hours.
- (I) The referring employee must complete and submit a Referral Bonus Form to the Human Resources Manager prior to the referred candidate making application for employment with the City.

- (J) If there is more than one referring employee for the same candidate, the Referral Bonus Form completed by a referring employee and received first by the Human Resources Manager is eligible for the payment of a referral bonus if the referred candidate is selected and successfully employed in the position.
- (K) A referral bonus will not be paid for the referral of a candidate who is a current City employee or who was a City employee in the twelve (12) months immediately preceding the candidate's date of hire.
- (L) If a referred candidate is selected and employed in the position, the Human Resources Manager shall notify the referring employee in writing.
- (M) The referred candidate must remain employed with the City of Goshen and be performing satisfactorily on the dates that the referral bonus is processed for payment.
- (N) The referring employee must be an active City of Goshen employee on the dates that the referral bonus is processed for payment.
- (O) The referral bonus will be paid to the referring employee in two equal payments as follows:
 - (1) The first payment will be made once the referred candidate successfully completes ninety (90) days of employment in the position.
 - (2) The second payment will be made once the referred candidate successfully completes one (1) year of employment in the position.
 - (3) The referral bonus will be paid at the next regular pay date following the referred candidate's completion of the above periods of employment.
- (P) The referral bonus is not part of the referring employee's regular pay for any purpose.
- (Q) The referral bonus is subject to tax withholding.
- (R) The referral bonus will be paid by the City department employing the referred candidate.

ORDINANCE 5261

Amend False Alarm Penalty

WHEREAS the City of Goshen Common Council adopted Ordinance 4754, amended by Ordinance 5012, to establish a penalty to be charged when the Goshen Police Department and/or Goshen Fire Department responds to False Alarms generated by private Alarm Systems;

WHEREAS the cost of the Goshen Police Department and/or Goshen Fire Department responding to False Alarms has increased since the adoption of Ordinance 4754; and

WHEREAS the City of Goshen seeks to increase the amount of penalties imposed when responding to False Alarms to more accurately reflect the City of Goshen’s actual costs incurred in responding to False Alarms.

NOW, THEREFORE, BE IT ORDAINED by the Common Council of the City of Goshen, Indiana, as follows:

Section 1. False Alarm Penalty.

- A. The owner of real estate serviced by an Alarm System shall be subject to a False Alarm fine for each False Alarm occurring at an Alarm Site to which the Goshen Police Department and/or Goshen Fire Department responds occurring after the first two (2) False Alarms occurring within a calendar year.
 - 1. The False Alarm fine shall be One Hundred Fifty Dollars (\$150.00) for the third and fourth False Alarms occurring at an Alarm Site within a calendar year, and
 - 2. The False Alarm fine shall be Two Hundred Dollars (\$200.00) for the fifth and all subsequent False Alarms occurring at an Alarm Site within a calendar year.
- B. If both the Goshen Police Department and Goshen Fire Department respond to the same False Alarm, the event shall be considered a single False Alarm.

Section 2. Notice.

- A. The City shall provide the owner of the real estate with a written notice of each False Alarm occurring at an Alarm Site and any False Alarm fine assessed pursuant to Section 1.
- B. The owner of the real estate shall be required to pay a False Alarm fine within thirty (30) days of the date of the notice.
- C. The money collected from False Alarm fines assessed shall be deposited into the General Fund.

Section 3. Hearing; Appeal.

- A. The person or entity receiving a written notice of a False Alarm or a notice of the assessment of any False Alarm fine may request a hearing before the Goshen Board of Public Works and Safety to dispute the existence of a False Alarm occurring at the Alarm Site or to otherwise dispute the accuracy of a False Alarm fine. The request for a hearing must be in writing and received by the Mayor's Office within fifteen (15) days of the date of the written notice.

B. The person or a representative of the entity will be given the opportunity to appear at the hearing before the Board of Public Works and Safety, with or without counsel, to present evidence to the Board to dispute the existence of a False Alarm occurring at the Alarm Site or to otherwise dispute the accuracy of a False Alarm fine. Each person may cross-examine those persons presenting testimony to the Board and testify on their own behalf. The City will assist the person in obtaining witnesses, exhibits, and documentation to present at the hearing if such information is not otherwise available to the person requesting assistance and can be obtained by the City.

C. At the hearing, the Board of Public Works and Safety shall enter a finding determining whether a False Alarm occurred at the Alarm Site, and whether the False Alarm fine assessed is correct. The Board may affirm or modify the original notice consistent with the Board's findings.

D. Any appeal from the findings of the Board of Public Works and Safety shall be taken in accordance with the provisions of Indiana Code § 36-1-6-9, as amended.

Section 4. Definitions.

A. Alarm Site shall mean the location or address served by an Alarm System. Each location or address served by a separate Alarm System shall be considered a separate Alarm Site.

B. Alarm System shall mean any device or set of devices intended to detect and signal the occurrence of an activity requiring an emergency response to the Alarm Site at which the device or set of devices are installed and operated. For the purposes of this ordinance, an Alarm System installed on a motor vehicle or on someone's person is excluded.

C. False Alarm shall mean the activation of an Alarm System resulting in notification of the Goshen Police Department and/or Goshen Department which occurs as the result of mechanical or electronic failure, malfunction, improper installation, or the negligence or intentional conduct of the occupant of the Alarm Site or the occupant's employees, customers, or invitees. For the purposes of this ordinance, an alarm is false when, upon inspection by the Goshen Police Department and/or Goshen Fire Department, there is no evidence of criminal activity, fire, smoke, carbon monoxide, heat, or other threat of emergency of the kind for which the Alarm System is designed to give notice.

1. A False Alarm shall not include an alarm which can reasonably be determined to have been caused or activated by violent weather conditions.

2. An alarm activated during an Alarm System testing procedure shall not be considered a False Alarm if the owner of the real estate first notifies the Goshen Police Department and Goshen Fire Department.

Section 5. Effective Date.

A. This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

B. The accrual of False Alarms shall be on a calendar year basis and the assessment of the False Alarm fine set forth in Section 1 shall go into effect from and after passage, approval, and adoption of this ordinance.

Section 6. Other Ordinances.

All ordinances and parts of ordinances inconsistent or in conflict with the terms of this Ordinance are repealed to the extent of the inconsistency or conflict, including Ordinances 4754 and 5012.

Section 7. Severability.

The provisions of this Ordinance are severable, and the invalidity of any phrase, clause, or part of this Ordinance shall not affect the validity or effectiveness of the remainder of the Ordinance.

PASSED by the Goshen Common Council on April _____, 2026.

Gina M. Leichty, Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on April _____, 2026, at the hour of ____:
____. m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on April _____, 2026.

Gina M. Leichty, Mayor

ORDINANCE 5255
Establishing a Designated Outdoor Refreshment Area

WHEREAS, Indiana Code § 7.1-3-31-1 *et seq.* authorizes the establishment of a Designated Outdoor Refreshment Area;

WHEREAS, the Common Council believes it is in the best interests of the City to create a Designated Outdoor Refreshment Area in the City's downtown, as authorized by Indiana Code § 7.1-3-31-1 *et seq.*, which Area is shown on the attached Map identified as Exhibit A;

NOW, THEREFORE, BE IT ORDAINED, by the Common Council of the City of Goshen, Indiana, as follows:

1. **Definitions.**

1.1. All definitions in Ind. Code § 7.1-3-31-1 *et seq.* will apply to this Ordinance.

2. **Downtown DORA.**

2.1. The Common Council hereby adopts the Map of the City of Goshen Downtown Designated Outdoor Refreshment Area attached hereto to as Exhibit A and incorporated herein by reference.

2.2. That the following area is designated as the Goshen Downtown Designated Outdoor Refreshment Area ("Downtown DORA"):

Beginning at the southwest corner of North 5th Street and East Clinton Street (122 E. Clinton Street); then West along East Clinton Street to the southwest corner of North Main Street and West Clinton Street (201 N. Main Street); then South along North Main Street and South Main Street to the southwest corner of South Main Street and West Washington Street (201 S. Main Street); then West along West Washington Street to a spot on the north side of 212 W. Washington Street due south of the southwest corner of 120 S. 2nd Street; thence North along South 2nd Street to the southeast corner of South 2nd Street and West Lincoln Avenue (212 W. Lincoln Avenue); then West along West Lincoln Avenue to the pedestrian path along the east bank of the Elkhart River (west of 412 W. Lincoln Avenue, at the northern intersection of parcels 20-11-09-329-007.000-015 and 20-11-09-329-018.000-015); then South and

Southeast along the pedestrian path along the east bank of the Elkhart River to Powerhouse Park at 324 W. Washington Street; then Southerly along the western tree line of vacant park property and the western boundary of parcels 20-11-09-411-003.000-015, 20-11-09-411-001.000-015, 20-11-09-451-003.000-015, and 20-11-09-455-001.000-015 to the southwest corner of parcel 20-11-09-455-001.000-015; then East along the south line of parcel 20-11-09-455-001.000-015 to the southeast corner of said parcel and the Millrace Canal Trail; then Northerly along the Millrace Canal Trail to the southwest corner of the Bridge extending west of West Madison Street over the Elkhart River; then East across said Bridge and on West Madison Street to the southwest corner of West Madison Street and South 3rd Street (401 S. 3rd Street); then North across West Madison Street to the southeast corner of 321 S. 3rd Street; then northeasterly on South 3rd Street along the eastern border of 321 S. 3rd Street and parcel 20-11-09-452-016.000-015 across S. 3rd Street to the northwest corner of parcel 20-11-09-457-011.000-015; then South and East along the south line of West Madison Street and East Madison Street to the southwest corner of the East Madison Street and South 5th Street (401 S. 5th Street); thence North along the west line of South 5th Street and North 5th Street to the southwest corner of North 5th Street and East Clinton Street (122 E. Clinton Street), to the point of beginning.

Except all residential property is excluded.

3. Designated Permittees and Temporary Vendors.

3.1. The following retailer permittees have expressed interest in participating and in submitting an application to the City to participate in the Area as a Designated Permittee, as that term is defined by I.C. § 7.1-3-31-2, and the City finds that each of them is an appropriate Designated Permittee and requests the Indiana Alcohol and Tobacco Commission (ATC) to issue a “refreshment area designation”:

- 3.1.1. The Topsy Biscuit – 103 N. 5th Street
- 3.1.2. Venturi – 123 E. Lincoln Avenue
- 3.1.3. Common Spirits – 111 E. Lincoln Avenue
- 3.1.4. Nova’s – 109 E. Lincoln Avenue
- 3.1.5. The Table at 108 – 108 N. Main Street
- 3.1.6. Cortado – 132 S. Main Street
- 3.1.7. Midnight Social – 114 W. Jefferson Street
- 3.1.8. The Fold – 219 S. Main Street

- 3.1.9. Goshen Theater – 216 S. Main Street
- 3.1.10. The Elephant Bar – 227 S. Main Street
- 3.1.11. Goshen Brewing Company – 315 W. Washington Street
- 3.1.12. Temporary Event Vendor

3.2. The Common Council hereby authorizes the Board of Public Works and Safety to administer the approval of any and all requests for designated permittee status within the Downtown DORA, subject to the requirements of Indiana law. This delegation of authority to the Board of Public Works and Safety shall include the approval of a request by a designated permittee to expand operations into an area with the Downtown DORA that is outside of a designated patio area and the approval of a request by a vendor, as that term is defined by I.C. § 7.1-3-31-5, holding a temporary vendor designation to participate in an event or festival held within the Downtown DORA. However, in no event shall the Board of Public Works and Safety approve a request by a temporary vendor to establish a permanent presence in the Downtown DORA until and unless the temporary vendor is able to meet the statutory requirements for consideration as a designated permittee.

4. **DORA Signage.**

4.1. The City shall post a minimum of one (1) sign at each public entry point to the Downtown DORA. The Common Council further recognizes that additional signage designating the Downtown DORA may be warranted and necessary. Therefore, the Council hereby grants the Board of Public Works and Safety full authority to increase the number, change the placement, or modify the type of signage as it deems necessary or appropriate for the proper operation of the Downtown DORA.

5. **Hours of Operation.**

5.1. The City of Goshen Downtown Designated Outdoor Refreshment Area will be in operation during the following hours:

- 5.1.1. Thursdays, between 4:00 p.m. and 10:00 p.m.
- 5.1.2. Fridays, between 4:00 p.m. and 11:00 p.m.
- 5.1.3. Saturdays, between 12:00 p.m. and 11:00 p.m.
- 5.1.4. Special events as approved by the City of Goshen Board of Public Works and Safety.

5.2. The Mayor of the City of Goshen, acting in conjunction with the Chief of Police, is authorized to further restrict days and hours of operation and/or to suspend the operation of the Downtown DORA on a temporary basis and as is necessary in order to preserve the public health and safety of the community, subject to the subsequent approval of the Common Council.

6. **DORA Regulations.**

6.1. Within the boundaries of the Downtown DORA established herein, a person may exit the licensed premises of a designated permittee or vendor with not more than two (2) open containers of an alcoholic beverage at a time and consume the alcoholic beverage within the Downtown DORA. The open container shall be non-breakable plastic bottles, plastic cups, or paper cups. The contents of an open container may not exceed the following:

6.1.1. Beer or flavored malt beverage of not more than sixteen (16) ounces.

6.1.2. Wine, hard cider, or hard seltzer of not more than twelve (12) ounces.

6.1.3. A mixed drink or not more than ten (10) ounces containing not more than two (2) ounces of liquor.

6.2. The container in which the alcoholic beverage is placed when exiting the premises of a designated permittee or vendor shall have affixed an official DORA logo sticker that shall be approved by the Board of Public Works and Safety. The City shall work to provide stickers to all designated permittees and vendors within the Downtown DORA and change the color of the approved sticker at appointed times each year.

6.3. A person may consume an alcoholic beverage purchased from a designated permittee or vendor anywhere within the refreshment area boundaries, subject to the right of any retailer permittee or business within the refreshment area to refuse to allow individuals to enter the licensed premises or business with an alcoholic beverage. A person may not enter any business or building with an alcoholic beverage unless the business expressly permits entry.

6.4. If a designated permittee in the Downtown DORA includes outdoor dining:

6.4.1. The designated permittee may serve alcoholic beverages in open containers during hours of operation and in the areas authorized by the retailer's permit.

6.4.2. Glass containers may be allowed in the outdoor dining areas but may not be removed from those areas in the Downtown DORA.

6.4.3. No fencing or other enclosure of the outdoor dining area is required.

6.5. The City of Goshen maintains full authority and control over the sidewalks and common areas within the Downtown DORA and no one may prohibit or limit open containers in accordance with I.C. § 7.1-3-31 within the Downtown DORA in those spaces except for the City of Goshen Police Department.

6.6. Nothing in this Ordinance prohibits a business, landlord, or other establishment within the Downtown DORA from prohibiting open containers of alcoholic beverages to enter their premises or from prohibiting alcoholic beverages purchased from another establishment to enter their premises.

6.7. A person may not consume an alcoholic beverage within a DORA that was purchased outside of the DORA.

6.8. Each Designated Permittee and Vendor shall post signage at each public entry and public exit to their licensed premises that informs the public of the following:

6.8.1. Any open alcoholic beverage container purchased within the Downtown DORA must remain within the Downtown DORA.

6.8.2. Possessing an open container of alcoholic beverages in a motor vehicle may constitute a Class C infraction under I.C. § 9-30-15.

6.8.3. The hours of operation of the Downtown DORA.

7. **Miscellaneous Provisions.**

7.1. Consistent with the general principles of Indiana law, the Common Council retains the general authority to terminate the operation of the Downtown DORA at any time following the passage of an appropriate ordinance.

7.2. The Common Council finds that the Goshen Downtown Outdoor Refreshment Area is consistent with the City of Goshen's Zoning Ordinance.

This Ordinance shall be in full force and effect upon its passage, approval, and publication pursuant to Indiana law.

PASSED by the Goshen Common Council on _____, 2026.

Gina M. Leichty, Mayor
Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026.
at the hour of ____:____ __.m.

Richard R. Aguirre, Clerk-Treasurer


APPROVED and ADOPTED on _____, 2026.


Gina M. Leichty, Mayor

Exhibit A



The City of Goshen
Downtown
Designated Outdoor
Refreshment Area
(DORA)
boundary.

 Dora Boundary

 Place of Worship

This map is provided for reference. The official boundary of the Downtown Dora is established by the description set forth in Section 2.2 of Ordinance 5255, which will control in the event of any discrepancy.

0 250 500 US Feet

Goshen DORA Boundary



ORDINANCE 5255
Establishing a Designated Outdoor Refreshment Area

WHEREAS, Indiana Code § 7.1-3-31-1 *et seq.* authorizes the establishment of a Designated Outdoor Refreshment Area;

WHEREAS, the Common Council believes it is in the best interests of the City to create a Designated Outdoor Refreshment Area in the City's downtown, as authorized by Indiana Code § 7.1-3-31-1 *et seq.*, which Area is shown on the attached Map identified as Exhibit A;

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1. **Definitions.**

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2.2. That the following area is designated as the Goshen Downtown Designated Outdoor Refreshment Area ("Downtown DORA"):

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Southeast along the pedestrian path along the east bank of the Elkhart River to Powerhouse Park at 324 W. Washington Street; then Southerly along the western tree line of vacant park property and the western boundary of parcels 20-11-09-411-003.000-015, 20-11-09-411-001.000-015, 20-11-09-451-003.000-015, and 20-11-09-455-001.000-015 to the southwest corner of parcel 20-11-09-455-001.000-015; then East along the south line of parcel 20-11-09-455-001.000-015 to the southeast corner of said parcel and the Millrace Canal Trail; then Northerly along the Millrace Canal Trail to the southwest corner of the Bridge extending west of West Madison Street over the Elkhart River; then East across said Bridge and on West Madison Street to the southwest corner of West Madison Street and South 3rd Street (401 S. 3rd Street); then North across West Madison Street to the south~~eastwest~~ corner of 321 S. 3rd Street; then north~~easterlywesterly~~ on South 3rd Street along the ~~w~~eastern border of 321 S. 3rd Street and parcels ~~20-11-09-452-016.000-015 across S. 3rd Street to the northwest corner of parcel 20-11-09-457-011.000-015 and 20-11-09-452-015.000-015 across Madison Street to the northeast corner of parcel 20-11-09-453-008.000-015;~~ then South and East along the ~~n~~orth~~south~~ line of West Madison Street and East Madison Street to the ~~n~~orth~~south~~west corner of the East Madison Street and South 5th Street (~~113 E. Madison~~401 S. 5th -Street); thence North along the west line of South 5th Street and North 5th Street to the southwest corner of North 5th Street and East Clinton Street (122 E. Clinton Street), to the point of beginning.

Except all residential property is excluded.

3. Designated Permittees and Temporary Vendors.

3.1. The following retailer permittees have expressed interest in participating and in submitting an application to the City to participate in the Area as a Designated Permittee, as that term is defined by I.C. § 7.1-3-31-2, and the City finds that each of them is an appropriate Designated Permittee and requests the Indiana Alcohol and Tobacco Commission (ATC) to issue a “refreshment area designation”:

- 3.1.1. The Topsy Biscuit – 103 N. 5th Street
- 3.1.2. Venturi – 123 E. Lincoln Avenue
- 3.1.3. Common Spirits – 111 E. Lincoln Avenue
- 3.1.4. Nova’s – 109 E. Lincoln Avenue
- 3.1.5. The Table at 108 – 108 N. Main Street
- 3.1.6. Cortado – 132 S. Main Street

- 3.1.7. Midnight Social – 114 W. Jefferson Street
- 3.1.8. The Fold – 219 S. Main Street
- 3.1.9. Goshen Theater – 216 S. Main Street
- 3.1.10. The Elephant Bar – 227 S. Main Street
- 3.1.11. Goshen Brewing Company – 315 W. Washington Street
- 3.1.12. Temporary Event Vendor

3.2. The Common Council hereby authorizes the Board of Public Works and Safety to administer the approval of any and all requests for designated permittee status within the Downtown DORA, subject to the requirements of Indiana law. This delegation of authority to the Board of Public Works and Safety shall include the approval of a request by a designated permittee to expand operations into an area with the Downtown DORA that is outside of a designated patio area and the approval of a request by a vendor, as that term is defined by I.C. § 7.1-3-31-5, holding a temporary vendor designation to participate in an event or festival held within the Downtown DORA. However, in no event shall the Board of Public Works and Safety approve a request by a temporary vendor to establish a permanent presence in the Downtown DORA until and unless the temporary vendor is able to meet the statutory requirements for consideration as a designated permittee.

4. **DORA Signage.**

4.1. The City shall post a minimum of one (1) sign at each public entry point to the Downtown DORA. ~~All signs will clearly identify the boundaries of the Downtown DORA and notify the public that open containers of alcoholic beverages must remain with the Downtown DORA.~~ The Common Council further recognizes that additional signage designating the Downtown DORA may be warranted and necessary. Therefore, the Council hereby grants the Board of Public Works and Safety full authority to increase the number, change the placement, or modify the type of signage as it deems necessary or appropriate for the proper operation of the Downtown DORA.

5. **Hours of Operation.**

5.1. The City of Goshen Downtown Designated Outdoor Refreshment Area will be in operation during the following hours:

- 5.1.1. Thursdays, between 4:00 p.m. and 10:00 p.m.
- 5.1.2. Fridays, between 4:00 p.m. and 11:00 p.m.

5.1.3. Saturdays, between 12:00 p.m. and 11:00 p.m.

5.1.4. Special events as approved by the City of Goshen Board of Public Works and Safety.

5.2. The Mayor of the City of Goshen, acting in conjunction with the Chief of Police, is authorized to further restrict days and hours of operation and/or to suspend the operation of the Downtown DORA on a temporary basis and as is necessary in order to preserve the public health and safety of the community, subject to the subsequent approval of the Common Council.

6. DORA Regulations.

6.1. Within the boundaries of the Downtown DORA established herein, a person may exit the licensed premises of a designated permittee or vendor with not more than two (2) open containers of an alcoholic beverage at a time and consume the alcoholic beverage within the Downtown DORA. The open container shall be non-breakable plastic bottles, plastic cups, or paper cups. The contents of an open container may not exceed the following:

6.1.1. Beer or flavored malt beverage of not more than sixteen (16) ounces.

6.1.2. Wine, hard cider, or hard seltzer of not more than twelve (12) ounces.

6.1.3. A mixed drink or not more than ten (10) ounces containing not more than two (2) ounces of liquor.

6.2. The container in which the alcoholic beverage is placed when exiting the premises of a designated permittee or vendor shall have affixed an official DORA logo sticker that shall be approved by the Board of Public Works and Safety. The City shall work to provide stickers to all designated permittees and vendors within the Downtown DORA and change the color of the approved sticker at appointed times each year.

6.3. A person may consume an alcoholic beverage purchased from a designated permittee or vendor anywhere within the refreshment area boundaries, subject to the right of any retailer permittee or business within the refreshment area to refuse to allow individuals to enter the licensed premises or business with an alcoholic beverage. A person may not enter any business or building with an alcoholic beverage unless the business expressly permits entry.

6.4. If a designated permittee in the Downtown DORA includes outdoor dining:

- 6.4.1. The designated permittee may serve alcoholic beverages in open containers during hours of operation and in the areas authorized by the retailer's permit.
- 6.4.2. Glass containers may be allowed in the outdoor dining areas but may not be removed from those areas in the Downtown DORA.
- 6.4.3. No fencing or other enclosure of the outdoor dining area is required.
- 6.5. The City of Goshen maintains full authority and control over the sidewalks and common areas within the Downtown DORA and no one may prohibit or limit open containers in accordance with I.C. § 7.1-3-31 within the Downtown DORA in those spaces except for the City of Goshen Police Department.
- 6.6. Nothing in this Ordinance prohibits a business, landlord, or other establishment within the Downtown DORA from prohibiting open containers of alcoholic beverages to enter their premises or from prohibiting alcoholic beverages purchased from another establishment to enter their premises.
- 6.7. A person may not consume an alcoholic beverage within a DORA that was purchased outside of the DORA.
- 6.8. Each Designated Permittee and Vendor shall post signage at each public entry and public exit to their licensed premises that informs the public of the following:
 - 6.8.1. Any open alcoholic beverage container purchased within the Downtown DORA must remain within the Downtown DORA.
 - 6.8.2. Possessing an open container of alcoholic beverages in a motor vehicle may constitute a Class C infraction under I.C. § 9-30-15.
 - 6.8.3. The hours of operation of the Downtown DORA.

7. **Miscellaneous Provisions.**

- 7.1. Consistent with the general principles of Indiana law, the Common Council retains the general authority to terminate the operation of the Downtown DORA at any time following the passage of an appropriate ordinance.
- 7.2. The Common Council finds that the Goshen Downtown Outdoor Refreshment Area is consistent with the City of Goshen's Zoning Ordinance.

This Ordinance shall be in full force and effect upon its passage, approval, and publication pursuant to Indiana law.

PASSED by the Goshen Common Council on _____, 2026.

Gina M. Leichty, Mayor
Presiding Officer

ATTEST:

Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on _____, 2026.
at the hour of ____:____ __.m.

Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on _____, 2026.

Gina M. Leichty, Mayor


Exhibit A



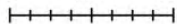
Map created 3/18/2026
by Dept. of Innovation and Technology

The City of Goshen
Downtown
Designated Outdoor
Refreshment Area
(DORA)
boundary.

 Dora Boundary

 Place of Worship

This map is provided for reference. The official boundary of the Downtown Dora is established by the description set forth in Section 2.2 of Ordinance 5255, which will control in the event of any discrepancy.

0 250 500 US Feet



Goshen DORA Boundary






Map created 4/22/2026
by Dept. of Innovation and Technology

The City of Goshen
Downtown
Designated Outdoor
Refreshment Area
(DORA)
boundary.

 Dora Boundary

 Place of Worship

This map is provided for reference. The official boundary of the Downtown Dora is established by the description set forth in Section 2.2 of Ordinance 5255, which will control in the event of any discrepancy.

0 250 500
US Feet

Goshen DORA Boundary

