



## GOSHEN COMMON COUNCIL

### Minutes of the MARCH 23, 2026 Regular Meeting

*Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana*

Assisted by Mayor Gina Leichty, Katie Reiff called the meeting to order at 6:00 p.m. and led the Pledge of Allegiance. Katie is a student at Model Elementary School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The results:

Present: Linda Gerber (At-Large) Phil Lederach (District 5) Doug Nisley (District 2)  
Megan Peel (District 4) Donald Riegsecker (District 1) Matt Schrock (District 3)  
Council President Brett Weddell (At-Large)

Absent: Youth Adviser Abril Reyes (non-voting)

#### Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the minutes of the Dec. 15, 2025 Regular Meeting as prepared by the Clerk-Treasurer (EXHIBIT #1). Councilor Nisley moved to accept the minutes as presented. Councilor Schrock seconded the motion. **Motion passed 6-0-1 (Councilor Riegsecker abstained) on a voice vote.**

#### Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer. Councilor Peel moved to approve the agenda as presented. Councilor Lederach seconded the motion. **Motion passed 7-0.**

#### 1) Public Hearing: Community Development Block Grant (CDBG) Program Year 2026 Annual Action Plan and review of Program Year 2025

At 6:02 p.m., Mayor Leichty opened a public hearing on the City's draft Community Development Block Grant (CDBG) Program Year 2026 Annual Action Plan. No one asked to testify, so the Mayor closed the hearing.

#### BACKGROUND:

The City of Goshen's CDBG Annual Action Plan for Program Year 2026 was prepared and became available for public review and comment beginning March 16, 2026. Besides today's public hearing and one on Jan. 16, a hard copy was available for review upon request at the Planning Office located at the City Annex Building, 204 E. Jefferson Street. The Plan also was available on the City website at <http://www.goshen.in.gov/cdbg>.

The following priorities were among those identified for community and neighborhood development in the City of Goshen in the 2025-2029 Consolidated Plan:

#### 1) Housing Opportunities

- Improve owner-occupied housing through rehab
- Increase quality of rental housing
- Increase transitional housing options
- Reduce housing cost burden through higher wage job opportunities and job training
- Provide permanent supportive housing for chronically homeless
- Support affordable housing creation and preservation





- Provide emergency shelter for homeless individuals and families
- Expand housing options and assistance
- Maintain and facilitate use of Housing Choice voucher program

## 2) Access to Services

- Increase access to affordable healthcare
- Increase services for mentally ill
- Support programs for youth
- Increase access to affordable childcare and early childhood education
- Support services for elderly and the disabled
- Support public transportation
- Provide emergency shelter for homeless individuals and families
- Provide permanent supportive housing for chronically homeless
- Support counseling/advocacy for underserved populations
- Increase access to substance abuse prevention and treatment
- Support life skill development
- Support nutrition programs and food assistance

## 3) Neighborhood Revitalization

- Improve owner-occupied housing through rehab
- Remove blighted residential properties
- Address issue of vacant/foreclosed houses
- Increase quality of rental housing
- Support public infrastructure projects
- Repair/replace existing sidewalks
- Support neighborhood parks

### Proposed 2026 Annual Action Plan

For program year 2026, the City of Goshen expects to receive an estimated allocation of \$272,525 in CDBG funds. This allocation will be combined with estimated miscellaneous income of \$2,725, estimated program income of \$65,165, and estimated prior year resources of \$21,475 for an estimated total budget of \$361,890.

Since the Federal appropriation was not enacted at the time the 2026 draft annual plan was developed, the budget is estimated and will be finalized following the receipt of the actual formula allocation. The final amount of Program Income will be based on the total calculated at the time the plan is submitted to HUD, and the final Program Income total as proposed will be incorporated into the budget without further public notice.

The final 2026 budgets of all proposed activities, if necessary, will be proportionally increased or decreased from the estimated funding levels to match actual allocation amounts, subject to the required caps and maximum funding requests, with no public hearing or further public notice as was specified in the draft plan.

**The proposed use of estimated CDBG funds for program year 2026 is as follows:**

1. Public Service Grants - provision of services to low- and moderate-income households and persons City-wide est. \$49,225
2. Owner-occupied Rehabilitation of homes occupied by low- and moderate-income households through loans, grants and deferred payment loans City-wide est. \$47,909





- 3. Homeownership Assistance & Housing Counseling – down payment assistance along with housing counseling to low- and moderate-income single family homebuyers est. \$51,750
  - 4. Energy Conservation Multi-Unit Housing Rehabilitation – a multi-unit project to create and preserve affordable housing est. \$148,006
  - 5. Planning, general administration, environmental reviews, and audit est. \$65,000
- Estimated Total = \$361,890

Comments on the plan may be submitted to Goshen City Planning, 204 E. Jefferson Street, Suite 4, Goshen, IN, 46528; (574) 533-9370, theresacummings@goshencity.com no later than April 14, 2026. A summary of comments and responses will be submitted to HUD.

**Community Development Block Grant (CDBG) – City of Goshen Summary of Program Year 2025**

**PY 2025 Budget- Traditional**

CDBG Funds	\$274,722
Program Income	\$38,625
Prior Year Resources	\$29,750
<b>Total</b>	<b>\$343,147</b>

**PY 2025 Activities & Expenditures as of 3/10/2026**

Activity Category	Amount Allocated	Expended To-Date	Percentage
Administration & Planning	\$62,000	\$48,450.37	78%
Public Services	\$49,225	\$47,810.75	97.1%
**Single-Unit Housing Rehab	\$68,000	\$0	0%
**Energy Cons. Multi-Unit Housing	\$112,172	\$0	0%
Homeownership Asst. with Housing Counseling	\$51,750	\$0	0%
<b>2025 Totals</b>	<b>\$343,147</b>	<b>\$96,261.12</b>	<b>28%</b>

*\*\*Single-Unit Housing Rehab and Multi-Unit Housing Rehab projects are underway.*

**PRESENTATION OF CDBG PROGRAM YEAR 2026 ANNUAL ACTION PLAN:**

Theresa Cummings, the City's Community Development Specialist, gave a presentation on the CDBG Program Year 2026 Annual Action Plan. She said the plan priorities are under the subheadings of Housing Opportunities, which was identified as the City's greatest need, followed by access to services and neighborhood revitalization. Cummings said the proposed uses for the funds for program year 2026 include public service grants, owner-occupied rehabilitation, solar improvements to 19 affordable multi-housing units, homeownership assistance with housing counseling, as well as administration and planning. She said the proposed use of funds have to meet three prerequisites required by HUD, which are be an eligible activity, meet a national objective, and be listed in the consolidated plan. And all applications met these requirements.

Cummings said this year's proposed total budget is estimated at \$361,890. This includes the estimated entitlement allocation, also estimates for miscellaneous and program income, and prior year resources. Since the U.S. Department of Housing and Urban Development has not yet released or published the City's allocation amount, staff had to do an average of the last 10 years.





However, the federal government recommended that the City proceed with the normal timeline so as not to have a delay as well as publish the City's estimated budgets to plan how it will be spent.

Cummings said the final amount of program income won't be determined until the plan is submitted and the City's allocation is released about April 4. "We will adjust our budget up or down on an even percentage across the board, but we have to keep it subject to required caps and maximum funding requests, but there will not be an additional public hearing and further public notice."

Cummings said that at the City's first public hearing on the annual plan on Jan. 16, there were no comments received in opposition to the proposed budget, and activities were planned based on the communicated and forcing community needs.

Cummings said included in the Council packet was a summary of the current CDBG program year activities expenditures. So far to date, she said the City has spent about 28% of the 2025 budget, and it has benefited over 1,000 low- and moderate-income residents of the city so far. And there are still a few multiple housing projects that are in process that will be completed, and the funds will be expended by the end of this year.

Cummings said the City's 30-day public comment period for this plan started on March 16 and will end on April 14. She said that the plan can be viewed in her office or online on the CDBG's website. So far, no public comments have been received, but Cummings said they are welcome.

Councilors didn't have any questions or comments for Cummings.

No Council action was required.

2) Ordinance 5253, Amend Title 4, Article 4, Parking, Chapter 1 & 2 of the Goshen City Code (*to update certain sections of the City's parking regulations to include prohibiting parking in a fire lane and revising the procedures for issuing citations*) Mayor Leichty called for the introduction of Ordinance 5253, Amend Title 4, Article 4, Parking, Chapter 1 & 2 of the Goshen City Code. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5253 by title only, which was done.

**Weddell/Nisley made a motion to approve Ordinance 5253 on First Reading.**

#### BACKGROUND:

In a March 23, 2026 memorandum to the Common Council, Assistant City Attorney Don Shuler wrote that Ordinance 5253 would update certain sections of the City's parking regulations contained in Title 4, Article 4, Chapters 1 and 2 of the Goshen City Code. The proposed ordinance includes the following changes:

1. Prohibit parking in a fire lane
2. Revising the procedures for issuing citations to reflect the current practice of using the Ordinance Violations Bureau
3. Moving several violations currently contained in the City's Zoning Ordinance concerning the parking of unlicensed vehicles and certain types of vehicles to the parking code

Shuler wrote that a copy of the proposed Ordinance with track changes, as well as a clean copy, were provided for the Council's review and consideration.





**SUMMARY OF MARCH 23, 2026 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5253:**

**Mayor Leichty invited a staff presentation on Ordinance 5253.**

**Assistant City Attorney Don Shuler said Ordinance 5253 would update certain sections of the City's parking regulations that are currently contained in Title IV, Article 4, Chapters 1 and 2 of the Goshen City Code.**

**Shuler said proposed ordinance would add a prohibition of parking in a fire lane, revise the procedures for issuing citations to reflect the current practice of using the Ordinance Violations Bureau and moving several violations that are currently contained in the City's zoning ordinance concerning the parking of unlicensed vehicles and certain types of vehicles to the parking code.**

**Mayor Leichty invited questions from Councilors.**

**Councilor Peel asked if a problem with people parking in fire lanes prompted this change. Shuler said that was an issue as well as a need to adopt this provision in order to prohibit parking in fire lanes and handicapped parking spots and the need to update the ordinance.**

**Councilor Gerber asked a question about the deletion of all the references to taxis. She wondered if the word "Taxi" also should be deleted from the section title. Shuler responded, "That would probably make sense."**

**Councilor Gerber than made a motion to delete the word "Taxi" in the section header 4.4.1.10, on page seven, of draft Ordinance 5253. Councilor Riegsecker seconded the motion. The motion passed 7-0.**

**There were no further questions or comments.**

**At 6:10 p.m., Mayor Leichty invited questions from members of the audience. There were none.**

**Mayor Leichty invited further questions from Councilors. There were none.**

**Councilors indicated they were ready to vote.**

**On a voice vote, Councilors passed Ordinance 5253, Amend Title 4, Article 4, Parking, Chapter 1 & 2 of the Goshen City Code, on First Reading by a 7-0 margin, with all Councilors voting "yes," at 6:11 p.m.**

**Councilors gave unanimous consent to proceed with Second Reading of Ordinance 5253.**

**Mayor Leichty called for the introduction of Ordinance 5253, Amend Title 4, Article 4, Parking, Chapter 1 & 2 of the Goshen City Code, on Second Reading. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5263 by title only, which was done.**

**Weddell/Nisley made a motion to approve Ordinance 5253 on Second Reading.**

**Mayor Leichty invited questions or comments from Councilors or the audience. There were none.**

**On a voice vote, Councilors passed Ordinance 5253, Amend Title 4, Article 4, Parking, Chapter 1 & 2 of the Goshen City Code, on Second Reading by a 7-0 margin, with all Councilors voting "yes," at 6:12 p.m.**





**3) Ordinance 5254, Amending Ordinance Violations Bureau (to update certain sections of the City's Ordinance Violations Bureau Ordinance and increase fines)**

Mayor Leichty called for the introduction of Ordinance 5254, *Amending Ordinance Violations Bureau*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5254 by title only, which was done. **Weddell/Nisley made a motion to approve Ordinance 5254 on First Reading.**

**BACKGROUND:**

In a March 23, 2026 memorandum to the Common Council, Assistant City Attorney Don Shuler wrote that Ordinance 5254 would update certain sections of the City's Ordinance Violations Bureau Ordinance and increase fines. The proposed ordinance includes the following changes:

1. Adds parking in a fire lane and public nuisance to the list of ordinance violations to be enforced
2. Moves the parking of unlicensed vehicles and parking RV, Camper, and Boats from the zoning ordinance lists to the parking code lists
3. Increases fines for Tiers 2, 3, and 4 by \$25 across the board; Tier 1 fines remain the same

Shuler wrote that copy of the proposed Ordinance with track changes, as well as a clean copy, were provided for the Council's review and consideration.

**SUMMARY OF MARCH 23, 2026 COUNCIL CONSIDERATION & APPROVAL OF ORDINANCE 5254:**

Mayor Leichty invited a staff presentation about Ordinance 5254.

Assistant City Attorney Don Shuler said Ordinance 5254 would update certain sections in the City's Ordinance Violations Bureau – changes that are directly related to Ordinance 5253.

Ordinance 5253, which was just approved, will add parking in a fire lane and move the references to the violations for parking of unlicensed vehicles and the certain vehicles from the zoning ordinance section in the Ordinance Violations Bureau ordinance to the parking code list. It would also add a public nuisance to the list of ordinance violations to be enforced through the Ordinance Violations Bureau.

Shuler said the public nuisance ordinance was updated and adopted by the Council last fall, which is adding that in for enforcement. He said the other change would be to increase the fines for violations in tiers 2, 3, and 4 by \$25 across the board for a first, second, and third violation.

Mayor Leichty invited questions or comments from the Council.

At 6:13 p.m., Mayor Leichty invited questions from members of the audience. There were none.

**On a voice vote, Councilors unanimously passed Ordinance 5254, *Amending Ordinance Violations Bureau*, on First Reading by a 7-0 margin, with all Councilors voting "yes," at 6:13 p.m.**

Councilors gave unanimous consent to proceed with Second Reading of Ordinance 5254.

Mayor Leichty called for the introduction of Ordinance 5254, *Amending Ordinance Violations Bureau*, on Second Reading. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5254 by title only, which was done.

**Weddell/Peel made a motion to approve Ordinance 5254 on Second Reading.**





Mayor Leichty invited questions or comments from Councilors or the audience. There were none.

**On a voice vote, Councilors unanimously passed Ordinance 5254, Amending Ordinance Violations Bureau, on Second Reading by a 7-0 margin, with all Councilors voting "yes," at 6:14 p.m.**

**4) Ordinance 5255, Establishing a Designated Outdoor Refreshment Area (in the City of Goshen's downtown, Thursdays, Fridays and Saturdays, afternoons and evenings)**

Mayor Leichty called for the introduction of Ordinance 5255, *Establishing a Designated Outdoor Refreshment Area*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5255 by title only, which was done.

**Weddell/Peel made a motion to approve Ordinance 5255 on First Reading.**

**BACKGROUND:**

Ordinance 5255 would establish a Designated Outdoor Refreshment Area in downtown Goshen. If approved by the Common Council, Ordinance 5255 would:

- Authorize the establishment of a Designated Outdoor Refreshment Area
- And establish that Common Council believes it is in the best interests of the City to create a Designated Outdoor Refreshment Area in the City's downtown, as authorized by Indiana Code § 7.1-3-31-1 *et seq.*, which Area is shown on a provided Map identified as Exhibit A to the proposed ordinance.

If Ordinance 5255 was approved by the Council, the following would be ordained:

**1. Definitions.**

1.1. All definitions in Ind. Code § 7.1-3-31-1 *et seq.* will apply to this Ordinance.

**2. Downtown DORA.**

2.1. The Common Council hereby adopts the Map of the City of Goshen Downtown Designated Outdoor Refreshment Area attached hereto to as Exhibit A and incorporated herein by reference.

2.2. That the following area is designated as the Goshen Downtown Designated Outdoor Refreshment Area("Downtown DORA"):

Beginning at the southwest corner of North 5th Street and East Clinton Street (122 E. Clinton Street); then West along East Clinton Street to the northwest corner of North Main Street and West Clinton Street (201 N. Main Street); then South along North Main Street and South Main Street to the northwest corner of South Main Street and West Washington Street (135 S. Main Street); then West along West Washington Street to the northeast corner of West Washington Street and South 2nd Street (120 S. 2nd Street); then North along South 2nd Street to the southeast corner of South 2nd Street and West Lincoln Avenue (212 W. Lincoln Avenue); then West along West Lincoln Avenue to the pedestrian path along the east bank of the Elkhart River (west of 412 W. Lincoln Avenue, at the northern intersection of parcels 20-11-09-329-007.000-015 and 20-11-09-329-018.000-015); then South and Southeast along the pedestrian path along the east bank of the Elkhart River to Powerhouse Park at 324 W. Washington Street; then Southerly along the western tree line of vacant park property and the western boundary of parcels 20-11-09-411-003.000-015, 20-11-09-411-001.000-015, 20-11-09-451-003.000-015,





ALSO: 20-11-09-455-001.000-015 to the southwest corner of parcel 20-11-09-455-001.000-015; then East along the south line of parcel 20-11-09-455-001.000-015 to the southeast corner of said parcel and the Millrace Canal Trail; then Northerly along the Millrace Canal Trail to the southwest corner of the Bridge extending west of West Madison Street over the Elkhart River; then East across said Bridge and on West Madison Street to the southwest corner of West Madison Street and South 3rd Street (401 S. 3rd Street); then North across West Madison Street to the southwest corner of 321 S. 3rd Street; then northwesterly on South 3rd Street along the western border of 321 S. 3rd Street and parcels 20-11-09-452-016.000-015 and 20-11-09-452-015.000-015 across Madison Street to the northeast corner of parcel 20-11-09-453-008.000-015; then South and East along the north line of West Madison Street and East Madison Street to the northwest corner of the East Madison Street and South 5th Street (113 E. Madison Street); thence North along the west line of South 5th Street and North 5th Street to the southwest corner of North 5th Street and East Clinton Street (122 E. Clinton Street), to the point of beginning.

*Except all residential property is excluded.*

### **3. Designated Permittees and Temporary Vendors.**

3.1. The following retailer permittees have expressed interest in participating and in submitting an application to the City to participate in the Area as a Designated Permittee, as that term is defined by I.C. § 7.1-3-31-2, and the City finds that each of them is an appropriate Designated Permittee and requests the Indiana Alcohol and Tobacco Commission (ATC) to issue a "refreshment area designation":

- 3.1.1. The Topsy Biscuit – 103 N. 5th Street
- 3.1.2. Venturi – 123 E. Lincoln Avenue
- 3.1.3. Common Spirits – 111 E. Lincoln Avenue
- 3.1.4. Nova's – 109 E. Lincoln Avenue
- 3.1.5. The Table at 108 – 108 N. Main Street
- 3.1.6. Cortado – 132 S. Main Street
- 3.1.7. Midnight Social – 114 W. Jefferson Street
- 3.1.8. The Fold – 219 S. Main Street
- 3.1.9. Goshen Theater – 216 S. Main Street
- 3.1.10. The Elephant Bar – 227 S. Main Street
- 3.1.11. Goshen Brewing Company – 315 W. Washington Street
- 3.1.12. Temporary Event Vendor

3.2 The Common Council hereby authorizes the Board of Public Works and Safety to administer the approval of any and all requests for designated permittee status within the Downtown DORA, subject to the requirements of Indiana law. This delegation of authority to the Board of Public Works and Safety shall include the approval of a request by a designated permittee to expand operations into an area with the Downtown DORA that is outside of a designated patio area and the approval of a request by a vendor, as that term is defined by I.C. § 7.1-3-31-5, holding a temporary vendor designation to participate in an event or festival held within the Downtown DORA. However, in no event shall the Board of Public Works and Safety approve a request by a temporary vendor to establish a permanent presence in the Downtown DORA until and unless the temporary vendor is able to meet the statutory requirements for consideration as a designated permittee.





#### **4. DORA Signage.**

4.1 The City shall post a minimum of one (1) sign at each public entry point to the Downtown DORA. All signs will clearly identify the boundaries of the Downtown DORA and notify the public that open containers of alcoholic beverages must remain with the Downtown DORA. The Common Council further recognizes that additional signage designating the Downtown DORA may be warranted and necessary. Therefore, the Council hereby grants the Board of Public Works and Safety full authority to increase the number, change the placement, or modify the type of signage as it deems necessary or appropriate for the proper operation of the Downtown DORA.

#### **5. Hours of Operation.**

5.1. The City of Goshen Downtown Designated Outdoor Refreshment Area will be in operation during the following hours:

5.1.1. Thursdays, between 4:00 p.m. and 10:00 p.m.

5.1.2. Fridays, between 4:00 p.m. and 11:00 p.m.

5.1.3. Saturdays, between 12:00 p.m. and 11:00 p.m.

5.1.4. Special events as approved by the City of Goshen Board of Public Works and Safety.

5.2 The Mayor of the City of Goshen, acting in conjunction with the Chief of Police, is authorized to further restrict days and hours of operation and/or to suspend the operation of the Downtown DORA on a temporary basis and as is necessary in order to preserve the public health and safety of the community, subject to the subsequent approval of the Common Council.

#### **6. DORA Regulations.**

6.1. Within the boundaries of the Downtown DORA established herein, a person may exit the licensed premises of a designated permittee or vendor with not more than two (2) open containers of an alcoholic beverage at a time and consume the alcoholic beverage within the Downtown DORA. The open container shall be non-breakable plastic bottles, plastic cups, or paper cups. The contents of an open container may not exceed the following:

6.1.1. Beer or flavored malt beverage of not more than sixteen (16) ounces.

6.1.2. Wine, hard cider, or hard seltzer of not more than twelve (12) ounces.

6.1.3. A mixed drink or not more than ten (10) ounces containing not more than two (2) ounces of liquor.

6.2. The container in which the alcoholic beverage is placed when exiting the premises of a designated permittee or vendor shall have affixed an official DORA logo sticker that shall be approved by the Board of Public Works and Safety. The City shall work to provide stickers to all designated permittees and vendors within the Downtown DORA and change the color of the approved sticker at appointed times each year.

6.3. A person may consume an alcoholic beverage purchased from a designated permittee or vendor anywhere within the refreshment area boundaries, subject to the right of any retailer permittee or business within the refreshment area to refuse to allow individuals to enter the licensed premises or business with an alcoholic beverage. A person may not enter any business or building with an alcoholic beverage unless the business expressly permits entry.

6.4. If a designated permittee in the Downtown DORA includes outdoor dining:

6.4.1. The designated permittee may serve alcoholic beverages in open containers during hours of operation and in the areas authorized by the retailer's permit.

6.4.2. Glass containers may be allowed in the outdoor dining areas but may not be removed from those areas in the Downtown DORA.

6.4.3. No fencing or other enclosure of the outdoor dining area is required.

6.5. The City of Goshen maintains full authority and control over the sidewalks and common areas within the Downtown DORA and no one may prohibit or limit open containers in accordance with I.C. § 7.1-3-31 within the Downtown DORA in those spaces except for the City of Goshen Police Department.





6.6. Nothing in this Ordinance prohibits a business, landlord, or other establishment within the Downtown DORA from prohibiting open containers of alcoholic beverages to enter their premises or from prohibiting alcoholic beverages purchased from another establishment to enter their premises.

6.7. A person may not consume an alcoholic beverage within a DORA that was purchased outside of the DORA.

6.8. Each Designated Permittee and Vendor shall post signage at each public entry and public exit to their licensed premises that informs the public of the following:

6.8.1. Any open alcoholic beverage container purchased within the Downtown DORA must remain with the Downtown DORA.

6.8.2. Possessing an open container of alcoholic beverages in a motor vehicle may constitute a Class C infraction under I.C. § 9-30-15.

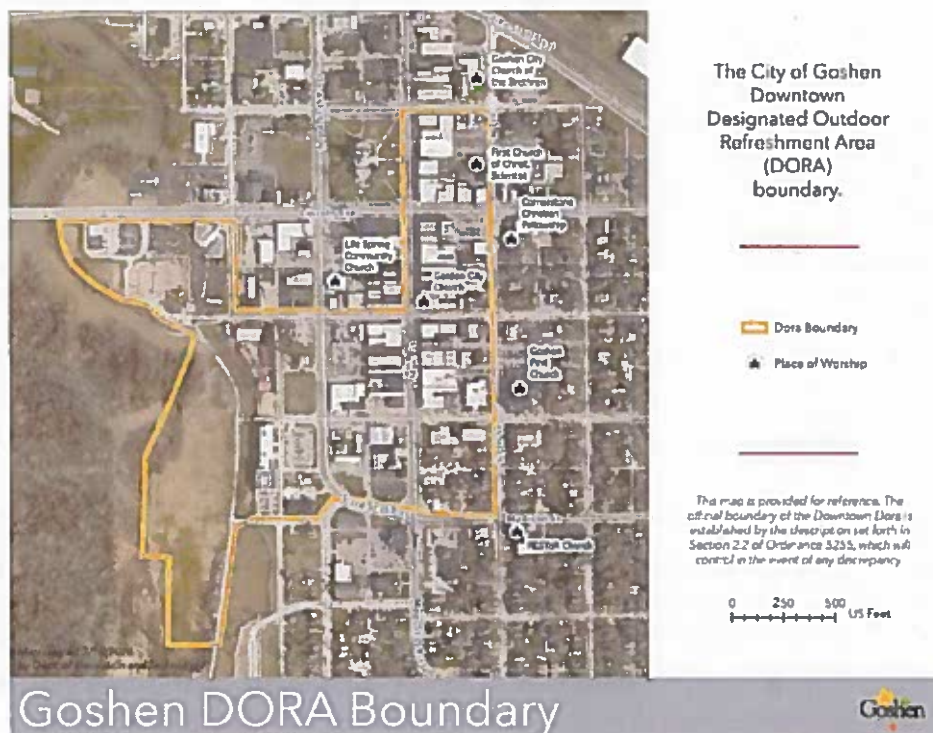
6.8.3. The hours of operation of the Downtown DORA.

## 7. Miscellaneous Provisions.

7.1. Consistent with the general principles of Indiana law, the Common Council retains the general authority to terminate the operation of the Downtown DORA at any time following the passage of an appropriate ordinance.

7.2. The Common Council finds that the Goshen Downtown Outdoor Refreshment Area is consistent with the City of Goshen's Zoning Ordinance.

**This Ordinance shall be in full force and effect upon its passage, approval, and publication pursuant to Indiana law.**







**SUMMARY OF MARCH 23, 2026 COUNCIL CONSIDERATION OF ORDINANCE 5255:**

**Mayor Leichty invited a staff presentation about Ordinance 5255.**

**Assistant City Attorney Don Shuler said Ordinance 5255 would establish a Designated Outdoor Refreshment Area. He said in July 2023, the State Legislature passed a statute that allowed communities to adopt Designated Outdoor Refreshment Areas, often referred to as DORAs.**

**Shuler said the principal idea of this idea is that communities designate an area – a community can have up to seven different areas – where underneath certain regulations and conditions, as in the statute, people can purchase an alcoholic beverage from a certain permittee that has a license through the Indiana Alcohol & Tobacco Commission (ATC) and within that area, can freely walk outside with that cup or container of alcohol.**

**Shuler said, "There are limits, as you'll see in the ordinance, that are based on the state statute that reference the amount, or the size of the drink, the number, as well as the hours of operation, and the various boundaries of it."**

**Before the meeting, Shuler said City Director of Administrative Affairs Michael Wanbaugh distributed an amended version of the ordinance (EXHIBIT #2). The only change from the version in the Council meeting packet was to references in Exhibit A of the map and in the description in Section 2.2 of the ordinance in the location of a boundary line. He said instead of a boundary line being on the north side of Washington Street, between Main Street and 3rd Street, it was relocated to the south side of Washington Street, between Main Street and 3rd Street.**

**Shuler said that change was due to some of the restrictions that are in place when trying to create these boundaries. He said someone seeking an alcohol sales permit, if they are located generally within 200 feet of a wall of a church or school, must get consent from that church or school to get their permit, or at least get a statement from that church or school that they do not have an objection. So, there needed to be a change to accommodate those discussions.**

**Shuler said Ordinance 5255 incorporates the provisions as required by the state statute for signage and developing and delegating a safety plan with the Board of Public Works and Safety. The proposed ordinance also sets the hours of operations, who maintains control over the public walks, who can bring alcohol in and other provisions.**

**Before answering legal and technical questions about the ordinance, Shuler said Michael Wanbaugh would make a presentation about the proposed Designated Outdoor Refreshment Area as well as feedback from downtown business owners and community.**

**Michael Wanbaugh, Director of Administrative Affairs for the City, discussed this proposal using a 10-page PowerPoint presentation titled "Goshen Designated Outdoor Refreshment Area (DORA)" (EXHIBIT #3). He outlined the background of DORA, outreach to downtown businesses, outreach to nearby churches, DORA boundaries, DORA signage, DORA branded cups and participation, safety and operations and benefits to Goshen.**

**Wanbaugh said a Designated Outdoor Refreshment Area (DORA) is defined as a state-authorized space where adult beverages can be purchased from participating business and enjoyed while exploring within that boundary. He said the proposal "supports local businesses, enhances events like First Fridays, which has a lot of different outdoor events, and maintains clear rules to ensure a safe and well-managed experience."**

**Wanbaugh said in 2023 a new state law allowed cities to designate controlled areas for purchase of alcoholic beverages and since that time more than 50 communities have applied for and been approved for DORAs. He said, "(DORA has structured rules, all current national, state, and local laws apply. And we feel that it's a strong fit for Goshen's active downtown."**

**As part of research of the idea, Wanbaugh said the Mayor's Office conducted outreach to local downtown businesses through the City's partners at Downtown Goshen, Inc.**





**Wanbaugh** said a survey was sent out to local businesses and the City received about 55 responses. He said, "Over 90% of those respondents expressed strong support for a DORA within the City. Many of them expected increased sales, increased visits, and activity within there."

**Wanbaugh** said the 11 businesses within the boundaries of the DORA "have expressed strong support in participating in that. And we're also supported by Downtown Goshen Inc., the Goshen Downtown Economic Improvement District, the Goshen Chamber of Commerce and the Elkhart County Convention of Visitors Bureau." As part of the preparation process, **Wanbaugh** said City staff also reached out to local congregations within or nearby to the proposed DORA. He said, "We wanted to make sure that we were in compliance and that we were being good neighbors. So, state law does require that consultation does occur and approval or a signed non-opposition document be completed for the ATC (Alcohol & Tobacco Commission) application."

"So, we met or spoke with nine congregations during this process. Seven of them offered their support or no objection. Two of those weren't necessarily within the boundary, or we didn't necessarily need approval from them, but they were near enough the boundary where we thought we would reach out to them as well. One is currently presenting the proposal to their church council. That will occur this week, so we're waiting for that approval. And one requested removal from the boundary ... and we adjusted the boundaries to reflect that."

**Wanbaugh** said the proposed DORA boundaries exclude residential properties and at those boundaries, as required by the state law, the City would have clear signage of entry and exit. He showed examples of DORA signs in other communities, adding, "They must clearly state that beverages must remain inside the boundaries."

**Wanbaugh** said according to state statute, any beverage that is taken out of a dining establishment must be approved and have a designated, logo which identifies it as a "DORA Cup." The cup size limits set by state law are 16 ounces, 12 ounces, and 10 ounces. And the maximum adult beverages sold would be two per person.

**Wanbaugh** said if a business choose not to participate and didn't want somebody walking in with a beverage, "we could also create signage at the front of that business that indicated whether they participated in it or not."

**Councilor Schrock** asked if the City would be making all the signs. **Mayor Leichty** responded, "Not necessarily. We could just create the template." But she said the City would make all of the DORA boundary signs.

**Wanbaugh** said, "As part of the plan, Police would maintain full enforcement authority within the district. The City controls the sidewalks in public areas. We would submit to the State a public safety plan and a sanitation plan and we would also provide training for the participating businesses."

Hours for the DORA would be Thursdays between 4 and 10 p.m., Fridays between 4 and 11 p.m., Saturdays between noon and 11 p.m. and then special events, which are presented to and approved by the Board of Public Works and Safety, **Wanbaugh** said.

Regarding the benefits of a DORA, **Wanbaugh** said, "We are really excited to build on the success of First Fridays, which is celebrating its 20th year this year. We feel that this is a natural progression in the visitor experience downtown and keeping pace with statewide and neighboring communities. We feel it will encourage longer downtown visits and support our growing downtown dining scene ...

"And what it really does, especially for an event like First Fridays, is it reduces barriers and expense in putting up designated areas, like a beer garden or something like that, which is required by state law now, if you don't have a DORA. And we feel like it will really help our local businesses downtown and help drive the economic activity."

**Councilor Schrock** asked if children would be allowed in the DORA.





Wanbaugh responded that they would, adding, "There wouldn't be any gates, so they would be welcome to be downtown just like anybody else – like in a restaurant, or other public places."

**After Wanbaugh's presentation, Mayor Leichty made some comments.**

Mayor Leichty said the DORA legislation was requested by communities in response to Indiana's "funky" alcohol laws which prohibit selling alcohol to people who are visiting for First Friday and other special events. "That's issue number one that we're trying to resolve; to make it more feasible for the businesses that are trying to actually help promote business in their business establishments to participate.

"So, by having a DORA, those businesses can sell beverages that can then be consumed outside their front door. So, for example, if you went and bought a slice of pizza at The Fold, you could also buy a beer to drink with your pizza and sit outside and enjoy that while listening to a concert outside."

Mayor Leichty continued, "Goshen has taken a pretty conservative approach. Elkhart had a DORA that they established that has more days of the week that are included. We're really focusing on event activities and trying to mitigate the burden of responsibility of putting up all of the fencing that has been required for our events."

The Mayor said there will be two sections of the proposed DORA – one around the Goshen Brewing Co. area that would extend down along the Millrace, where events like Arts on the Millrace, have been held, and the second area in the downtown area around where First Friday's events and activities have been held.

"So, we want to make it feasible to eliminate the need of fencing. You'll see the fencing that is typically utilized ... at every event that we have in our downtown district, and this is the other thing the State Legislature was trying to eliminate – the need for is having fencing around your events.

"At one point, it was deemed acceptable that you could just have a gate on either end if you were in a Main Street district and the walls of the building would be considered barriers, and then the ATC determined that, no, actually, you needed to have fencing inside the street. So, you know, events like First Fridays or Arts in the Mill Race, or other Goshen Brewing events, have had to procure, whether it's borrowing it from the City or renting it from someplace, to put fencing around that perimeter. So, what we're trying to do is eliminate the need of putting up and taking down that fencing each time, and allowing people to have, a freer movement within that zone."

Mayor Leichty said, "Now, there continue to be a lot of constraints on that. We talked already about churches having to have buy-in and support. And so, we've done that work, but really what we're asking for, and the reason that it's coming to you now, is that we have our First Friday event that will take place in May, outdoors, and I know that the event promoters would love to not have to procure a band of 20 people to set up and take down fencing for that event. So, we're trying to get it, approved in time that that would no longer be necessary for this year's events."

Mayor Leichty also said, "We are not trying to increase the consumption of alcohol broadly downtown. It is currently legal to drink alcohol and have it in a container. In the City, you just cannot be intoxicated and a danger to yourself or others."

Still, the Mayor said, "It is currently legal. for you to have a concealed container of alcohol downtown. So, this is not changing that law. That is already permitted. What is not permitted is for you to buy it at a downtown restaurant and walk outside with it. So, all we're trying to do is increase flexibility for our downtown stores to sell you the beverage that you already have the legal right to have.

"But again, this is part of Indiana's complicated alcohol laws. So, we're asking for you to provide that additional support for our downtown businesses who are interested in participating – the 11 downtown businesses that are interested in participating."





**Mayor Leichty invited questions and comments from Councilors.**

**Council President Weddell** asked if it currently was legal for him "to walk around with my cup that doesn't have the sticker on it, as long as I'm not being obnoxious." The **Mayor** responded, "Welcome to Indiana."

**Council President Weddell** asked **Michael Wanbaugh** if the survey of downtown business owners just included restaurants and bars or also stores. **Wanbaugh** said both were included and there were a variety of responses.

**Council President Weddell** asked why some downtown eateries on the west side of Main Street were not included in the DORA. **Wanbaugh** said that is because a downtown church objected to an adjacent DORA in a close proximity. In response to a follow-up question, **Wanbaugh** said the DORA doesn't include the lawn of the old Elkhart County Courthouse because County Commissioners decided they wanted a "wait and see" approach.

**Council President Weddell** asked what would happen if he carried a DORA cup, which was acceptable to carry on the east side of Main Street, on the west side of Main Street, which is not part of the DORA. He asked if it would be permissible to walk into a business on the west side.

**Wanbaugh** said he believed that would be the case. The **Mayor** said businesses on the west side of Main Street not included in the DORA could not sell alcoholic beverages from DORA cups.

**Assistant City Attorney Shuler** said, "The DORA would not permit them to do that, but then you're still underneath the general state law that, if you have an open container, you can carry that in places, including private property, if the private owner allows you to do so. As long as you're not violating another statute."

**Councilor Schrock** asked if business owners could refuse permission for people to go into their businesses with open containers of alcoholic beverages. **Shuler** said, "Yes. This doesn't change that. The private property owner still controls their private property."

**Council President Weddell** asked if people with a DORA cup could still walk outside of the DORA boundaries because state law allows open containers. **Shuler** said, "Correct. The State of Indiana's public open container law is focused on that you can't have it in a vehicle."

**Council President Weddell** asked if any Councilors were concerned about the fact that because some downtown establishments might not be in the DORA it might seem unfair. **Councilor Peel** said perhaps this could be the subject of a later conversation with the downtown church opposed to the DORA; it might allow it later.

**Councilor Nisley** asked if any retailer in the DORA can sell alcoholic beverages. **Mayor Leichty** said, "No, only those that are licensed already with alcohol sales permits."

**Shuler** said, "Correct, so they have to be licensed through the ATC to sell alcohol, and in order to sell beverages and the cups that can leave the premises, it's part of the process to get ATC approval. Should the Council adopt this ordinance, a packet is submitted to the ATC that includes the ordinance. It also includes the statement for many of the necessary churches in the buffer area, a little statement of no objection, and it includes a form that the state creates saying of the individual businesses that they want to be what's called a designated permittee in the DORA to be able to sell for that purpose.

"So, right now, we have 11 businesses listed in the In the ordinance, as the ones that said they would submit that application if the ordinance would pass. And then any future business would just have to complete that application and submit it and be approved by the agency."

**Councilor Nisley** asked if a food truck parked inside the DORA could get approval to sell alcoholic beverages.

**Shuler** said they would need to get approval from the ATC and permission from the City Board of Public Works and Safety for temporary event sales.





Councilor Nisley asked about the liability of someone who stopped at each DORA location, drank two beers at each, got drunk, jumped in a car and then hit and kill somebody. He asked who would be liable and if it could be the City of Goshen. Councilor Gerber said she heard the same question from a downtown bar owner.

Shuler said, "It's hard to answer some of that, because when you're into tort law-type issues, they're incredibly fact-sensitive, so every little bit of fact makes a difference. So, the City passing the ordinance is just making it permissive. Everybody is making their own individual choices in terms of what they do.

"For the liability that generally attaches for bars and restaurants to serve alcohol, it comes back to whether or not they have some knowledge that the individual in question was inebriated and they continued to serve them despite that knowledge, so they didn't exercise some type of reasonable care. So, obviously, this (DORA) may impact their ability to know that, but that obviously would be their defense to any type of claim against liability.

"As you said, Councilor, sometimes people sue the City just because the City's there. It's very unlikely that any type of liability would attach to the City in this type of situation, because again, it's similar to passing a speed limit provision on a certain road. Somebody goes that speed and gets into an accident."

Shuler said for the City to have liability it would depend "whether or not you guys had knowledge that this is creating an issue that already existed, and you just ignored it. And those facts don't exist right now for that type of liability to attach.

"Obviously, if that changed at some point in the future, that's part of our job in the Legal Department, to be aware that the law is changing in that regard. We've done that on other things, but in this type of situation, it would be unlikely. I'm having trouble imagining a scenario where liability is attached to the City. For the individual business owners, ultimately, it's going to come back to what their knowledge is in the individual fact situation and speak to all of those factors.

Councilor Riegsecker said the City would just be establishing a DORA boundary "because somebody could still go to a bar and have two drinks and then walk down to another bar and have two drinks. Eventually, somebody has to say, 'You've had enough drinks,' whether you're in this door or not, or whether we have this door or not, right? So, I think we're establishing a boundary that those people can participate in this." Shuler responded, "I would say all this actually does in regard to that is it just allows them to carry those beverages outside."

Councilor Gerber asked about carrying DORA cups from one business to another. She said, "If I were to buy a drink at the Elephant Bar with the sticker, walk out and then wander over to the Goshen Theater, and I haven't finished my drink, could I walk into the theater with a drink in my cup? Or do drinks have to be consumed outside?"

Shuler said, "It's consumed outside unless you have the property owner's permission to enter with the open cup. And that's part of the signage I talked about, whether or not you can enter in with an open container with the DORA label on it." In response to a follow-up question, Shuler said a cup from one DORA business could be brought to another DORA business.

Councilor Gerber said, "One constituent wanted to know if the stickers will have dates on them, and what's to prevent someone from saving their cup, and in violation of the ordinance, keeping it so that they could wander around the streets." Michael Wanbaugh said, "I think there's several things that you can do. You can change colors. You can have dates. We were going to look at what some of the other communities were doing, and kind of emulate some of those safety precautions, as far as the ability to save a cup and bring it back. But even if you brought a cup back in, you would have to purchase the alcohol."





**Councilor Gerber** said, "And the other question this person had was about the yes DORA and no DORA, and you answered that. The businesses that are opting out, they don't have to go to any extra trouble to indicate that they are a 'no' if they can have a branded sign that makes it easier for everyone as a measure of communication."

**Councilor Gerber** also said, "Just generally speaking, I don't have an issue with this, but I think it's an opportunity to recycle. We don't have receptacles downtown, so it's not something that I can try to insist on in this moment, but I do think it is a concern. I don't want to add solid waste downtown, and if you're sending more cups out into the street, there will be more solid waste, and so I would like to see us add recycling."

**Council President Weddell** said, "I don't really like to walk around with a plastic cup, because things get warm. I'd like to have an insulated cup. And so, I didn't know if I go somewhere, I get the sticker and put it on my own personal insulated cup." **Wanbaugh** said that was issue that could be worked out. **Council President Weddell** said there could be issues with sanitation about reusing cups.

**Councilor Nisley** asked how much the City would be spending on cups, stickers and signage. **Wanbaugh** said the City would buy the perimeter signage and stickers, but merchants could buy the cups.

**Mayor Leichty** said the City could create template for businesses to make their own signs. She said, "We're trying to minimize cost and provide as much flexibility to the participating businesses as possible. And we're trying to minimize costs for the City. I mean, the branded cups are awesome, but we're trying to be very conscientious about any additional expense that the City would incur by doing this."

**Assistant City Attorney Shuler** said, "For some context, I mentioned the statute was passed in 2023. There has been one amendment to it. That one amendment was simply to make it so that you could not dictate that the permittees and the vendors in the business, or the DORA, had to purchase the cup from a specific vendor. And I think that's why the DORAs that have been established since July 1 of last year, when that went in effect, have gone to the sticker route."

**Councilor Lederach** asked **Wanbaugh** how many of Indiana's 50 DORA communities he has communicated with. **Wanbaugh** said he spoke to officials in Elkhart and Mishawaka about their processes and procedures and has checked the ATC website for other DORA communities. **Councilor Lederach** said it made sense to replicate the successful practices of other communities, including Zionsville and Lawrenceburg. He added, "We don't need to reinvent the wheel of what works and what's not working." **Council President Weddell** and **Mayor Leichty** said Warsaw, Winona Lake and Fort Wayne also have DORAs.

**Councilor Schrock** asked if cities were expanding DORAs because they were doing well or not doing well.

**Wanbaugh** said it is probably because they have been successful and want other businesses to benefit. **Councilor Nisley** asked about the rationale and benefits of expansion.

**Mayor Leichty** said, "Councilor, a lot of times they get expanded, so part of the statute allows a city to have up to seven DORA areas. And a lot of times they end up being in highly useful public spaces that are used for special events. So, even if you didn't have a retail establishment that was part of the seller, you might have a food truck that would come in, and that would allow you to use that public space without adding the ugly fencing around that event space ... In Goshen, we're trying to focus on how to allow our downtown businesses to participate more and receive the benefits of the events that we're participating in and give them some flexibility and reduce the amount of workload required for anybody that's producing those events."





**Councilor Peel** asked **Police Chief Miller** if he had any concerns about adding a DORA downtown.

**Chief Miller** said, "Personally, I don't. I don't think it's going to cause any burdens to the Police Department. We've already got establishments that sell alcohol, and (people) do go from establishment to establishment. So, usually the people I feel that participate in events like this are more the law-abiding citizens than are out there trying to cause issues. The good thing that ... I feel confident about is, obviously, we're still going to enforce all the state statutes and public intoxication and all that, so if somebody does become unruly, it would be no different than how we deal with someone else.

"So, I personally don't have any concerns with it. It (DORA) might bring in more people, but I don't necessarily know if it's the people that we may have issues with or not. I think a lot of the people that come downtown just come down and want to enjoy the downtown and the events, and they're usually pretty calm."

**Mayor Leichty** added that in order to receive the City's authorization, people producing events on City property are required to hire off-duty police officers to provide security. She said, "So, if there were additional issues, that's at the cost of the event producer, not the City."

**Councilor Nisley** expressed concern about the impact of the DORA on children downtown for First Friday.

**Councilor Schrock** agreed and said, "It probably one of the few places that you can take your kids and drop them off at night in a festive area ... where they're probably not going to get in trouble. They're pretty safe right downtown." He added, "Kids and alcohol don't go together. That's why you're not supposed to go into a bar until you're 21."

**Councilor Nisley** said additional alcohol sales will not benefit the downtown. He said, "If people are coming downtown now, because they can walk around and drink, they're not down there to do anything else ... They're just coming down to drink, so the bars are benefiting from that more than anything else. I just have a hard time with mingling kids down there with people walking around drinking."

**Michael Wanbaugh** responded, "I think that if this goes well, it's not going to be very noticeable to the general public. It's going to be very similar to what a First Friday looks like – people outside, enjoying each other, dining outside. People are still going down there visiting the restaurants, walking around. It's a responsible program for responsible people who handle the responsibilities. That's the ultimate goal."

**Councilor Nisley** said, "I guess you said one key word, and that's 'if' it goes well. We don't know that and it's going to take one time for it not to go well. That's going to be the tragedy, I think."

**Council President Weddell** related his experience last summer attending Arts on the Millrace, which had alcohol sales. He said, "They had barriers set up from pretty much the Pump House all the way down to Jefferson Street because of the current rules. And Goshen Brewing Company had a table there and they were serving. And my brother and I purchased beer from there, and we then mingled amongst all the vendors and all the people that were there. Most of them were adults, but there were definitely kids running around.

"You know, **Councilman Nisley**, hinged on the word 'if.' I think the other keyword here is 'responsible.' There are irresponsible individuals out there, whether there's a DORA or not, who are going to be irresponsible and cause problems. And then there are those that are responsible. I can't control those that are looking to cause problems."

**Councilor Peel** said, "There's drinking at these events already. There are people that are drinking at First Fridays already down at those events; they're just enclosed in a fenced-in area. There are people at the Arts on the Millrace that are already drinking. There's people that are drinking inside restaurants that just come outside after they're done drinking.





"Every day, there are people drinking. They're drinking at home. They're drinking in front of their children. I get it. I don't drink much at all. I respect people that do and do not," Councilor Peel said.

"I don't think that it's going to be very noticeable at all. I respect those that are having a struggle with it as well. I'm all in favor of this. I think it's going to relieve a lot of unnecessary work to put up fences."

Mayor Leichty said, "I will just add, as the founder of First Fridays, the last thing I would want to see, or that anybody else would want to see, is that our most prized family-friendly event would be undermined by a policy decision that this body would make. And if we saw things going awry, we would certainly want to course correct.

"I think the proof is in the success of those events already, and that they're continuing to be family-friendly already."

Mayor Leichty continued, "Councilor Schrock, as you mentioned, you know, there's kids running around. They're just running around inside ugly orange snow fence, and so all we're saying is we would like the kids downtown just to be able to not be inside an ugly snow fence, because the snow fence goes for multiple blocks. It's just an artificial barrier that now is the substitute for walls that we used to be able to use."

The Mayor added, "Again, I agree with the sentiment that we want to make sure that Goshen continues to be a place where families and kids and young adults can thrive and feel safe. And if I thought for a second that this was going to interfere with the success that Goshen has created already, I would not be supportive of bringing this to you for your consideration. But based on what I've seen in other places and how I've seen Goshen handle its events so far, I think we can do this safely and responsibly."

Councilors Gerber, Schrock and Nisley asked Michael Wanbaugh about the completeness of the survey of business owners about the proposed DORA. They asked about the people surveyed and whether there were business owners who opposed the DORA. Wanbaugh and the Mayor said surveys were sent to many businesses.

Councilor Nisley said he would not support a Second Reading of the DORA ordinance tonight. He said he wanted to talk to downtown business owners and ask them about this proposal.

Councilor Riegsecker said he also wanted more time to consider the ordinance and would not support a Second Reading vote tonight.

Before public comment on Ordinance 5255, Council President Weddell suggested that the Council pass a motion to amend the ordinance.

Councilors Weddell and Riegsecker then made a motion to amend Ordinance 5255, *Establishing a Designated Outdoor Refreshment Area*, to the version provided at tonight's Council meeting that changed a boundary line location both on Exhibit A of the map and in the description in Section 2.2 of the ordinance. (Instead of a boundary line being on the north side of Washington Street, between Main Street and 3rd Street, it was relocated to the south side of Washington Street, between Main Street and 3rd Street).

There were no questions or comments about the amendment from Councilors.

**On a voice vote, Councilors unanimously passed the Weddell-Riegsecker amendment to Ordinance 5255, *Establishing a Designated Outdoor Refreshment Area*, by a 7-0 margin, with all Councilors voting "yes," at 7:11 p.m.**





At 7:11 p.m., Mayor Leichthy invited questions from members of the audience on Ordinance 5255.

Glenn Null of Goshen said he learned tonight that he could openly drink alcoholic beverages downtown as long as it's concealed, which he said reminded him of what happens in Skid Rows of big cities like South Bend or Chicago. He said that many years ago the City of Goshen passed a law banning open containers in vehicles, but it was problematic to enforce because it was difficult to determine the city limits.

Null said it would be the same way with the DORA boundaries downtown. He also said that there are ordinances against riding skateboards and bicycles downtown, but it still happens. He said, "You ever been down downtown at First Friday? You get ran over by them little Rugrats. We'll call them what they are. And as an older guy, now that I have a cane, I have a good defense. They don't like being beat, but that happens occasionally. Sometimes you have to attitude adjust."

Null said the DORA could cause more underage drinking because older friends may buy alcoholic beverages for their underage friends. He said, "Of course, he could have brought it from home now that everybody knows you can just bring it in."

Null asked Council President Weddell, a Doctor of Optometry, whether it would be OK for him to have a few drinks in the DORA and then drop by for his afternoon eye examination by Dr. Weddell. Null jokingly asked, "That going to be okay, buddy?" Council President Weddell said, "As long as you bring me one. But other than that, no! I'll have a sign on my door that says, 'Not participating. Thank you. Or no.'"

Null said the City won't be able to stop people from bringing alcoholic beverages downtown. He also said he believes some people will abuse the system and drink excessively. And he asked who would enforce the law against drinking alcoholic beverages on the Courthouse lawn.

Null also suggested the Council impose a "sunset provision," requiring to the ordinance to expire after a number of years and then expire or have to be passed again. He said elected officials sometimes impose temporary taxes that never expire, adding, "I don't trust politicians. They are a lying bunch."

Null also said he didn't support this ordinance. "I disagree with it 100 percent, because I think it's a safety issue, and it's going to be impossible to enforce. Like I said, we already have ordinances that aren't enforced."

Nick Kieffer, President and CEO of the Goshen Chamber of Commerce, commended the Mayor and her staff for advancing this proposal. He said he has been discussing this possibility with the Mayor for several years.

"We understand the boundaries and the legislation, the way it's written, but I would urge you to consider adding this to Goshen. Councilmen, you said you were going to take some time and talk to some business downtown. If it fits in my schedule, I'd love to join you, help to answer any questions that I could be available for anybody that would like to do that. Just reach out."

Nicholas Sanger of Goshen said he's only lived in the City for two years and only recently learned about First Friday. Still, he said he likes to go downtown.

Echoing comments from Council President Weddell, Sanger said, "Irresponsible people are going to be irresponsible people. Responsible people are going to be responsible. Trying to control everything is going to make things difficult for people who would take this as a positive thing. And just to punish everyone and saying no one can do it."





"And I also think that having 55 communities that also do this, I think if the first 5 ones were bad, no one else would be doing it. So, I think, just as the rule of thumb, the fact that it's been successful so far shows that it's not too much of a concern."

Sanger said there would be things to watch. For example, he said he would want to know if there would be a penalty for taking an alcoholic beverage out of the DORA. He said he wouldn't want to be punished for that. He would just want to be told to go back inside the DORA.

Sanger said he heard concerns about people abusing alcohol by going from one DORA site to another but said, "you can also just bar hop now; you know. You can just go to one bar to another and they're not going to know."

While some issues or kinks might need to be worked out, Sanger said, "Overall, I don't see this as that pressing of a danger, to say the least."

Mayor Leichty responded, "Presumably, it would be more expensive to bar hop this way, because you'd have to buy the sticker which would permit you to do that. So, if you're staying inside the restaurant it would likely be less expensive, so there's some motivation for people to stay inside as well, that way."

There were no further questions, so the Mayor closed the public comment period at 7:21 p.m.

Councilor Nisley said, "Both people (Council President and Sanger) have been saying 'Responsible people will be responsible people.' But I have seen a lot of very responsible people get stupid when they drink."

Councilor Riegsecker said, "A couple of points of clarification, I guess. There's still public intoxication laws, right? So, you can't just go out and be, whatever, right. Yeah, well, I'm not going to talk about my high school years."

Councilor Riegsecker continued, "There a couple comments about stepping outside of these boundary lines. I don't think that you can get arrested or anything for that with a cup in your hand. The boundaries are for people that are participating, right? But since you can have an open container ... it just has to be disguised. I don't think you have to have it in a bag."

Councilor Riegsecker said that as long as a person is not drunk they can consume alcoholic beverages downtown. And he said people will be able to walk down Washington Street from downtown to the Millrace.

As for a suggested sunset provision for the ordinance, Councilor Riegsecker said, "I feel like this Council is responsible enough, and this City administration is responsible enough, that we know if it's not working, we will adjust, or we will start over. Right? So, I'm not worried about that."

Mayor Leichty said, "There's an explicit provision in 5.2 in the ordinance that says that the Mayor and the Chief of Police can further restrict days or hours of operation at any point in time. We wanted to build in as much care and responsibility as possible.

"So, we started First Fridays in 2007 and we have incorporated outdoor consumption of alcohol into those events and been able to do that safely and successfully thus far. The only difference here would be whether or not downtown businesses could participate, and whether or not we would need snow fence around those events or other events that would take place in the Millrace that we've done in the past."

Councilor Nisley said, "I believe it also says that the City Council has total authority over shutting it down or not."

The Mayor responded, "Yes, we would need to bring that back to you if we were going to suspend it indefinitely or make modifications. So, we could do an emergency stop, and then if we wanted to stop it permanently, that would come back to you for approval."





Councilor Lederach said the ordinance does state that a DORA container must remain in downtown DORA area. He said, "There's penalty for not doing that, but it is in there."

There was discussion among Councilors and the Mayor about how this provision would be enforced by police.

Another person in the audience asked to speak, so Mayor Leichty reopened the public comment period.

Angela Wentz of Goshen said, "I just want to kind of clarify for my own peace of mind, and I kind of feel like we're maybe getting a little distracted ... basically, these stickers would allow the businesses to sell and let people take them out the door within this district, right? And that's really the only thing that's really changing?"

The Mayor responded, "Correct."

Wentz added: "One more thing. And then the result would allow the people who put on First Fridays and other events to not have to put out the fence. And so, it just really comes down to those two, really. Thank you."

Counselor Gerber said that in light of the discussion about people having open alcoholic beverages downtown, there is a DORA provision stating that a person may not consume an alcoholic beverage within a DORA that was purchased outside of the DORA. She asked if this would prohibit carrying alcoholic beverages into the DORA.

Mayor Leichty said, "Yes It would restrict the paper bag during those hours."

Councilor Nisley asked if the City could overrule the state law that allows open containers.

Assistant City Attorney Shuler said, "The short answer is yes. There's actually a lot of communities around the state that have their own ordinances that basically have their own open container law that prohibit it in certain areas. So, I think that was a concern that came through when discussing it with the various groups that the City talked to in preparing this ordinance to add that provision."

Councilor Riegsecker said the wording of the ordinance seemed strange that "any open alcoholic beverage container purchased within the downtown DORA must remain with the downtown DORA." He said, "It sounds like you're supposed to leave your cup, so, might say 'Must remain within the downtown DORA.' Is that what they were trying to say?"

Mayor Leichty said, "You're saying the beverage, not the cup? So, it should say, any alcoholic beverage."

Councilor Riegsecker said, "Any alcoholic beverage container purchased within the downtown DORA. They're talking about the container, must remain with the downtown DORA." Councilor Gerber said, "Or is it must be consumed?" Councilor Riegsecker said, "I don't know, but something probably needs to be adjusted there before we get done with this whole thing, maybe." Mayor Leichty said, "I think that's state language, but we can confirm that before the next review."

Mayor Leichty then asked the Clerk-Treasurer to conduct a roll call vote.

**On a roll call vote, Councilors passed Ordinance 5255, Establishing a Designated Outdoor Refreshment Area, First Reading by a 5-2 margin with Councilors Gerber, Lederach, Peel, Riegsecker and Weddell voting "yes" and Councilors Nisley and Schrock voting "no" at 7: 30 p.m.**

There was no unanimous consent for Second Reading consideration, so Ordinance 5255 will be back before the Common Council at the April 27, 2026 meeting.





### Privilege of the Floor

At 7:31 p.m., Mayor Leichty invited public comments for issues not on the Council agenda.

Glenn Null of Goshen, a longtime City resident who has attended and spoken at Common Council meetings for many decades, said he was appearing before the Council for the last time. Councilor Nisley asked that Null be given more than the usual three minutes to speak this last time.

**These were Null's entire remarks:**

"I will say that I have been a pain to the backside of this Council and Mayors since the early '80s. So, some of you weren't even born or didn't know what was going on, which isn't too far off from now. But anyways, so I've been around a while.

"I can remember harassing (Mayor) Max (Chiddister). I used to ambush him. His parents lived in the same building that I lived, at Westgate. And I'd hear him leave, and I would corner him in the hallway, tell him how I thought he was running the City. Then I started to come down and tell the current (Council) – your positions.

"I can remember when Mel Troyer was on here. Some of you don't know that name, but he was a no-nonsense type of guy. Didn't see too much go by. I've seen a lot of DINOS (Democrats In Name Only) and a lot of RHINOS (Republicans In Name Only) serve.

"So, over the years, I can remember telling (then Councilor) Al (Kauffman) because he asked the Chief at the time to help him draw an ordinance up for banning firearms in the City. And I overheard that and I told him, 'Go ahead and try. You know, ain't going to happen.' And the Chief told me the same thing.

"But when he got to be Mayor, I didn't treat him any differently. I told him the way I seen it, just like I did (Mayor Mike) Puro. And I did (Mayor) Jeremy (Stutsman). Gina and I have had some serious discussions, but we've always been able to get to a common ground. May not be a big piece of ground, but there was always something common, which is unheard of nowadays. If you don't like what I'm saying, then you're a Nazi.

"So, for some of you, I have noticed that this Council has given up more power than they had in the past to the Mayor. A lot of it went to the Board of Works. I don't agree with that, because I don't elect the Board of Works.

"I believe in voting. I've voted regularly since I was 18 years old. I might have voted Democratic once or twice – not for somebody but against somebody. And I hope when I hit West Goshen Cemetery that I quit voting. But knowing this community, you know, I'll probably be pulling that D ticket. I'll roll over in my grave.

"So, I'm basically saying goodbye. I haven't been here in a year. I have some medical issues that I was told to conserve my emotions and energy, so I've given you guys a break. I'm not going to be as brutal to you as I have been to some of the other groups I've talked to, But I've enjoyed my time here.

"It's important for citizens to understand how the sausage is made. People don't understand that. That means the little things. You know, you enjoy that sausage, but if you watched them make it or did it, you wouldn't eat it.

"So, it is important that you do the job that we've hired you to do. And that means bucking up against the Mayor or whoever it be, because they want to push more power through, then do that. That is what your job is.

"So, this is my last meeting. I don't think you're going to screw up too bad where I have to come back, but anyway, so, we'll see y'all when I'm down at Yoder-Culp (Funeral Home). Hopefully not too quick, but yeah. Thank you."

Mayor Leichty responded, "Glenn, I just wanted to say that you're absolutely right. We have had our fair number of disagreements, but we also found some common ground in places that people might not think that two people on the opposite sides of the spectrum of political beliefs, would find themselves working together."





The Mayor continued, "But it was for that reason that I gave you a key to the City, because I believe that the role that you've played in our community is vital. You've stood up for what you've believed in. You've come to Council meetings, and you've participated regularly.

"You've held people accountable for their actions, and you also read the budget, and you actually come with detailed analysis of what is in the budget. And as somebody who puts a lot of time into preparing that budget, it actually means a lot that people are paying attention. And I have always appreciated that.

"Whether I agree or disagree with your analysis, I've appreciated the time and energy and effort that you've given to those conversations. You are a rare breed, and you will be sorely missed. And I will miss your humor and I will miss you a lot. So, thanks for being here tonight to say goodbye; that means a lot."

**The Mayor invited other Councilors to comment.**

**Councilor Nisley** said, "I'd just like to say, Glenn, I want to publicly thank you."

**Councilor Riegsecker** said, "Glenn, thanks for being a major participant in City Council meetings and County Council meetings and letting your voice be heard."

**Councilor Schrock** thanked Null for his service on the Goshen school board and added, "Thanks for coming to the shop. You're welcome anytime, Glenn."

**Councilor Lederach** said, "Glenn, you probably don't remember this, but I was at Goshen High School as a brand-new administrator, and you came to a football game smoking a cigar, but you didn't light it. And so, we came to a common agreement that there's no smoking on campus, but you could still chew on your cigar. So, there is agreement."

**Paul Stauffer of Goshen** thanked the Council for giving Glenn Null extra time to speak. He said, "I've often appreciated Glenn's voice, even though I frequently don't agree with him, but that's how this is supposed to work, so I appreciate him, and I appreciate you for that."

**Stauffer** said he wanted to remind Councilors about the May 5 Primary Election. He acknowledged that City employees will get the day off. He noted that both political parties, the Republican Party and the Democratic Party, are responsible for recruiting poll workers to help the election run fairly and smoothly and need more poll workers than ever before.

He added: "If anybody in the range of my voice is interested in being a poll worker, please reach out to your party officials for that. If any department heads would like to let the people in their departments know that this is an opportunity they can have on that day, if they would like. I think that would be a nice civic service that they can provide.

"And I'll also ask if I can do a little public service announcement, just to let everyone know the last day you can register to vote before the primary is April 6th, and if you think you're already registered, you should go to [indianavoters.com](http://indianavoters.com) and just double-check, make sure, because things happen."

**John Stoltzfus of Goshen** said, "Where I live, there's a dog named Justice. There are some chickens. I'm more concerned, though, that a Goshen resident, a working Goshen resident, had to ride to jail, had to ride to Fulton County, had to ride to Kentucky. And according to the Constitution, the privilege of the writ of habeas corpus shall not be suspended, Section 9 of Article 1."





**Stoltzfus** continued, "According to Goshen Resolution 2016-45, people in the City are protected by the Constitution. Who's responsible? Who's able to respond? We the people? We the neighbors? How does this work?"

"I want to know what I'm going to do, I want to know what we are going to do. I want to know what to do when the numbers sound like three to five people a day from Elkhart County detained. Where is due process?"

In closing, **Stoltzfus** mentioned a song by Jackson Browne called "Standing and the Breach" and then recited a poem called "The Human Promise." **Stoltzfus** said:

*I promise to protect life in all its forms and fragile beauty.*

*I promise to seek and speak the truth, and to live by it, Even when it is difficult.*

*I promise to act with justice and compassion so that none are abandoned or forgotten.*

*I promise to create and to share hope through kindness, courage, and imagination.*

*I promise to repair what has been broken and to pass forward a living world rooted in care.*

*This is my promise.*

*This is our promise.*

*This is the promise of being human.*

**Stoltzfus** then said, "Thank you so much for your work."

At 7:43 p.m., Mayor Leichty closed the public comment period.

#### ELECTED OFFICIAL REPORTS:

Mayor Leichty asked if there were any reports from Councilors.

Councilor Riegsecker said he wanted to give a "shout out" to the City Stormwater Department. He said he informed City Stormwater Coordinator Jason Kauffman "about a situation out in my district that was causing some flooding that was potentially going to crest the road, maybe, and you have to get some signs up. So, he did come out and take a look at it, and he contacted the appropriate parties to get the problem solved, and they came out right away and got that taken care of for District 1."

Councilor Lederach said, "Out at the airport, we're going to have some major changes coming up in April. A runway is shutting down, April 6th through, hopefully, May 22. That's going to change things; it all depends on the weather. So, they're still open. They're just not going to be a lot of flights coming in and out."

Mayor Leichty announced the death of Mitch Stidams, a City of Goshen colleague, on March 28. The Mayor said Mitch, who worked in the Central Garage, had an illness about a year and a half ago and it was thought he had made a full recovery but the illness returned.

She added, "I just would ask that you keep their whole family in your prayers and thoughts. I think it's a real commendation on the whole Central Garage team that really rallied around Mitch to make it possible for him to continue doing what he loved every single day up until the very last day of his life. He worked up until lunch on the last day that he was alive, and said he wasn't feeling well, went home, took a nap, and didn't wake up. And the only reason that that was possible was because the guys in Central Garage worked so closely around him to fill in gaps and make sure that he was supported and able to do what he loved, which was being a mechanic and working on cars and engines."





Mayor Leichty said that along with the whole team, Mitch took care of all of the City's vehicles and equipment and he will be missed. The Mayor added, "That team is really hurting because they're a small group of folks who works really closely together. So, if you see any of the guys from Central Garage, or women from Central Garage, I'm sure that they would appreciate an affirming word. There will be a celebration of life for Mitch this coming Saturday. His obituary is online, and I'll make sure to share it with all the Councilors as well."

Clerk-Treasurer Aguirre said that earlier in the afternoon he emailed Councilors financial and budget reports for January 2026 and February 2026. These reports normally come as regular Council agenda items, but they were not received in time to be included.

Aguirre said he wanted to distribute them to Councilors "so that you know what's going on in terms of our City finances." He said he would include them as exhibits to the Council minutes (EXHIBITS #4 & #5).

Aguirre added, "We are just at the beginning of the year so there's really nothing remarkable to report. We have the money we need or we hope we need. It's being spent and there's no anomalies, no issues and no problems. At this point, we have 87.36% of our budget remaining. That's what we'd expect to find. So, I just wanted to put that on the record that I had provided these to the Council and these will be available online to the public."

There were no further comments by the Mayor or by Councilors.

**Adjournment:**

Councilor Nisley made a motion to adjourn the meeting, which was seconded by Councilor Riegsecker.

**On a voice vote, Councilors unanimously approved the motion to adjourn the meeting.**

Mayor Leichty adjourned the meeting at 7:48 p.m.

*EXHIBIT #1: The minutes of the Dec. 15, 2025 Regular Meeting of the Common Council as prepared by the Clerk-Treasurer. Councilors were provided copies of the 31-page document before the meeting and approved them at the meeting by a 6-0-1 voice vote (Councilor Riegsecker abstained).*

*EXHIBIT #2: Before the meeting, City Director of Administrative Affairs Michael Wanbaugh distributed this new version of the Ordinance 5255, Establishing a Designated Outdoor Refreshment Area. The only change from the version distributed in the Council meeting packet concerned references both on Exhibit A of the map and in the description in Section 2.2 of the ordinance in the location of a boundary line. Instead of a boundary line being on the north side of Washington Street, between Main Street and 3rd Street, it was relocated to the south side of Washington Street, between Main Street and 3rd Street. Councilors amended Ordinance 5255 to incorporate this version and eventually passed it on First Reading.*





*EXHIBIT #3: A 10-page PowerPoint presentation, titled "Goshen Designated Outdoor Refreshment Area (DORA)," on the background of DORA, outreach to downtown businesses, outreach to nearby churches, DORA boundaries, DORA signage, DORA branded cups and participation, safety and operations and benefits to Goshen. Michael Wambaugh, Director of Administrative Affairs for the City, outlined the DORA proposal to the Common Council using the PowerPoint presentation.*

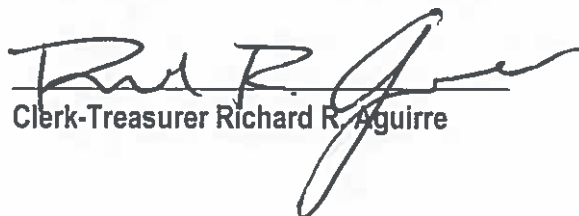
*EXHIBIT #4: Provided to the Council for review at the meeting was a four-page City of Goshen budget report for January 2026. The report summarized the budget and cash balance performance for Civil City funds included in the 2026 budget, which was approved by the Council in October 2025. This report was intended to provide a reasonable understanding of the City's financial position.*

*EXHIBIT #5: Provided to the Council for review at the meeting was a four-page City of Goshen budget report for February 2026. The report summarized the budget and cash balance performance for Civil City funds included in the 2026 budget, which was approved by the Council in October 2025. This report was intended to provide a reasonable understanding of the City's financial position.*

APPROVED:

  
Gina Leichty, Mayor of Goshen

ATTEST:

  
Clerk-Treasurer Richard R. Aguirre





*Exhibit #1*

## GOSHEN COMMON COUNCIL

### Minutes of the DECEMBER 15, 2025 Regular Meeting

*Convened in the Council Chambers, Police & Court Building, 111 East Jefferson Street, Goshen, Indiana*

Mayor Gina Leichty called the meeting to order at 6:04 p.m. Youth Adviser Abril Reyes led the Pledge of Allegiance. Abril is a student at Goshen High School.

Mayor Leichty asked Clerk-Treasurer Richard R. Aguirre to conduct the roll call. The result:

Present:	Linda Gerber (At-Large)	Phil Lederach (District 5)	Doug Nisley (District 2)
	Donald Riegsecker (District 1)	Matt Schrock (District 3)	
	Council President Brett Weddell (At-Large)	Youth Adviser Abril Reyes (Non-voting)	
Attending online (via Zoom):	Megan Peel (District 4)		

#### Approval of Minutes:

Mayor Leichty asked the Council's wishes regarding the Nov. 17, 2025 Regular Meeting minutes prepared by Greg Imbur of the Clerk-Treasurer's Office. Councilor Nisley moved to accept the minutes as presented. Councilor Riegsecker seconded the motion. **Motion passed 6-0 on a voice vote (Councilor Peel was not yet visible).**

#### Approval of Meeting Agenda:

Mayor Leichty presented the agenda as prepared by the Clerk-Treasurer. Councilor Nisley moved to approve the agenda as presented. Councilor Riegsecker seconded the motion. **Motion passed 7-0 on a voice vote.**

#### 1) City financial report and budget update

Mayor Leichty and Clerk-Treasurer Aguirre delivered a financial and budget update to Councilors.

#### **BACKGROUND:**

In a Dec. 11, 2025 memorandum to the Common Council, Amber Nielsen, Senior Manager for Baker Tilly Municipal Advisors, wrote that she prepared financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2025 budget, which was approved by the Council in October 2024. These reports were intended to provide a reasonable understanding of the City's financial position. They were unaudited and may require some interpretation.

**Fund Balance Report:** Nielsen wrote that this report provided the reconciled cash balance of the budgeted funds for Nov. 30, 2025, illustrating the City's liquidity position across all funds and demonstrating that each fund maintained a sufficient balance to support budgeted expenditures.

**Budget Report – Revenues:** Nielsen wrote that this page summarized revenue collections for each fund through Nov. 30, 2025, showing progress toward projected revenue levels. She cautioned that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

**Budget Report – Expenditures:** Nielsen wrote that this report displayed expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 45% of the budget left at this point in the year.



**Budget Report – Expenditures in the General Fund:** Nielsen wrote that the final page broke down the General Fund by department, providing a focused view of each department's budget performance to date.

Before the meeting, Mayor Leichty provided Councilors with a supplemental three-page "Financial Report for Council," dated Dec. 15, 2025, which summarized the City's financial position as of Nov. 30, 2025 (EXHIBIT #1).

**Highlights of the Mayor's report:**

*Overall Financial Position* – Across all funds, the City began the year with \$105.5 million, has received \$478 million in revenue, and spent \$60.5 million, resulting in an ending balance of \$92.7 million as of Nov. 30. The decline in cumulative balances reflects typical annual timing patterns: spending occurs steadily throughout the year while significant revenues arrive in June and November. The City's liquidity remains strong across major operating funds.

*Revenue Performance and Timing Considerations* – Citywide revenue collections now reflect both major November distributions and stand at approximately 75 percent of the budgeted annual revenue.

*Expenditure Performance* – Total expenditures through November are \$60.5 million, representing 55 percent of the annual budget. This remains within expected ranges for this time of year.

*Fund Balance Conditions* – Overall fund health remains strong despite mid-year fluctuations.

*Key Issues for Council Awareness* – *A. Revenue Timing Now Mostly Resolved:* The November LIT distribution and the fall property tax settlement significantly corrected the revenue underperformance in October. The remaining variances are due to posting lag rather than structural issues; *B. Departmental Spending Trends:* Police, Fire, and several operational divisions remain above 80 percent of their year-end budgets. These levels are consistent with their annual cost curves but should continue to be monitored in December; *C. ARP Fiscal Recovery Fund:* Just under 32 percent of ARP funds have now been expended (1.79M of 5.5M), with substantial balances remaining for allocation planning in 2026.

*Summary* – The City's financial condition remains stable as we approach year-end. November revenues show significant improvement due to major distributions, resolving most temporary imbalances from prior months. Expenditures stay within expected ranges, and fund balances across significant operating funds are strong. A final year-end report will clarify any remaining timing variances once all December postings are complete. I am happy to prepare charts, a presentation, or further analysis at the Council's request.

**SUMMARY OF DEC. 15, 2025 COUNCIL DISCUSSION OF CITY BUDGET AND FINANCIAL REPORT:**

**Mayor Leichty presented a supplementary financial report. Key points**

- The City is in a healthy financial position.
- The City had planned on spending down some surplus funds this year and that's reflected in the report.
- Last month's report showed that City had not yet received some of its expected tax distributions and they have now been received, so overall revenues are looking better.
- Overall, the City's General Fund expenditures are on target to where they were anticipated; City Departments have spent about 81% of their budgeted funds.
- Some departments are a little bit closer to spending all of their anticipated budgets, but all departments are managing funds as carefully as possible going into next year.
- Funds to watch include the TIF fund for East College Avenue, and the City has made a large expenditure from its opioid settlement-restricted funds, but that was a planned expenditure for this year.



Clerk-Treasurer Aguirre also provided a brief report. Key points:

- The November expenditures have not yet been reconciled.
- Additional revenues are still coming in; in fact, about \$2 million came today from Elkhart County, including Local Income Taxes and property tax revenue.
- Those revenues will be reflected in next month's report which will be presented to the Council on Dec. 29.
- That report should show almost all year-end financial activity.
- The Clerk-Treasurer's Office will be proposing some additional appropriations from the 2025 budget, including three tonight and more at the Dec. 29 Council meeting.

There were no questions or comments from Councilors about the reports.

Mayor Leichthy invited a motion to approve the financial and budget report.

**Councilors Weddell and Nisley made a motion to approve the budget and financial report as presented. On a voice vote, the motion passed unanimously, by a 7-0 vote.**

**2) Ordinance 5243, Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance (proposed increase in the fees for the licensing and registration of electrical and mechanical contractors)**

Mayor Leichthy called for the introduction on First Reading of Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5243 by title only, which was done.

**Weddell/Nisley moved to approve Ordinance 5243 on First Reading.**

**BACKGROUND:**

Before the Council was Ordinance 5243, *Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance*. Ordinance 5243 would establish that:

- Ordinance 4899, Building Department Fee Ordinance, as amended by Ordinance 4919, Ordinance 5001, and Ordinance 5206, establishes the various fees for permits, inspections, certificates, registrations, licensing, and other services provided by the City of Goshen Building Department.
- City administration finds it necessary to increase the fees for the licensing and registration of electrical and mechanical contractors.

If Ordinance 5243 was approved, it would be ordained that Ordinance 4899, SECTION 6, Licensing and Registering of Contractors Ordinance, shall be amended to read as follows:

6.01 Effective January 1, 2026, the following fees shall be charged for the licensing and registering of contractors under the Licensing and Registering of Contractors Ordinance of the City of Goshen as amended from time to time:

- (A) Annual Electrical/Mechanical Contractor Licensing and Registration ..... \$123
- (B) Examination Administrative Fee ..... .. \$ 42

This ordinance specifically repeals and replaces Ordinance 5206.

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.



**DEC. 15, 2025 COUNCIL DISCUSSION AND PASAAGE ON FIRST READING OF ORDINANCE 5243:**

**Mayor Leichty** invited comments from **Building Commissioner Myron Grise** who said each year the Building Department conducts "an evaluation of where we're at for our costs and overhead for our department, and each year we usually only to go up the cost of living. So, that's what we raised the rates for the licensing which was just the cost of living for this year, for 2025."

**Councilor Riegsecker** asked about the proposed increase. **City Attorney Stegelmann** said it was a 3% increase. There were no additional Council questions or comments.

**At 6:12 p.m., Mayor Leichty** invited comments from the public on **Ordinance 5243**.

**James Loewen** of Goshen said that in reviewing the agenda for this and other proposed fee increases being considered tonight, he did not see the actual cost increases – what the current costs are and the percentage of increases. He asked, "How and in what way are those numbers and language changing from existing? How much is it increasing?"

**Loewen** also asked, "Why can't that be in the written record that we're looking at, either as a redline version or the way they do in some legislatures, where there's a legislative analyst's summary of what's being adopted? If you're interested in letting the public know what's happening here, I would recommend either a redline or a summary of the adopted changes. That's all I got."

**Mayor Leichty** thanked **Loewen** for his comments.

**Council President Weddell** clarified that the proposed changes were \$123 for the electrical, mechanical and contractor licensing and registration and then the examination administrative fee of \$42. He asked **City Attorney Bodie Stegelmann** to provide the previous amounts prior to the proposed changes. **Stegelmann** said for annual electrical, mechanical contractor licensing and registration, the prior amount was \$119 and the examination administrative fee was \$41.

**Council President Weddell** thanked **Stegelmann** and acknowledged the validity of **Loewen's** request. He then repeated that annual electrical fee is going up by \$4 and the examination administration fee is going up by \$1. But he noted the previous fees were not included in the information provided to the Council and the public.

**Councilor Lederach** affirmed **Council President Weddell** observation and added, "I would second that. I think I was asked this week as well." Other Councilors agreed.

There were no further comments, so the Mayor closed the public comment period at 6:14 p.m.

**Councilors** affirmed that they were ready to vote on **Ordinance 5243** on First Reading.

**On a voice vote, Councilors unanimously passed Ordinance 5243, Amend Ordinance 4899, City of Goshen Building Department Fee Ordinance, on First Reading by a 7-0 margin, with all Councilors present or online voting yes at 6:16 p.m. Youth Adviser Reyes also voted "yes."**

**Councilors** did not give unanimous consent to proceed with the Second Reading of **Ordinance 5243**, so the matter was to be placed on the agenda of the Dec. 29, 2029 meeting.

**3) Ordinance 5244, City of Goshen Cemetery Fees (for the sale of burial rights and burial spaces, burials, scatterings and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery)**



Mayor Leichy called for the introduction on First Reading of Ordinance 5244, *City of Goshen Cemetery Fees*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5244 by title only, which was done. **Weddell/Nisley moved to approve Ordinance 5244 on First Reading.**

**BACKGROUND:**

Before the Council was Ordinance 5244, *City of Goshen Cemetery Fees*.

It would establish that the Board of Cemetery Trustees of the City of Goshen “finds it necessary to establish new cemetery fees for the sale for burial rights and burial spaces, burials and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery, and recommends to the Goshen Common Council the new cemetery fees set forth in Exhibit A attached to this ordinance.”

**Section 1. Cemetery Fees**

(A) Effective Jan. 1, 2026, the cemetery fees set forth in Exhibit A attached to this ordinance shall be charged and collected for the sale of burial rights and burial spaces, burials, scatterings, and disinterments at Oakridge Cemetery, Violett Cemetery and West Goshen Cemetery.

(B) From all cemetery fees collected, five percent (5%) shall be deposited into the Cemetery Capital Improvement Fund and five percent (5%) shall be deposited into the Cemetery Permanent Maintenance Fund in accordance with Ordinance 4252.

**Section 2. Other Ordinances**

This ordinance repeals and replaces Ordinance 5113.

**Section 3. Effective Date**

This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5244:**

Mayor Leichy invited comments from Director of Cemeteries Burt Matteson.

Matteson said the Cemeteries Department has been part of past City fee increases, which are multi-year and are planned 3% increases for each line item. So, he said it was a 3% increase per year. He said, “It’s over the next 10 years, and those numbers, those 3% increases, are rounded off to the nearest \$5 mark, just to make them easier to remember for those of us that deal with those numbers frequently, and also for the public.”

Mayor Leichy invited questions from Councilors.

Councilor Gerber asked if the 3% increase was in keeping with previous years. Matteson said it was, adding, “throughout the duration of my tenure, there’s been 3% increases every year.”

Mayor Leichy said, “I can confirm that that does not keep up with the cost of inflation by any stretch of the imagination. If you want an expensive business venture, open a cemetery.”

Commenting on the various proposed fee increases before the Council tonight, Council President Weddell said “I would just say I think there’s about 38 different fees here. I won’t ask you or the Legal Department to tell us what they were in 2025. We’ll just realize that they’re 3% more than that. How’s that.”

Councilor Schrock responded, “Thank you, Brett. I was thinking the same thing.”

At 6:19 p.m., Mayor Leichy invited public comments on Ordinance 5244. There were none.



Councilor Gerber asked, "So, if we're not keeping up with inflation, are we adequately covering our costs?" Mayor Leichty responded, "No. Those are being subsidized from the General Fund."

Council President Weddell asked, "Is there any estimation on the percent increase that would be required to break even?" The Mayor said, "I'll have to bring that analysis to a future meeting. I mean, there's costs of labor, there's costs of the equipment. And we maintain cemeteries into perpetuity, so there's a one-time fee, and that's maintained forever."

Council Weddell replied, "Considering the restraints of our finances, is this something that we should consider moving forward to make sure that our expenses are covered?" Mayor Leichty said, "It could be something that we do a more in-depth analysis for next year, if that's something the Council would like to see. We could engage Baker Tilly (Municipal Advisers) to do a comprehensive analysis on what it would take to really cover those fees."

Council President Weddell said, "But of course, then I wonder what the cost to have that analysis would be. That may not be worth it financially."

Mayor Leichty said, "We could get an estimate from them on what it would cost for them to provide us with that detailed analysis. I know (Public Works Director) Dustin Sailor has done a considerable amount of research, too, so we could probably come up with some kind of basic ballpark (number), but if you really want to now, it would be better to engage them (Baker Tilly) and they can do an additional market study, too, and talk about what others are charging as well."

Councilor Lederach said, "It would be nice to have a ballpark (number), and maybe after the January session downstate, we'll have a better idea of what financing will be moving forward, that would make a difference, I think, too, in how we have to approach things like this."

In response to a question from the Mayor, Councilors indicated they were ready to vote.

**On a voice vote, Councilors unanimously passed Ordinance 5244, *City of Goshen Cemetery Fees*, on First Reading by a 7-0 margin, with all Councilors present or online voting yes at 6:21 p.m. Youth Adviser Reyes also voted "yes."**

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5244, so consideration was placed on the agenda of the Dec. 29, 2029 meeting. Council President Weddell said there would not be unanimous consent to pass any of the proposed fee increases tonight.

#### **4) Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events**

Mayor Leichty called for the introduction on First Reading of Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5245 by title only, which was done.

**Weddell/Nisley moved to approve Ordinance 5245 on First Reading.**

#### **BACKGROUND:**

Before the Council for consideration was Ordinance 5245, *Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events*.



If approved, Ordinance 5245 would establish that:

- The Goshen Common Council passed Ordinance 4294 to establish the rules and regulations for parks and other recreational areas in the City of Goshen. Ordinance 4294 is codified in the Goshen City Code at Title 7, Article 1, Chapter 1.
- The Goshen Parks and Recreation Board from time to time finds it necessary to amend the park rules and regulations and did recommend the adoption of amendment to the City Code by a vote of 5-0.
- The proposed amendment furthers the purposes of the Goshen Parks and Recreation system.
- The proposed amendment is intended to allow for the possession and consumption of alcohol during rentals of Park Pavilions and Facilities.

If Ordinance 5245 was approved, it would be ordained that:

**SECTION 1. Possession and Consumption of Alcohol.**

Goshen City Code Title 7, Article 1, Chapter 1, Section 10 shall be amended to read as follows:

**7.1.1.10 Possession and consumption of alcoholic beverages.**

(a) General Rule. Except as provided herein, no person shall possess, consume, sell, offer for sale, barter, or exchange any alcoholic beverage in any park or other recreational area.

(b) Exceptions. The Goshen Parks and Recreation Department, with approval of the Goshen Parks and Recreation Board, may permit the possession and consumption of alcoholic beverages:

(1) In conjunction with the rental of a park pavilion or facility, provided that:

(a) The renter completed a Facility Rental Agreement and an Alcohol Permit Authorization Addendum approved by the Goshen Parks and Recreation Department;

(b) All possession and consumption of alcoholic beverages are restricted to the premises or footprint of the rented pavilion or facility, unless otherwise approved in the rental agreement;

(c) The renter complies with all rules and conditions imposed by the Goshen Parks and Recreation Department; and

(d) All persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(2) In connection with a program or event sponsored, organized, or conducted by the Goshen Parks and Recreation Department or the City of Goshen, provided that all possession and consumption of alcoholic beverages are restricted to the area designated for the event or program and that all persons comply with the laws and regulations of the Indiana Alcohol and Tobacco Commission.

(c) Definition. For purposes of this section, "alcoholic beverage" means a liquid or solid that is, or contains, one-half percent (0.5%) or more alcohol by volume; is fit for human consumption; and is reasonably likely, or intended, to be used as a beverage.

**SECTION 2. Effective Date**

This ordinance shall be in full force and effect from and after its passage, approval, and adoption according to the laws of the State of Indiana.

**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5245:**

City Superintendent of Parks & Recreation Tanya Heyde made a presentation about Ordinance 5245.

Heyde said this proposed ordinance was coming from the City Parks and Recreation Department and with the unanimous support and recommendation by the Parks and Recreation Board. She said Goshen parks "serve as gathering spaces for residents to celebrate, connect, and to build community."



Heyde said this ordinance "proposes a limited and regulated allowance for alcohol consumption in the parks in conjunction with permitted facilities and by special events, hosted or sponsored by the, Goshen Park Department. The purpose of this ordinance is to enhance the community use of parks and also modernize some of the policies to be able to expand, special events and facility uses within the park system."

**Mayor Leichty** discussed the impetus for Ordinance 5245 and why it came up this year.

The **Mayor** said, "The City is already allowing specific cases of limited use of alcohol on our property. So, for example, the Arts on the Millrace event that takes place in September, and the Hispanic Heritage Festival." Both events, she said, have taken place at Powerhouse Park, which is land that is owned by the Redevelopment Commission, but managed by the Parks Department. However, she said allowing alcoholic beverages to be served there can be complicated.

"And so, part of the idea here is that if it's okay to do under certain very strict guidelines in one area, could we allow it in other areas that people have called and asked about, for specific events," **Mayor Leichty** said. "So, for example, the Float Fest asked about the possibility of setting up a designated food court area where they would also be able to sell beer or wine during their event, so they have a progressive music festival along the Millrace, and as a means for them to generate additional revenue, they wanted to bring in food trucks and have a designated beer and wine area for that event. But of course, we had to say 'no,' because the area that they would want to do that, instead of being owned by Redevelopment, is owned by Parks.

"So, there's just some complexity that exists within the City that we'd like to make it possible for people who want to do special events in cooperation with the City to not have that bureaucratic additional layer. We do want to be exceedingly careful. This is not a 'bring your six-pack to the park' kind of ordinance."

If Ordinance 5245 was approved, **Mayor Leichty** said applicants would have to go through a process of applying for an event permit, have special alcohol service, insurance and licensure in order to be able to do that. She said, "This is not just a free-for-all. I just want to be very clear about that."

**Mayor Leichty** said she hoped the Council would give Ordinance 5245 due consideration "because it does also open up some additional potential revenue for Parks who have had to turn people away in the past when they wanted to do, a wedding reception or something like that ... and at a time when we are looking at revenue-generating opportunities, I see this as being one additional tool that could be very useful to the Park Board and our Parks team."

**Councilor Schrock** asked if future events at the parks have to follow those guidelines. **Mayor Leichty** said they already do and would. She added, "In my former life, when I would facilitate the Arts on the Mill Race events, we had to get special liability insurance in order to be able to serve alcohol. We had to go through the ATC permitting process. I mean, we went through all of that, it just happened to be on Redevelopment-owned land rather than Parks Department land. Everybody that's served has to be a licensed bartender."

The **Mayor** said the strict procedures required to serve alcoholic beverages for events on Redevelopment Commission land would be required on Parks Department land.

**Councilor Gerber** asked if the Parks Department has received any feedback from surveys about allowing alcoholic beverages in City parks. **Superintendent of Parks & Recreation Heyde** said there have not been surveys but "we do have an idea, from the community or those who call to rent facilities that are turned away or don't end up renting a facility because alcohol is not permitted. So, we do have an idea of that, but the community has not been, outraged with this specific question."

**Councilor Riegsecker** asked **Heyde** if other parks departments in the area allow alcoholic beverages to be served in parks.



Heyde said, "Elkhart City does allow it through the same type of permitting that is proposed here. Elkhart County sounds like they do allow it for park-sponsored events and that is taken to the board for each event for permission. And then I know that Mishawaka does allow it, both for facility rentals and events, St. Joseph County Parks does as well."

Councilor Riegsecker asked City Police Chief José Miller if the City has had much problem with alcohol in the parks. Chief Miller said, "I would say we haven't had a major problem with it. We have problems from time to time of people coming in with alcohol, but it's a very sporadic case-by-case situation, usually."

Councilor Lederach noted that the ordinance has a provision requiring security at events where alcoholic beverages are served. He asked if such events would require a police presence.

Chief Miller said, "I would say 'no,' because we usually don't perform security where there's alcohol served, unless it's a City-sponsored type of event, and then it would be like outside overtime situation similar to First Fridays. But if it's just a private individual that would want security, it would have to be a private security company."

Councilor Lederach asked, "So you wouldn't necessarily see this as an increased demand on the police department?" The Chief said, "No."

Councilor Nisley asked, "And would that security company be a licensed security company, or just friends that are friends of the people (holding the event)."

Mayor Leichty said, "It can be handled different ways. A lot of the responsibility of the security personnel and events that I've been involved with has to do with keeping people from leaving their contained area where they're supposed to be, so, ensuring that people aren't just walking around in other areas besides the designated area where they're allowed to have alcohol. And then, in any of the events that I've been involved with, we would pay for off-duty police overtime or hire through a private security service."

Council President Weddell said, "Councilman Nisley, according to the contract here, it says, 'shall employ a licensed security company.' So, I think, more directly, the answer is 'yes.' And that paragraph continues on, which was one of my concerns, too, is the size of the event.

"The Park Department and staff would determine the number of safety licensed security members they would need. So, I'm sure if you rent a small facility and you have 25 people versus a larger facility and you have 100, you would then make the determination through the Park Department on the required number of licensed security members, obviously."

Mayor Leichty said that was correct. Councilor Riegsecker asked, "Will that kind of be standard? I mean, like the number of people, you'll already have it set, how many" security personnel are required?

The Mayor said, "We would certainly standardize that in a policy. And we already have that online with other events, so if you're going to the Board of Works, like, if you're going to close down Main Street for an event, there's a whole list of things that could engage City resources, whether that's having trash services available or Street Department services, or security services.

"And there are different fees associated with that, and then there's a calculation on, based on the size of your event how much would be needed. And typically, if it's any kind of event over 100 people where we have a multi-departmental meeting with the individuals having the event, and the same could be true of the Parks Department, or anybody that's going to be affected has a joint meeting to make sure that we're all on the same page before that petition is granted. So, typically, those petitions come before the Board of Works on non-parks land. In this case, it would go before the Parks Board for their consideration, so they have to fill out the application, meet with the affected departments, and then make their petition before the Parks Board for final approval."



**Councilor Nisley** asked about the alcohol permit fee of \$150, and whether that was the State fee. The **Mayor** said that would be the City's fee and a separate fee would have to be paid to the State.

**Councilor Riegsecker** said, "This has been very well presented and laid out. It looks like we have everything covered, so I appreciate that. And I wouldn't... wouldn't expect anything less from Tanya (Heyde) anyway."

**Councilor Riegsecker** said he hasn't heard any public comments about this proposal. He asked if other Councilors had heard any comments from the public.

**Councilor Schrock** said, "I've heard some that wish we had alcohol at the parks, but not against it."

**Councilor Nisley** said he has heard some opposition but appreciated the way it has been proposed. He said he was initially worried that people could be drinking alcoholic beverages openly, but "you still have to have your licensed bartenders you've got a place designated for where you can drink the alcohol at, you've got to have maps ... I think you've done a real good job."

**Council President Weddell** said this idea was discussed a number of years ago "but it wasn't laid out this well. We had like an hour conversation, ultimately to vote it down, and a lot of it revolved around security and licensing and whatnot. And so, I appreciate the thought and detail that came into what's presented to us this evening. And I will say, too, I'm not an organizer of Arts on the Millrace, but I've been a participant and a frequent attendee of that event, and I think that's a perfect example of the process ... and it's really worked out well. To my knowledge, there's never been a problem with that."

**Council President Weddell** said the Redevelopment Commission owns a number of these properties, and part of the reason why it has maintained ownership "is so that we can, I hate to use the word 'circumvent' the rules of the Parks Department ..." **Mayor Leichty** chuckled and quickly added, "So, we could meet the needs of the community, I think is what you meant to say, Councilor." **Council President Weddell** said, "Yes."

Noticing that **Parks and Recreation Board President Megan Hessl** was present, **Mayor Leichty** asked if she wanted to address the Council about Ordinance 5245. Hessl also is a member of the Redevelopment Commission. Hessl said, "I've seen both sides of this coin. We did not take upon this ordinance easily. We had a nice discussion as a group. We don't want, as **Councilor Nisley** said, people just showing up at the park with a cooler of beer and having a party. There are park-organized events where we would like to be able to offer a beer garden, and we currently can't do that within our constraints.

"So, I would love if you guys would consider voting 'yes' on this today, just to give Tanya (Heyde) and her team a little bit more flexibility with some of the amazing events that they plan and then about a dozen people throughout the year that want to use our park space for this need. We all want to generate a little more revenue for the City right now, so if we can do our part this way as the Park Board, we'd like to do that."

**At 6:38 p.m., Mayor Leichty** invited public comments on Ordinance 5245. There were none.

**Councilors indicated they were ready to vote.**

**On a voice vote, Councilors unanimously passed Ordinance 5245, Amend Park Rules and Regulations To Allow for the Possession and Consumption of Alcohol for Limited Events, on First Reading by a 7-0 margin, with all Councilors voting yes at 6:40 p.m. Youth Adviser Reyes also voted "yes."**

**Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5245, so consideration was placed on the agenda of the Dec. 29, 2029 meeting.**



**5) Ordinance 5246, Goshen Water Utility Schedule of Rates and Charges**

Mayor Leichty called for the introduction on First Reading of Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5246 by title only, which was done.

**Weddell/Riegsecker moved to approve Ordinance 5246 on First Reading.**

**BACKGROUND:**

Before the Council was Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*. Ordinance 5246 would establish:

- The rates and charges for services of the Goshen Water Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;
- The rates and charges for services of the Goshen Water Utility must be nondiscriminatory, reasonable and just;
- The reasonable and just rates and charges for services provided by the Goshen Water Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 8-1.5-3-8(c) and (d);
- A recent financial study of the Goshen Water Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Water Utility; and
- The Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Water Utility.

If the Common Council passed Ordinance 5246, the following would be ordained:

**Section 1. Water Rates and Charges**

A. Monthly Water Usage Charge. Each customer shall pay the monthly water usage charge in accordance with the following schedule based on the metered volume of water per one hundred (100) cubic feet supplied.

<b>Cubic Feet of Water Supplied</b>	<b>2026</b>
First 3,000 cubic feet	\$3.67
Next 97,000 cubic feet	\$2.39
Next 100,000 cubic feet	\$1.86

B. Monthly Water Service Charge. Each customer shall pay the monthly water service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, fire protection charges and meter maintenance. This service charge is in addition to the monthly water usage charge.

<b>Meter Size</b>	<b>2026</b>
5/8-inch meter	\$12.61
3/4-inch meter	\$15.74
1-inch meter	\$23.06
1 1/2-inch meter	\$41.74
2-inch meter	\$64.14
3-inch meter	\$116.42



4-inch meter	\$191.11
6-inch meter	\$373.57
8-inch meter	\$573.91

**C. Monthly Water Service Charge for Sprinkler Meters.** Each customer with a sprinkler meter shall pay the monthly water service charge for sprinkler meters in accordance with the following schedule based on the applicable size of the meter installed. The amount is different than the service charges set forth in paragraph (B) so that customers are not billed twice for fire protection.

<b>Meter Size</b>	<b>2026</b>
5/8-inch meter	\$6.90
3/4-inch meter	\$7.20
1-inch meter	\$8.80
1 1/2-inch meter	\$13.25
2-inch meter	\$18.50
3-inch meter	\$30.90
4-inch meter	\$48.55
6-inch meter	\$88.45
8-inch meter	\$117.70

**D. Fire Protection Charges.**

**(1) Public Fire Protection Charge.**

i. **Public Fire Protection Charge for Water Utility Customers.** The monthly public fire protection charge for customers of the Goshen Water Utility is included in the monthly water service charge set forth in paragraph (B).

ii. **Public Fire Protection Charge for Sewer-Only Utility Customers.** Each customer of the Goshen Sewer Utility whose premises is not connected to the services provided by Goshen Water Utility shall pay a monthly public fire protection charge in accordance with the following schedule based on the applicable size of the meter installed. A customer of the Goshen Sewer Utility who does not have a meter installed will be charged a monthly public fire protection charge based on the rate for a 5/8-inch meter.

<b>Meter Size</b>	<b>2026</b>
5/8-inch meter	\$5.70
3/4-inch meter	\$8.55
1-inch meter	\$14.26
1 1/2-inch meter	\$28.51
2-inch meter	\$45.62
3-inch meter	\$85.54
4-inch meter	\$142.56
6-inch meter	\$285.12
8-inch meter	\$456.19

**(2) Private Fire Hydrants.** Each customer with a private fire hydrant shall pay the annual private fire hydrant protection charge in accordance with the following schedule.

<b>2026</b>
\$619.10



(3) Private Fire Sprinkler Lines. Each customer with a private fire sprinkler line shall pay the annual private fire sprinkler line protection charge in accordance with the following schedule based on the applicable size of the sprinkler line connection.

Connection Size	2026
1 1/2-inch connection	\$39.53
2-inch connection	\$68.19
3-inch connection	\$153.40
4-inch connection	\$275.22
6-inch connection	\$619.11
8-inch connection	\$1,306.55
10-inch connection	\$2,349.60
12-inch connection	\$3,795.23

E. Building Water Repair Program.

(1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month

F. Miscellaneous Charges. The charge for new meters and related accessories will be charged to each customer at cost plus applicable taxes, without any mark-up.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5246:**

**Mayor Leichty invited comments from City Director of Public Works & Utilities Dustin Sailor.**

Sailor said this was the First Reading of Ordinance 5246, a proposed water rate increase. He said the Second Reading would be in January.

Sailor said, "We've talked numerous times about where the water utility is at and the need for additional capacity. We're currently working on expansion of the South Wellfield. We were fortunate enough to receive grant funding for the development of that. We are also in the process of purchasing an additional parcel by the Kercher Wellfield and looking to expand that for wellfield improvements.

"Along with that, we've got capital costs that are continuing to increase, along with other inflationary things. In the construction industry and in the water industry, inflation is increasing faster than your standard inflation in the residential scenario, and so we're looking at increasing this."

Sailor said City staff met with the City's rate consultant who recommended a higher rate. He said, "We picked a rate increase less than what they recommended. We have proceeded with engaging them to do a full rate study to look at our rates going forward beyond this rate increase."

*(At this point, 6:42 p.m., Council President Weddell stated that Councilor Peel informed him that she was not feeling well and was discontinuing her participation in the meeting. She apologized for this.)*

Councilor Schrock asked if the proposed water rate increase was 3% like the other increases tonight.



Sailor said "no." He said, "What we look at is a standard customer for a three-quarter inch meter, which is 4,000 gallons, and we measure based upon cubic feet, so it's 535 cubic feet. The increase for a standard residential three-quarter inch meter is \$2.61 a month and that's the base for that. The original rate in 2025 is \$3.40, and the new rate is \$3.67."

Councilor Riegsecker asked when the last rate increase took place.

Sailor said, "We have had a regular progression of rate increases, so 2023, 2024, and 2025, so we're at the last one of our rate increases we've had previously identified. We looked at, again, you know, at another progression of rate increases but felt it appropriate to go ahead and do a full cost of service study at this point.

"So, we're just doing a general across-the-board increase for 2026. And then with the cost-of-service study in place, we'll be able to come back to the Council with a better, handle of what the rate should be across all customer service classes, so residential, commercial, and industrial."

Councilor Riegsecker asked if the proposed rate was determined four years ago. Sailor said, "No, 2026 is a new rate based upon current conditions."

In response to a question from Council President Weddell, Sailor said all of the proposed rates in Ordinance 5246 have been increased. Council President Weddell asked if each was increased by 3% or if the rates varied. Sailor said, "We try to avoid percentages on this, but just looking at this one, it's 8%. We're going to go to the next one for sewer after this, and that one is, 6%. But as a customer would see, both an 8% and a 6%, their overall bill would just increase 6.7%. So that's why we try to avoid the percentages."

Council President Weddell said, "I'm going to echo something that was stated 30 minutes ago. It might be beneficial to all of us, including the public, to see what the previous rate was adjacent to, just for future reference."

Sailor said, "Sure, and so for the Second Reading, we'll be happy to provide that." The Mayor said, "We can do that across the board for all the rates that have been considered this evening."

There were no further Councilor questions, so at 6:45 p.m., Mayor Leichty invited public comments on Ordinance 5246. There were none.

Councilors indicated they were ready to vote.

**On a voice vote, Councilors unanimously passed Ordinance 5246, *Goshen Water Utility Schedule of Rates and Charges*, on First Reading by a 6-0 margin, with all Councilors present voting yes at 6:45 p.m. Youth Adviser Reyes also voted "yes." Councilor Peel was no longer available to vote.**

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5246.

#### **6) Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges**

Mayor Leichty called for the introduction on First Reading of Ordinance 5247, *Goshen Sewer Utility Schedule of Rates and Charges*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5247 by title only, which was done.

**Weddell/Nisley moved to approve Ordinance 5247 on First Reading.**



**BACKGROUND:**

Before the Council was Ordinance 5247, *Goshen Sewer Utility Schedule of Rates and Charges*. Ordinance 5247 would establish:

- The rates and charges for services of the Goshen Sewer Utility must produce an income sufficient to maintain the utility property in a sound physical and financial condition to render adequate and efficient service;
- The rates and charges for services of the Goshen Sewer Utility must be just and equitable;
- The just and equitable rates and charges for services provided by the Goshen Sewer Utility must produce sufficient revenue to the utility to meet the requirements of Indiana Code § 36-9-23-25;
- A recent financial study of the Goshen Sewer Utility by Baker Tilly Municipal Advisors, LLC, indicates that its current rates and charges are not sufficient to meet the reasonable financial requirements of the Sewer Utility; and
- The Common Council finds it necessary to increase certain rates and charges for the services of the Goshen Sewer Utility.

If the Common Council passed Ordinance 5247, the following would be ordained:

Section 1. Sewer Rates and Charges.

A. Monthly Sewer Rates and Charges. Each customer shall pay the monthly sewer rates and charges in accordance with the schedules set forth below.

(1) Metered Customers.

i. Monthly Sewer Usage Charge. Each metered customer shall pay the monthly sewer usage charge in accordance with the following schedule based on the volume of sewage per one hundred (100) cubic feet discharged.

2026

\$8.19

ii. Monthly Sewer Service Charge. Each metered customer shall pay the monthly sewer service charge in accordance with the following schedule based on the applicable size of the meter installed. If there is a compound meter, only the larger meter will pay a service charge. This service charge pays for administrative costs, billing charges, and meter maintenance. This service charge is in addition to the monthly sewer usage charge.

Meter Size	2026
5/8-inch meter	\$12.84
3/4-inch meter	\$16.26
1-inch meter	\$25.64
1 1/2-inch meter	\$53.92
2-inch meter	\$89.85
3-inch meter	\$201.06
4-inch meter	\$346.57
6-inch meter	\$782.94
8-inch meter	\$1,391.32

(2) Unmetered Customers.



i. City Water Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot, or unmetered residential building that has city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026  
\$115.81

ii. City Water Not Available - Monthly Sewer Usage Charge and Service Charge. Each customer receiving sewer services for an unmetered residential lot or unmetered residential building that does not have city water available shall pay the following monthly sewer usage charge and service charge in accordance with the following schedule.

2026  
\$83.03

B. Surcharges. The following treatment surcharges shall be charged per pound in accordance with the following schedule.

Surcharges (per pound)	2026
BOD (in excess of 200 mg/l)	\$0.15
SS (in excess of 200 mg/l)	\$0.15
NH3-N (in excess of 30 mg/l)	\$0.61
Phosphate (in excess of 10 mg/l)	\$0.90
FOG (in excess of 200 mg/l)	\$0.83

C. Building Sewer Repair Program.

(1) Building Line Assessment (the combined water/sewer charge) - \$1.10 per month.

(2) Building Sewer Claim Fee - \$350.00 per claim.

Section 2. Other Ordinances. This ordinance repeals any provision of a prior ordinance that conflicts with the terms, conditions, rates and charges established by this ordinance. Terms, conditions, rates and charges of prior ordinances that are not in conflict with this ordinance shall remain in full force and effect.

Section 3. Effective Date. This ordinance shall be in full force and effect from and after its passage, approval and adoption according to the laws of the State of Indiana.

**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5247:**

City Director of Public Works & Utilities Dustin Sailor said Ordinance 5247 is proposing a sewer utility rate increase for 2026. He said "the 2025 rate is \$7.73 per 100 cubic feet, and the 2026 proposed rate is \$8.19 per 100 cubic feet. Again, this would be an across-the-board increase. For a three-quarter inch meter, the increase for a customer would be \$3.38."

Mayor Leichty asked if there were questions or comments from Councilors, There were none.

At 6:47 p.m., Mayor Leichty invited public comments on Ordinance 5247. There were none.

Returning to Ordinance 5246, Councilor Riegsecker asked about the proposed new fire protection charges. He said it appeared his charge would increase from \$7.92 for a three-quarter-inch meter to \$8.55. He asked if that was correct. Sailor said he would check and verify that. Councilor Riegsecker said, "That's okay. I just wanted to make sure that we weren't accidentally misleading anyone by saying (there was a) 6% across the board (increase)."



Councillor Gerber said, "I just want to clarify, the overall combined increase that people will see on their bills is 6.7%?" Sailor said, "That's correct. That's the average customer."

At 6:49 p.m., Mayor Leichty again invited public comments on Ordinance 5247. There were none.

**On a voice vote, Councilors unanimously passed Ordinance 5247, Goshen Sewer Utility Schedule of Rates and Charges, on First Reading by a 6-0 margin, with all Councilors present voting yes at 6:49 p.m. Youth Adviser Reyes also voted "yes."**

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5247.

#### **7) Ordinance 5248, Additional Appropriations**

Mayor Leichty called for the introduction on First Reading of Ordinance 5248, *Additional Appropriations*.

Council President Weddell asked the Clerk-Treasurer to read Ordinance 5248 by title only, which was done.

**Weddell/Lederach moved to approve Ordinance 5248 on First Reading.**

#### **BACKGROUND:**

Before the Council was Ordinance 5248, *Additional Appropriations*. If approved by the Common Council, it would appropriate more money than the amount appropriated in the current year's annual budget.

In a Dec. 15, 2026 memorandum to the Common Council, Clerk-Treasurer Aguirre wrote that Ordinance 5248 was requesting authorization from the Council and Mayor to spend additional and available money from various accounts. He wrote that the Mayor and Clerk-Treasurer were requesting this ordinance because the Common Council is the City's fiscal body which authorizes the City's budget and any budget adjustments.

Aguirre wrote that an appropriation is "permission to spend available money" and is tied to a specific fund. Within a fund there are four spending categories and multiple accounts. It is possible to get permission to move budgeted spending between accounts and categories, but sometimes the total appropriations within a fund are insufficient for the fund's total spending, due to emergencies, unforeseen circumstances, or budget errors.

In this case, Aguirre wrote that the Mayor and Clerk-Treasurer propose an additional appropriation if the expenditures are necessary and paying the expenditure might otherwise overspend the budgeted appropriation. After Council approval, the Clerk-Treasurer submits the additional appropriation to the Department of Local Government Finance ("DLGF") for final approval. The DLGF will only approve an additional appropriation if the Clerk-Treasurer proves that the City has cash available for the additional appropriation and the following year's budget.

#### **Description of the requested appropriations in Ordinance 5248:**

The Goshen Fire Department continues to provide services for Elkhart Township and needs to use a portion of the 2025 budget for capital expenditures. This appropriation increases the Equipment line in the Township Fire budget for purchases necessary at the end of 2025.

The Redhawk Academy, under the supervision of the Goshen Fire Department, budgeted for the Spring 2025 expenses but ran into additional expenses for Fall 2025. The additional appropriations will open up additional funds for the Fall 2025 student cohort, which are reimbursed from various sources such as the State of Indiana and donations from local organizations.



The Redevelopment Commission is currently spending funds to complete the Brownfield cleanup in the Aerial Cycle Works project. The Brownfield Revolving Loan Fund provides relief for such projects but is very difficult to anticipate when expenses will occur. This appropriation opens up funds for the Brownfield expenses necessitated throughout the year.

Aguirre wrote that each affected fund has sufficient cash balances to spend these appropriations. If the Council approves Ordinance 5248, the Clerk-Treasurer will submit the necessary information to the DLGF for final approval. If approved by the Council, Ordinance 5248 would make the following additional appropriations of money in excess of the current year's budget for the fund(s) named:

**TOWNSHIP FIRE SUPPORT**

2258-5-00-4450500	TWPFIRE / Other Equipment	\$150,000.00
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**REDHAWK ACADEMY**

2508-5-00-4220310	RDHWK / Fire Uniforms	\$12,000.00
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2508-5-00-4360200	RDHWK / Fire Equipment	\$10,000.00
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**BROWNFIELD REVOLVING LOAN FUND**

4653-5-00-4390500	BRLF / Grant Awarded	\$412,000.00
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**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5248:**

Mayor Leichty invited comments from City Director of Public Works & Utilities Dustin Sailor.

Sailor said City Redevelopment Director Becky Hutsell informed him that the appropriation from the Brownfield Revolving Loan Fund was to complete the Brownfield cleanup in the Aerial Cycle works project site and not the Cherry Creek project, as mistakenly stated in the memorandum for Ordinance 5248.

Mayor Leichty thanked Sailor for the clarification and added, "I know that was a question that popped up for a number of Councilors."

The Mayor asked if Clerk-Treasurer Aguirre had anything else to add.

Aguirre said, "We did provide a description there that's pretty clear that the two others are for the Fire Department. One from funds that we have available from the Elkhart Township for capital expenditures and the other for expenditures having to do with the Red Hawk Academy."

Mayor Leichty said, "I do want to verify for the Red Hawk Academy. We get a reimbursement through the school system for that, but we didn't know when we were budgeting how many students would apply. So, we didn't budget for the full amount that we would need to expend on those supplies for those students who participated, but we do have a revenue source for those items. So, I just want to make sure that that's clear."

"And then for the township line ... I had a conversation with (Fire Chief) Anthony (Powell) just this afternoon. He was explaining it was actually an allocation. We had budgeted for hiring additional firefighters, which we did not budget for in that line, and then we had not budgeted for some of the remodeling and some other expenditures for a vehicle. So, instead of doing a category transfer, he's asking for an additional appropriation, and then the funds that were budgeted for the additional salaries will just go back into that township fund."

Council President Weddell said as a Redevelopment Commission member he was "a little embarrassed" to just learn about the proposed appropriation for the Brownfield Revolving Loan Fund for Aerial Cycle Works. He said, "They're already very far along in the process. Unless I forgot something, which is very possible, and we've got another Redevelopment Commission member here and she doesn't remember either. I'm trying to think what they still need to have money."



Council President Weddell said he sent a message to Redevelopment Director Hutsell about this but hasn't received a response. He said he didn't know what this would be for.

Redevelopment Commission member Megan Hessel said, "I recall two items that we approved for, like, almost \$800,000 of moving dirt out of there. So, that's why this surprised me as well, too, because we had already approved a large amount of money for cleanup. And I could be wrong, but that's what I recall from about three months ago."

Mayor Leichty said, "If there are additional questions that need to be resolved, it could be possible to table, or we could vote on First Reading. Council President Weddell said he would be OK approving Ordinance 5248 on First Reading but asked if there was urgency for final approval tonight. Mayor Leichty said, "It could happen on Dec. 29<sup>th</sup> as long as we get it resolved by year end."

Council President Weddell said he would feel better delaying final approval.

At 6:55 p.m., Mayor Leichty invited public comments on Ordinance 5248. There were none.

**On a voice vote, Councilors unanimously passed Ordinance 5248, *Additional Appropriations*, on First Reading by a 6-0 margin, with all Councilors present voting yes at 6:55 p.m. Youth Adviser Reyes also voted "yes."**

Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5248, so the matter will be back before the Council on Dec. 29.

#### **8) Ordinance 5242, Amending Goshen Common Council Rules of Order**

Mayor Leichty called for the introduction on First Reading of Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Council President Weddell asked the Clerk-Treasurer to read Ordinance 5242 by title only, which was done.

**Weddell/Lederach moved to approve Ordinance 5242 on First Reading.**

#### **BACKGROUND:**

Before the Council was Ordinance 5242, *Amending Goshen Common Council Rules of Order*. Ordinance 5242 would establish:

- The Goshen Common Council adopted Ordinance 4897, amended by Ordinance 4925, Ordinance 4998, and Ordinance 5036, which established Goshen Common Council Rules of Order;
- The Goshen Common Council adopts rules of order to facilitate the orderly transaction of business and provide a basis for resolving questions of procedure that may arise;
- The Goshen Common Council embraces the following principles as important in facilitating the orderly transaction of its business and in promoting the best interests of the City of Goshen:
  - Respect for each other and for each other's rights;
  - Open communication and engagement;
  - Honesty;
  - A safe community;



- Acceptance that change has positive and negative consequences;
- Tolerance of differences;
- Support for equality and freedom from discrimination; and
- And the Goshen Common Council seeks to amend its Rules of Order by making appropriate revisions thereto.

If the Common Council passed Ordinance 5242, there would be revisions in the following sections of the Goshen Common Council Rules of Order:

- Section 1. Application of Rules.
- Section 2. Common Council Powers and Duties.
- Section 3. Deputy Mayor.
- Section 4. Common Council President Role.
- Section 5. Common Council Presiding Officer Powers and Duties.
- Section 6. Motions.
- Section 7. Debate.
- Section 8. Option for Written Vote.
- Section 9. Privilege of the Floor.
- Section 10. Prohibited Conduct.
- Section 11. Public Notice of Meetings.
- Section 12. Agenda Items.
- Section 13. Sign-In for Speakers.
- Section 14. Common Council Seating.
- Section 15. Canceled Common Council Meetings.
- Section 16. Minutes.
- Section 17. Appointments of the Common Council

Ordinance 5242 was considered on First Reading by the Common Council on Nov. 17, 2025 .There was extensive discussion and amendments to Ordinance 5242. The matter was then continued to Dec. 15, 2025 for further consideration.

**DEC. 15, 2025 COUNCIL DISCUSSION AND PASSAGE ON FIRST READING OF ORDINANCE 5242:**

Mayor Leichty said some questions about the ordinance came up from Councilors after the last meeting. She said Councilors had an opportunity to read proposed language for the ordinance that had to do with facilitating the meeting and what the implications would be if the Deputy Mayor was facilitating that meeting.

The Mayor said there was some proposed language several Councilors believe could address and resolve that issue. She said there might be other questions that Councilors might want to address this evening.

Council President Weddell suggested talking about the duties of the presiding officer first. He said the following amended language was suggested as follows: "If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting, or reconsider the matter at the same meeting."



**Council President Weddell** said, "At first glance that seemed reasonable, but then as I read Robert's Rules (of Order), which is what we govern ourselves by. If there's a tie, that motion dies."

**Mayor Leichty** said, "Well, we use Home Rule." **Council President Weddell** said, "That's why I wanted to have clarification on that because if there is a tie, then it dies. It's not that you can then, after you've voted on it, you can't then come back and say, 'We're going to postpone to another time,' because we've already voted. And neither group in 3 to 3 ties is in the winning side because it's a tie.

"So, then can you even call a reconsideration? Because my understanding with the reconsideration is it has to be someone from the winning side."

**City Attorney Bodie Stegelmann** said, "I guess the way I'd answer that is that the general rule under the current version of the ordinance would be 'the Common Council shall endeavor to follow Robert's Rules of Order.' I think you're correct that if it's a tie, then the motion does not pass."

**Council President Weddell** said if this occurred, the matter could not come back for consideration by the Council unless it was substantially different. **Stegelmann** said that was correct.

However, the **City Attorney** added, "If this suggested language were adopted, it would basically create an exception to that rule ... Basically in essence what you're doing by adopting these rules in the first place is saying for our purposes, this is how we're going to conduct the meetings and conduct ourselves. So, the general rule is, yeah, tie vote, the item would not pass."

**Council President Weddell** asked, "But because we're creating our own special situational rule, it would supersede the Roberts Rules?" **Stegelmann** said, "Correct."

**Council President Weddell** asked **Councilor Gerber** for her opinion.

**Councilor Gerber** said, "I think it gives that missing Councilor an opportunity. What I mean, we don't know why people miss meetings. I assume most of the time it's outside of someone's control. So, I am comfortable with this carve out to allow someone that opportunity, but I'm open to hearing what other people have to say."

**Council President Weddell** said, "I'm okay with it, too. I just wanted to make sure that I understood the difference between strictly following Robert's Rules and then having this."

**City Attorney Stegelmann** said he wanted to clarify that this would only apply when the Deputy Mayor was presiding. He said, "If a Council member was absent, it was 3 to 3, and the Mayor was presiding at the meeting, then the Mayor would break the tie." **Council President Weddell** agreed.

**Council President Weddell** said he was prepared to make a motion. **Councilors** then discussed the appropriate location in the ordinance to place the amendment. It was ultimately agreed to place the amendment in Section 3.

**Council President Weddell** made motion to amend Section 3 and add new Point A as follows:

*"In the event that the Mayor is absent from the City, ill or injured, the Deputy Mayor may serve as Acting Mayor as provided by the laws of the State of Indiana. In such (case), the Deputy Mayor would serve as the Presiding Officer of the Common Council meeting. If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting or reconsider the matter at the same meeting."*

**Council President Weddell** said this paragraph would be the new point 3A and the existing points 3A, 3B, 3C would all shift down by one letter to become points 3B, #C and 3D.

**Councilor Gerber** seconded the motion.

(Note: The placement of the proposed amendment was later changed.)



Mayor Leichty asked if Councilors had questions or comments about the motion.

Councilor Riegsecker said, "I still think you need Common Council, Deputy Mayor, and President role."

Clerk-Treasurer Aguirre asked Council President Weddell to re-read the third sentence of his motion. He said, "If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting or reconsider the matter at the same meeting."

Mayor Leichty asked Councilor Riegsecker if he was requesting that Councilor Weddell to adjust his amendment.

City Attorney Stegelmann explained his rationale for his recommendation on where to place his amendment.

Ultimately, Councilors Weddell and Gerber agreed to modify their proposed amendment to create a new Section 3 about the role of the Deputy Mayor, with the previous Section 3 becoming Section 4.

Councilor Nisley asked whether the "may" language in the provision should instead be "shall." Council President Weddell said he preferred to leave it as "may."

At 7:09 p.m., Mayor Leichty invited comments from the audience about the proposed amendment. There were none.

**On a voice vote, Councilors unanimously passed the Weddell/Gerber motion to amend Ordinance 5242 by a 6-0 margin, with all Councilors present voting yes at 7:10 p.m.**

The Weddell/Gerber motion adds a new Section 3 as follows:

*"In the event that the Mayor is absent from the City, ill or injured, the Deputy Mayor may serve as Acting Mayor as provided by the laws of the State of Indiana. In such (case), the Deputy Mayor would serve as the Presiding Officer of the Common Council meeting. If a tie vote occurs when the Deputy Mayor is presiding, the motion does not pass. The Council may then, by majority vote, postpone the item to a future meeting or reconsider the matter at the same meeting". Note: This becomes a new Section 3 and Section 4 becomes Section 4.*

Mayor Leichty asked if there were any other proposed amendments to Ordinance 5242.

Councilor Gerber proposed an amendment on page 5, Section 12, "Sign-In for Speakers," Point C. She said, "The language reads, 'Individuals who arrive after the meeting begins and did not sign in will be allowed to speak if time permits after those who signed in.'"

Councilor Gerber then made a motion to strike the words "if time permits." Council President Weddell seconded the motion.

Mayor Leichty invited questions or comments from Councilors. There were none.

At 7:10, the Mayor invited comments from audience members. There were none.

**On a voice vote, Councilors unanimously passed the Gerber/Weddell motion to amend Ordinance 5242 by a 6-0 margin, with all Councilors present voting yes at 7:10 p.m.**

The Gerber/Weddell motion strikes the words "if time permits" from Point C from Section 12, "Sign-In for Speakers" (on page 5).

Mayor Leichty asked if Councilors had additional questions or comments on Ordinance 5242. They did not. Councilors indicated they were ready to vote.



**On a voice vote, Councilors unanimously passed Ordinance 5242, Amending Goshen Common Council Rules of Order, on First Reading by a 6-0 margin, with all Councilors present voting yes at 7:11 p.m. Youth Adviser Reyes also voted “yes.”**

**Councilors did not give unanimous consent to proceed with the Second Reading of Ordinance 5242, so the matter will be continued to the Dec. 29, 2029 meeting.**

**9) Review and approval of 2026 Common Council Meeting Schedule**

**Mayor Leichthy presented the following draft Common Council meeting schedule for 2026.**

1	January 9	City Council: Exec. Session Board Applicant Review**	1:30	3:30	Second Friday
2	January 26	City Council	6	7:30	Fourth Monday
4	February 23	City Council	6	7:30	Fourth Monday
3	March 13	City Council: Q1: Information Session	1:30	3:30	Second Friday
5	March 23	City Council	6	7:30	Fourth Monday
6	April 27	City Council	6	7:30	Fourth Monday
8	May 18	City Council	6	7:30	Third Monday*
7	June 12	City Council: Q2: Information Session	1:30	3:30	Second Friday
9	June 22	City Council	6	7:30	Fourth Monday
10	July 27	City Council	6	7:30	Fourth Monday
11	August 24	City Council	6	7:30	Fourth Monday
12	September 11	City Council: Q3: Information Session Budget Detail	1:30	3:30	Second Friday
13	September 14	City Council: Budget Hearing 1	6	7:30	Second Monday
14	September 28	City Council: Budget Hearing 2 & Wage Ordinances	6	7:30	Fourth Monday
15	October 26	City Council	6	7:30	Fourth Monday
16	November 13	City Council: Exec. Session - Board Applicant Review**	1:30	3:30	Second Friday
17	November 23	City Council	6	7:30	Fourth Monday



18	December 14	City Council	6	7:30	Second Monday*
19	December 28	City Council (Optional)	6	7:30	Fourth Monday

*\*Regular meeting adjusted for a holiday*

*\*\*All meetings at Council Meeting Chambers, 111 E Jefferson St, except those denoted with the \*\*, which will take place at City Hall, 202 S. 5<sup>th</sup> St., in the Mayor's office.*

**Mayor Leichty** asked Councilors to please reserve the second Tuesday of each month in the event that the Council needs to have a special meeting to consider additional items. She said that would be the time at which additional meetings would need to be held.

The **Mayor** said, "We have 19 proposed Council meetings, and more than 200 City meetings scheduled for next year, so if you can keep those available as much as possible, that would certainly be welcome. It makes scheduling a whole lot easier."

**Council President Weddell** asked if the **Mayor** meant to ask Councilors to reserve the second Tuesday of the month. **Mayor Leichty** said, "I'm sorry. Did I say Tuesday? Holy cow. Second Monday of each month.

"In the past, we had done the second and fourth Monday of the month, but we have the additional education sessions, the quarterly education sessions, plus multiple sessions scheduled for our budget hearings, and we will be coming to you with at least one additional proposed meeting sometime in late fall. That is for the adoption of our unified planning and zoning ordinance ... probably October or November."

**Council President Weddell** said, "I'm just going to make one quick comment for all of us to consider. If we do what the **Mayor** is suggesting and just reserve that second Monday and we have to hold a meeting, our Clerk-Treasurer then spends money to publish that meeting.

"If we automatically schedule every single second Monday, and we end up canceling quite a few of them, he still has to spend money to publicly notify everyone, and so it may be probably more cost effective to not automatically have those scheduled. Is that a fair statement?"

**Mayor Leichty** said, "It certainly would aid in convenience, and it's less confusing for staff and those involved for the community. I know when we cancel meetings, that's when I received frustration from people. It's really difficult to let people know, broadly in the community that there's not a meeting happening because of the multitude of ways that people receive communication."

**Mayor Leichty** asked if there were any other questions about the proposed schedule.

At 7:15 p.m., a man seated in the audience stepped forward and spoke in Spanish. He wanted to speak about an unrelated matter, so the **Mayor** asked him to speak to her later.

When the meeting resumed, **Councilor Nisley** said he had a problem with the Friday meetings in the middle of the day. He said, "That's going to be tough for me, you know, with my business. That's a very busy day. Plus, I'm already committed to and will probably have to back away from the ordinance committee because of Friday meetings. So, those meetings won't work for me at all."

**Councilor Nisley** asked if the education meetings could be moved to the second Monday of the month.



**Mayor Leichthy** said, "The purpose of having the daytime meetings, as we've talked about in the past, is that anytime that we're engaging staff, there's a large number of staff that would participate in those educational sessions. So, like when we've done the PASER study or things like that, the intention of those meetings is to include not just our department heads, but multiple people throughout our departments who can provide insight.

"So, like, we did the Mobile Integrated Health presentation, we've done a PASER presentation. We do the full budget presentation and review. and in order for the City to avoid incurring extra overtime costs or comp time expenditures, I'm asking Councilors to make those times available, at least quarterly, so that we can engage more of our staff."

**Councilor Nisley** said, "I guess for me, that would be so I incur the cost of hiring somebody or bringing people who need to cover me to do my work, so I'm losing that cost, too. Plus, if the other people that work have to take away from their vacation time to come to the meetings, I just feel that it's just not accommodating."

**Mayor Leichthy** said, "Well, there are quite a few meetings that require Council participation during the day."

**Councilor Nisley** said he was talking about members of the general public having to take a vacation day to attend a day-time Council education session. If they want to come to them, he said the Council should engage with the public and that can't as easily happen in the middle of the day.

**Mayor Leichthy** said Councilors are expected to make a time commitment to serve and that includes during the day.

**Councilor Nisley** responded that day meetings were not an expectation when Councilors were elected and meetings were previously held on a Monday or Tuesday, at night.

**Mayor Leichthy** said, "Yes, and this is something different. These are information sessions to make sure that not only are we deliberating ordinances or resolutions, but this is an opportunity for a deeper dive and an education session that equips counselors to make more informed decisions when it does come time for a vote.

"So, that's why there are longer meeting times, and they're planned at times during the day where we can work collaboratively with City staff to make sure that not only are you getting the packets ahead of time, but you have time to interact and ask staff in a group setting, and we can have a discussion in a group setting, so that when it does come time to make those important decisions, you are as well-educated as we can possibly be, and there's an opportunity for you to dig into some of those tougher discussions."

**Councilor Nisley** said the ordinance review commission will also meet in Friday and with the Council education sessions, "that means it eliminates my whole Friday." He said the Council could instead meet during evenings. He also said he would not vote for the Mayor's proposed meeting schedule.

**Councilor Gerber** said, "I agree with Councilor Nisley. I appreciate the informational sessions. They are very valuable. I'm not arguing, certainly, that we would not have them, but when we do have this additional option, as he's saying, I think we should take advantage of it. And I understand you would rather not pay overtime or have people take comp time, but I guess I would want to know how much that is actually costing the City?"

**Mayor Leichthy** responded, "It's the cost. it's also morale if you're forcing lots of people to attend a late meeting after hours, it impacts a lot of people beyond just the Councilors."

**Council President Weddell** said the proposed Friday afternoon Council education sessions would not affect him or his work schedule. If it was on another day of the week, he said it would affect his work, but he would just take off the time from work.

**Council President Weddell** said, "I'm inconveniencing myself coming at 1:30, but I'm not inconveniencing 25 city staff members. And again, if you want to hold these on a day that affects me directly ... that's fine. We can change it. I will just adjust my work schedule accordingly."



**Council President Weddell** added, "I can't imagine sitting here at 6 o'clock, 6 to 8 o'clock at night on an informational session, I think that'd be pretty tough. It would be pretty tough for all of us, concentration-wise, and also for the City staff that has to then not only work that full day but then prepare for another two-hour lengthy thing."

**Councilor Schrock** said, "I don't personally have a problem with the 1:30 meetings either. If there's any problem, it's the ability of the general public to come to those meetings being in the middle of the day."

**Council President Weddell** asked if informational sessions were for Councilors to learn or for the public.

**Mayor Leichty** said, "We don't take public comment, but they are livestreamed and recorded, like any other meeting. But the intention is to give more depth and understanding. It's an education session for the Council.

"So, it's an opportunity; it's like a learning seminar about some topic that will relate to things that you will need to make decisions about. It gives you an opportunity to engage and ask staff those questions while the public is there. And so, they are recorded and available for the public to listen to at their convenience. And they can also attend, and the media also attends and has participated in the past as well. But it's not a time for making decisions. It is just a time for learning."

**Mayor Leichty** added that the education sessions allow Councilors to "hear from one another. You know, some ideas that might percolate during those sessions, so that when it does actually come up and we're considering an ordinance. We've all been in the room together, and we've been able to have those conversations and learn together about what the implications of those future decisions might be."

**Councilor Schrock** asked if members of the public could also ask questions. The **Mayor** said they could not, but they could also learn about issues and learn more about how the Council makes certain decisions.

**Councilor Schrock** said this is how the Council could be better informed. The **Mayor** said, "Exactly."

**Councilor Gerber** said she wanted to return to **Councilor Weddell's** point about scheduling Council meetings on the second Monday and fourth Monday in the calendar and then canceling them when there are no agenda items.

**Councilor Gerber** said she would support more Council meetings because she said "it feels disjointed to just meet once a month ... I think it's really because we can only legally have conversations once a month, if we're meeting just on the 4<sup>th</sup> Monday of the month.

"And good things have come, collaborations have come, from the informal conversations we have in the elected official reports at the end of the meeting. And if we do that once a month, I think it kind of kills momentum, and to me it feels disjointed. And I think it's an important role that can be played if we meet more frequently. So, that's where I'm coming from."

**Councilor Schrock** and **Councilor Nisley** said they agreed with **Councilor Gerber**.

**Council President Weddell** asked if Councilors would hold meetings to only convene and then close after Privilege of the Floor. "So, what you're suggesting is you want to have these meetings, but if there's no agenda, are you open to canceling them versus not having them purposely scheduled and then scheduling them as needed."

**Councilor Gerber** said, "The option of not having them scheduled, but, holding them in our calendars, that's hard to do to plan not to be out of town every second Monday of the month."

**Council President Weddell** said, "So you would rather have them scheduled and then cancel them, spend the money to cancel them, and then have the public show up when we cancel them because they don't know that we're not having a meeting." **Councilor Gerber** said, "No, I don't want that."

**Council President Weddell** said, "But according to what the Mayor said, and I would agree completely, you're going to have people going, 'You've got it on your schedule that you meet every second and fourth Monday, but I wasn't aware that you canceled the meeting because you don't have an agenda.'"



**Council President Weddell** said, "On top of that, again, I mean, if you want those collaborative conversations, then you're going to hold the meeting, whether there's an agenda or not. You're going to open the floor, the privilege of the floor, and then we're going to have a report on the Traffic Commission, and then we're going to close the meeting."

**Councilor Gerber** said, "Well, I guess my question is, how many times have agenda items been added to the next meeting? Like, if it's been a light agenda, if it's possible to move it to the next meeting and cancel."

**Council President Weddell** said he didn't have the answer to that question. He then added, "What I will say is my concern going into this calendar year that we're finishing up was one meeting a month where we're going to have three- and four-hour meetings because we're having one meeting a month instead of two. And that hasn't happened. I mean, tonight we're talking a very long time, and we're on an hour and a half."

**Mayor Leichy** said the budget meetings have been longer, but typically Council meetings are done within an hour or two. **Council President Weddell** said, "The fact that the meetings haven't been extended very lengthy tells me that agenda-wise, it hasn't been necessary to have that second meeting a month."

"And I didn't think about it until the Mayor mentioned this, where I think it does create a tremendous amount of confusion for the public to have meetings scheduled that are then canceled quite frequently."

**Councilor Riegsecker** said, "I thought the schedule worked well last year, and I thought that most of us attended most of those Friday meetings and we were all available. Some of the concerns we're talking about the public, and I always care about the public, but if we had 50 people out here Monday nights when we had a meeting, then that would make a difference to me ...

"I don't really receive many phone calls from people, and my number's plastered all over the City website, too. So, I'm available, but it doesn't seem like there's a big interest in what we do, for some reason. Maybe we're doing our job right? I don't know. I assume we are, you know? So, I think it works well this way, and I understand about City employees being able to come on Friday. Friday works out okay for me. I've got to take off work too, but I don't own a business like Doug, where he has to be there all the time, either."

**Councilor Nisley** responded, "The only thing about that, Don, as you said, you know, are there not 50 people? To me, it doesn't matter if there's 50 or if there's one. What their problem is that they want to talk to us is the most important problem we've got that night."

**Councilor Riegsecker** said, "Sure. That's not what I was saying. We're always available to anybody, right? And we have one meeting a month. So, is there anything pressing? No, but if we schedule it for that fourth Monday, then everybody knows it's that fourth Monday, and that's the Monday they would come."

**Council President Weddell** said, "A couple of us received a concern from a taxpaying citizen of Goshen this afternoon – a pressing issue in their mind and it will be addressed. Tomorrow the person will be contacted. That person reached out to a number of us today via email and whatnot. They could have come here tonight, but they didn't. They could have expressed their concerns right there at that podium, but instead they decided what I probably would have done if I were in their shoes. I would have emailed the appropriate people."

"And so, you're right, **Councilman Nisley**. People can come. It's important that we're here for them, but from my perspective, from my experience in all these years, people aren't as comfortable sitting there and talking, but they are more comfortable reaching out to us via phone or email or text, and I think that's how they're, generally speaking, going to reach out to us now," **Council President Weddell** said.

"I welcome anyone who has the courage to stand up there at that microphone and speak their mind and their opinion. you know, I'm kind of echoing what **Councilman Riegsecker** saying. From our experience, people can reach out to us via email first."



Councilor Lederach said he wanted to share some thoughts since he hadn't spoken yet on this issue.

Councilor Lederach said of the draft schedule, "If you look down through the list, there are quite a few months where there are two meetings. I mean, if you just look at the months that are there, January, for example, March, June and there's three meetings in September, so it's not like we're going without two meetings a month.

"One of the advantages of being an old, retired guy is that, personally, it doesn't matter to me which way you go, so I'm almost hesitant to vote, because I can go with any of them. And I think that the only real concern I have is the ones in September.

"And it seemed like this year, with the budget drawing a great deal of attention, I would prefer to have a little more time between the informational meeting and the first, budget meeting, but I can understand that there are deadlines and logistics that would overcome that. So, with the danger of being wishy-washy, I'm okay with this, and I'd be okay with scheduling them regularly on that second Monday of the month as well."

Mayor Leichty said, "So, we have 19 (meetings) before you, and one still to be planned, so there will be at least 20 meetings, and there are more than 200 public meetings scheduled for next year. Quite often, the concerns of our citizens have to do with things like zoning petitions, or traffic commission, or redevelopment.

"So, there are a multitude of ways, in addition to coming to Council, that people can get their needs addressed. And, of course, the Mayor's Office receives and fields calls every day, and we get calls, inquiries through our website, aiding people and making sure that whatever concerns or questions they have are getting addressed, so I feel like the City is doing a good job of making itself available.

"I'm not sure that adding another four meetings to our 200 will significantly change the way in which we engage with our residents. And I do feel like the proposed schedule has worked very well in the past year, and I would be extremely disappointed to miss that opportunity to engage our team with you in those education sessions. I feel like that's been incredibly valuable, and I would be very disappointed to see that go away, because it just it's not going to be feasible in the same way to mandate that many people to participate. I mean, sure, I can do it, but it wouldn't be prudent leadership for me to do that.

Councilor Schrock asked about the Mayor's request for Councilors to reserve the second Monday of each month just in case an additional meeting was needed. The Mayor said, "Yes, I had asked for you to just hold those so that, you know, if there's something coming up."

Council President Weddell said the Council also could meet remotely if necessary, although that wasn't his preference. The Mayor said that was a newer option.

Council President Weddell asked if Councilors had any amendments to the Council schedule.

Councilor Gerber said she and Councilor Nisley already had a meeting scheduled, from 1 to 3 p.m. on Jan. 9.

So, Councilor Gerber made a motion that the starting time of the Council education session on Jan. 9 be delayed from 1:30 p.m. until 3:30 p.m. Councilor Nisley seconded the motion.

The Mayor asked if Councilors had any questions or comments about the motion. They did not.

Councilors said they were ready to vote.

**On a voice vote, Councilors unanimously passed the Gerber/Nisley motion to delay the start of the Jan. 9 Council education session to 3:30 p.m., by a 6-0 margin, with all Councilors present voting yes at 7:43 p.m.**



**Council President Weddell made a motion to accept the Council meeting schedule for 2026 as amended. Councilor Riegsecker seconded the motion.**

**Councilors requested a roll call vote.**

**Clerk-Treasurer Aguirre asked if the public would get a chance to comment on the Council schedule. The Mayor said no one from the public asked to speak.**

**On a roll vote, Councilors approved the 2026 Council meeting schedule as amended by a 4-1-1 vote with Councilors Lederach, Riegsecker, Schrock and Weddell voting "yes," Councilor Nisley voting "no" and Councilor Gerber voting "pass" at 7:45 p.m. The youth advisor also voted "yes."**

#### **Privilege of the Floor**

**At 7:45 p.m., Mayor Leichty invited public comments for issues not on the Council agenda.**

**Salvador Flores Silva of Goshen said (through a translator) that he has lived here since 1987. He said he was one of the first Latinos to come to Goshen. He said there was a big issue affecting Latinos with sexual predators who have attacked children.**

**Mayor Leichty affirmed the importance of the issue and said she was sorry about the situation. She said the City would like to support Flores Silva and help him with this problem. She said she would like to connect him with people who can help but cannot address such issues in this setting. The Mayor said she would meet with him immediately after the meeting to learn about his concerns and offer help.**

**There were no further comments, so Mayor Leichty closed the public comment period at 7:52 pm**

#### **ELECTED OFFICIAL REPORTS:**

**Mayor Leichty asked if there were any reports from Councilors.**

**Councilor Nisley gave a report from the last meeting of the Cemetery Board. He said the Board is not having enough people to apply to serve and they would like to change the qualifications for membership. Members are required to be residents of Goshen and to own Goshen cemetery plots.**

**Councilor Nisley said board members don't object to members having to own a plot but would like to allow membership by people who live outside the City, in either Elkhart Township or Elkhart County. He said apparently State Statutes would allow some flexibility of residency and other cities have opened up cemetery board membership to county residents.**

**Council President Weddell said he hears about this issue all the time.**

**Mayor Leichty said, "It would certainly be something we can follow up with (Cemeteries Director) Burt (Matteson) and see if that's something he'd like to recommend as a consideration for the Council as a modification to that ordinance. I can understand it's difficult to get people to volunteer, to participate but it's an important role."**

**Councilor Schrock asked if it would be possible to allow the Abshire Park sledding hill to be used at night. He said these days it is dark at 5:30 p.m. and children already continue playing there at night.**



**Councilor Schrock** said he wasn't asking for the cabin to remain open but wondered if an outdoor light at the top of the hill could be kept on. If the light stayed on, he said there would be less of a chance of an accident.

**City Superintendent of Parks & Recreation Tanya Heyde** said allowing the park to remain open at night would likely take an amendment to the ordinance that states that parks close at dusk.

**Councilor Riegsecker** asked how Shanklin Park was handled night visitors with its display of holiday lights. **Heyde** said that was allowed because the light display is a Parks Department event.

**Heyde** said after-hours sledding could be allowed through an official night sledding event. She said she would prefer to bring this issue to the Parks and Recreation Board before making any proposal to the Council.

**Councilor Riegsecker** clarified that the fire protection issue he raised earlier in the meeting involved the water ordinance. He also said the City replaced his water meter because he had an old one. He said, "We scheduled a time. The young man was on time, and he came in and out. He did everything perfectly. He answered all my silly questions, and with no complaints."

**Councilor Riegsecker** also said he also worked with **Utilities Manager Kelly Saenz** to get some information. He said, "She ran me a couple of reports, and it's like, the things that you can get out of the Water Department are amazing. And I can see when I do laundry or use heavy usage of water and when I have no water. So, it's very interesting what the Water Department can track through I'm assuming it's through the meter and something else. It's scary, but I appreciate our Water Department."

**Councilor Lederach** said the **Board of Aviation Commission** met today. He said, "The runway rehab is on track to start in April of 2026. There are now 67 aircraft based at Goshen Airport, which increases them to it being a regional airport, and allows them to get more grant money.

"The Boys and Girls Club airplane being built out there is progressing well. We saw pictures of it today. It's sort of an amazing thing that they're putting together. And finally, New Horizon Aviation is on track to give out 60 pilot licenses and instrumental license this calendar year. There's a lot of stuff happening out there at the airport."

**Councilor Nisley** said, "I'd encourage you to go look at it, because it's a hidden gem in Goshen that people just don't know about. It's a great airport."

**Council President Weddell** said, "Our Red Hawk Fire Academy was highlighted in one of our local TV shows this morning."

**Councilor Gerber** said, "I want to thank everyone. I had conversations with all of you this week about a concern that's been raised by some neighbors, in the Racemere neighborhood and Carter Road, and I appreciate the conversations we had, and I think we will be taking that up in the future."

**Clerk-Treasurer Aguirre** reminded Councilors that the last Council meeting of the year is Dec. 29th, "and that's the day I'll need you to come a little early ... to sign those annual certifications that you understand the nepotism policy and the contracting policy. Those have to be notarized. If you're not going to be able to go to the Council meeting, if you could let me know. You could arrange to come into the Clerk-Treasurer's Office and ... sign the form and have it notarized."

**Aguirre** also said, "The other thing I wanted to ask is more of a logistics question, and I don't know who can answer this, but a lot of the matters today were held over till the next meeting (Dec. 29). Traditionally, the meeting on the 29th has been a very short meeting. With all of those matters, it is probably not going to be a short meeting unless these items are carried over until the January meeting. I don't know If you were going to talk about that at some time and decide whether to have a regular meeting on the 29th or carry over some of these items to January."



Mayor Leichty said, "The next official meeting would be at the end of January, so I anticipate we'll need to have a regular meeting on Dec 29th." Council President Weddell said, "I think that the consensus is that we would like to see those agenda items be present on the December 29th meeting." Aguirre said, "They'll be there then." The Council President thanked the Clerk-Treasurer for inquiring about the Dec. 29 agenda.

Councillor Riegsecker said, "One more thing. I just want to say how proud I am of this Council because we had some contentious discussions tonight and nobody screamed at anybody, nobody called anybody a name. And it just makes my heart smile when politicians can get along. And I really appreciate everyone on this group."

Council President Weddell joked, "I think after the meeting someone's going to call both of us some names."

Mayor Leichty asked Youth Adviser Reyes if she had a report.

Reyes said, "Really quick. Okay. We're going to buy toys for Greencroft. They're collecting toys for kids. And then we're partnering with the Red Hawk Entrepreneurship Program. They got a really big poster-making machine, so we're making motivational posters for the finals because finals season starts after Christmas break, so we just want to motivate kids to pass the finals. And we're just talking about our event for February."

There were no further comments by the Mayor or by Councillors.

**Adjournment:**

Councillor Nisley made a motion to adjourn the meeting, which was seconded by Councillor Lederach.

**On a voice vote, Councillors unanimously approved the motion to adjourn the meeting.**

Mayor Leichty adjourned the meeting at 8:03 p.m.

EXHIBIT #1: *Before the Council meeting, Mayor Leichty provided Councillors with this supplemental three-page "Financial Report for Council," dated Dec. 15, 2025, which summarized the City's financial position as of Nov. 30, 2025.*

**APPROVED:**

\_\_\_\_\_  
Gina Leichty, Mayor of Goshen

**ATTEST:**

\_\_\_\_\_  
Clerk-Treasurer Richard R. Aguirre



Exhibit #2

**ORDINANCE 5255**

**Establishing a Designated Outdoor Refreshment Area**

WHEREAS, Indiana Code § 7.1-3-31-1 *et seq.* authorizes the establishment of a Designated Outdoor Refreshment Area;

WHEREAS, the Common Council believes it is in the best interests of the City to create a Designated Outdoor Refreshment Area in the City's downtown, as authorized by Indiana Code § 7.1-3-31-1 *et seq.*, which Area is shown on the attached Map identified as Exhibit A;

NOW, THEREFORE, BE IT ORDAINED, by the Common Council of the City of Goshen, Indiana, as follows:

1. **Definitions.**

1.1. All definitions in Ind. Code § 7.1-3-31-1 *et seq.* will apply to this Ordinance.

2. **Downtown DORA.**

2.1. The Common Council hereby adopts the Map of the City of Goshen Downtown Designated Outdoor Refreshment Area attached hereto to as Exhibit A and incorporated herein by reference.

2.2. That the following area is designated as the Goshen Downtown Designated Outdoor Refreshment Area("Downtown DORA"):

Beginning at the southwest corner of North 5<sup>th</sup> Street and East Clinton Street (122 E. Clinton Street); then West along East Clinton Street to the northwest corner of North Main Street and West Clinton Street (201 N. Main Street); then South along North Main Street and South Main Street to the southwest corner of South Main Street and West Washington Street (201 S. Main Street); then West along West Washington Street to a spot on the north side of 212 W. Washington Street due south of the southwest corner of 120 S. 2<sup>nd</sup> Street; thence North along South 2<sup>nd</sup> Street to the southeast corner of South 2<sup>nd</sup> Street and West Lincoln Avenue (212 W. Lincoln Avenue); then West along West Lincoln Avenue to the pedestrian path along the east bank of the Elkhart River (west of 412 W. Lincoln Avenue, at the northern intersection of parcels 20-11-09-329-007.000-015 and 20-11-09-329-018.000-015); then South and

Southeast along the pedestrian path along the east bank of the Elkhart River to Powerhouse Park at 324 W. Washington Street; then Southerly along the western tree line of vacant park property and the western boundary of parcels 20-11-09-411-003.000-015, 20-11-09-411-001.000-015, 20-11-09-451-003.000-015, and 20-11-09-455-001.000-015 to the southwest corner of parcel 20-11-09-455-001.000-015; then East along the south line of parcel 20-11-09-455-001.000-015 to the southeast corner of said parcel and the Millrace Canal Trail; then Northerly along the Millrace Canal Trail to the southwest corner of the Bridge extending west of West Madison Street over the Elkhart River; then East across said Bridge and on West Madison Street to the southwest corner of West Madison Street and South 3<sup>rd</sup> Street (401 S. 3<sup>rd</sup> Street); then North across West Madison Street to the southwest corner of 321 S. 3<sup>rd</sup> Street; then northwesterly on South 3<sup>rd</sup> Street along the western border of 321 S. 3<sup>rd</sup> Street and parcels 20-11-09-452-016.000-015 and 20-11-09-452-015.000-015 across Madison Street to the northeast corner of parcel 20-11-09-453-008.000-015; then South and East along the north line of West Madison Street and East Madison Street to the northwest corner of the East Madison Street and South 5<sup>th</sup> Street (113 E. Madison Street); thence North along the west line of South 5<sup>th</sup> Street and North 5<sup>th</sup> Street to the southwest corner of North 5<sup>th</sup> Street and East Clinton Street (122 E. Clinton Street), to the point of beginning.

Except all residential property is excluded.

### **3. Designated Permittees and Temporary Vendors.**

3.1. The following retailer permittees have expressed interest in participating and in submitting an application to the City to participate in the Area as a Designated Permittee, as that term is defined by I.C. § 7.1-3-31-2, and the City finds that each of them is an appropriate Designated Permittee and requests the Indiana Alcohol and Tobacco Commission (ATC) to issue a "refreshment area designation":

- 3.1.1. The Topsy Biscuit – 103 N. 5<sup>th</sup> Street
- 3.1.2. Venturi – 123 E. Lincoln Avenue
- 3.1.3. Common Spirits – 111 E. Lincoln Avenue
- 3.1.4. Nova's – 109 E. Lincoln Avenue
- 3.1.5. The Table at 108 – 108 N. Main Street
- 3.1.6. Cortado – 132 S. Main Street
- 3.1.7. Midnight Social – 114 W. Jefferson Street
- 3.1.8. The Fold – 219 S. Main Street

- 3.1.9. Goshen Theater – 216 S. Main Street
- 3.1.10. The Elephant Bar – 227 S. Main Street
- 3.1.11. Goshen Brewing Company – 315 W. Washington Street
- 3.1.12. Temporary Event Vendor

3.2. The Common Council hereby authorizes the Board of Public Works and Safety to administer the approval of any and all requests for designated permittee status within the Downtown DORA, subject to the requirements of Indiana law. This delegation of authority to the Board of Public Works and Safety shall include the approval of a request by a designated permittee to expand operations into an area with the Downtown DORA that is outside of a designated patio area and the approval of a request by a vendor, as that term is defined by I.C. § 7.1-3-31-5, holding a temporary vendor designation to participate in an event or festival held within the Downtown DORA. However, in no event shall the Board of Public Works and Safety approve a request by a temporary vendor to establish a permanent presence in the Downtown DORA until and unless the temporary vendor is able to meet the statutory requirements for consideration as a designated permittee.

#### 4. **DORA Signage.**

4.1. The City shall post a minimum of one (1) sign at each public entry point to the Downtown DORA. All signs will clearly identify the boundaries of the Downtown DORA and notify the public that open containers of alcoholic beverages must remain with the Downtown DORA. The Common Council further recognizes that additional signage designating the Downtown DORA may be warranted and necessary. Therefore, the Council hereby grants the Board of Public Works and Safety full authority to increase the number, change the placement, or modify the type of signage as it deems necessary or appropriate for the proper operation of the Downtown DORA.

#### 5. **Hours of Operation.**

5.1. The City of Goshen Downtown Designated Outdoor Refreshment Area will be in operation during the following hours:

- 5.1.1. Thursdays, between 4:00 p.m. and 10:00 p.m.
- 5.1.2. Fridays, between 4:00 p.m. and 11:00 p.m.
- 5.1.3. Saturdays, between 12:00 p.m. and 11:00 p.m.

This Ordinance shall be in full force and effect upon its passage, approval, and publication pursuant to Indiana law.

PASSED by the Goshen Common Council on \_\_\_\_\_, 2026.

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Gina M. Leichty, Mayor  
Presiding Officer

ATTEST:

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Richard R. Aguirre, Clerk-Treasurer

PRESENTED to the Mayor of the City of Goshen on \_\_\_\_\_, 2026.  
at the hour of \_\_: \_\_ \_\_.m.

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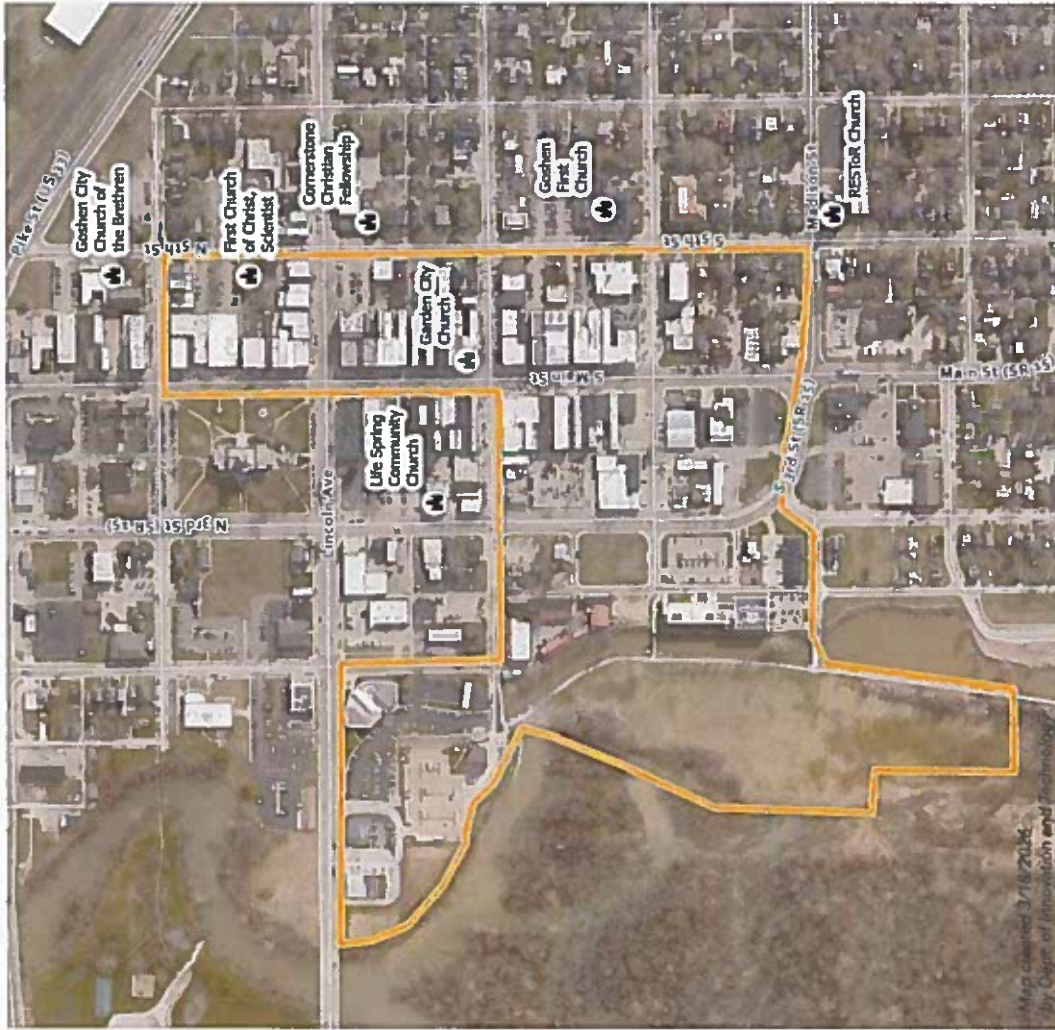
Richard R. Aguirre, Clerk-Treasurer

APPROVED and ADOPTED on \_\_\_\_\_, 2026.


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Gina M. Leichty, Mayor

**Exhibit A**



The City of Goshen  
Downtown  
Designated Outdoor  
Refreshment Area  
(DORA)  
boundary.

 Dora Boundary  
 Place of Worship

This map is provided for reference. The official boundary of the Downtown Dora is established by the description set forth in Section 2.2 of Ordinance 5255, which will control in the event of any discrepancy.



Goshen DORA Boundary





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# Goshen Designated Outdoor Refreshment Area (DORA)

The Goshen Designated Outdoor Refreshment Area (DORA) creates a defined, state-authorized space where adult beverages can be purchased from participating businesses and enjoyed while exploring within that boundary.

The proposal supports local businesses, enhances events like First Fridays, and maintains clear rules to ensure a safe, well-managed experience

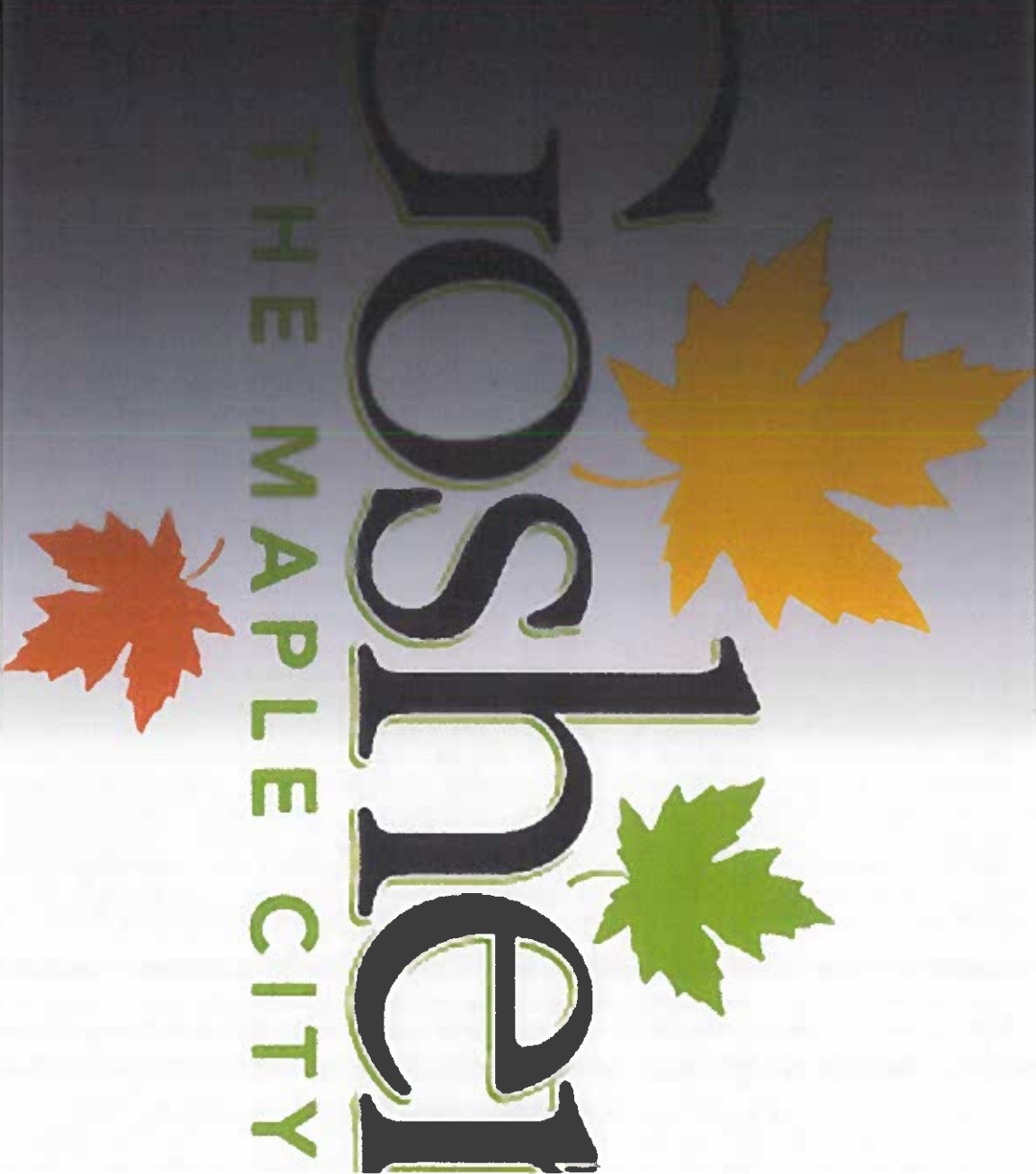


Exhibit  
#3



# How did DORA come about?

- Allows cities to designate controlled areas for purchase and consumption of adult beverages
- Authorized by Indiana Legislature in 2023
- 50+ Indiana communities approved
- Requires local ordinance + state ATC approval
- Structured rules, all current national, state and local laws apply
- Strong fit for Goshen's active downtown



**Goshen**  
THE MAPLE CITY



# Downtown business outreach

- Survey distributed via Downtown Goshen Inc. mailing list
- 55 responses from downtown stakeholders
- Over 90% expressed strong support
- 11 dining establishments within boundary are interested in applying for participation
- Expect increased visits and activity
- Supported by Downtown Goshen Inc. (DGI), Downtown Economic Improvement District (EID), Goshen Chamber and Elkhart County CVB



**Goshen Theater**  
CREATE · EDUCATE · ENTERTAIN

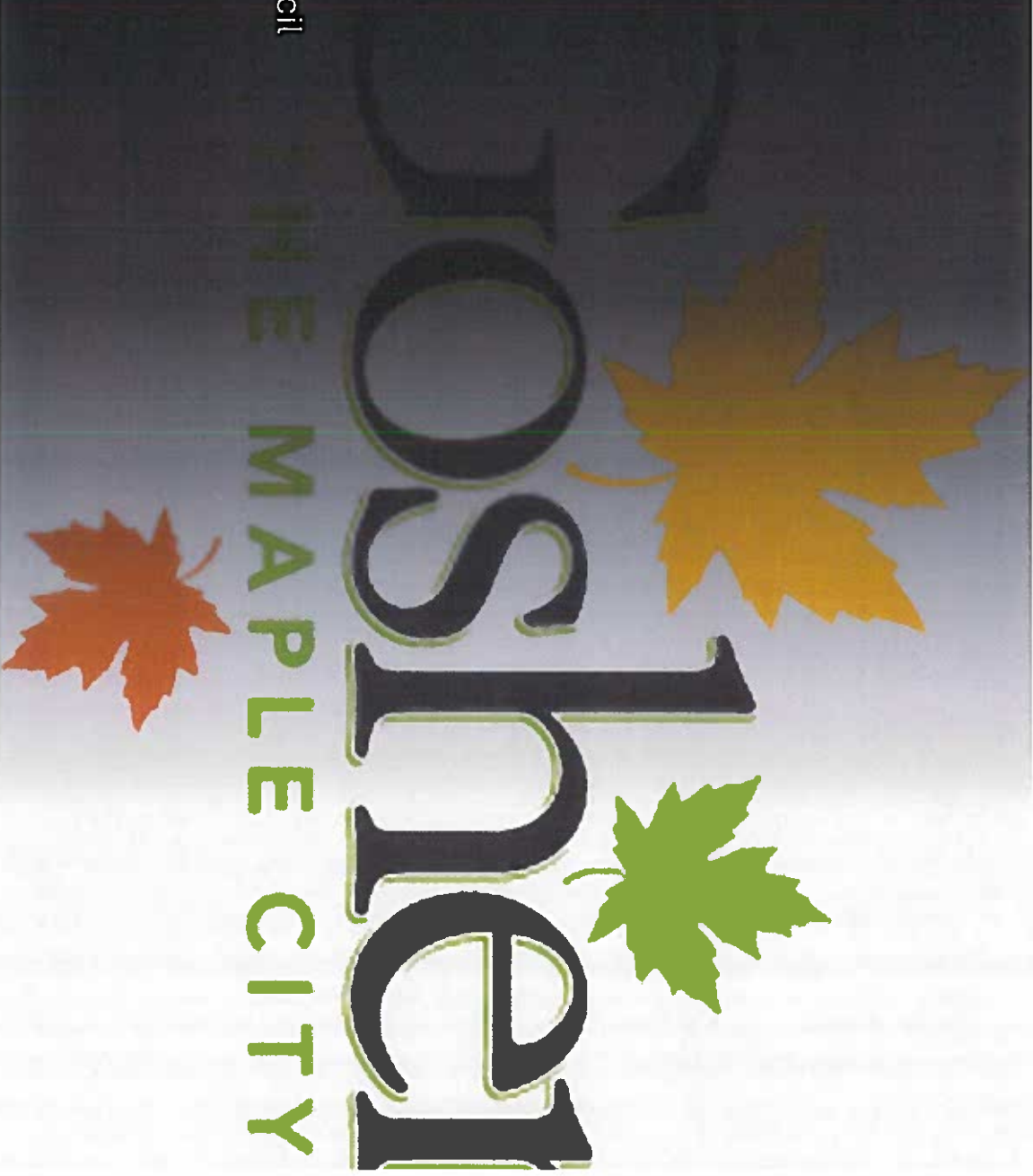




## Outreach to nearby Churches

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- State law requires church consultation in or near boundary
- Met or spoke with nine congregations
- Seven churches offered support or no opposition
- One is presenting to church council
- One requested removal from boundary
- Boundary adjusted to reflect feedback





# What are the DORA Boundaries?

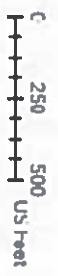
- Defined downtown footprint in ordinance
- Includes most of Goshen's Economic Improvement District
- Includes GBCo., Powerhouse Park and west lawn along the Mill Race
- Excludes all residential properties
- Clear entry and exit points required



Goshen DORA Boundary

The City of Goshen  
Downtown  
Designated Outdoor  
Refreshment Area  
(DORA)  
boundary.

- Dora Boundary
- Ⓜ Place of Worship



*This map is provided for reference. The official boundary of the Downtown Dora is established by the description set forth in Section 2.2 of Ordinance 5253, which will control in the event of any discrepancy.*





**YOU ARE ENTERING**

*Lawrenceburg*  
**DORA**  
District Office Restricted Area

**NO OUTSIDE ALCOHOL  
PERMITTED INSIDE  
DORA AREA**

COMPLETE  DORA INFO

WWW.THELOCALWINECULTURE.COM

Lawrenceburg, Ind.



**OUTDOORS WITHIN THE**

**DORA**

DESIGNATED OUTDOOR RESTRICTION AREA

**PLEASE REMEMBER**

• All types of alcoholic beverages and other prohibited articles that DORA would normally restrict are prohibited.

• Possession or conveyance of alcoholic beverages in a motor vehicle may constitute a Class C misdemeanor (FC 30-33-13).

• The Commission (which meets for its initial meeting and subsequent meetings pursuant to IC 32-31-1-14), the commission shall have the authority to amend the DORA. It is the policy of the Commission to amend the DORA to the extent necessary to coordinate with local laws.

*Designated  
Outdoor Restriction Area*

**PLEASE DRINK RESPONSIBLY**

• Drink responsibly and never drink and drive. If you have been drinking, please do not drive. If you have been drinking, please do not drink and drive. If you have been drinking, please do not drink and drive.



Fort Wayne, Ind.

What will signage look like?

- Entry and exit signage required at each pedestrian access point along boundary
- Must clearly mark district boundaries (QR code)
- Must clearly state beverages must remain inside boundary
- Consistent design across district

Batesville, Ind.





## Branded Cups and participation

- Non-glass containers required
- Size limits set by state law
  - Beer/malt: Max 16 ounces
  - Wine: Max 12 ounces
  - Mixed drink: 10 ounces (max 2 ounces liquor)
- Max two adult beverages per person
- Official sticker or branding required
- Businesses choose participation
- "Yes DORA / No DORA" signage utilized.



# Safety & Operations

- Police maintain full enforcement authority
- City controls sidewalks and public areas
- Public safety plan required
- Sanitation plan required
- Training for businesses, event organizers
- Hours and operations adjustable if needed
  - Thursdays between 4-10 p.m.
  - Fridays between 4-11 p.m.
  - Saturdays between noon and 11 p.m.
  - Special events as approved by the Board of Public Works and Safety



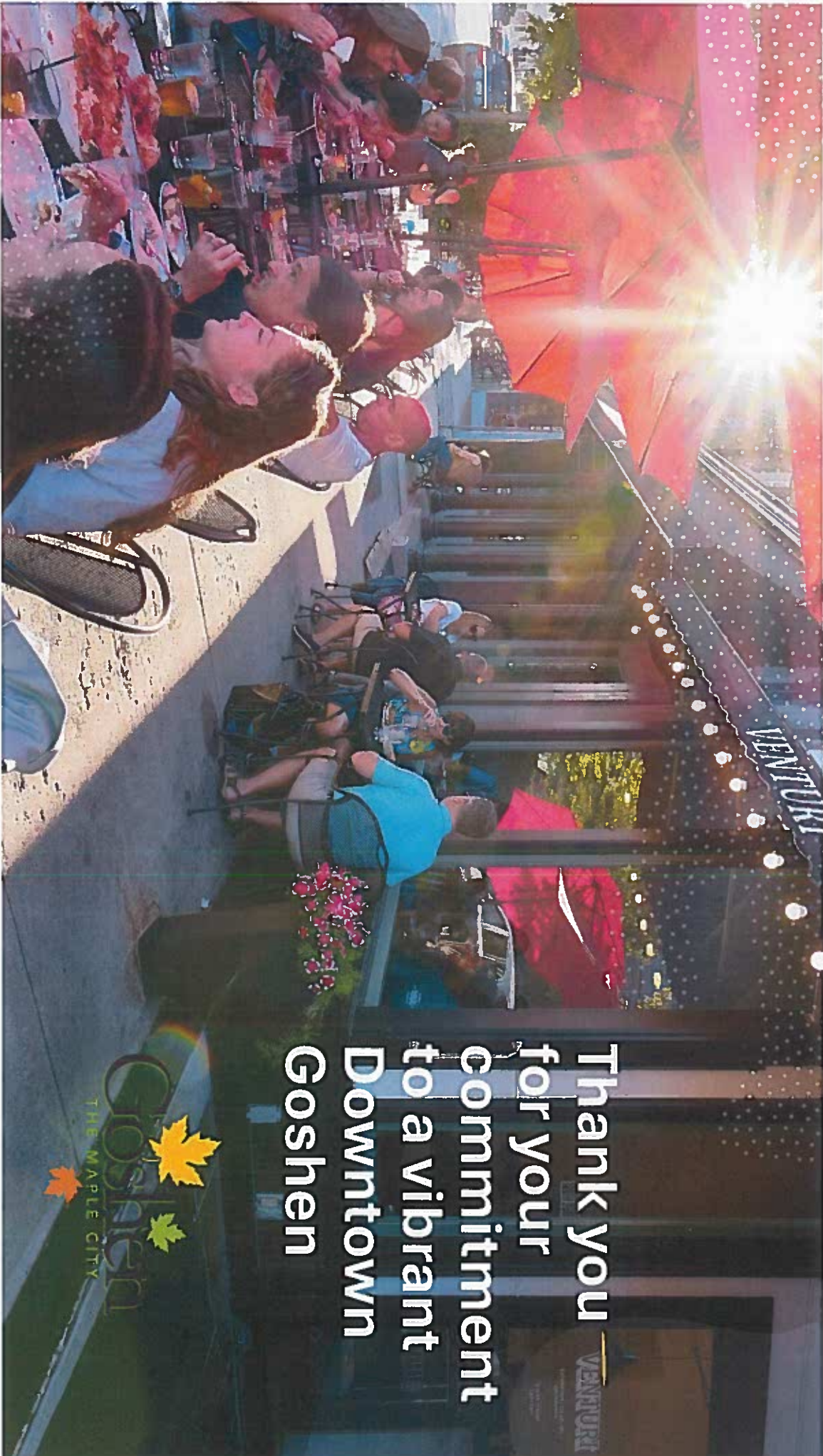


# Benefits to Goshen

- Builds on success of First Fridays
- Keeps pace with statewide and neighboring communities
- Supports growing Goshen dining scene
- Encourages longer downtown visits
- Creates seamless visitor experience
- Expands event flexibility, reduces barriers
- Drives local economic activity







**Thank you  
for your  
commitment  
to a vibrant  
Downtown  
Goshen**





Exhibit #4



City Clerk-Treasurer  
CITY OF GOSHEN  
202 South Fifth Street, Suite 2 • Goshen, IN 46528-3714

Phone (574) 533-8625 • Fax (574) 533-9740  
clerktreasurer@goshencity.com • www.goshenindiana.org

TO: Mayor Gina Leichty and the Goshen Common Council  
FROM: Richard Aguirre, Clerk-Treasurer  
RE: Budget Reports for January 2026  
DATE: March 23, 2026

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Attached for the Council's review are financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2026 budget, which was approved by the Council in October 2025. These reports are intended to provide a reasonable understanding of the City's financial position. They are unaudited and may require some interpretation.

**Fund Balance Report**

This report provides the cash balance of the budgeted funds for January 31, 2026, illustrating the City's liquidity position across all funds and demonstrating that each fund maintains a sufficient balance to support budgeted expenditures. Note as the date of this report, the cash balances may be unreconciled and are subject to change.

**Budget Report – Revenues**

This page summarizes revenue collections for each fund through January 31, 2026 showing progress toward projected revenue levels. Remember that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

**Budget Report – Expenditures**

This report displays expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 90.23% of the budget remaining at this point in the year in total across all budgeted funds.

**Budget Report – Expenditures in the General Fund**

The final page breaks down the General Fund by department, providing a focused view of each department's budget performance to date.



# Fund Balance Report

As Of 01/31/2026

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	\$ 23,413,627.44	\$ 1,596,223.23	\$ 3,270,612.81	\$ 21,739,237.86
2201 - MVH FUND	3,957,170.47	113,563.80	282,671.62	3,788,062.65
2202 - LOCAL ROAD & STREET	1,692,437.19	55,035.44	1,000,000.00	747,472.63
2203 - MVH-RESTRICTED	2,170,645.55	60,781.93	260,372.77	1,971,054.71
2204 - PARKS AND RECREATION	5,813,766.78	43,483.76	109,235.87	5,748,014.67
2206 - AVIATION FUND	578,272.37	20,561.83	48,208.17	550,626.03
2209 - LIT - ECONOMIC DEVELOPMENT	6,994,467.83	225,501.08	83,982.81	7,135,986.10
2214 - PROBATION FUND	114,106.61	6,296.73	12,305.65	108,097.69
2226 - REDEVELOPMENT OPERATING	467,796.89	-	31,458.58	436,338.31
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	103,347.97	1,763.01	16,632.02	88,478.96
2234 - UNSAFE BUILDING FUND	140,024.05	-	-	140,024.05
2236 - RAINY DAY FUND	2,654,516.59	-	-	2,654,516.59
2240 - LIT - PUBLIC SAFETY	2,036,381.34	224,990.83	305,821.87	1,955,550.30
2256 - OPIOID SETTLEMENT UNRESTR	123,558.28	-	-	123,558.28
2257 - OPIOID SETTLEMENT RESTR	55,470.66	-	-	55,470.66
2258 - TOWNSHIP FIRE SUPPORT	577,658.01	-	111,812.56	465,845.45
2500 - COURT FEES	57,699.26	6,440.96	30,857.96	33,282.26
2501 - RESIDENTIAL LEASE FEES	85,255.87	5,803.00	5,194.63	85,864.24
2503 - ELECTRIC UTILITY SALE	3,032,547.39	10,529.54	-	3,043,076.93
2504 - OLD LAW ENFORCEMENT CONTINUE ED	-	-	-	-
2505 - STORM WATER MANAGEMNT	1,295,111.51	7,222.35	66,144.89	1,236,188.97
2506 - ECON IMPROVEMENT DISTRICT	81,256.70	-	-	81,256.70
2508 - REDHAWK ACADEMY	18,860.80	5,000.00	283.37	23,577.43
3301 - DEBT SERVICE	66,286.55	-	183,600.00	(117,313.45)
3311 - TIF BOND P & I PYMT FUND	791,534.28	-	-	791,534.28
3320 - BOND P&I EAST COLLEGE AVE	127,449.22	-	-	127,449.22
3321 - INDIANA AVE BOND P&I	59,500.09	-	-	59,500.09
3323 - CHERRY CREEK BOND P&I	1,204,097.98	-	-	1,204,097.98
3331 - TIF DEBT SERVICE RESERVE	-	-	-	-
3333 - DSR - CHERRY CREEK	294,331.73	-	-	294,331.73
4401 - CCI (CIGARETTE TAX) FUND	334,031.92	-	1,449.30	332,582.62
4402 - CUMULATIVE CAP DEVELOP	1,134,462.66	-	29,337.27	1,105,125.39
4425 - CCI FIRE STATION	687,955.54	-	22,542.00	665,413.54
4428 - CCI STORM SEWER FUND	3,722,952.68	-	1,200.00	3,721,752.68
4445 - TIF SOUTH EAST E.D.	25,918,489.25	148,454.00	2,379,052.35	23,687,890.90
4446 - TIF CONS RR/US 33/DT	8,803,374.54	13,160.67	85,639.77	8,730,895.44
4447 - TIF LIPPERT/DIERDORFF	648,551.76	-	-	648,551.76
4450 - TIF EAST COLL AVE	15,185.39	-	-	15,185.39
4451 - TIF INDIANA AVENUE	37,279.26	-	-	37,279.26
4502 - ARP FISCAL RECOV FUND	3,499,980.77	-	32,534.48	3,467,446.29
4651 - CEMETERY CAPITAL IMPROV.	70,219.54	859.12	-	71,078.66
4660 - 2015 GOB PROCEEDS	849,472.25	-	-	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,095,776.67	-	-	2,095,776.67
8801 - FIRE PENSION FUND	279,948.51	-	41,216.15	238,732.36
8802 - POLICE PENSION FUND	476,340.82	20.00	27,913.00	448,447.82
<b>Report Total:</b>	<b>\$ 106,581,200.97</b>	<b>\$ 2,545,691.28</b>	<b>\$ 8,440,079.90</b>	<b>\$ 100,686,812.35</b>



# Budget Report Group Summary

For Fiscal: 2026 Period Ending: 01/31/2026

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
<b>Revenue</b>						
1101 - GENERAL FUND	\$ 32,143,882.64	\$ 32,143,882.64	\$ 1,596,223.23	\$ 1,596,223.23	\$(30,547,659.41)	95.03%
2201 - MVH FUND	4,149,500.38	4,149,500.38	113,563.80	113,563.80	(4,035,936.58)	97.26%
2202 - LOCAL ROAD & STREET	651,636.74	651,636.74	55,035.44	55,035.44	(596,601.30)	91.55%
2203 - MVH-RESTRICTED	721,871.65	721,871.65	60,781.93	60,781.93	(661,089.72)	91.58%
2204 - PARKS AND RECREATION	4,164,613.86	4,164,613.86	43,483.76	43,483.76	(4,121,130.10)	98.96%
2206 - AVIATION FUND	544,071.67	544,071.67	20,561.83	20,561.83	(523,509.84)	96.22%
2209 - LIT - ECONOMIC DEVELOPMENT	2,632,315.44	2,632,315.44	225,501.08	225,501.08	(2,406,814.36)	91.43%
2214 - PROBATION FUND	-	-	6,296.73	6,296.73	6,296.73	0.00%
2226 - REDEVELOPMENT OPERATING	275,031.62	275,031.62	-	-	(275,031.62)	100.00%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	23,361.07	23,361.07	1,763.01	1,763.01	(21,598.06)	92.45%
2240 - LIT - PUBLIC SAFETY	2,620,849.00	2,620,849.00	224,990.83	224,990.83	(2,395,858.17)	91.42%
2500 - COURT FEES	82,413.85	82,413.85	6,440.96	6,440.96	(75,972.89)	92.18%
2501 - RESIDENTIAL LEASE FEES	-	-	5,803.00	5,803.00	5,803.00	0.00%
2503 - ELECTRIC UTILITY SALE	-	-	10,529.54	10,529.54	10,529.54	0.00%
2505 - STORM WATER MANAGEMNT	628,354.92	628,354.92	7,222.35	7,222.35	(621,132.57)	98.85%
2506 - ECON IMPROVEMENT DISTRICT	65,000.00	65,000.00	-	-	(65,000.00)	100.00%
2508 - REDHAWK ACADEMY	-	-	5,000.00	5,000.00	5,000.00	0.00%
3301 - DEBT SERVICE	375,181.00	375,181.00	-	-	(375,181.00)	100.00%
3311 - TIF BOND P & I PYMT FUND	817,115.00	817,115.00	-	-	(817,115.00)	100.00%
4401 - CCI (CIGARETTE TAX) FUND	55,836.16	55,836.16	-	-	(55,836.16)	100.00%
4402 - CUMULATIVE CAP DEVELOP	958,556.00	958,556.00	-	-	(958,556.00)	100.00%
4425 - CCI FIRE STATION	638,398.00	638,398.00	-	-	(638,398.00)	100.00%
4428 - CCI STORM SEWER FUND	679,701.62	679,701.62	-	-	(679,701.62)	100.00%
4445 - TIF SOUTH EAST E.D.	10,598,528.90	10,598,528.90	148,454.00	148,454.00	(10,450,074.90)	98.60%
4446 - TIF CONS RR/US 33/DT	4,431,221.13	4,431,221.13	13,160.67	13,160.67	(4,418,060.46)	99.70%
4447 - TIF LIPPERT/DIERDORFF	269,694.39	269,694.39	-	-	(269,694.39)	100.00%
4651 - CEMETERY CAPITAL IMPROV.	8,848.70	8,848.70	859.12	859.12	(7,989.58)	90.29%
8801 - FIRE PENSION FUND	550,070.00	550,070.00	-	-	(550,070.00)	100.00%
8802 - POLICE PENSION FUND	423,049.52	423,049.52	20.00	20.00	(423,029.52)	100.00%
<b>Report Total:</b>	<b>\$ 68,509,103.26</b>	<b>\$ 68,509,103.26</b>	<b>\$ 2,545,691.28</b>	<b>\$ 2,545,691.28</b>	<b>\$(65,963,411.98)</b>	<b>96.28%</b>

Budget Report

For Fiscal: 2026 Period Ending: 01/31/2026

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance		
					Favorable (Unfavorable)	Percent Remaining	
<b>Expense</b>							
1101 - GENERAL FUND	\$ 31,986,787.00	\$ 32,753,147.73	\$ 3,270,612.81	\$ 3,270,612.81	\$29,482,534.92	90.01%	
2201 - MVH FUND	3,979,920.00	4,047,939.53	282,671.62	282,671.62	3,765,267.91	93.02%	
2202 - LOCAL ROAD & STREET	700,000.00	1,700,000.00	1,000,000.00	1,000,000.00	700,000.00	41.18%	
2203 - MVH-RESTRICTED	854,500.00	1,176,841.77	260,372.77	260,372.77	916,469.00	77.88%	
2204 - PARKS AND RECREATION	2,971,988.00	2,971,988.00	109,235.87	109,235.87	2,862,752.13	96.32%	
2206 - AVIATION FUND	572,000.00	845,554.43	48,208.17	48,208.17	797,346.26	94.30%	
2209 - LIT - ECONOMIC DEVELOPMENT	3,628,000.00	7,399,582.18	83,982.81	83,982.81	7,315,599.37	98.87%	
2214 - PROBATION FUND	123,130.00	123,130.00	12,305.65	12,305.65	110,824.35	90.01%	
2226 - REDEVELOPMENT OPERATING	311,630.00	311,630.00	31,458.58	31,458.58	280,171.42	89.91%	
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	52,000.00	16,632.02	16,632.02	35,367.98	68.02%	
2240 - LIT - PUBLIC SAFETY	3,549,790.00	3,549,790.00	305,821.87	305,821.87	3,243,968.13	91.38%	
2257 - OPIOID SETTLEMENT RESTR	71,832.00	71,832.00	-	-	71,832.00	100.00%	
2258 - TOWNSHIP FIRE SUPPORT	607,570.00	607,570.00	111,812.56	111,812.56	495,757.44	81.60%	
2500 - COURT FEES	56,000.00	77,813.61	30,857.96	30,857.96	46,955.65	60.34%	
2501 - RESIDENTIAL LEASE FEES	73,206.00	73,206.00	5,194.63	5,194.63	68,011.37	92.90%	
2505 - STORM WATER MANAGEMNT	1,053,176.00	1,090,296.90	66,144.89	66,144.89	1,024,152.01	93.93%	
2506 - ECON IMPROVEMENT DISTRICT	89,350.00	89,350.00	-	-	89,350.00	100.00%	
2508 - REDHAWK ACADEMY	25,000.00	25,000.00	283.37	283.37	24,716.63	98.87%	
3301 - DEBT SERVICE	371,350.00	371,350.00	183,600.00	183,600.00	187,750.00	50.56%	
3311 - TIF BOND P & I PYMT FUND	946,440.00	946,440.00	-	-	946,440.00	100.00%	
4401 - CCI (CIGARETTE TAX) FUND	85,000.00	85,000.00	1,449.30	1,449.30	83,550.70	98.29%	
4402 - CUMULATIVE CAP DEVELOP	1,426,220.00	1,447,320.00	29,337.27	29,337.27	1,417,982.73	97.97%	
4425 - CCI FIRE STATION	210,000.00	210,000.00	22,542.00	22,542.00	187,458.00	89.27%	
4428 - CCI STORM SEWER FUND	1,700,000.00	1,700,000.00	1,200.00	1,200.00	1,698,800.00	99.93%	
4445 - TIF SOUTH EAST E.D.	7,087,000.00	7,590,175.00	2,379,052.35	2,379,052.35	5,211,122.65	68.66%	
4446 - TIF CONS RR/US 33/DT	1,724,000.00	4,915,609.42	85,639.77	85,639.77	4,829,969.65	98.26%	
4447 - TIF LIPPERT/DIERDORFF	250,000.00	250,000.00	-	-	250,000.00	100.00%	
4450 - TIF EAST COLL AVE	900,000.00	900,000.00	-	-	900,000.00	100.00%	
4502 - ARP FISCAL RECOV FUND	2,750,648.00	6,154,335.92	32,534.48	32,534.48	6,121,801.44	99.47%	
4660 - 2015 GOB PROCEEDS	849,472.00	849,472.00	-	-	849,472.00	100.00%	
4661 - 2021 GO BOND PROCEEDS	2,977,606.00	2,977,606.00	-	-	2,977,606.00	100.00%	
8801 - FIRE PENSION FUND	567,200.00	567,200.00	41,216.15	41,216.15	525,983.85	92.73%	
8802 - POLICE PENSION FUND	422,400.00	422,400.00	27,913.00	27,913.00	394,487.00	93.39%	
<b>Report Total:</b>	<b>\$ 72,957,215.00</b>	<b>\$ 86,353,580.49</b>	<b>\$ 8,440,079.90</b>	<b>\$ 8,440,079.90</b>	<b>\$77,913,500.59</b>	<b>90.23%</b>	
<b>Report Surplus (Deficit):</b>	<b>\$ (4,448,111.74)</b>	<b>\$ (17,844,477.23)</b>	<b>\$ (5,894,388.62)</b>	<b>\$ (5,894,388.62)</b>	<b>\$11,950,088.61</b>	<b>66.97%</b>	



# Budget Report Group Summary

For Fiscal: 2026 Period Ending: 01/31/2026

Department	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
<b>Fund: 1101 - GENERAL FUND</b>						
<b>Expense</b>						
01 - COMMUNITY RELATIONS	\$ 30,000.00	\$ 30,000.00	\$ 48.45	\$ 48.45	\$ 29,951.55	99.84%
02 - COUNCIL	153,723.00	153,723.00	15,449.28	15,449.28	138,273.72	89.95%
03 - MAYOR	543,775.00	543,775.00	55,327.68	55,327.68	488,447.32	89.83%
04 - CLERK-TREASURER	793,700.00	793,700.00	64,216.50	64,216.50	729,483.50	91.91%
05 - LEGAL	948,575.00	954,071.00	81,111.20	81,111.20	872,959.80	91.50%
06 - COURT	533,200.00	533,200.00	48,738.77	48,738.77	484,461.23	90.86%
07 - BOARD OF WORKS	3,401,580.00	3,576,304.52	357,755.87	357,755.87	3,218,548.65	90.00%
08 - TECHNOLOGY	643,794.00	780,856.90	144,564.91	144,564.91	636,291.99	81.49%
09 - CEMETERY-GENERAL	443,009.00	443,009.00	31,564.79	31,564.79	411,444.21	92.87%
10 - ENGINEERING	1,153,713.00	1,153,713.00	103,880.22	103,880.22	1,049,832.78	91.00%
11 - POLICE DEPARTMENT	9,806,023.00	10,063,948.31	1,043,119.21	1,043,119.21	9,020,829.10	89.64%
12 - FIRE DEPARTMENT	8,510,374.00	8,511,009.00	903,196.03	903,196.03	7,607,812.97	89.39%
15 - BUILDING DEPARTMENT	707,082.00	707,082.00	70,458.40	70,458.40	636,623.60	90.04%
16 - PLANNING DEPARTMENT	448,054.00	575,094.00	45,435.53	45,435.53	529,658.47	92.10%
18 - CENTRAL GARAGE	1,780,938.00	1,780,938.00	129,468.41	129,468.41	1,651,469.59	92.73%
19 - BUILDINGS-GROUNDS	1,479,768.00	1,479,768.00	85,238.31	85,238.31	1,394,529.69	94.24%
46 - ENVIRONMENTAL RESILENCE	609,479.00	672,956.00	75,370.89	75,370.89	597,585.11	88.80%
90 - UNAPPROPRIATED	-	-	15,668.36	15,668.36	(15,668.36)	0.00%
<b>Expense Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 3,270,612.81</b>	<b>\$ 3,270,612.81</b>	<b>\$29,482,534.92</b>	<b>90.01%</b>
<b>Fund: 1101 - GENERAL FUND Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 3,270,612.81</b>	<b>\$ 3,270,612.81</b>	<b>\$29,482,534.92</b>	<b>90.01%</b>
<b>Report Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 3,270,612.81</b>	<b>\$ 3,270,612.81</b>	<b>\$29,482,534.92</b>	<b>90.01%</b>





*Exhibit #5*

City Clerk-Treasurer  
CITY OF GOSHEN

202 South Fifth Street, Suite 2 • Goshen, IN 46528-3714

Phone (574) 533-8625 • Fax (574) 533-9740

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TO: Mayor Gina Leichty and the Goshen Common Council  
FROM: Richard Aguirre, Clerk-Treasurer  
RE: Budget Reports for February 2026  
DATE: March 23, 2026

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Attached for the Council's review are financial reports summarizing the budget and cash balance performance for Civil City funds included in the 2026 budget, which was approved by the Council in October 2025. These reports are intended to provide a reasonable understanding of the City's financial position. They are unaudited and may require some interpretation.

**Fund Balance Report**

This report provides the cash balance of the budgeted funds for February 28, 2026, illustrating the City's liquidity position across all funds and demonstrating that each fund maintains a sufficient balance to support budgeted expenditures. Note as the date of this report, the cash balances may be unreconciled and are subject to change.

**Budget Report – Revenues**

This page summarizes revenue collections for each fund through February 28, 2026 showing progress toward projected revenue levels. Remember that some funds receive the levy in two allotments in June and December (General, Debt Service, MVH, Cumulative Fire, Park & Recreation, Aviation, CCD, Cumulative Sewer).

**Budget Report – Expenditures**

This report displays expenditures incurred to date for each fund, allowing for an assessment of spending trends relative to annual appropriations, with an expected 87.36% of the budget remaining at this point in the year in total across all budgeted funds.

**Budget Report – Expenditures in the General Fund**

The final page breaks down the General Fund by department, providing a focused view of each department's budget performance to date.



# Fund Balance Report

As Of 02/28/2026

Fund	Beginning Balance	Total Revenues	Total Expenses	Ending Balance
1101 - GENERAL FUND	\$ 23,413,627.44	\$ 1,701,658.26	\$ 4,883,319.72	\$ 20,231,965.98
2201 - MVH FUND	3,957,170.47	113,563.80	475,997.69	3,594,736.58
2202 - LOCAL ROAD & STREET	1,692,437.19	55,035.44	1,000,000.00	747,472.63
2203 - MVH-RESTRICTED	2,170,645.55	60,781.93	260,372.77	1,971,054.71
2204 - PARKS AND RECREATION	5,813,766.78	44,639.96	166,938.21	5,691,468.53
2206 - AVIATION FUND	578,272.37	20,731.83	83,778.80	515,225.40
2209 - LIT - ECONOMIC DEVELOPMENT	6,994,467.83	225,501.08	96,265.96	7,123,702.95
2214 - PROBATION FUND	114,106.61	15,404.60	17,555.50	111,955.71
2226 - REDEVELOPMENT OPERATING	467,796.89	623.92	41,822.74	426,598.07
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	103,347.97	3,384.28	18,683.55	88,048.70
2234 - UNSAFE BUILDING FUND	140,024.05	-	-	140,024.05
2236 - RAINY DAY FUND	2,654,516.59	-	-	2,654,516.59
2240 - LIT - PUBLIC SAFETY	2,036,381.34	224,990.83	335,212.45	1,926,159.72
2256 - OPIOID SETTLEMENT UNRESTR	123,558.28	-	-	123,558.28
2257 - OPIOID SETTLEMENT RESTR	55,470.66	-	-	55,470.66
2258 - TOWNSHIP FIRE SUPPORT	577,658.01	350,000.00	131,816.58	795,841.43
2500 - COURT FEES	57,699.26	16,595.43	45,324.48	28,970.21
2501 - RESIDENTIAL LEASE FEES	85,255.87	11,231.00	7,585.48	88,901.39
2503 - ELECTRIC UTILITY SALE	3,032,547.39	10,529.54	-	3,043,076.93
2504 - OLD LAW ENFORCEMENT CONTINUE ED	-	-	-	-
2505 - STORM WATER MANAGEMNT	1,295,111.51	8,074.19	81,665.74	1,221,519.96
2506 - ECON IMPROVEMENT DISTRICT	81,256.70	-	10,518.78	70,737.92
2508 - REDHAWK ACADEMY	18,860.80	5,000.00	575.31	23,285.49
3301 - DEBT SERVICE	66,286.55	-	183,600.00	(117,313.45)
3311 - TIF BOND P & I PYMT FUND	791,534.28	-	-	791,534.28
3320 - BOND P&I EAST COLLEGE AVE	127,449.22	-	-	127,449.22
3321 - INDIANA AVE BOND P&I	59,500.09	-	-	59,500.09
3323 - CHERRY CREEK BOND P&I	1,204,097.98	-	-	1,204,097.98
3331 - TIF DEBT SERVICE RESERVE	-	-	-	-
3333 - DSR - CHERRY CREEK	294,331.73	-	-	294,331.73
4401 - CCI (CIGARETTE TAX) FUND	334,031.92	-	2,116.30	331,915.62
4402 - CUMULATIVE CAP DEVELOP	1,134,462.66	155.37	34,465.89	1,100,152.14
4425 - CCI FIRE STATION	687,955.54	-	40,703.05	647,252.49
4428 - CCI STORM SEWER FUND	3,722,952.68	-	2,690.08	3,720,262.60
4445 - TIF SOUTH EAST E.D.	25,918,489.25	148,454.00	2,617,551.80	23,449,391.45
4446 - TIF CONS RR/US 33/DT	8,803,374.54	13,160.67	133,957.07	8,682,578.14
4447 - TIF LIPPERT/DIERDORFF	648,551.76	-	65,159.84	583,391.92
4450 - TIF EAST COLL AVE	15,185.39	-	-	15,185.39
4451 - TIF INDIANA AVENUE	37,279.26	-	-	37,279.26
4502 - ARP FISCAL RECOV FUND	3,499,980.77	-	40,448.44	3,459,532.33
4651 - CEMETERY CAPITAL IMPROV.	70,219.54	1,325.37	-	71,544.91
4660 - 2015 GOB PROCEEDS	849,472.25	-	-	849,472.25
4661 - 2021 GO BOND PROCEEDS	2,095,776.67	-	-	2,095,776.67
8801 - FIRE PENSION FUND	279,948.51	-	82,137.95	197,810.56
8802 - POLICE PENSION FUND	476,340.82	35.00	55,536.00	420,839.82
<b>Report Total:</b>	<b>\$ 106,581,200.97</b>	<b>\$ 3,030,876.50</b>	<b>\$ 10,915,800.18</b>	<b>\$ 98,696,277.29</b>



# Budget Report Group Summary

For Fiscal: 2026 Period Ending: 02/28/2026

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
<b>Revenue</b>						
1101 - GENERAL FUND	\$ 32,143,882.64	\$ 32,143,882.64	\$ 105,435.03	\$ 1,701,658.26	\$(30,442,224.38)	94.71%
2201 - MVH FUND	4,149,500.38	4,149,500.38	-	113,563.80	(4,035,936.58)	97.26%
2202 - LOCAL ROAD & STREET	651,636.74	651,636.74	-	55,035.44	(596,601.30)	91.55%
2203 - MVH-RESTRICTED	721,871.65	721,871.65	-	60,781.93	(661,089.72)	91.58%
2204 - PARKS AND RECREATION	4,164,613.86	4,164,613.86	1,156.20	44,639.96	(4,119,973.90)	98.93%
2206 - AVIATION FUND	544,071.67	544,071.67	170.00	20,731.83	(523,339.84)	96.19%
2209 - LIT - ECONOMIC DEVELOPMENT	2,632,315.44	2,632,315.44	-	225,501.08	(2,406,814.36)	91.43%
2214 - PROBATION FUND	-	-	9,107.87	15,404.60	15,404.60	0.00%
2226 - REDEVELOPMENT OPERATING	275,031.62	275,031.62	623.92	623.92	(274,407.70)	99.77%
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	23,361.07	23,361.07	1,621.27	3,384.28	(19,976.79)	85.51%
2240 - LIT - PUBLIC SAFETY	2,620,849.00	2,620,849.00	-	224,990.83	(2,395,858.17)	91.42%
2258 - TOWNSHIP FIRE SUPPORT	-	-	350,000.00	350,000.00	350,000.00	0.00%
2500 - COURT FEES	82,413.85	82,413.85	10,154.47	16,595.43	(65,818.42)	79.86%
2501 - RESIDENTIAL LEASE FEES	-	-	5,428.00	11,231.00	11,231.00	0.00%
2503 - ELECTRIC UTILITY SALE	-	-	-	10,529.54	10,529.54	0.00%
2505 - STORM WATER MANAGEMNT	628,354.92	628,354.92	851.84	8,074.19	(620,280.73)	98.72%
2506 - ECON IMPROVEMENT DISTRICT	65,000.00	65,000.00	-	-	(65,000.00)	100.00%
2508 - REDHAWK ACADEMY	-	-	-	5,000.00	5,000.00	0.00%
3301 - DEBT SERVICE	375,181.00	375,181.00	-	-	(375,181.00)	100.00%
3311 - TIF BOND P & I PYMT FUND	817,115.00	817,115.00	-	-	(817,115.00)	100.00%
4401 - CCI (CIGARETTE TAX) FUND	55,836.16	55,836.16	-	-	(55,836.16)	100.00%
4402 - CUMULATIVE CAP DEVELOP	958,556.00	958,556.00	155.37	155.37	(958,400.63)	99.98%
4425 - CCI FIRE STATION	638,398.00	638,398.00	-	-	(638,398.00)	100.00%
4428 - CCI STORM SEWER FUND	679,701.62	679,701.62	-	-	(679,701.62)	100.00%
4445 - TIF SOUTH EAST E.D.	10,598,528.90	10,598,528.90	-	148,454.00	(10,450,074.90)	98.60%
4446 - TIF CONS RR/US 33/DT	4,431,221.13	4,431,221.13	-	13,160.67	(4,418,060.46)	99.70%
4447 - TIF LIPPERT/DIERDORFF	269,694.39	269,694.39	-	-	(269,694.39)	100.00%
4651 - CEMETERY CAPITAL IMPROV.	8,848.70	8,848.70	466.25	1,325.37	(7,523.33)	85.02%
8801 - FIRE PENSION FUND	550,070.00	550,070.00	-	-	(550,070.00)	100.00%
8802 - POLICE PENSION FUND	423,049.52	423,049.52	15.00	35.00	(423,014.52)	99.99%
<b>Report Total:</b>	<b>\$ 68,509,103.26</b>	<b>\$ 68,509,103.26</b>	<b>\$ 485,185.22</b>	<b>\$ 3,030,876.50</b>	<b>\$(65,478,226.76)</b>	<b>95.58%</b>

Budget Report

For Fiscal: 2026 Period Ending: 02/28/2026

Fund	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance		
					Favorable (Unfavorable)	Percent Remaining	
<b>Expense</b>							
1101 - GENERAL FUND	\$ 31,986,787.00	\$ 32,753,147.73	\$ 1,612,706.91	\$ 4,883,319.72	\$27,869,828.01	85.09%	
2201 - MVH FUND	3,979,920.00	4,047,939.53	193,326.07	475,997.69	3,571,941.84	88.24%	
2202 - LOCAL ROAD & STREET	700,000.00	1,700,000.00	-	1,000,000.00	700,000.00	41.18%	
2203 - MVH-RESTRICTED	854,500.00	1,176,841.77	-	260,372.77	916,469.00	77.88%	
2204 - PARKS AND RECREATION	2,971,988.00	2,971,988.00	57,702.34	166,938.21	2,805,049.79	94.38%	
2206 - AVIATION FUND	572,000.00	845,554.43	35,570.63	83,778.80	761,775.63	90.09%	
2209 - LIT - ECONOMIC DEVELOPMENT	3,628,000.00	7,399,582.18	12,283.15	96,265.96	7,303,316.22	98.70%	
2214 - PROBATION FUND	123,130.00	123,130.00	5,249.85	17,555.50	105,574.50	85.74%	
2226 - REDEVELOPMENT OPERATING	311,630.00	311,630.00	10,364.16	41,822.74	269,807.26	86.58%	
2228 - LAW ENFORCEMENT CONTINUE EDUCATION	36,000.00	52,000.00	2,051.53	18,683.55	33,316.45	64.07%	
2240 - LIT - PUBLIC SAFETY	3,549,790.00	3,549,790.00	29,390.58	335,212.45	3,214,577.55	90.56%	
2257 - OPIOID SETTLEMENT RESTR	71,832.00	71,832.00	-	-	71,832.00	100.00%	
2258 - TOWNSHIP FIRE SUPPORT	607,570.00	607,570.00	20,004.02	131,816.58	475,753.42	78.30%	
2500 - COURT FEES	56,000.00	77,813.61	14,466.52	45,324.48	32,489.13	41.75%	
2501 - RESIDENTIAL LEASE FEES	73,206.00	73,206.00	2,390.85	7,585.48	65,620.52	89.64%	
2505 - STORM WATER MANAGEMNT	1,053,176.00	1,090,296.90	15,520.85	81,665.74	1,008,631.16	92.51%	
2506 - ECON IMPROVEMENT DISTRICT	89,350.00	89,350.00	10,518.78	10,518.78	78,831.22	88.23%	
2508 - REDHAWK ACADEMY	25,000.00	25,000.00	291.94	575.31	24,424.69	97.70%	
3301 - DEBT SERVICE	371,350.00	371,350.00	-	183,600.00	187,750.00	50.56%	
3311 - TIF BOND P & I PYMT FUND	946,440.00	946,440.00	-	-	946,440.00	100.00%	
4401 - CCI (CIGARETTE TAX) FUND	85,000.00	85,000.00	667.00	2,116.30	82,883.70	97.51%	
4402 - CUMULATIVE CAP DEVELOP	1,426,220.00	1,447,320.00	5,128.62	34,465.89	1,412,854.11	97.62%	
4425 - CCI FIRE STATION	210,000.00	210,000.00	18,161.05	40,703.05	169,296.95	80.62%	
4428 - CCI STORM SEWER FUND	1,700,000.00	1,700,000.00	1,490.08	2,690.08	1,697,309.92	99.84%	
4445 - TIF SOUTH EAST E.D.	7,087,000.00	7,590,175.00	238,499.45	2,617,551.80	4,972,623.20	65.51%	
4446 - TIF CONS RR/US 33/DT	1,724,000.00	4,915,609.42	48,317.30	133,957.07	4,781,652.35	97.27%	
4447 - TIF LIPPERT/DIERDORFF	250,000.00	250,000.00	65,159.84	65,159.84	184,840.16	73.94%	
4450 - TIF EAST COLL AVE	900,000.00	900,000.00	-	-	900,000.00	100.00%	
4502 - ARP FISCAL RECOV FUND	2,750,648.00	6,154,335.92	7,913.96	40,448.44	6,113,887.48	99.34%	
4660 - 2015 GOB PROCEEDS	849,472.00	849,472.00	-	-	849,472.00	100.00%	
4661 - 2021 GO BOND PROCEEDS	2,977,606.00	2,977,606.00	-	-	2,977,606.00	100.00%	
8801 - FIRE PENSION FUND	567,200.00	567,200.00	40,921.80	82,137.95	485,062.05	85.52%	
8802 - POLICE PENSION FUND	422,400.00	422,400.00	27,623.00	55,536.00	366,864.00	86.85%	
<b>Report Total:</b>	<b>\$ 72,957,215.00</b>	<b>\$ 86,353,580.49</b>	<b>\$ 2,475,720.28</b>	<b>\$ 10,915,800.18</b>	<b>\$75,437,780.31</b>	<b>87.36%</b>	
<b>Report Surplus (Deficit):</b>	<b>\$ (4,448,111.74)</b>	<b>\$ (17,844,477.23)</b>	<b>\$ (1,990,535.06)</b>	<b>\$ (7,884,923.68)</b>	<b>\$ 9,959,553.55</b>	<b>55.81%</b>	



# Budget Report Group Summary

For Fiscal: 2026 Period Ending: 02/28/2026

Department	Original Total Budget	Current Total Budget	Period Activity	Fiscal Activity	Variance Favorable (Unfavorable)	Percent Remaining
<b>Fund: 1101 - GENERAL FUND</b>						
<b>Expense</b>						
01 - COMMUNITY RELATIONS	\$ 30,000.00	\$ 30,000.00	\$ 2,760.00	\$ 2,808.45	\$ 27,191.55	90.64%
02 - COUNCIL	153,723.00	153,723.00	5,351.72	20,801.00	132,922.00	86.47%
03 - MAYOR	543,775.00	543,775.00	23,733.07	79,060.75	464,714.25	85.46%
04 - CLERK-TREASURER	793,700.00	793,700.00	26,176.25	90,392.75	703,307.25	88.61%
05 - LEGAL	948,575.00	954,071.00	34,473.25	115,584.45	838,486.55	87.89%
06 - COURT	533,200.00	533,200.00	26,749.11	75,487.88	457,712.12	85.84%
07 - BOARD OF WORKS	3,401,580.00	3,576,304.52	331,305.63	689,061.50	2,887,243.02	80.73%
08 - TECHNOLOGY	643,794.00	780,856.90	23,610.66	168,175.57	612,681.33	78.46%
09 - CEMETERY-GENERAL	443,009.00	443,009.00	14,971.05	46,535.84	396,473.16	89.50%
10 - ENGINEERING	1,153,713.00	1,153,713.00	48,040.44	151,920.66	1,001,792.34	86.83%
11 - POLICE DEPARTMENT	9,806,023.00	10,063,948.31	412,326.09	1,455,445.30	8,608,503.01	85.54%
12 - FIRE DEPARTMENT	8,510,374.00	8,511,009.00	402,505.82	1,305,701.85	7,205,307.15	84.66%
15 - BUILDING DEPARTMENT	707,082.00	707,082.00	32,648.53	103,106.93	603,975.07	85.42%
16 - PLANNING DEPARTMENT	448,054.00	575,094.00	20,585.36	66,020.89	509,073.11	88.52%
18 - CENTRAL GARAGE	1,780,938.00	1,780,938.00	94,729.15	224,197.56	1,556,740.44	87.41%
19 - BUILDINGS-GROUNDS	1,479,768.00	1,479,768.00	47,369.44	132,607.75	1,347,160.25	91.04%
46 - ENVIRONMENTAL RESILIENCE	609,479.00	672,956.00	65,371.34	140,742.23	532,213.77	79.09%
90 - UNAPPROPRIATED	-	-	-	15,668.36	(15,668.36)	0.00%
<b>Expense Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 1,612,706.91</b>	<b>\$ 4,883,319.72</b>	<b>\$27,869,828.01</b>	<b>85.09%</b>
<b>Fund: 1101 - GENERAL FUND Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 1,612,706.91</b>	<b>\$ 4,883,319.72</b>	<b>\$27,869,828.01</b>	<b>85.09%</b>
<b>Report Total:</b>	<b>\$31,986,787.00</b>	<b>\$32,753,147.73</b>	<b>\$ 1,612,706.91</b>	<b>\$ 4,883,319.72</b>	<b>\$27,869,828.01</b>	<b>85.09%</b>

